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ordinance which that do not exceed a fine of \$500 or 6 months' imprisonment or both the fine and imprisonment.

- (2) A local government may fix penalties for the violation of an ordinance relating to local or federal wastewater pretreatment standards implementing the Federal Water Pollution Control Act, 33 U.S.C. 1251 through 1387, if the penalties do not exceed \$1,000 per day for each violation or 6 months' imprisonment, or both."
 - Section 2. Section 7-5-4207, MCA, is amended to read:
- "7-5-4207. Penalties for violation of municipal ordinances. The (1) Except as provided in subsection (2), the city or town council has power to may impose fines and penalties for the violation of any city ordinance, but no a fine or penalty may not exceed \$500 and no imprisonment may not exceed 6 months for any one offense.
- (2) A local government may fix penalties for the violation of an ordinance relating to local or federal wastewater pretreatment standards implementing the Federal Water Pollution Control Act, 33 U.S.C. 1251 through 1387, if the penalties do not exceed \$1,000 per day for each violation or 6 months' imprisonment, or both."

Approved May 4, 1993.

CHAPTER NO. 598

[HB 442]

AN ACT GENERALLY REVISING THE MONTANA METAL MINE RECLAMATION LAWS; PROVIDING A PROCESS FOR AMENDMENT OF OPERATING PERMITS; REVISING THE INITIAL REVIEW PERIOD FOR APPLICATIONS FOR OPERATING PERMITS; STRENGTHENING ENFORCEMENT AND BONDING MECHANISMS; AND AMENDING SECTIONS 82-4-305, 82-4-331, 82-4-335, 82-4-337, 82-4-338, AND 82-4-362, MCA.

Be it enacted by the Legislature of the State of Montana:

- Section 1. Section 82-4-305, MCA, is amended to read:
- "82-4-305. Exemption small miners written agreement. (1) Except as provided in subsections (3) through (9), the provisions of this part do not apply to any small miner if the small miner annually agrees in writing:
 - (a) that he the small miner will not pollute or contaminate any stream;
- (b) that he the small miner will provide protection for human and animal life through the installation of bulkheads installed over safety collars and the installation of doors on tunnel portals;
- (c) that he the small miner will provide a map locating his the miner's mining operations. The map must be of a size and scale determined by the department.

- (d) if the small miner's operations are placer or dredge mining, that he the small miner shall reclaim all land disturbed by the operations to comparable utility and stability as that of adjacent areas.
- (2) For small-miner exemptions obtained after September 30, 1985, a small miner may not obtain or continue an exemption under subsection (1) unless he the small miner annually certifies in writing:
 - (a) if the small miner is a natural person, that:
- (i) no business association or partnership of which he the small miner is a member or partner has a small-miner exemption; and
- (ii) no corporation of which he the small miner is an officer, director, or owner of record of 25% or more of any class of voting stock has a small-miner exemption; or
 - (b) if the small miner is a partnership or business association, that:
 - (i) none of the associates or partners holds a small-miner exemption; and
- (ii) none of the associates or partners is an officer, director, or owner of 25% or more of any class of voting stock of a corporation that has a small-miner exemption; or
- (c) if the small miner is a corporation, that no officer, director, or owner of record of 25% or more of any class of voting stock of the corporation:
 - (i) holds a small-miner exemption;
- (ii) is a member or partner in a business association or partnership that holds a small-miner exemption;
- (iii) is an officer, director, or owner of record of 25% or more of any class of voting stock of another corporation that holds a small-miner exemption.
- (3) A small miner whose operations are placer or dredge mining shall post a performance bond equal to the state's actual cost of reclaiming the disturbed land, although the bond may not exceed \$5,000 per operation. However, if the small miner has posted a bond for reclamation with another government agency, he the small miner is exempt from the requirement of this subsection.
- (4) If a small miner who conducts a placer or dredge mining operation fails to reclaim the operation, he the small miner is liable to the department for all its reasonable costs of reclamation, including a reasonable charge for services performed by state personnel and state materials and equipment used. If the small miner posts a surety bond, the surety is liable to the state to the extent of the bond amount and the small miner is liable for the remainder of the reasonable costs to the state of reclaiming the operation.
- (5) If a small miner who conducts a placer or dredge mining operation fails to commence reclamation of the operation within 6 months after cessation of mining or within an extended period allowed by the department for good cause shown or if the small miner fails to diligently complete reclamation, the department shall notify the small miner by certified mail that it intends to reclaim the operation unless the small miner commences reclamation within 30 days and

diligently completes the reclamation. The notice must be mailed to the address stated on the small miner exclusion statement or, if the small miner has notified the department of a different address by letter or in the annual certification form, to the most recent address given to the department. If the small miner fails to commence reclamation within 30 days or to diligently complete reclamation, the department may revoke the small miner exclusion statement, forfeit any bond that has been posted with the department, and enter and reclaim the operation. If the small miner has not posted a bond with the department or if the reasonable costs of reclamation exceed the amount of the bond, the department may also collect additional reclamation costs, as set forth in subsection (6), before or after it incurs those costs.

- (6) To collect additional reclamation costs, the department shall notify the small miner by certified mail, at the address determined under subsection (5), of the additional reasonable reclamation costs and request payment within 30 days. If the small miner does not pay the additional reclamation costs within 30 days, the department may bring an action in district court for payment of the estimated future costs and, if the department has performed any reclamation, of its reasonable actual costs. The court shall order payment of costs it determines to be reasonable and shall retain jurisdiction until reclamation of the operation is completed. Upon completion of reclamation, the court shall order payment of any additional costs it deems considers reasonable or the refund of any portion of any payment for estimated costs that exceeds the actual reasonable costs incurred by the department.
- (7) A small miner who intends to use a cyanide ore-processing reagent shall obtain an operating permit for that part of his the small miner's operation where the cyanide ore-processing reagent will be used or disposed of.
 - (8) The exemption provided in this section does not apply to:
- (a) a person whose failure to comply with the provisions of this part, the rules adopted under this part, or a permit or license issued under this part has resulted in the forfeiture of a bond, unless that person meets the conditions described under 82-4-360.
- (b) a person who has not paid a penalty for which the department has obtained a judgment pursuant to 82-4-361;
- (c) a person who has failed to post a reclamation bond required by this section, unless the department has certified that the area for which the bond should have been posted has been reclaimed by that person or reclaimed by the department and the person has reimbursed the department for the cost of the reclamation; or
- (d) a person who has failed to comply with an abatement order issued pursuant to 82-4-362, unless the department has completed the abatement and the person has reimbursed the department for the cost of abatement.
- (9) The exemption provided in this section does not apply to an area under permit pursuant to 82-4-335 or to an area that has been permitted pursuant to 82-4-335 and reclaimed by the permittee, the department, or any other state or federal agency."
 - Section 2. Section 82-4-331, MCA, is amended to read:

- "82-4-331. Exploration license required employees included limitation. (1) A person may not engage in exploration in the state without first obtaining an exploration license from the board. A license must be issued for a period of 1 year from date of issue and is renewable from year to year on application. An application for renewal must be filed within 30 days proceeding the expiration of the current license and be accompanied by payment of a fee as required for a new license. A license may not be renewed if the applicant for renewal is in violation of any provision of this part. A license is subject to suspension and revocation as provided by this part.
- (2) Employees of persons holding a valid license under this part are included in and covered by the license.
 - (3) A person may not be issued an exploration license if:
- (a) that person's failure to comply with the provisions of this part, the rules adopted under this part, or a permit or license issued under this part has resulted in the forfeiture of a bond, unless that person meets the conditions described in 82-4-360.
- (b) that person has not paid a penalty for which the department has obtained a judgment pursuant to 82-4-361;
- (c) that person has failed to post a reclamation bond required by 82-4-305, unless the department has certified that the area for which the bond should have been posted has been reclaimed by that person or reclaimed by the department and the person has reimbursed the department for the cost of the reclamation;
- (d) that person has failed to comply with an abatement order issued pursuant to 82-4-362, unless the department has completed the abatement and the person has reimbursed the department for the cost of abatement."
 - Section 3. Section 82-4-335, MCA, is amended to read:
- "82-4-335. Operating permit limitation fees. (1) A person may not engage in mining, ore processing, or reprocessing of tailings or waste material, construct or operate a hard-rock mill, use cyanide ore-processing reagents, or disturb land in anticipation of those activities in the state without first obtaining an operating permit from the board. A separate operating permit is required for each complex.
- (2) A small miner who intends to use a cyanide ore-processing reagent shall obtain an operating permit for that part of his the small miner's operation where the cyanide ore-processing reagent will be used or disposed of.
- (3) Prior to receiving an operating permit from the board, a person shall pay the basic permit fee of \$25. The department may require a person who is applying for a permit pursuant to subsection (1) to pay an additional fee not to exceed the actual amount of contractor and employee expenses beyond the normal operating expenses of the department whenever those expenses are reasonably necessary to provide for timely and adequate review of the application, including any environmental review conducted under Title 75, chapter 1, parts 1 and 2. The department may further define these expenses by rule. Whenever the department determines that an additional fee is necessary and the additional fee will exceed \$5,000, the department shall notify the applicant

that a fee must be paid and submit to the applicant an itemized estimate of the proposed expenses. The department shall provide the applicant an opportunity to review the department's estimated expenses. The applicant may indicate which proposed expenses the applicant considers duplicative or excessive, if any.

- (4) The person shall submit an application on a form provided by the board, which must contain the following information and any other pertinent data required by rule:
- (a) name and address of the operator and, if a corporation or other business entity, the name and address of its officers, directors, owners of 10% or more of any class of voting stock, partners, and the like and its resident agent for service of process, if required by law;
 - (b) minerals expected to be mined;
 - (c) a proposed reclamation plan;
 - (d) expected starting date of operations;
- (e) a map showing the specific area to be mined and the boundaries of the land which that will be disturbed, topographic detail, the location and names of all streams, roads, railroads, and utility lines on or immediately adjacent to the area, and the location of proposed access roads to be built;
- (f) the names and addresses of the owners of record and any purchasers under contracts for deed of the surface of the land within the permit area and the owners of record and any purchasers under contracts for deed of all surface area within one-half mile of any part of the permit area, provided that the department is not required to verify this information;
- (g) the names and addresses of the present owners of record and any purchasers under contracts for deed of all minerals in the land within the permit area, provided that the department is not required to verify this information;
- (h) the source of the applicant's legal right to mine the mineral on the land affected by the permit, provided that the department is not required to verify this information;
- (i) types of access roads to be built and manner of reclamation of road sites on abandonment:
- (j) a plan which will provide, within limits of normal operating procedures of the industry, for completion of the operation;
- (k) ground water and surface water hydrologic data gathered from a sufficient number of sources and length of time to characterize the hydrologic regime;
- (l) a plan detailing the design, operation, and monitoring of impounding structures, including but not limited to tailings impoundments and water reservoirs, sufficient to ensure that the structures are safe and stable;
- (m) a plan identifying methods to be used to monitor for the accidental discharge of objectionable materials and remedial action plans to be used to control and mitigate discharges to surface or ground water; and

- (n) an evaluation of the expected life of any tailings impoundment or waste area and the potential for expansion of the tailings impoundment or waste site.
- (5) Except as provided in subsection (7), the permit provided for in subsection (1) for a large-scale mineral development as defined in 90-6-302 must be conditioned to provide that activities under the permit may not commence until the impact plan is approved under 90-6-307 and until the permittee has provided a written guarantee to the department and to the hard-rock mining impact board of compliance within the time schedule with the commitment made in the approved impact plan, as provided in 90-6-307. If the permittee does not comply with that commitment within the time scheduled, the board, upon receipt of written notice from the hard-rock mining impact board, shall suspend the permit until it receives written notice from the hard-rock mining impact board that the permittee is in compliance.
- (6) When the department determines that a permittee has become or will become a large-scale mineral developer pursuant to 82-4-339 and 90-6-302 and provides notice as required under 82-4-339, within 6 months of receiving the notice, the permittee shall provide the board with proof that he the permittee has obtained a waiver of the impact plan requirement from the hard-rock mining impact board or that he the permittee has filed an impact plan with the hard-rock mining impact board and the appropriate county or counties. If the permittee does not file the required proof or if the hard-rock mining impact board certifies to the board that the permittee has failed to comply with the hard-rock mining impact review and implementation requirements in Title 90, chapter 6, parts 3 and 4, the board shall suspend the permit until the permittee files the required proof or until the hard-rock mining impact board certifies that the permittee has complied with the hard-rock mining impact review and implementation requirements.
- (7) Compliance with 90-6-307 is not required for exploration and bulk sampling for metallurgical testing when the aggregate samples are less than 10,000 tons.
 - (8) A person may not be issued an operating permit if:
- (a) that person's failure to comply with the provisions of this part, the rules adopted under this part, or a permit or license issued under this part has resulted in the forfeiture of a bond, unless that person meets the conditions described in 82-4-360.
- (b) that person has not paid a penalty for which the department has obtained a judgment pursuant to 82-4-361;
- (c) that person has failed to post a reclamation bond required by 82-4-305, unless the department has certified that the area for which the bond should have been posted has been reclaimed by that person or reclaimed by the department and the person has reimbursed the department for the cost of the reclamation;
- (d) that person has failed to comply with an abatement order issued pursuant to 82-4-362, unless the department has completed the abatement and the person has reimbursed the department for the cost of abatement.

- (9) A person may not be issued a permit under this part unless, at the time of submission of a bond, the person provides the current information required in subsection (4)(a) and:
- (a) (i) certifies that the person is not currently in violation in this state of any law, rule, or regulation of this state or of the United States pertaining to air quality, water quality, or mined land reclamation; or
- (ii) presents a certification by the administering agency that the violation is in the process of being corrected to the agency's satisfaction or is the subject of a bona fide administrative or judicial appeal; and
- (b) if the person is a partnership, corporation, or other business association, provides the certification required by subsection (9)(a)(i) or (9)(a)(ii), as applicable, for any partners, officers, directors, owners of 10% or more of any class of voting stock, and business association members."
 - Section 4. Section 82-4-337, MCA, is amended to read:
- "82-4-337. Inspection issuance of operating permit modification. (1) (a) The board shall cause all applications for operating permits to be reviewed for completeness within 60 days of receipt of the initial application and within 30 days of receipt of responses to notices of deficiencies. The board shall notify the applicant concerning completeness as soon as possible. An application is considered complete unless the applicant is notified of any deficiencies within 30 days of receipt the appropriate review period.
- (b) Unless the review period is extended as provided in this section, the board shall review the adequacy of the proposed reclamation plan and plan of operation within 30 days of the determination that the application is complete or within 60 days of receipt of the application if the board does not notify the applicant of any deficiencies in the application. If the applicant is not notified of deficiencies or inadequacies in the proposed reclamation plan and plan of operation within such the time period, the operating permit shall be is issued upon receipt of the bond as required in 82-4-338 and pursuant to the requirements of subsection (1)(c). The department shall promptly notify the applicant of the form and amount of bond which will be required.
 - (c) No A permit may not be issued until:
 - (i) sufficient bond has been submitted pursuant to 82-4-338:
- (ii) the information and certification have been submitted pursuant to 82-4-335(9); and
- (iii) the department has found that permit issuance is not prohibited by 82-4-335(8) or 82-4-341(6).
- (d) (i) Prior to issuance of a permit, the department shall inspect the site unless the department has failed to act on the application within the time prescribed in subsection (1)(b). If the site is not accessible due to extended adverse weather conditions, the department may extend the time period prescribed in subsection (1)(b) by not more than 180 days to allow inspection of the site and reasonable review. The department must shall serve written notice of extension upon the applicant in person or by certified mail, and any such

extension is subject to appeal to the board in accordance with the Montana Administrative Procedure Act.

- (ii) If the department determines that additional time is needed to review the application and reclamation plan for a major operation, the department and the applicant shall negotiate to extend the period prescribed in subsection (1)(b) by not more than 365 days in order to permit reasonable review.
- (iii) Failure of the board to act upon a complete application within the extension period constitutes approval of the application, and the permit shall must be issued promptly upon receipt of the bond as required in 82-4-338.
- (2) The operating permit shall must be granted for the period required to complete the operation and shall be is valid until the operation authorized by the permit is completed or abandoned unless the permit is suspended or revoked by the board as provided in this part.
- (3) The operating permit shall must provide that the reclamation plan may be modified by the board, upon proper application of the permittee or department, after timely notice and opportunity for hearing, at any time during the term of the permit and for any of the following reasons:
 - (a) to modify the requirements so they will not conflict with existing laws;
- (b) when the previously adopted reclamation plan is impossible or impracticable to implement and maintain;
- (c) when significant environmental problem situations are revealed by field inspection."
- Section 5. Amendment or revision of operating permits. (1) During the term of an operating permit, an operator may apply for an amendment or revision to the permit. The operator may not apply for an amendment to delete disturbed acreage from the permit.
- (2) Applications for major amendments must be processed in the same manner as applications for new permits.
- (3) Major amendments are those that may significantly affect the environment. Minor amendments are those that will not significantly affect the environment. The department may by rule establish criteria for classification of amendments as major or minor. The rules must establish requirements for the content of applications for amendments and revisions and procedures for processing of minor amendments.
- (4) If the department demonstrates that a revision may result in a significant environmental impact that was not previously and substantially evaluated in an environmental impact statement, the application must be processed in the same manner as is provided for new permits. Applications for minor amendments and other revisions must be processed within 30 days of receipt of an application.
 - Section 6. Section 82-4-338, MCA, is amended to read:
- "82-4-338. Performance bond. (1) The applicant shall file with the department a bond payable to the state of Montana with surety satisfactory to

the department in the sum to be determined by the department of not less than \$200 or more than \$2,500 for each acre or fraction thereof of an acre of the disturbed area, conditioned upon the faithful performance of the requirements of this part, and the rules of the board, and the permit. In lieu of such a bond, the applicant may file with the board a cash deposit, an assignment of a certificate of deposit, or other surety acceptable to the board. Regardless of the above limits in this subsection, the bond shall may not be less than the estimated cost to the state to complete the reclamation of the disturbed land ensure compliance with this part, the rules, and the permit. A public or governmental agency shall may not be required to post a bond under the provisions of this part. A blanket performance bond covering two or more operations may be accepted by the board. Such A blanket bond shall must adequately secure the estimated total number of acres of disturbed land.

- (2) The department shall review the amount of each bond at least every 5 years and shall consult with the licensee or permittee if the review indicates that the bond level should be adjusted. When determined by the department that the set bonding level of a permit or license does not represent the present costs of reclamation compliance with this part, the rules, and the permit, the department may modify the bonding requirements of that permit or license. The department shall make written findings, give the licensee or permittee a copy of the findings, and, for operating permits, publish notice of the findings in a newspaper of general circulation in the county in which the operation is located. The permittee or any person with an interest that may be adversely affected may obtain a contested case hearing under the provisions of the Montana Administrative Procedure Act on the adjusted bond level by filing with the department within 30 days of the notice a written request for hearing.
- (3) A bond filed in accordance with the provisions of this part may not be released by the department until the provisions of this part, the rules adopted pursuant to this part, and this reclamation plan the permit have been fulfilled.
- (4) No A bond filed for an operating permit obtained under 82-4-335 may not be released until the public has been provided an opportunity for a hearing."
 - Section 7. Section 82-4-362, MCA, is amended to read:

"82-4-362. Suspension of permits - hearing. (1) If any of the requirements of this part, the rules adopted under this part, or a license, permit, or reclamation plan has not been complied with within the time limits set by the department or board or by this part, the department shall serve a notice of noncompliance on the licensee or permittee or, if necessary, the commissioner shall order the suspension of the permit. The commissioner may order immediate suspension of a permit whenever he the commissioner makes a finding that a violation of this part, the rules adopted under this part, or a license or permit, including the reclamation plan, is creating an imminent danger to the health or safety of persons outside the permit area. The notice or order must be handed to the licensee or permittee in person or served by certified or-registered mail addressed to the permanent address shown on the application for a license or permit. The notice of noncompliance or order of suspension must specify in what respects the operator has failed to comply with this part, the rules adopted under this part, the permit, or the reclamation plan and must, if the violation has not been abated, order abatement within a specified time period.

- (2) If the licensee or permittee has not complied with the requirements set forth in the notice of noncompliance or order of suspension within the time limits set therein in the notice or order, the permit may be revoked by order of the board and the performance bond forfeited to the department. The licensee or permittee is entitled to a hearing before the department on the revocation of a permit or license or the forfeiture of a performance bond if a hearing is requested within 30 days after service of notice as provided in subsection (1). The notice must state when those measures may be undertaken and must give notice of opportunity for a hearing. If a hearing is requested within the 30-day period, the permit or license may not be revoked and the bond may not be forfeited until a final decision is made by the department.
- (3) If a permittee fails to pay the fee or file the report required under 82-4-339, the department shall serve notice of this failure, by certified mail or personal delivery, on the permittee. If the permittee does not comply within 30 days of receipt of the notice, the commissioner shall suspend the permit. The commissioner shall reinstate the permit upon compliance."
- Section 8. Codification instruction. [Section 5] is intended to be codified as an integral part of Title 82, chapter 4, part 3, and the provisions of Title 82, chapter 4, part 3, apply to [section 5].

Approved May 3, 1993.

CHAPTER NO. 599

[HB 495]

AN ACT AUTHORIZING CATERING ENDORSEMENTS TO BEER RETAIL LICENSES FOR ON-PREMISES CONSUMPTION AND TO BEER AND WINE RETAIL LICENSES FOR ON-PREMISES CONSUMPTION; REQUIRING THAT ALL LICENSESS CATERING AN EVENT PAY A FEE TO THE LOCAL LAW ENFORCEMENT AGENCY; AMENDING SECTIONS 16-3-103, 16-4-204, AND 16-4-402, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE.

Be it enacted by the Legislature of the State of Montana:

- Section 1. Catering endorsement for beer and wine licensees. (1) A person who is engaged primarily in the business of providing meals with table service and who is licensed to sell beer at retail or beer and wine at retail for on-premises consumption may, upon the approval of the liquor division, be granted a catering endorsement to the license to allow the catering and sale of beer or beer and wine to persons attending a special event upon premises not otherwise licensed for the sale of beer or beer and wine for on-premises consumption. The beer and wine must be consumed on the premises where the event is held.
- (2) A written application for a catering endorsement and an annual fee of \$200 must be submitted to the department for its approval.
- (3) A licensee who holds a catering endorsement may not cater an event in which the licensee is the sponsor. The catered event must be within 100 miles of the licensee's regular place of business.

legislation to secure the public rights to instream flows.

HEARING ON HB 442

Opening Statement by Sponsor:

REP. MIKE FOSTER, HD 32, Townsend on behalf of REP. DICK KNOX, HD 29, Winifred, stated HB 442 is a bill revising the Metal Mine Reclamation Act.

Proponents' Testimony:

Sandra Olsen, Chief, Hard Rock Bureau, Department of State Lands, testified in support HB 442. EXHIBIT 22

Gary Langley, Executive Director, Montana Mining Association, submitted written testimony. EXHIBIT 23

John Fitzpatrick, Pegasus Gold, favored HB 442.

Opponents' Testimony:

Dennis Olson, Northern Plains Resource Council, said there are concerns about the amendments which limit a competent review process.

Questions From Committee Members and Responses: None

Closing by Sponsor:

REP. KNOX, said HB 442 will benefit both the mining industry and the Department of State Lands. He said section 7 of the bill is of particular benefit to small miners and DSL, and will benefit the environment by enforcing reclamation.

EXECUTIVE ACTION ON HB 352

Motion: REP. FAGG moved to adopt REP. MOLNAR'S amendments to HB
352. EXHIBIT 24

<u>Discussion</u>: REP. MOLNAR told the committee he was available to answer questions.

REP. SWANSON asked if people could now request additional access.

John North, DSL, replied that, to date, no petitions to expand access have been granted.

REP. TUNBY said the state lands access situation should be left alone for now.

Motion: REP. HARPER MOVED THAT HB 352 DO PASS AS AMENDED.

- REP. TOOLE asked Mr. Doney how the amendment will be beneficial.
- Mr. Doney replied the amendments bring FWP back into the picture.
- **REP. TOOLE** asked what areas of the amendments are objectionable. **Mr. Doney** answered that place and purpose of use must be approved by DNRC under the Water Use Act.
- REP. STOVALL asked Mr. Doney if the amendments will allow reservations to dictate to senior water rights holders. Mr. Doney answered that individuals with reservations will have the right to object. He suggested use of the word dictate was inappropriate.
- REP. HARPER said that in 1985 water reservations did not interfere with anyone's rights to obtain water. He also said that reservations pose no more of a threat than any other appropriation.
- Mr. Doney said he agreed that the owner will have some legal standing.
- REP. HARPER said FWP will be just as aggressive regarding stream bed rights.
- REP. RANEY asked if there were more than junior water rights holders? Mr. Doney replied no junior water rights have been issued since 1985.
- Motion: REP. HARPER made a substitute motion to strike Section 3
 as a means of supporting HB 365. EXHIBIT 25
- REP. FAGG said he would support the substitute motion and shares the concerns over basin closures.
- REP. FELAND asked if removing Section 3 will take away FWP water reservations. REP. FAGG answered, yes.
- REP. SWANSON said striking Section 3 will remove muddiness in the bill.
- REP. RANEY noted the two issues are to close the basin and to shut FWP out of the basin. He added that he cannot support the substitute motion if FWP is removed.
- <u>Vote</u>: TO STRIKE SECTION 3 OF HB 365. Motion failed 7 to 8.
- Vote: HB 365 DO PASS AS AMENDED. Motion carried unanimously.

EXECUTIVE ACTION ON HB 442

Motion: REP. FAGG MOVED THAT HB 442 DO PASS AS AMENDED. EXHIBIT 26

<u>Discussion</u>: REP. RANEY asked Sandra Olsen to present a synopsis of the bill to the committee.

Ms. Olsen, Chief, Hardrock Bureau, DSL, stated HB 442 provides additional authority for denial of small mines in the event that they are not in compliance with state reclamation plans. She also said Section 7 of the bill issues abatement orders.

Vote: HB 442 DO PASS AS AMENDED. Motion carried unanimously.

EXECUTIVE ACTION ON HB 263

Motion: REP. TOOLE MOVED HB 263 DO PASS AS AMENDED. EXHIBIT 27

<u>Discussion</u>: REP. ORR said he opposes the amendments since they are counter to REP. COBB'S requests.

REP. RANEY said REP. COBB is changing water policy in an effort to protect, maintain and improve the quality of Montana's water. Rather than improving water standards, the amendment will lower these standards, he said. He added this is a major policy change.

REP. GILBERT stated that a permit will authorize degradation.

REP. RANEY said the amendment is making it more difficult for those wanting a new permit.

REP. HARPER said the committee has no idea what exactly is being changed. He stated the purpose of the bill is to define permit.

REP. RANEY said litigation beyond our comprehension is now possible.

REP. TUNBY asked what will be gained by passing the bill.
REP. ORR said the DHES determines whether there is degradation, and the amendment will clarify the authority of the Board of Health.

REP. TOOLE noted the Board of Health is charged with protecting water quality.

REP. FAGG stated the Montana Environmental Information Center does not support the bill.

Motion: REP. TUNBY moved to strike Section 5 of HB 263.

REP. RANEY said the effect of striking this section will help define REP. COBB'S desire to define the term permit.

<u>Vote</u>: HB 263 DO PASS AS AMENDED. Motion carried 12 to 4 with REPS. FELAND, WAGNER, ORR AND FAGG opposed.

UATE 2-8-93 HB 442

DEPARTMENT OF STATE LANDS

TESTIMONY of Sandra Olsen, Chief HARD ROCK BUREAU

to the House Natural Resources Committee

in support of HB 442

The Hard Rock Bureau of the Department of State Lands has the administrative authority for implementing the Metal Mine Reclamation Act. Under the Metal Mine Reclamation Act the Department regulates the mining of all hard rock minerals. The Act administratively establishes three type of programs to be implemented. These include:

the regulation of small miners - who are defined as persons disturbing less than 5-acres at a site who commit to compliance with air and water quality laws,

the regulation of exploration activities - which consist of drilling, trenching, or other activities, following evaluation and approval of a plan, submittal of bond and issuance of a license - and which involve the removal of less than 36,500 tons of ore, and

the regulation of large mines - consisting of all other hard rock mining. Large operators are required to get operating permits following submittal and review of a plan and submittal of a bond.

In addition the Bureau assures that each project is evaluated pursuant to the Montana Environmental Policy Act and undertakes inspection and enforcement activities.

HB 442 has been introduced at the request of the Department to provide for additional procedural and enforcement mechanisms in the Metal Mine Reclamation Act. HB 442 would increase the number of alternatives available to the Department for assuring compliance with the law, and would facilitate enforcement and permit review, and would clarify bonding requirements.

Additional authority in included under Sections 1, 2, and 3, to allow for denial of small miners exemptions, exploration licenses, or operating permits in the event that outstanding penalties have not been paid, if bonding or reclamation costs are due to the State, or if any costs of implementing abatement orders are due to the State.

Modifications to the application review process are included in Sections 4 and 5, in response to concerns about how long permit application review takes. Section 4 lengthens the initial

review period for an application to 60 days. The Department and the mining industry have agreed that a more thorough initial review would minimize the need for multiple application resubmittals. Any subsequent review of a resubmitted application, however, would remain limited to the 30-day period currently established under the Act.

Section 5 defines administrative mechanisms for modifying permits, after they are initially issued. The process proposed would distinguish between major and minor changes, clarifying the need for public notice and more detailed public involvement for major changes, while minimizing the complexity of the process for minor changes.

Sections 6 and 7 are changes which would clarify the existing bonding and enforcement procedures in the Act. It is important to clarify that the bond, in Section 6, is required to guarantee the conditions of the permit, as well as the conditions of the act and rules, because many activities authorized, but not required, by the Act are included in a permit.

The authority to issue abatement orders, provided by Section 7, would allow the Department to require an operator to clean up a violations, rather than requiring the Department to shut down an operation regardless of the severity of the infraction. Suspension and revocation of permits would remain as enforcement mechanisms, should an operator fail to comply with an abatement order.

For all of these reasons, the Department respectfully requests the Committee to give a do pass recommendation to HB 442.



EXHIBIT 23

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FACTS ON HB 442

- 1. The legislature previously passed a similar bill concerning corporations. This extends the same restriction to individuals. That is, an individual cannot attain an operating permit unless he has satisfied the conditions of a previous permit.
- The mining industry supported the previous legislation pertaining to corporations. And, therefore, supports HB 442.
- 3. The legislation also allows the Department of State Lands 60 days to review an application for an operating permit for completeness. This will allow the Department additional time for the initial review to examine the application for deficiencies. This should reduce the number and scope of deficiency notices. At present, because DSL does not have sufficient time to review the initial application, new issues are raised in each deficiency notice, causing untimely delays. Passage of this bill would speed up the process without detracting from environmental quality.

EXHIBIT 27

DATE 2-8-93

HB 442

Amendments to House Bill No. 352 First Reading Copy

Requested by Rep. Molnar
For the Committee on Natural Resources

Prepared by Michael S. Kakuk February 6, 1993

1. Title, lines 11 through 13. Following: "CLOSURE;" on line 11

Strike: "ELIMINATING" on line 11 through "COST; " on line 13

2. Title, lines 14 and 15.

Following: "77-6-116,"

Strike: "77-6-202" on line 14 through "77-6-212," on line 15

3. Page 13, line 8 through page 19, line 10.

Strike: Sections 11 through 14 in their entirety.

Renumber: subsequent sections

IN MOTION CARRIED UNANIMOUSLY.

HEARING ON HB 442

Opening Statement by Sponsor:

Representative Dick Knox, House District 29, stated HB 442 would revise the Metal Mine Reclamation Act. He said Section 1 of HB 442 would preclude operators from abandoning one site, moving to another and leaving behind the reclamation for the state to assume. He said this new rule would apply to existing mines as well as to exploration and permitting of new mines. Representative Knox noted HB 442 would also extend from thirty days to sixty days the issuing of permits. He said the Department of State Lands (DSL) favors a sixty day time period in order to more thoroughly process permits. Representative Knox noted he had prepared an amendment to HB 442 which would make Section 5 of the bill null and void if SB 320 were passed. added that Section 7 of the bill would authorize the DSL to suspend operations or revoke a permit on a mine if repeated violations occur. According to Representative Knox, HB 442 would give mining companies the opportunity to identify and correct their problems instead of being shut down immediately by the DSL.

Proponents' Testimony:

Ms. Sandra Olsen, Department of State Lands, spoke from prepared testimony in support of HB 442 (Exhibit #2).

Mr. Gary Langley, Montana Mining Association, stated his support for HB 442. He said the extension to sixty days for the permitting process should act to speed up the review period once the permit has been acquired. Mr. Langley stated he hoped the Committee would avoid playing games with HB 442 and SB 320 as they are straightforward measures which clarify the procedure for obtaining permits. He concluded HB 442 would not detract from the environmental quality of Montana.

Mr. Eric Williams, Pegasus Gold Corporation, stated his support for HB 442 and the amendment proposed by Representative Knox.

Mr. Jim Jensen, Montana Environmental Information Center (MEIC), stated his support for the need to change the way the DSL administrates the Mining Act. He suggested the Committee add "determines to be reasonable" to line 12 of page 5 to make the language consistent. Mr. Jensen stated a distinction should be made between major and minor revisions of operating permits. He said "benign activities should be reviewed in the least onerous way possible". He added that the current thirty day process did not allow enough time for a sufficient review of the permit. Mr

Jensen stated he was concerned about the amendment suggested by Representative Knox to make Section 5 of SB 442 null and void if SB 320 were passed. He urged the Committee to delay executive action on HB 442 until the amendment is reviewed. Mr. Jensen also expressed concern about the language on page 20 which would give the DSL more flexibility in dealing with non-compliant mining companies. He said the agency does not adequately respond to violations now and added he did not think it would be a good idea to give the DSL additional responsibilities in this regard. According to Mr. Jensen, the state's inactivity in dealing with violators forces citizen's groups like his to sue to force action on the violation.

Opponents' Testimony:

Mr. Dennis Olsen, Northern Plains Resource Council (NPRC), stated his opposition to HB 442. He said he was concerned with the language in Section 5 on page 17 which would allow mining companies that run into problems not anticipated in their environmental impact statement (EIS) to refile their application for a permit. He said HB 442 does not address the recourse organizations like his would have in fighting the permitting process if the DSL determines the permittee's plans do not constitute a serious environmental threat. Mr. Olsen stated he was also concerned about the provision in HB 442 which would prevent concerned groups from raising any additional concerns once the completeness review was finished. He said that because this language was similar to the language contained in Section 3 of SB 320, he was opposed to the amendment which would reference HB 442 to SB 320. In response to Mr. Langley's statements, Mr. Olsen said the action taken on SB 320 was not the result of consensus reached by all concerned parties.

Informational Testimony:

None.

Questions From Committee Members and Responses:

Senator Bianchi asked Representative Knox why SB 320 was heard in front of the House Committee on Business and Industry and not Natural Resources. Representative Knox replied that decision had been made by Speaker of the House John Mercer.

Senator Doherty asked Mr. John North from the DSL if he preferred the language in SB 320 or the language in Section 5 of HB 442. Mr. North replied the DSL requested HB 442 and favored the language it contains.

Senator Grosfield asked Mr. North to define "demonstrate" as it is used on page 17, line 17 of the bill. Mr. North replied "demonstrate" would require the Department to "make a finding in

writing".

Senator McClernan asked Ms. Olsen how HB 442 would address the problem of acid drainage at the Zortman-Landusky (Zortman) mines. Ms. Olsen replied there is no language in the statute, regulations or permit which prevents the permittee from producing acid mine drainage. She added that the Department may issue a violation only if there is evidence of "some inappropriate action which took place". Ms. Olsen stated the Department is currently investigating the operations of the Zortman mine and may, upon completion of the study, issue a violation or require amendments to the permit to correct the problem.

Senator Bianchi asked Ms. Olsen if the Department or the local board of health had the authority to shut down operations at the Zortman mine because of acid drainage into surface and ground waters. Ms. Olsen replied at this time, there has been no acid drainage at the Zortman mines which has seeped into surface or ground waters. She added she did not know if local boards of health would be given such authority.

Senator Hockett asked Ms. Olsen if the \$25 permitting fee as noted on page 8 was sufficient to handle the workload associated with processing the permit. He said the fee did not seem adequate. Ms. Olsen replied the \$25 represented the basic filing fee for the application. She noted the Department may require the applicant to reimburse the Department for any expenses incurred during the application process.

Senator Hockett asked how much it cost the Department to process an application. Ms. Olsen replied it varied from application to application.

Senator Hockett asked Ms. Olsen if the \$25 filing fee was enough to cover the cost of processing these applications. Ms. Olsen replied no.

Senator Hockett asked Ms. Olsen if "\$5,000 was the maximum amount one could ask for on a small miner". Ms. Olsen replied yes.

Senator Hockett asked Ms. Olsen to define "small miner". Ms. Olsen replied that to qualify as a "small miner", a number of requirements had to be met. First, the mine may not disturb more than five acres at a time. Second, the mine must comply with the provisions of the Montana Water Quality Act. Third, a small miner cannot operate more than two of these mines and may not operate them concurrently. Fourth, a small miner must mine less than 36,500 tons per year.

Senator Doherty asked Representative Knox which House Committee heard HB 442. Representative Knox replied HB 442 was heard in the House Committee on Natural Resources.

Senator McClernan stated he had sent a note to Representative

Knox, chair of the House Natural Resources Committee asking him to hold off on immediately scheduling a hearing on SB 320. He said he was surprised when he learned SB 320 would be heard by the House Committee on Business and Industry.

Senator Hockett asked why the bonding requirements in HB 442 were not consistent. Ms. Olsen replied the \$5,000 bonding limit pertained to small miners only while the larger bonding limits pertained to large miners. Senator Hockett stated he hoped bonding limits would be set high enough so the Department could recoup some of the costs associated with reclamation of the land.

Senator Weeding asked Ms. Olsen if the Zortman mine was in violation of any law. He said he had heard they were in violation, however the Department had not yet responded. Ms. Olsen replied any violations issued have been paid in fines by the Zortman mines.

Senator Weeding asked Ms. Olsen how the Department has responded to violations at the Zortman mine. Ms. Olsen replied Mr. Jensen from MEIC has requested a legislative audit of the Zortman operations but added no further action has been taken as of this date.

Senator Weeding asked Ms. Olsen what the Department's expected response would be to any mining violation allegations. Ms. Olsen replied that "the violations the Department could document were issued". She said the Department can order abatements but added that for the last three years, the Department has used a standard enforcement form which addresses what kind of abatement might be necessary depending on the scope of the violation.

Senator Weeding asked Ms. Olsen what the Department's "normal response" would be to violations incurred by a large mining operation like the Zortman mine. Ms. Olsen replied the Department may order an abatement but added the type of abatement would depend on the seriousness of the violation.

Senator Weeding asked how the Department would respond to a cyanide spill by a major mining operation. Ms. Olsen replied the response would depend on the amount of cyanide spilled. She assured the Committee that any traceable quantities of spilled cyanide would be treated immediately.

Senator Doherty asked Ms. Olsen if the Zortman mine was in full compliance with its permit. Ms. Olsen replied she did not know if they were in absolute compliance but stated she believed, to the best of DSL's knowledge, they were in compliance.

Senator Doherty asked Mr. Jensen if the Zortman mine was in complete compliance with its permit. Mr. Jensen referred the Committee to a February 1993 *Billings Gazette* article which charged that an on-site investigation of the Zortman mine by the Bureau of Land Management (BLM) plus an internal memo from the

DSL revealed a number of violations regarding the mining of strictly prohibited ores. Mr. Jensen noted these violations were taking place at the present time and did not occur several years ago. He said existing statute is clear in the case of violation as it requires the Commissioner of the Department of State Lands to order an issue of noncompliance. Mr. Jensen noted that no such issue has been filed, to date, by the Commissioner.

Senator Doherty asked Ms. Olsen if she believed the BLM report or subsequent press coverage regarding supposed violations was sufficient enough to merit an investigation of the Zortman-Landusky mines by the Department. Ms. Olsen replied her department is currently investigating these allegations but added the issue "is not as black and white as Mr. Jensen would suggest". She stated the Department, at present, is "trying to determine the timing of placement of those materials causing the problem". She said that if those materials were placed prior to the Department's placing a prohibition, there would be no permit condition in place that would have required an action on the part of the company to prevent the problem.

Senator Doherty stated the Department would then be unable to act if a problem occurred which was not specifically cited as a permit condition. Ms. Olsen replied Senator Doherty was not correct and added a provision exists in the Hard Rock Mining Act which allows the Department to require a change of permit at any time a problem is identified. She added that there is no language in the statute which requires "a concurrent violation be issued for every change in permit".

Senator Doherty asked Ms. Olsen how long her department would be investigating the allegations of acid mine drainage at the Zortman mines. Ms. Olsen replied she was unsure. She said the Zortman mines are one of the largest operations in the state and added that the problem areas identified have been numerous.

Senator Bianchi asked Ms. Olsen if the DSL is working towards changing the Zortman permit to address the problems mentioned by Mr. Jensen. Ms. Olsen replied Senator Bianchi was correct.

Senator McClernan asked Ms. Olsen how DSL found out about the problems at the Zortman mine. Ms. Olsen replied the DSL and the BLM gained knowledge of the problem from analyzing water quality monitor reports.

Senator Bianchi asked Mr. Jensen if the Committee should be concerned with the language contained in subsection 4 on page 17. Mr. Jensen replied he was unclear how the Department would evaluate the "potential for a serious environmental problem". He said the current language could enable the Department to avoid any such analysis. Mr. Jensen noted it would be preferable to make the language stronger so the Department "could not evade the intent of this law". He said the thirty and sixty day limits actually refer to working days, not calendar days. He said that

because of the time limitations, the Department is required to put its energies into the permitting process. As a result, Mr. Jensen said the Department cannot adequately handle enforcement activities. Senator Bianchi asked Mr. Jensen if he would be willing to work with Mr. Olsen from NPRC and Ms. Olsen from DSL to revise subsection 4 on page 17 of the bill. Mr. Jensen replied he would if industry representatives were also required to participate.

Senator Bartlett asked Ms. Olsen to define "revision" as stated in the new Section 5 on page 17. Ms. Olsen replied a revision would pertain to changes made within the permit while an amendment would pertain to changes made outside the permit. She noted that both amendments and revisions could require major and/or minor changes.

Closing by Sponsor:

Representative Knox told the Committee how a cyanide leakage incident was addressed in his community by the Department. He said two years ago there was a cyanide leak at the Blue Range mine which was discovered in one well. He said operations were immediately shut down, an action which had a significant economic impact on his community. He added, however, that he supported the operation shutdown because the risk of further contamination was unacceptable. Representative Knox noted the problem was promptly mitigated by pumping out the contaminated well. He said the system did work in that instance. He said HB 442 is straightforward in intent and assured the Committee he "was not playing games with this bill". Representative Knox stated that the provisions in HB 442 would be beneficial to both the mining industry as well as environmental concerns. He urged the Committee to support HB 442.

HEARING ON HB 454

Opening Statement by Sponsor:

Representative Randy Vogel, House District 86, stated HB 454 would amend the Megalandfill Siting Act. He said under current law, any landfill that accumulated over 200,000 tons of solid waste during the course of one year would be considered and sited as a megalandfill. He stated the 200,000 ton figure was devised to prevent the dumping of out-of-state waste. Representative Vogel noted there has been a large amount of construction in the Billings area which has also caused an increase in solid waste. He said the Billings landfill receives waste from the Billings area plus the counties of Yellowstone, Carbon, Stillwater, Musselshell and Big Horn. Representative Vogel assured the Committee that the Billings landfill was a well-monitored site which provides an important service for a large region. He said HB 454 would allow the Billings landfill to raise their

DEPARTMENT OF STATE LANDS

TESTIMONY of Sandra Olsen, Chief HARD ROCK BUREAU

SENATE NATURAL RESOURCES EXHIBIT NO. 2 DATE 3-17-93

to the Senate Natural Resources Committee BILL NO. 18 442

in support of HB442

March 17, 1993

The Hard Rock Bureau of the Department of State Lands has the administrative authority for implementing the Metal Mine Reclamation Act. Under the Metal Mine Reclamation Act the Department regulates the mining of all hard rock minerals. Act administratively establishes three type of programs to be implemented. These include:

the regulation of small miners - who are defined as persons disturbing less than 5-acres at a site who commit to compliance with air and water quality laws,

the regulation of exploration activities - which consist of drilling, trenching, or other activities, following evaluation and approval of a plan, submittal of bond and issuance of a license - and which involve the removal of less than 36,500 tons of ore, and

the regulation of large mines - consisting of all other hard rock mining. Large operators are required to get operating permits following submittal and review of a plan and submittal of a bond.

In addition the Bureau assures that each project is evaluated pursuant to the Montana Environmental Policy Act and undertakes inspection and enforcement activities.

HB442 has been introduced at the request of the Department to provide for additional procedural and enforcement mechanisms in the Metal Mine Reclamation Act. HB442 would increase the number of alternatives available to the Department for assuring compliance with the law, and would facilitate enforcement and permit review, and would clarify bonding requirements. I will quickly run through the major provisions of the bill.

Authority is included in Sections 1, 2, and 3, to allow for denial of small miners exemptions, exploration licenses, or operating permits in the event that outstanding penalties have not been paid, if bonding or reclamation costs are due to the State, or if any costs of implementing abatement orders are due to the State. This is accomplished by adding the language that

first appears on page 6, which pertains to small miners, to exploration licenses (page 7), and operating permits (page 13).

Modifications to the application review process are included in Sections 4 and 5, in response to concerns about how long permit application review takes. Section 4, on page 14, lengthens the initial review period for an application to 60 days. The Department and the mining industry have agreed that a more thorough initial review would minimize the need for multiple application resubmittals. Any subsequent review of a resubmitted application, however, would remain limited to the 30-day period currently established under the Act.

Section 5, on page 2, defines administrative mechanisms for modifying permits, after they are initially issued. The process proposed would distinguish between major and minor changes, clarifying the need for public notice and more detailed public involvement for major changes, while minimizing the complexity of the process for minor changes.

It should be noted that SB320, which was concurred in as amended by the House Business and Economic Development Committee yesterday, contains procedures for amendment and review of permits that conflict with the procedure contained in Section 5 of this bill. The Department recommends addition of a coordination instruction to this bill that would render Section 5 of this bill null and void if SB320 passes with amendment/revision language in it.

Sections 6 and 7 are changes which would clarify the existing bonding and enforcement procedures in the Act. It is important to clarify that the bond, in Section 6, on page 18, is required to guarantee compliance with the conditions of the permit, as well as the conditions of the act and rules, because many activities authorized, but not required, by the Act are included in a permit.

On page 20, the authority to issue abatement orders, is provided by Section 7, which would allow the Department to require an operator to clean up violations, rather than requiring the Department to shut down an operation regardless of the severity of the infraction. Suspension and revocation of permits would remain as enforcement mechanisms, should an operator fail to comply with an abatement order.

For all of these reasons, the Department respectfully requests the Committee to give a concur-as-amended recommendation to HB442.