

HOUSE BILL NO. 272

INTRODUCED BY GILLAN, BUZZAS, FORRESTER, HARRINGTON, JENT, LENHART, MAHLUM, SMITH

A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING A STATE AGENCY FROM OFFSETTING A DEBT OWED BY A LOCAL GOVERNMENT AGAINST THE ENTITLEMENT SHARE PAYMENT OWED TO A LOCAL GOVERNMENT; AMENDING SECTIONS 15-1-121 AND 17-4-105, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 15-1-121, MCA, is amended to read:

"15-1-121. Entitlement share payment -- appropriation. (1) The amount calculated pursuant to this subsection is each local government's base entitlement share. The department shall estimate the total amount of revenue that each local government received from the following sources for the fiscal year ending June 30, 2001:

(a) personal property tax reimbursements pursuant to sections 167(1) through (5) and 169(6), Chapter 584, Laws of 1999;

(b) vehicle and boat taxes and fees pursuant to:

(i) Title 23, chapter 2, part 5;

(ii) Title 23, chapter 2, part 6;

(iii) Title 23, chapter 2, part 8;

(iv) 61-3-317;

(v) 61-3-321;

(vi) Title 61, chapter 3, part 5, except for 61-3-509(3), as that subsection read prior to the amendment of 61-3-509 in 2001;

(vii) Title 61, chapter 3, part 7;

(viii) 5% of the fees collected under 61-10-122;

(ix) 61-10-130;

(x) 61-10-148; and

(xi) 67-3-205;

- 1 (c) gaming revenue pursuant to Title 23, chapter 5, part 6, except for the permit fee in 23-5-612(2)(a);
2 (d) district court fees pursuant to:
3 (i) 25-1-201, except those fees in 25-1-201(1)(d), (1)(g), and (1)(j);
4 (ii) 25-1-202;
5 (iii) 25-1-1103;
6 (iv) 25-9-506;
7 (v) 25-9-804; and
8 (vi) 27-9-103;
9 (e) certificate of ownership fees for manufactured homes pursuant to 15-1-116;
10 (f) financial institution taxes pursuant to Title 15, chapter 31, part 7;
11 (g) coal severance taxes allocated for county land planning pursuant to 15-35-108;
12 (h) all beer, liquor, and wine taxes pursuant to:
13 (i) 16-1-404;
14 (ii) 16-1-406; and
15 (iii) 16-1-411;
16 (i) late filing fees pursuant to 61-3-201;
17 (j) title and registration fees pursuant to 61-3-203;
18 (k) disabled veterans' flat license plate fees and purple heart license plate fees pursuant to 61-3-332;
19 (l) county personalized license plate fees pursuant to 61-3-406;
20 (m) special mobile equipment fees pursuant to 61-3-431;
21 (n) single movement permit fees pursuant to 61-4-310;
22 (o) state aeronautics fees pursuant to 67-3-101; and
23 (p) department of natural resources and conservation payments in lieu of taxes pursuant to Title 77,
24 chapter 1, part 5.
- 25 (2) (a) From the amounts estimated in subsection (1) for each county government, the department shall
26 deduct fiscal year 2001 county government expenditures for district courts, less reimbursements for district court
27 expenses, and fiscal year 2001 county government expenditures for public welfare programs to be assumed by
28 the state in fiscal year 2002.
- 29 (b) The amount estimated pursuant to subsections (1) and (2)(a) is each local government's base year
30 component. The sum of all local governments' base year components is the base year entitlement share pool.

1 For the purpose of calculating the sum of all local governments' base year components, the base year
2 component for a local government may not be less than zero.

3 (3) (a) Beginning with fiscal year 2002 and in each succeeding fiscal year, the base year entitlement
4 share pool must be increased annually by a growth rate as provided for in this subsection (3). The amount
5 determined through the application of annual growth rates is the entitlement share pool for each fiscal year. For
6 fiscal year 2002, the growth rate is 3%. For fiscal year 2003, the growth rate is 3% for incorporated cities and
7 towns, 1.61% for counties, and 2.3% for consolidated local governments. Beginning with calendar year 2004,
8 by October 1 of each even-numbered year, the department shall calculate the growth rate of the entitlement
9 share pool for each year of the next biennium in the following manner:

10 (i) Before applying the growth rate for fiscal year 2004 to determine the fiscal year 2004 entitlement
11 share pool, the department shall add to the fiscal year 2003 entitlement share pool the fiscal year 2003 amount
12 of revenue actually distributed to the county from the 25-cent marriage license fee in 50-15-301 and the
13 probation and parole fee in 46-23-1031(2)(b).

14 (ii) The department shall calculate the average annual growth rate of the Montana gross state product,
15 as published by the bureau of economic analysis of the United States department of commerce, for the following
16 periods:

17 (A) the last 4 calendar years for which the information has been published; and

18 (B) the 4 calendar years beginning with the year before the first year in the period referred to in
19 subsection (3)(a)(ii)(A).

20 (iii) The department shall calculate the average annual growth rate of Montana personal income, as
21 published by the bureau of economic analysis of the United States department of commerce, for the following
22 periods:

23 (A) the last 4 calendar years for which the information has been published; and

24 (B) the 4 calendar years beginning with the year before the first year in the period referred to in
25 subsection (3)(a)(iii)(A).

26 (b) (i) For fiscal year 2004 and subsequent fiscal years, the entitlement share pool growth rate for the
27 first year of the biennium must be the following percentage of the average of the growth rates calculated in
28 subsections (3)(a)(ii)(B) and (3)(a)(iii)(B):

29 (A) for counties, 54%;

30 (B) for consolidated local governments, 62%; and

- 1 (C) for incorporated cities and towns, 70%.
- 2 (ii) The entitlement share pool growth rate for the second year of the biennium must be the following
3 percentage of the average of the growth rates calculated in subsections (3)(a)(ii)(A) and (3)(a)(iii)(A):
- 4 (A) for counties, 54%;
- 5 (B) for consolidated local governments, 62%; and
- 6 (C) for incorporated cities and towns, 70%.
- 7 (4) As used in this section, "local government" means a county, a consolidated local government, an
8 incorporated city, and an incorporated town. A local government does not include a tax increment financing
9 district provided for in subsection (6). For purposes of calculating the base year component for a county or
10 consolidated local government, the department shall include the revenue listed in subsection (1) for all special
11 districts within the county or consolidated local government. The county or consolidated local government is
12 responsible for making an allocation from the county's or consolidated local government's share of the
13 entitlement share pool to each special district within the county or consolidated local government in a manner
14 that reasonably reflects each special district's loss of revenue sources listed in subsection (1).
- 15 (5) (a) The entitlement share pools calculated in this section and the block grants provided for in
16 subsection (6) are statutorily appropriated, as provided in 17-7-502, from the general fund to the department for
17 distribution to local governments. Each local government is entitled to a pro rata share of each year's entitlement
18 share pool based on the local government's base component in relation to the base year entitlement share pool.
19 The distributions must be made on a quarterly basis beginning September 15, 2001.
- 20 (b) (i) For fiscal year 2002, the growth amount is the difference between the fiscal year 2002 entitlement
21 share pool and the base year entitlement share pool. For fiscal year 2002, a county may have a negative base
22 year component. For fiscal year 2003 and each succeeding fiscal year, the growth amount is the difference
23 between the entitlement share pool in the current fiscal year and the entitlement share pool in the previous fiscal
24 year. For the purposes of subsection (5)(b)(ii)(A), a county with a negative base year component has a base year
25 component of zero. The growth factor in the entitlement share must be calculated separately for:
- 26 (A) counties;
- 27 (B) consolidated local governments; and
- 28 (C) incorporated cities and towns.
- 29 (ii) In each fiscal year, the growth amount for counties must be allocated as follows:
- 30 (A) 50% of the growth amount must be allocated based upon each county's percentage of the base year

1 entitlement share pool for all counties; and

2 (B) 50% of the growth amount must be allocated based upon the percentage that each county's
3 population bears to the state population not residing within consolidated local governments as determined by
4 the latest interim year population estimates from the Montana department of commerce as supplied by the
5 United States bureau of the census.

6 (iii) In each fiscal year, the growth amount for consolidated local governments must be allocated as
7 follows:

8 (A) 50% of the growth amount must be allocated based upon each consolidated local government's
9 percentage of the base year entitlement share pool for all consolidated local governments; and

10 (B) 50% of the growth amount must be allocated based upon the percentage that each consolidated
11 local government's population bears to the state's total population residing within consolidated local governments
12 as determined by the latest interim year population estimates from the Montana department of commerce as
13 supplied by the United States bureau of the census.

14 (iv) In each fiscal year, the growth amount for incorporated cities and towns must be allocated as follows:

15 (A) 50% of the growth amount must be allocated based upon each incorporated city's or town's
16 percentage of the base year entitlement share pool for all incorporated cities and towns; and

17 (B) 50% of the growth amount must be allocated based upon the percentage that each city's or town's
18 population bears to the state's total population residing within incorporated cities and towns as determined by
19 the latest interim year population estimates from the Montana department of commerce as supplied by the
20 United States bureau of the census.

21 (v) In each fiscal year, the amount of the entitlement share pool not represented by the growth amount
22 is distributed to each local government in the same manner as the entitlement share pool was distributed in the
23 prior fiscal year.

24 (vi) For fiscal year 2002, an amount equal to the district court costs identified in subsection (2) must be
25 added to each county government's distribution from the entitlement share pool.

26 (vii) For fiscal year 2002, an amount equal to the district court fees identified in subsection (1)(d) must
27 be subtracted from each county government's distribution from the entitlement share pool.

28 (6) (a) If a tax increment financing district was not in existence during the fiscal year ending June 30,
29 2000, then the tax increment financing district is not entitled to any block grant. If a tax increment financing
30 district referred to in subsection (6)(b) terminates, then the block grant provided for in subsection (6)(b)

1 terminates.

2 (b) One-half of the payments provided for in this subsection (6)(b) must be made by November 30 and
3 the other half by May 31 of each year. Subject to subsection (6)(a), the entitlement share for tax increment
4 financing districts is as follows:

5	Cascade	Great Falls - downtown	\$468,966
6	Deer Lodge	TIF District 1	3,148
7	Deer Lodge	TIF District 2	3,126
8	Flathead	Kalispell - District 1	758,359
9	Flathead	Kalispell - District 2	5,153
10	Flathead	Kalispell - District 3	41,368
11	Flathead	Whitefish District	164,660
12	Gallatin	Bozeman - downtown	34,620
13	Lewis and Clark	Helena - # 2	731,614
14	Missoula	Missoula - 1-1B & 1-1C	1,100,507
15	Missoula	Missoula - 4-1C	33,343
16	Silver Bow	Butte - uptown	283,801
17	Yellowstone	Billings	436,815

18 (c) The entitlement share for industrial tax increment financing districts is as follows:

19 (i) for fiscal years 2002 and 2003:

20	Missoula County	Airport Industrial	\$4,812
21	Silver Bow	Ramsay Industrial	597,594;

22 (ii) for fiscal years 2004 and 2005:

23	Missoula	County Airport Industrial	\$2,406
24	Silver Bow	Ramsay Industrial	298,797; and

25 (iii) \$0 for all succeeding fiscal years.

26 (d) The entitlement share for industrial tax increment financing districts referred to in subsection (6)(c)
27 may not be used to pay debt service on tax increment bonds to the extent that the bonds are secured by a
28 guaranty, a letter of credit, or a similar arrangement provided by or on behalf of an owner of property within the
29 tax increment financing industrial district.

30 (e) One-half of the payments provided for in subsection (6)(c) must be made by July 30, and the other

1 half must be made in December of each year.

2 (7) The estimated base year entitlement share pool and any subsequent entitlement share pool for local
3 governments do not include revenue received from countywide transportation block grants or from countywide
4 retirement block grants.

5 (8) The estimates for the base year entitlement share pool in subsection (1) must be calculated as if
6 the fees in Chapter 515, Laws of 1999, were in effect for all of fiscal year 2001.

7 (9) (a) If revenue that is included in the sources listed in subsections (1)(b) through (1)(p) is significantly
8 reduced, except through legislative action, the department shall deduct the amount of revenue loss from the
9 entitlement share pool beginning in the succeeding fiscal year and the department shall work with local
10 governments to propose legislation to adjust the entitlement share pool to reflect an allocation of the loss of
11 revenue.

12 (b) For the purposes of subsection (9)(a), a significant reduction is a loss that causes the amount of
13 revenue received in the current year to be less than 95% of the amount of revenue received in the base year.

14 (10) A three-fifths vote of each house is required to reduce the amount of the entitlement share
15 calculated pursuant to subsections (1) through (3).

16 (11) When there has been an underpayment of a local government's share of the entitlement share pool,
17 the department shall distribute the difference between the underpayment and the correct amount of the
18 entitlement share. When there has been an overpayment of a local government's entitlement share, the local
19 government shall remit the overpaid amount to the department.

20 (12) A local government may appeal the department's estimation of the base year component, the
21 entitlement share pool growth rate, or a local government's allocation of the entitlement share pool, according
22 to the uniform dispute review procedure in 15-1-211.

23 (13) A payment required pursuant to this section may not be offset by a debt owed to a state agency by
24 a local government in accordance with Title 17, chapter 4, part 1."

25

26 **Section 2.** Section 17-4-105, MCA, is amended to read:

27 **"17-4-105. Authority to collect debt -- offsets.** (1) Once a debt of an agency has been transferred to
28 the department, the department may collect it. The department may contract with commercial collection agents
29 for recovery of debts owed to agencies.

30 (2) The department shall, when appropriate, offset any amount due an agency from a person or entity

1 against any amount, including refunds of taxes, owing the person or entity by an agency. The department may
2 not exercise this right of offset until the debtor has first been notified by the department and been given an
3 opportunity for a hearing pursuant to 15-1-211. An offset may not be made against any amount paid out as child
4 support collected by the department of public health and human services. The department shall deduct from the
5 claim and draw warrants for the amounts offset in favor of the respective agencies to which the debt is due and
6 for any balance in favor of the claimant. Whenever insufficient to offset all amounts due the agencies, the
7 amount available must be applied first to debts owed by reason of the nonpayment of child support and then in
8 the manner determined appropriate by the department.

9 (3) (a) The department may enter into an agreement with the federal government to offset against tax
10 refunds payable by the federal government and pay to this state those taxes or other debts owed to an agency
11 of this state.

12 (b) (i) The department may enter into an agreement with another state or an agency of another state
13 to offset against tax refunds payable by the other state or agency of the other state and pay to this state those
14 taxes or other debts owed to this state or an agency of this state.

15 (ii) To facilitate an agreement of the kind authorized by subsection (3)(b)(i), the department may enter
16 into an agreement that allows the other state or agency of the other state to offset against tax refunds payable
17 by this state the whole or part of an amount owed for taxes to the other state or agency of the other state.
18 However, the department may enter into an agreement of the type authorized by this subsection (3)(b)(ii) only
19 if the other state or agency of the other state allows this state or an agency of this state to offset against tax
20 refunds owed by the other state or agency of the other state taxes or other debts owed to this state or an agency
21 of this state.

22 (c) A state or agency of another state entering into an agreement with the department pursuant to
23 subsection (3)(b)(ii) may not exercise the offset against tax refunds unless the other state or agency of the other
24 state has notified the taxpayer of the taxes due and has given the taxpayer an opportunity for review or appeal
25 of the tax debt. Another state or agency of another state intending to offset taxes shall provide the department
26 with proof of notification and opportunity for review or appeal before the offset is exercised.

27 (4) (a) A debt owed to the department of public health and human services or being collected by the
28 department of public health and human services on behalf of any person or agency may be offset by the
29 department if the debt is being enforced or collected by the department of public health and human services
30 under Title IV-D of the Social Security Act.

1 (b) The debt need not be determined to be uncollectible as provided for in 17-4-104 before being
2 transferred to the department for offset. The debt must have accrued through written contract, court judgment,
3 or administrative order.

4 (c) Within 30 days following the notification provided for in subsection (2), the person owing a debt
5 described in subsection (4)(a) may request a hearing. The request must be in writing and be mailed to the
6 department. The person owing a debt is not entitled to a hearing if the amount of the debt has been the subject
7 matter of any proceeding conducted for the purpose of determining the validity of the debt and a decision made
8 as a result of that proceeding has become final. The hearing must initially be conducted by teleconferencing
9 methods and is subject to the provisions of the Montana Administrative Procedure Act. The department of public
10 health and human services shall adopt rules governing the hearing procedures.

11 (5) If the department determines that a person or entity has refused or neglected to file a claim within
12 a reasonable time, the head of the state agency owing the amount shall file the claim on behalf of the person
13 or entity. If the claim is approved by the department, the claim has the same force and effect as though filed by
14 the person or entity. The amount due any person or entity from the state or any agency of the state is the net
15 amount otherwise owing the person or entity after any offset, as provided in this section.

16 (6) A debt owed to a state agency by a local government may not be offset against a payment due to
17 a local government pursuant to 15-1-121."

18

19 NEW SECTION. Section 3. Effective date. [This act] is effective on passage and approval.

20

- END -