

Children, Families, Health, and Human Services Interim Committee

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63rd Montana Legislature

SENATE MEMBERS
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TERRY MURPHY
ROGER WEBB
JONATHAN WINDY BOY

HOUSE MEMBERS
RON EHLI--Vice Chair
CAROLYN PEASE-LOPEZ
SCOTT REICHNER
CASEY SCHREINER

COMMITTEE STAFF SUE O'CONNELL, Lead Staff ALEXIS SANDRU, Staff Attorney FONG HOM, Secretary

MINUTES LOG

August 26, 2014 Room 137, Capitol Building Helena, Montana

<u>Please note</u>: These minutes provide abbreviated information about committee discussion, public testimony, action taken, and other activities. To the left of each section in these minutes is a time designation indicating the approximate amount of time in hours, minutes, and seconds that has elapsed since the start of the meeting. This time designation may be used to locate the referenced discussion on the audio or video recording of this meeting.

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Hard copies of the exhibits for this meeting are available upon request. Legislative Council policy requires a charge of 15 cents a page for copies of the document.

COMMITTEE MEMBERS PRESENT

REP. RON EHLI, Vice Chair

SEN. TERRY MURPHY SEN. ROGER WEBB

REP. CAROLYN PEASE-LOPEZ

REP. SCOTT REICHNER

REP. CASEY SCHREINER

COMMITTEE MEMBERS EXCUSED

SEN. DAVID WANZENRIED SEN. JONATHAN WINDY BOY

STAFF PRESENT

SUE O'CONNELL, Lead Staff ALEXIS SANDRU, Staff Attorney FONG HOM, Secretary

AGENDA & VISITORS' LIST

Agenda (Attachment 1) Visitors' list (Attachment 2)

COMMITTEE ACTION

The committee approved the following as committee bills for the 2015 Legislature:

- LCCF02, allowing health care providers to share certain information with law enforcement
- LCCF03, allowing electronic prescribing of controlled substances prescriptions
- LCCF04, funding for mobile crisis response for developmentally disabled individuals
- LCCF05, funding for additional mental health crisis intervention grants to counties
- LCCF06, funding for additional secure detention beds
- LCCF07, funding for short-term mental health inpatient treatment
- LCCF08, increasing and extending the prescription drug registry fee
- LCCF10, increasing and extending the prescription drug registry fee
- LCCF10, funding to contract for a forensic prerelease center
- LCCF11, funding for state-operated transitional mental health group homes

The committee approved the draft final report of the Children, Families Health, and Human Services Interim Committee.

The committee authorized the early drafting and preintroduction of the Department of Public Health and Human Services' proposed legislation.

The committee authorized the drafting and preintroduction of the Montana Children's Initiative's proposed legislation.

CALL TO ORDER AND ROLL CALL

00:00:01	Rep. Ehli called the meeting to order at 9:04 a.m. The secretary noted the roll. Sen. Wanzenried and Sen. Windy Boy were excused. (Attachment 3)
00:00:55	Ms. O'Connell gave an overview of the agenda.
00:02:50	Rep. Ehli gave an overview of the upcoming meeting.

MONITORING OF MATTERS RELATED TO HEALTH AND HUMAN SERVICES

Youth Crisis Diversion - Jani McCall, Yellowstone Boys and Girls Ranch

00:06:54 Ms. McCall discussed the legislative proposal for youth mental health crisis diversion services. (Exhibit 1) Ms. McCall discussed a letter regarding a youth going into crisis, admitted to a Missoula hospital, and then was diverted to the Youth Diversion Project in Missoula. Ms. McCall discussed the bill draft. (Exhibit 2)

	Committee questions
00:22:14	Sen. Murphy
00:22:43	Ms. McCall
00:24:20	Sen. Webb
00:24:58	Ms. McCall
00:25:25	Rep. Ehli
00:26:46	Ms. McCall
00:28:18	Sen. Webb
00:28:44	Ms. McCall

Public Comment

00:29:30	Matt Kuntz, Executive Director, NAMI Montana
00:31:38	Erin McGowan, Executive Director, Montana Children's Initiative
00:34:42	Sydney Blair, Center for Mental Health
00:36:47	Steve Gibson, House District 84
00:40:35	Beth Brenneman, Disability Rights Montana
00:42:07	Patti Jacques, Helena

Update on Patient-Centered Medical Homes - Adam Schafer, Deputy Commissioner of Securities and Insurance

00:43:16 Mr. Schafer provided an update on Patient-Centered Medical Homes (PCMH) and distributed a list of PCMH Stakeholder Council Members. (Exhibit 3)

Committee questions

00:49:39 Rep. Ehli 00:49:56 Mr. Schafer

HJR 16 STUDY: STATE-OPERATED INSTITUTIONS

· Committee-Requested Materials - Sue O'Connell, Staff Researcher

00:52:13 Ms. O'Connell discussed revisions to LCCF04, Funding for DD Mobile Crisis Response (Exhibit 4), and LCCF05, Grants to Counties (Exhibit 5).

00:56:08 Ms. O'Connell discussed LCCF10, Funding for Privately Operated Forensic Prerelease Center (Exhibit 6), and LCCF11, Funding for State-Operated Forensic Prerelease Center (Exhibit 7).

00:57:08 Ms. O'Connell discussed the briefing paper "Considerations Related to LCCF10 and LCCF11". (Exhibit 8)

Perspectives on Privately Operated and State-Operated Facilities

Kelly Speer, Chief, Facilities Program Bureau, Department of Corrections Dave Armstrong, CEO, Alternatives Inc., Billings Earl Johnson, Montana State Hospital Resident Council (phone) Josh Gray, Montana State Hospital Resident Council (phone)

01:02:08 Ms. Speer gave a presentation on state-operated prerelease facilities in Montana and the differences between state and contracted facilities.

01:17:01	Mr. Armstrong gave a presentation on Alternatives Inc., a privately operated prerelease facility in Billings.
01:27:48	Mr. Johnson spoke about Montana State Hospital patients waiting for release to the community.
01:30:14	Mr. Gray discussed conditions at the State Hospital.
01:35:32 01:37:46 01:40:19 01:41:26 01:43:36 01:47:01 01:47:20	Committee questions Sen. Webb - Mr. Armstrong Rep. Ehli - Ms. Speer Rep. Ehli - Mr. Armstrong Sen. Webb - Mr. Armstrong Rep. Ehli - Mr. Armstrong Rep. Ehli - Mr. Armstrong Sen. Webb Mr. Gray

BREAK - reconvene at 11:09 a.m.

• Public Comment on LCCF04 and LCCF05

02:05:58	Mike Foster, Catholic Hospitals in Montana
02:10:07	Kathy McGowan, Community Mental Centers, Montana Sheriffs and Peace
	Officers Association, and the Montana County Attorneys Association
02:14:33	Aart Dolman, Great Falls (Exhibit 9)
02:18:07	Brian Gootkin, Gallatin County Sheriff, and past president of MSPOA
02:20:34	Andy Hunthausen, Lewis and Clark County Commissioner
02:23:47	John Wilkinson, family member and member of the Lewis and Clark County
	Local Advisory Council

Public Comment on LCCF10 and LCCF11

02:26:43	Beth Brenneman, Disability Rights Montana (Exhibit 10)
02:34:24	Matt Kuntz, Executive Director, NAMI Montana
02:37:05	Patti Jacques, Helena
02:41:52	John Wilkinson, family member

• Committee Work Session

► Discussion/action on revisions to LCCF04 and LCCF05

LCCF04

02:45:37	Ms. O'Connell gave an overview of LCCF04, Funding for DD Mobile Crisis
	Response.

Committee questions of Ms. O'Connell

02:46:50	Rep. Reichner
02:47:49	Rep. Ehli

02:48:06	Motion Rep. Schreiner moved that LCCF04 be introduced as a committee bill.
02:48:57 02:49:14 02:49:51	Committee discussion Ms. O'Connell Rep. Schreiner Rep. Ehli
02:50:33	The motion passed on a roll call vote, 6-2. (Attachment 4)
02:52:27	CCF05 Ms. O'Connell gave overview of LCCF05, Grants to Counties.
02:52:56	Motion Sen. Webb moved to introduce LCCF05 as a committee bill.
02:53:54 02:56:51 02:57:26	Committee discussion Rep. Ehli Rep. Pease-Lopez Ms. O'Connell
02:58:46	Substitute Motion Rep. Ehli moved to amend LCCF05 to the version presented in June to help communities develop new programs and maintain funding for current activities.
03:00:14 03:01:13 03:01:35 03:02:28 03:03:52 03:04:26 03:04:37 03:04:53 03:05:44 03:06:22 03:07:20 03:07:31	Committee discussion Sen. Webb Rep. Schreiner Ms. O'Connell Rep. Ehli Rep. Reichner Rep. Ehli Rep. Schreiner Ms. Sandru discussed the rule for amending motions.
03:07:47	Motion to amend Rep. Ehli's Substitute Motion Rep. Schreiner moved to amend Rep. Ehli's substitute motion to increase the funding by \$1 million, for a total of \$2 million for the biennium.
03:08:32 03:09:14 03:09:20 03:09:25	Committee discussion Rep. Pease-Lopez Rep. Ehli Rep. Pease-Lopez Rep. Ehli

03:10:06	Rep. Pease-Lopez
03:10:13	Sen. Webb
03:10:34	Ms. O'Connell explained the differences between the version of LCCF05 presented in June and the revised LCCF05 presented in August.
03:12:19	Sen. Webb
03:12:49	Ms. O'Connell
03:12:58	Rep. Schreiner
03:14:31	Ms. O'Connell
	Vote
03:17:16	Rep. Schreiner's amendment passed on a roll call vote, 6-2. (Attachment 5)
03:17:30	Rep. Ehli's substitute motion passed on a roll call vote, 7-1. (Attachment 6)

LUNCH - reconvened at 1:02 p.m.

Discussion/action on LCCF10 and LCCF11

Ms. O'Connell gave an overview of LCCF10, Funding for a Privately Operated Forensic Prerelease Center, and LCCF11, Funding for a State-Operated Forensic Prerelease Center.

► LCCF11

Motion

- 04:02:10 Rep. Schreiner moved to amend LCCF11 to reflect the suggestions raised during the public comment period to move funding from the Department of Corrections to the Department of Public Health and Human Services and use a mental health group home model.
- 04:02:47 Rep. Ehli asked Rep. Schreiner to clarify his motion.
- 04:03:06 Rep. Schreiner said he would move to amend LCCF11 to reflect the bullet points provided by Ms. Brenneman to 1) change the facility from a prerelease center to a mental health group home; 2) appropriate money to the Department of Public Health and Human Services; and 3) allow both guilty but mentally ill and not guilty but mentally ill individuals to be placed in the facility.

Committee discussion

	Committee alocatore
04:04:01	Ms. O'Connell
04:04:42	Rep. Schreiner
04:05:00	Ms. O'Connell
04:06:11	Rep. Ehli
04:08:26	Rep. Schreiner
04:09:59	Rep. Ehli
04:11:31	Rep. Schreiner
04:12:41	Sen. Murphy
04:13:08	Rep. Ehli
04:13:57	Sen. Murphy

04:14:24	Ms. O'Connell
04:15:08	Vote Rep. Schreiner's motion to amend LCCF11 passed on a roll call vote, 6-2. (Attachment 7)
04:17:25	Motion to amend LCCF11 Sen. Murphy moved to remove the words "for profit" found on page 4 of LCCF11.
04:18:05 04:18:32 04:18:49 04:19:27 04:19:35 04:20:05 04:21:05	Committee discussion Ms. O'Connell Sen. Murphy Ms. O'Connell Sen. Murphy Ms. O'Connell Sen. Murphy Ms. O'Connell Sen. Murphy Ms. O'Connell
04:21:52	Sen. Murphy withdrew his motion.
04:22:00	Rep. Ehli reiterated his opposition to LCCF11. He wanted to go on record as supporting the concept, but said he could not support the proposal without seeing an amended bill.
04:22:26	Ms. O'Connell said the committee could approve LCCF11 as a committee bill and authorize her to work with Rep. Schreiner or any designated member of the committee to come up with a final bill draft.
04:23:28 04:23:53 04:24:27 04-24-30 04:25:33 04:26:25 04:27:08 04:27:41	Rep. Ehli Rep. Schreiner Rep. Ehli Rep. Reichner Rep. Ehli Ms. O'Connell Rep. Schreiner Rep. Ehli
► LCCF10	
04:28:32	Motion Rep. Schreiner moved to amend LCCF10 to appropriate the money to the Department of Public Health and Human Services rather than to the Department of Corrections to contract for a mental health group home rather than a prerelease center.
04:29:43 04:30:30	Committee discussion Rep. Schreiner Rep. Ehli

Vote

04:32:14 Rep. Schreiner's motion to amend failed on a roll call vote, 4-4. (Attachment 8)

Motion/Vote

04:33:49 Rep. Schreiner moved for approval of LCCF10 as drafted. The motion passed on a roll call vote, 5-3. (Attachment 9)

Review/final action on previously considered bill drafts (LCCF06 and LCCF07)

04:35:39 Ms. O'Connell gave an overview of LCCF06, to appropriate \$600,000 a year for HB 131 secured detention beds, and LCCF07, to appropriate \$1 million for shortterm voluntary treatment while a civil commitment proceeding is suspended.

Motion on LCCF06

04:36:28 Rep. Schreiner moved to approve LCCF06 as a committee bill. The motion passed 6-2 on a voice vote, with Rep. Reichner and Sen. Webb voting no and Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.

Motion on LCCF07

04:37:51 Rep. Schreiner moved to approve LCCF07 as a committee bill. The motion passed 7-1 on a voice vote, with Sen. Webb voting no and Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.

SJR 20 STUDY: PRESCRIPTION DRUG ABUSE

Committee-Requested Materials - Sue O'Connell

Ms. O'Connell discussed the funding sources for the Montana Prescription Drug 04:39:43 Registry (Exhibit 11); the provisions of LCCF08, to increase and extend the fee for the drug registry (Exhibit 12); the briefing paper "LCCF09: Considerations and Decision Points" (Exhibit 13); and the provisions of LCCF09, to require an adult to pick up a controlled substances prescription for a minor (Exhibit 14).

Public Comment

04:48:03 Marcie Bough, Board of Pharmacy, reviewed the Board of Pharmacy's bill draft. (Exhibit 15)

04:56:41 Mike Foster, Catholic Hospitals

04:57:21 Dr. William Gallea, Montana Medical Association

05:01:40 Dave Hemion, Montana Dental Association

05:02:28 Stuart Doggett, Montana Pharmacy Association

Committee Work Session

Motion on LCCF08

05:04:38 Sen. Webb moved to adopt LCCF08 with the addition of the language that was presented by the Board of Pharmacy and to include a penny-per-pill fee on dispensed prescriptions to expedite the requested changes in the prescription drug registry.

05:05:41	Committee discussion Ms. O'Connell discussed the changes that would be made to incorporate the Board of Pharmacy's language and asked if Sen. Webb wanted to remove the sunset entirely, as proposed by the board.
05:06:43	Sen. Webb said that he would like to extend the sunset date to 2017.
05:06:53	Ms. O'Connell discussed the need for additional direction and language that would be needed to create the penny-per-pill fee.
05:07:55	Amendment to Motion Rep. Reichner moved to amend Sen. Webb's motion to remove the penny-per- pill proposal.
05:10:39	Rep. Reichner's amendment to Sen. Webb's motion passed on roll call vote, 7-1. (Attachment 10)
05:12:17	Vote on LCCF08 Sen. Webb's motion to adopt LCCF08 as amended passed, 7-1 with Sen. Murphy voting no and Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.
05:13:11	Motion on LCCF09 Sen. Webb moved to approve LCCF09 as a committee bill.
05:13:39 05:14:29	<u>Discussion</u> Rep. Ehli said he would oppose this bill. Rep. Schreiner also opposed the bill.
05:15:40	The motion failed on a roll call vote, 3-5. (Attachment 11)
• Revie 05:17:00	w/final action on LCCF02 and LCCF03 Ms. O'Connell gave an overview of LCCF02, allowing healthcare providers to share information with law enforcement officers, and LCCF03, allowing electronic prescribing of drugs involving controlled substances.
05:18:33	Motion/Vote on LCCF02 Sen. Webb moved to approve LCCF02 as a committee bill. The motion passed unanimously with Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.
05:19:19	Motion/Vote on LCCF03 Rep. Schreiner moved to approve LCCF03 as a committee bill. The motion

• Discussion on Youth Crisis Diversion

proxy.

05:20:31 Rep. Schreiner asked about the proposal on youth crisis diversion.

passed unanimously with Sen. Wanzenried and Sen. Windy Boy voting yes by

Ms. O'Connell said that there is a final work session at the end of the day where items not related to a specific study can be discussed.

DRAFT FINAL REPORT

Ms. O'Connell gave a presentation on the draft final report of the Children, Families, Health, and Human Services Interim Committee. (Exhibit 16)

BREAK - reconvened at 2:52 p.m.

AGENCY MONITORING: DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES

- Agency Legislative Proposals
 - Purpose and Process of Committee Review
- 05:49:06 Ms. O'Connell reviewed the purpose and process of committee review of agency legislative proposals. (Exhibit 17)
 - Overview of Agency Legislation
- 05:50:48 Jessica Rhoades, DPHHS, gave a presentation on the bill draft proposal to provide an opportunity to "opt-out" of having immunization records included in the Montana Immunization Information System. (Exhibit 18)

Committee questions

05:55:07 Rep. Ehli 05:55:12 Ms. Rhoades

• DPHHS Update - Richard Opper, Director

05:56:06 Director Opper distributed the Temporary Assistance for Needy Families (TANF)
Parents as Scholars Report (Exhibit 19) and provided an update on other
DPHHS activities.

Committee questions of Director Opper

06:14:39 Rep. Reichner 06:18:54 Rep. Ehli

- Report on the HJR 30 Study of Benefits for Veterans and Military Personnel -Casey Barrs, Research Analyst, Legislative Services Division
- 06:23:55 Mr. Barrs gave a presentation on the HJR 30 Study information related to DPHHS. (Exhibit 20)
 - Montana Suicide Reduction Plan/Montana Suicide Review Team Karl Rosston
- 06:28:02 Mr. Rosston presented the 2015 Montana Strategic Suicide Prevention Plan. (Exhibit 21)

Committee questions of Mr. Rosston

06:49:35 Rep. Ehli

GENERAL PUBLIC COMMENT

06:52:49 Patti Jacques, Helena 06:53:12 Kathy McGowan, Helena

GENERAL COMMITTEE WORK SESSION

Discussion/action on final report

Motion/Vote

O6:55:16 Sen. Murphy moved to accept the draft final report of the Children, Families Health, and Human Services Interim Committee. The motion passed unanimously with Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.

Discussion/action on DPHHS legislation

Motion/Vote

06:56:22 Rep. Pease-Lopez moved to authorize early drafting and preintroduction of the Department of Public Health and Human Services' proposed legislation. The motion passed unanimously with Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.

Youth mental health crisis diversion proposed legislation

Motion

O6:57:22 Sen. Webb moved to introduce as a committee bill the legislation proposed by the Montana Children's Initiative to appropriate funds for community-based youth crisis diversion projects. (Exhibit 2)

Committee discussion

06:58:19	Ms. O'Connell
06:58:49	Rep. Schreiner

06:59:33 The motion passed unanimously on a voice vote with Sen. Wanzenried and Sen. Windy Boy voting yes by proxy.

Assignment of committee legislation

07:01:18 Rep. Ehli discussed the need for committee members to sponsor the committee bills in the 2015 Legislature. (Exhibit 22)

Assignments

07:02:31	LCCF02 - Sen. Webb
07:03:14	LCCF03 - Sen. Webb
07:03:39	LCCF04 - Rep. Schreiner (Rep. Pease-Lopez as backup)
07:03:58	LCCF05 - Rep. Ehli (Rep. Pease-Lopez as backup)
07:04:05	LCCF06 - Rep. Ehli (Rep. Pease-Lopez as backup)
07:04:14	LCCF07 - Rep. Ehli (Rep. Pease-Lopez as backup)
07:05:02	LCCF08 - Sen. Webb
07:05:30	LCCF10 - Rep. Schreiner (Rep. Pease-Lopez as backup)

07:05:48 07:06:03	LCCF11 - Rep. Schreiner (Rep. Pease-Lopez as backup) Youth crisis diversion legislation - Rep. Pease-Lopez
07:07:15	Rep. Ehli thanked the committee members, general public, and staff for their good work.

ADJOURNMENT

07:07:32 Rep. Ehli adjourned the final committee meeting at 4:12 p.m.

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