

SENATE BILL NO. 347

INTRODUCED BY KEENAN

A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS RELATING TO PUBLIC MENTAL HEALTH SERVICES; PROVIDING FOR DEVELOPMENT OF SERVICE AREA AUTHORITIES BY THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES; PROVIDING FOR DEPARTMENT DUTIES, INCLUDING PREPARATION AND MAINTENANCE OF A COMPREHENSIVE MENTAL HEALTH PLAN, MENTAL HEALTH SERVICE AREAS, AND PROVIDER CERTIFICATION STANDARDS; PROVIDING FOR DEVELOPMENT OF REGIONAL SERVICE AREA AUTHORITIES AND SERVICE PLANS WITH DEPARTMENT SUPPORT; REVISING RESPONSES TO THE MENTAL DISABILITIES BOARD OF VISITORS BY MENTAL HEALTH FACILITIES; REPEALING PROVISIONS REGARDING REGIONAL MENTAL HEALTH CORPORATIONS AND COMMUNITY MENTAL HEALTH CENTERS; AMENDING SECTIONS 19-3-108, 53-1-602, 53-6-101, 53-21-104, AND 53-21-138, MCA; ~~AND~~ REPEALING SECTIONS 53-21-201, 53-21-202, 53-21-203, 53-21-204, 53-21-205, 53-21-206, 53-21-211, 53-21-212, 53-21-213, AND 53-21-214, MCA; AND PROVIDING EFFECTIVE DATES AND A TERMINATION DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. As used in [sections 1 through ~~56~~ 8], the following definitions apply:

(1) "Department" means the department of public health and human services as provided for in 2-15-2201.

(2) "Service area authority" means an entity, as provided for in [section ~~3~~ 4], that has incorporated to contract with the department for the ~~provision~~ PLANNING, OVERSIGHT, AND ADMINISTRATION of mental health services within a service area as defined by the department by rule.

NEW SECTION. SECTION 2. DEFINITIONS. AS USED IN [SECTIONS 1 THROUGH 8], THE FOLLOWING DEFINITIONS APPLY:

(1) "COMMUNITY MENTAL HEALTH CENTER" MEANS A LICENSED MENTAL HEALTH CENTER THAT:

(A) PROVIDES COMPREHENSIVE PUBLIC MENTAL HEALTH SERVICES IN A MULTICOUNTY REGION UNDER CONTRACT

1 WITH THE DEPARTMENT, COUNTIES, OR ONE OR MORE SERVICE AREA AUTHORITIES;

2 ——— ~~(b) HAS BEEN ESTABLISHED AS OF OCTOBER 1, 2003, BY BOARDS OF COUNTY COMMISSIONERS OF CONTIGUOUS~~
3 ~~COUNTIES WHO HAVE APPOINTED MEMBERSHIP ON THE BOARD AND INCLUDES AT-LARGE MEMBERSHIP, CHOSEN~~
4 ~~ACCORDING TO CORPORATE BYLAWS, THAT INCLUDE BUT ARE NOT LIMITED TO:~~

5 ——— ~~(i) PERSONS WITH SEVERE AND DISABLING MENTAL ILLNESS;~~

6 ——— ~~(ii) FAMILY MEMBERS OF PERSONS WITH SEVERE AND DISABLING MENTAL ILLNESS;~~

7 ——— ~~(iii) PARENTS OF CHILDREN WITH SERIOUS EMOTIONAL DISTURBANCES;~~

8 ——— ~~(iv) ADVOCATES OF MENTAL HEALTH SERVICES FOR THE ELDERLY;~~

9 ——— ~~(v) ORGANIZATIONS THAT PROVIDE COMMUNITY SUPPORT SERVICES, SUCH AS FOOD, HOUSING, AND CLOTHING~~
10 ~~TO PERSONS WITH SEVERE AND DISABLING MENTAL ILLNESSES.~~

11 (2) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES AS PROVIDED FOR IN
12 2-15-2201.

13 (3) "LICENSED MENTAL HEALTH CENTER" MEANS AN ENTITY LICENSED BY THE DEPARTMENT OF PUBLIC HEALTH
14 AND HUMAN SERVICES TO PROVIDE MENTAL HEALTH SERVICES AND HAS THE SAME MEANING AS MENTAL HEALTH CENTER
15 AS DEFINED IN 50-5-101.

16 (4) "SERVICE AREA" MEANS A REGION OF THE STATE AS DEFINED BY THE DEPARTMENT BY RULE WITHIN WHICH
17 MENTAL HEALTH SERVICES ARE ADMINISTERED.

18 (5) "SERVICE AREA AUTHORITY" MEANS AN ENTITY, AS PROVIDED FOR IN [SECTION 4], THAT HAS INCORPORATED
19 TO CONTRACT WITH THE DEPARTMENT FOR THE PLANNING, OVERSIGHT, AND ADMINISTRATION OF MENTAL HEALTH
20 SERVICES WITHIN A SERVICE AREA.

21
22 NEW SECTION. Section 3. Duties of department. The department:

23 (1) shall take cognizance of matters affecting the mental health of the citizens of the state;

24 (2) shall initiate mental health care and treatment, prevention, and research as can best be
25 accomplished by community-centered services. The department shall initiate and operate services in
26 cooperation with local agencies ~~and~~ service area authorities, MENTAL HEALTH PROFESSIONALS, AND OTHER
27 ENTITIES PROVIDING SERVICES TO PERSONS WITH MENTAL ILLNESS.

28 (3) SHALL SPECIFICALLY ADDRESS:

29 (A) PROVIDER CONTRACTING ~~AND CREDENTIALING;~~

30 (B) SERVICE PLANNING;

1 (C) PREADMISSION SCREENING AND DISCHARGE PLANNING;

2 (D) QUALITY MANAGEMENT;

3 (E) UTILIZATION MANAGEMENT AND REVIEW;

4 (F) CONSUMER AND FAMILY EDUCATION; AND

5 (G) RIGHTS PROTECTION;

6 ~~(3)~~(4) shall collect and disseminate information relating to mental health;

7 ~~(4)~~(5) shall prepare and maintain a comprehensive plan to develop public mental health services in the
8 state and to establish service areas;

9 ~~(5)~~(6) must receive from agencies of the United States and other state agencies, persons or groups of
10 persons, associations, firms, or corporations grants of money, receipts from fees, gifts, supplies, materials, and
11 contributions for the development of mental health services within the state;

12 ~~(6)~~(7) shall establish qualified provider certification standards by rule, which ~~must~~ MAY include
13 requirements for national accreditation for mental health programs that receive funds from the department;

14 ~~(7)~~(8) shall perform an annual review and evaluation of mental health needs and services within the
15 state by region and evaluate the performance of programs that receive funds from the department for
16 compliance with federal and state standards;

17 ~~(8)~~(9) shall coordinate state and community resources to ensure comprehensive delivery of services
18 to children with emotional disturbances and submit at least a biennial report to the governor and the legislature
19 concerning the activities and recommendations of the department and service providers; and

20 ~~(9)~~(10) shall coordinate the establishment of service area authorities, as provided in [section 3 4], to
21 assist the department in the coordination and delivery of mental health services.

22
23 **NEW SECTION. Section 4. Service area authorities -- leadership committees -- boards -- plans.**

24 (1) In the development of a service area authority, public meetings must be held in communities throughout a
25 service area as defined by the department by rule. The purpose of the meetings is to assist the department to
26 establish a stakeholder leadership committee. The meetings must be designed to solicit input from consumers
27 of services for ~~mental illness~~ THE MENTALLY ILL PERSONS WITH MENTAL ILLNESS, advocates, family members of
28 persons with mental illness, MENTAL HEALTH PROFESSIONALS, COUNTY COMMISSIONERS, and other interested
29 community members.

30 (2) The leadership committee within each service area must include BUT IS NOT LIMITED TO a significant

1 portion of consumers of ~~mental health services~~ FOR THE MENTALLY ILL and PERSONS WITH MENTAL ILLNESS, family
2 members of ~~consumers of mental health services~~ PERSONS WITH MENTAL ILLNESS, AND A MENTAL HEALTH SERVICES
3 PROVIDER. The department shall provide ~~staff and support~~ ASSISTANCE for the development of a leadership
4 committee. The department shall approve a leadership committee within each service area.

5 (3) The leadership committee within each service area shall establish a service area authority board
6 and create bylaws that describe the board's functions and method of appointment. The bylaws must be
7 submitted to the department for ~~approval~~ REVIEW.

8 (4) The service area authority board must be established under Title 35, chapter 2. Upon incorporation,
9 the board may enter into contracts with the department to carry out the comprehensive plan for mental health
10 for that service area. Nonprofit corporations incorporated for the purposes of [sections 1 through ~~5 6 8~~] may not
11 be considered agencies of the department or the state of Montana.

12 (5) A service area authority board:

13 (a) shall define the operation and management of the service area mental health system, including:

14 (I) PROVIDER CONTRACTING;

15 (II) QUALITY AND OUTCOME MANAGEMENT;

16 (III) SERVICE PLANNING;

17 (IV) UTILIZATION MANAGEMENT AND REVIEW;

18 (V) PREADMISSION SCREENING AND DISCHARGE PLANNING;

19 (VI) CONSUMER ADVOCACY AND FAMILY EDUCATION AND RIGHTS PROTECTION;

20 (VII) infrastructure;

21 (VIII) information system requirements; and

22 (IX) procurement processes;

23 ~~(b) shall develop parameters with the department for quality and outcome management, including~~
24 ~~maintenance of a qualified provider network;~~

25 ~~(c)(B)~~ shall submit a biennial review and evaluation of mental health service needs and services within
26 the service area;

27 ~~(d)(C)~~ shall keep all records of the board and make reports required by the department;

28 ~~(e)(D)~~ shall prepare and submit a plan and budget proposal to ~~provide and support~~ mental health
29 services FOR CHILDREN AND ADULTS within the service area, INCLUDING PROPOSALS WITHIN EXISTING ALLOCATIONS
30 AND SPECIFICALLY OUTLINING ANY NEW FUNDING PROPOSALS, to the department and to each county in the service

1 area;

2 ~~(f)(E)~~ must MAY receive and shall administer funding available for the provision of mental health
3 services, including grants from the United States government and other agencies, receipts for established fees
4 rendered, taxes, gifts, donations, and other types of support or income. All funds received by the board must be
5 used to carry out the purposes of [sections 1 through ~~5 6 8~~].

6 ~~(g) shall supervise administrative support staff and the provision of mental health services within the~~
7 ~~service area; and~~

8 ~~(h)(F)~~ shall reimburse board members for actual and necessary expenses incurred in attending
9 meetings and in the discharge of board duties as assigned by the board; AND

10 ~~(H)(G)~~ SHALL EITHER INCLUDE A COUNTY COMMISSIONER OR WORK CLOSELY WITH COUNTY COMMISSIONERS IN
11 THE SERVICE AREA.

12 ~~(6) A service area authority board shall develop a plan to provide the following services:~~

13 ~~—— (a) provider contracting and credentialing;~~

14 ~~—— (b) quality management;~~

15 ~~—— (c) service planning;~~

16 ~~—— (d) utilization management and review;~~

17 ~~—— (e) preadmission screening and discharge planning; and~~

18 ~~—— (f) consumer advocate and family education and rights protection.~~

19 ~~(7)(6)~~ The department shall review the plan AND BUDGET PROPOSAL PROVIDED FOR IN SUBSECTION (5)(D)
20 and assess the readiness of the service area authority to assume each duty provided in subsection (5)(A). The
21 department shall certify that the service area authority is capable of assuming the duty before contracting with
22 the service area authority for that ~~service~~ DUTY AND MAY PROVIDE FOR A GRADUAL ASSUMPTION OF THE DUTIES BY
23 A SERVICE AREA AUTHORITY WITHIN THE DEPARTMENT'S 4-YEAR TRANSITION PLAN, SUBJECT TO APPROVAL OF THE
24 FEDERAL WAIVERS AS PROVIDED FOR IN [SECTION 15].

25 ~~(8)(7)~~ A service area authority may not directly provide mental health services.

26
27 NEW SECTION. Section 5. Mental health center SERVICES contracts. (1) The department shall
28 provide for public mental health services for the purposes of the prevention, diagnosis, and treatment of mental
29 illness to the extent funded by the legislature.

30 (2) The department may administer the provision of services for prevention, diagnosis, and treatment

1 of mental illness directly or indirectly:

2 (a) through contract with other agencies of government, private or public agencies, private professional
3 persons, hospitals, or licensed mental health centers; or

4 (b) through contract with service area authorities who may contract with or develop cooperative
5 arrangements with other agencies of government, private or public agencies, private professional persons,
6 hospitals, or licensed mental health centers for the provision of services.

7 (3) The department is directed to encourage and create incentives for the use of funding generated by
8 local governments to provide mental health services to participate in federal cost-sharing programs.

9 (4) THE DEPARTMENT SHALL MAKE EFFORTS TO PROMOTE THE RIGHTS OF PERSONS WITH MENTAL ILLNESS WHO
10 ARE ELIGIBLE FOR SERVICES TO HAVE A CHOICE AMONG QUALIFIED PROVIDERS OF MENTAL HEALTH SERVICES OR SUPPORT
11 SERVICES THAT ARE ADMINISTERED OR FUNDED BY THE DEPARTMENT OR CONTRACTED WITH A SERVICE AREA AUTHORITY
12 BY THE DEPARTMENT.

13 ~~(4)(5) THE DEPARTMENT OR A SERVICE AREA AUTHORITY SHALL DEVELOP CONTRACTS TO BE BID COMPETITIVELY~~
14 ~~UNDER GUIDELINES ADOPTED BY THE DEPARTMENT OF ADMINISTRATION THE MONTANA PROCUREMENT ACT PURSUANT~~
15 ~~TO 18-4-133, 18-4-304, 18-4-305, OR 18-4-306 FOR ALL SERVICES PROVIDED BY LICENSED MENTAL HEALTH CENTERS~~
16 ~~ANY SERVICE ADMINISTERED OR FUNDED BY THE DEPARTMENT THAT WILL LIMIT A CLIENT'S CHOICE OF A PROVIDER OF~~
17 ~~THAT SERVICE IN ORDER TO ENSURE ACCOUNTABILITY AND THAT NECESSARY SERVICES ARE DELIVERED IN ALL AREAS OF~~
18 ~~THE STATE. EXCEPT FOR THE PURPOSES OF THIS SECTION AND THE DEPARTMENT'S ABILITY TO CONTRACT SOLELY WITH~~
19 ~~SERVICE AREA AUTHORITIES, THE EXCEPTION FOR HUMAN SERVICES AS PROVIDED IN 18-4-123(18) DOES NOT APPLY.~~

21 **NEW SECTION. SECTION 6. COUNTY COMMISSIONERS -- COMMUNITY MENTAL HEALTH CENTERS -- LICENSED**
22 **MENTAL HEALTH CENTERS. (1) THE COUNTY COMMISSIONERS IN EACH OF THE COUNTIES IN THE REGION OR SERVICE AREA**
23 **THAT ARE DESIGNATED AS PARTICIPATING COUNTIES PURSUANT TO SUBSECTION (4) MAY APPOINT, UPON REQUEST, A**
24 **PERSON FROM THEIR RESPECTIVE COUNTY TO SERVE AS A REPRESENTATIVE OF THE COUNTY ON A COMMUNITY MENTAL**
25 **HEALTH CENTER BOARD OR OTHER LICENSED MENTAL HEALTH CENTER BOARD.**

26 (2) A COMMUNITY MENTAL HEALTH CENTER BOARD OR OTHER LICENSED MENTAL HEALTH CENTER BOARD MAY
27 ESTABLISH A RECOMMENDED PROPORTIONATE LEVEL OF FINANCIAL PARTICIPATION FOR EACH OF THE COUNTIES WITHIN
28 THE REGION FOR THE PROVISION OF MENTAL HEALTH SERVICES WITHIN THE LIMITS OF FINANCIAL PARTICIPATION
29 AUTHORIZED BY THIS SECTION.

30 (3) PRIOR TO JUNE 10 OF EACH YEAR, THE BOARD OF A COMMUNITY MENTAL HEALTH CENTER OR OTHER

1 LICENSED MENTAL HEALTH CENTER MAY SUBMIT AN ANNUAL BUDGET TO THE BOARD OF COUNTY COMMISSIONERS OF EACH
2 OF THE COUNTIES WITHIN THEIR MENTAL HEALTH REGION OR SERVICE AREA, SPECIFYING EACH COUNTY'S RECOMMENDED
3 PROPORTIONATE SHARE.

4 (4) IF A BOARD OF COUNTY COMMISSIONERS INCLUDES IN THE COUNTY BUDGET THE COUNTY'S PROPORTIONATE
5 SHARE OF THE COMMUNITY MENTAL HEALTH CENTER OR OTHER LICENSED MENTAL HEALTH CENTER BOARD'S BUDGET, THE
6 COUNTY MUST BE DESIGNATED AS A PARTICIPATING COUNTY. FUNDS FOR EACH PARTICIPATING COUNTY'S PROPORTIONATE
7 SHARE FOR THE OPERATION OF MENTAL HEALTH SERVICES WITHIN THE REGION MUST BE DERIVED FROM THE COUNTY'S
8 GENERAL FUND. SUBJECT TO 15-10-420, IF THE GENERAL FUND IS INSUFFICIENT TO MEET THE APPROVED BUDGET, A LEVY
9 MAY BE MADE ON THE TAXABLE VALUATION OF THE COUNTY IN ADDITION TO ALL OTHER TAXES ALLOWED BY LAW TO BE
10 LEVIED ON THAT PROPERTY.

11 (5) EACH BOARD OF COUNTY COMMISSIONERS, AFTER DETERMINING THE AMOUNT OF COUNTY GENERAL FUND
12 MONEY TO BE USED FOR MENTAL HEALTH SERVICES, MAY CONTRACT WITH A COMMUNITY MENTAL HEALTH CENTER OR
13 ANOTHER LICENSED MENTAL HEALTH CENTER OR PROVIDER FOR MENTAL HEALTH SERVICES IN THE COUNTY.

14
15 NEW SECTION. SECTION 7. Continuation of services. [Sections 1 through 5 ~~6~~ 8] may not be
16 construed to prevent the continuation of services by or the facilities of existing community mental health centers
17 OR OF ANY OTHER APPROPRIATELY CERTIFIED OR LICENSED MENTAL HEALTH CENTER OR MENTAL HEALTH PROFESSIONAL.

18
19 NEW SECTION. SECTION 8. AVAILABILITY OF SERVICES. (1) THE SERVICES FUNDED BY THE DEPARTMENT
20 ARE AVAILABLE WITHOUT DISCRIMINATION ON THE BASIS OF RACE, COLOR, CREED, RELIGION, OR ABILITY TO PAY AND MUST
21 COMPLY WITH TITLE VI OF THE CIVIL RIGHTS ACT OF 1964.

22 (2) SERVICES AVAILABLE TO INDIVIDUALS UNABLE TO PAY MAY BE LIMITED BY THE DEPARTMENT BASED UPON
23 AVAILABILITY OF FUNDING.

24
25 NEW SECTION. SECTION 9. POLICY DIRECTIVE ON TRANSITION TO SERVICE AREA AUTHORITIES. (1) THE
26 DEPARTMENT SHALL DEVELOP A PLAN BY JANUARY 31, 2004, FOR THE TRANSITION TO THE ADMINISTRATION OF THE
27 DELIVERY OF PUBLIC MENTAL HEALTH SERVICES BY SERVICE AREA AUTHORITIES. IF THE PROVISIONS OF THE PLAN
28 REQUIRING FEDERAL APPROVAL, AS PROVIDED IN [SECTION 15], ARE APPROVED, THE DEPARTMENT SHALL IMPLEMENT THE
29 PLAN BEGINNING JULY 1, 2004, OR UPON APPROVAL OF THE FEDERAL WAIVERS. THE PLAN MUST ADDRESS DELIVERY OF
30 MENTAL HEALTH SERVICES FOR BOTH THE CHILD AND ADULT MENTAL HEALTH SYSTEMS. IT IS EXPECTED THAT SERVICE

1 AREA AUTHORITIES WILL BE IMPLEMENTED STATEWIDE OVER A 4-YEAR PERIOD.

2 (2) BY JUNE 1, 2004, THE DEPARTMENT SHALL DEFINE THE ROLE OF THE EXISTING COMMUNITY MENTAL HEALTH
3 CENTERS, WHICH MUST BE LICENSED MENTAL HEALTH CENTERS, AS A PART OF THE TRANSITION PLAN. IF THE ROLE
4 INCLUDES ANY SPECIAL DESIGNATION, THE DEPARTMENT SHALL DEFINE THE SPECIAL DESIGNATION AND THE REASONS FOR
5 ANY SPECIAL DESIGNATION BY ADMINISTRATIVE RULE, AND THE RULE PROCEEDINGS MUST INCLUDE A PUBLIC HEARING
6 THAT SPECIFICALLY INCLUDES PERSONS WITH MENTAL ILLNESS AND THEIR FAMILY MEMBERS FROM ACROSS THE STATE.

7 (3) THE DEPARTMENT SHALL REPORT ON THE TRANSITION PLAN TO THE CHILDREN, FAMILIES, HEALTH, AND
8 HUMAN SERVICES INTERIM COMMITTEE AT EACH COMMITTEE MEETING AND PROVIDE THE TRANSITION PLAN TO THE
9 COMMITTEE BY JANUARY 31, 2004.

10
11 **Section 10.** Section 19-3-108, MCA, is amended to read:

12 **"19-3-108. Definitions.** Unless the context requires otherwise, as used in this chapter, the following
13 definitions apply:

14 (1) (a) "Compensation" means remuneration paid out of funds controlled by an employer in payment
15 for the member's services, or for time during which the member is excused from work because of a holiday or
16 because the member has taken compensatory leave, sick leave, annual leave, or a leave of absence, before
17 any pretax deductions allowed by state or federal law are made.

18 (b) Compensation does not include:

19 (i) the payments or contributions made in lieu of wages for an individual subject to 19-3-403(4)(a);

20 (ii) in-kind goods provided by the employer, such as uniforms, housing, transportation, or meals;

21 (iii) in-kind services, such as the retraining allowance paid pursuant to 2-18-622, or employment-related
22 services;

23 (iv) contributions to group insurance, such as that provided under 2-18-701 through 2-18-704; and

24 (v) lump-sum payments for compensatory leave, sick leave, or annual leave paid without termination
25 of employment.

26 (2) "Contracting employer" means any political subdivision or governmental entity that has contracted
27 to come into the system under this chapter.

28 (3) "Defined benefit plan" means the plan within the public employees' retirement system established
29 in 19-3-103 that is not the defined contribution plan.

30 (4) "Employer" means the state of Montana, its university system or any of the colleges, schools,

1 components, or units of the university system for the purposes of this chapter, or any contracting employer;
2 ~~except that a nonprofit mental health corporation established pursuant to 53-21-204 may not be an employer~~
3 ~~with regard to employees hired after June 30, 1999.~~

4 (5) "Employer contributions" means payments to a pension trust fund pursuant to 19-3-316 from
5 appropriations of the state of Montana and from contracting employers.

6 (6) "Highest average compensation" means a member's highest average monthly compensation during
7 any 36 consecutive months of membership service. Lump-sum payments for severance pay, including payment
8 for compensatory leave, sick leave, and annual leave, paid to the member upon termination of employment may
9 be used in the calculation of a retirement benefit only to the extent that they are used to replace, on a
10 month-for-month basis, the regular compensation for a month or months included in the calculation of the
11 highest average compensation. A lump-sum payment may not be added to a single month's compensation.

12 (7) "System" or "retirement system" means the public employees' retirement system established in
13 19-3-103."

14
15 **Section 11.** Section 53-1-602, MCA, is amended to read:

16 **"53-1-602. Department of public health and human services.** (1) The following components are in
17 the department of public health and human services to carry out the purposes of the department:

18 (a) mental health services, consisting of the following institutional components for care and treatment
19 of the mentally ill pursuant to Title 53, chapter 21:

20 (i) the Montana state hospital; and

21 (ii) the Montana mental health nursing care center; and

22 ~~(iii)~~(b) a community services component, consisting of appropriate services for the care and treatment
23 of the mentally ill pursuant to ~~Title 53, chapter 21, part 2~~ sections 1 through 5 6 8;

24 ~~(b)~~(c) chemical dependency services, consisting of appropriate detoxification, inpatient, intensive
25 outpatient, outpatient, prevention, education, and other necessary chemical dependency services pursuant to
26 Title 53, chapter 24;

27 ~~(c)~~(d) institutional and residential components of the developmental disabilities system for those persons
28 with developmental disabilities who require institutional or residential care according to Title 53, chapter 20,
29 which components consist of:

30 (i) the Montana developmental center; and

1 (ii) the Eastmont human services center; and

2 ~~(d)(e)~~ the veterans' nursing homes for the nursing home and domiciliary care of honorably discharged
3 veterans as provided by law, consisting of:

4 (i) the Montana veterans' home; and

5 (ii) the eastern Montana veterans' home at Glendive.

6 (2) A state institution may not be moved, discontinued, or abandoned without the consent of the
7 legislature."

8
9 **Section 12.** Section 53-6-101, MCA, is amended to read:

10 **"53-6-101. Montana medicaid program -- authorization of services.** (1) There is a Montana medicaid
11 program established for the purpose of providing necessary medical services to eligible persons who have need
12 for medical assistance. The Montana medicaid program is a joint federal-state program administered under this
13 chapter and in accordance with Title XIX of the Social Security Act, 42 U.S.C. 1396, et seq., as may be
14 amended. The department of public health and human services shall administer the Montana medicaid program.

15 (2) Medical assistance provided by the Montana medicaid program includes the following services:

16 (a) inpatient hospital services;

17 (b) outpatient hospital services;

18 (c) other laboratory and x-ray services, including minimum mammography examination as defined in
19 33-22-132;

20 (d) skilled nursing services in long-term care facilities;

21 (e) physicians' services;

22 (f) nurse specialist services;

23 (g) early and periodic screening, diagnosis, and treatment services for persons under 21 years of age;

24 (h) ambulatory prenatal care for pregnant women during a presumptive eligibility period, as provided
25 in 42 U.S.C. 1396a(a)(47) and 42 U.S.C. 1396r-1;

26 (i) targeted case management services, as authorized in 42 U.S.C. 1396n(g), for high-risk pregnant
27 women;

28 (j) services that are provided by physician assistants-certified within the scope of their practice and that
29 are otherwise directly reimbursed as allowed under department rule to an existing provider;

30 (k) health services provided under a physician's orders by a public health department; and

1 (l) federally qualified health center services, as defined in 42 U.S.C. 1396d(l)(2).

2 (3) Medical assistance provided by the Montana medicaid program may, as provided by department
3 rule, also include the following services:

4 (a) medical care or any other type of remedial care recognized under state law, furnished by licensed
5 practitioners within the scope of their practice as defined by state law;

6 (b) home health care services;

7 (c) private-duty nursing services;

8 (d) dental services;

9 (e) physical therapy services;

10 (f) mental health center services administered and funded under a state mental health program
11 authorized under ~~Title 53, chapter 24, part 2~~ [sections 1 through 5 6 8];

12 (g) clinical social worker services;

13 (h) prescribed drugs, dentures, and prosthetic devices;

14 (i) prescribed eyeglasses;

15 (j) other diagnostic, screening, preventive, rehabilitative, chiropractic, and osteopathic services;

16 (k) inpatient psychiatric hospital services for persons under 21 years of age;

17 (l) services of professional counselors licensed under Title 37, chapter 23;

18 (m) hospice care, as defined in 42 U.S.C. 1396d(o);

19 (n) case management services as provided in 42 U.S.C. 1396d(a) and 1396n(g), including targeted
20 case management services for the mentally ill;

21 (o) SERVICES OF PSYCHOLOGISTS LICENSED UNDER TITLE 37, CHAPTER 17;

22 ~~(p)~~(P) inpatient psychiatric services for persons under 21 years of age, as provided in 42 U.S.C.
23 1396d(h), in a residential treatment facility, as defined in 50-5-101, that is licensed in accordance with 50-5-201;
24 and

25 ~~(p)~~(Q) any additional medical service or aid allowable under or provided by the federal Social Security
26 Act.

27 (4) Services for persons qualifying for medicaid under the medically needy category of assistance as
28 described in 53-6-131 may be more limited in amount, scope, and duration than services provided to others
29 qualifying for assistance under the Montana medicaid program. The department is not required to provide all
30 of the services listed in subsections (2) and (3) to persons qualifying for medicaid under the medically needy

1 category of assistance.

2 (5) In accordance with federal law or waivers of federal law that are granted by the secretary of the U.S.
3 department of health and human services, the department of public health and human services may implement
4 limited medicaid benefits, to be known as basic medicaid, for adult recipients who are eligible because they are
5 receiving financial assistance, as defined in 53-4-201, as the specified caretaker relative of a dependent child
6 under the FAIM project and for all adult recipients of medical assistance only who are covered under a group
7 related to a program providing financial assistance, as defined in 53-4-201. Basic medicaid benefits consist of
8 all mandatory services listed in subsections (2)(a) through (2)(l) but may include those optional services listed
9 in subsections (3)(a) through ~~(3)(p)~~ (3)(q) that the department in its discretion specifies by rule. The department,
10 in exercising its discretion, may consider the amount of funds appropriated by the legislature and whether the
11 provision of a particular service is commonly covered by private health insurance plans. However, a recipient
12 who is pregnant, meets the criteria for disability provided in Title II of the Social Security Act, 42 U.S.C. 416, et
13 seq., or is less than 21 years of age is entitled to full medicaid coverage.

14 (6) The department may implement, as provided for in Title XIX of the Social Security Act, 42 U.S.C.
15 1396, et seq., as may be amended, a program under medicaid for payment of medicare premiums, deductibles,
16 and coinsurance for persons not otherwise eligible for medicaid.

17 (7) The department may set rates for medical and other services provided to recipients of medicaid and
18 may enter into contracts for delivery of services to individual recipients or groups of recipients.

19 (8) The services provided under this part may be only those that are medically necessary and that are
20 the most efficient and cost-effective.

21 (9) The amount, scope, and duration of services provided under this part must be determined by the
22 department in accordance with Title XIX of the Social Security Act, 42 U.S.C. 1396, et seq., as may be amended.

23 (10) Services, procedures, and items of an experimental or cosmetic nature may not be provided.

24 (11) If available funds are not sufficient to provide medical assistance for all eligible persons, the
25 department may set priorities to limit, reduce, or otherwise curtail the amount, scope, or duration of the medical
26 services made available under the Montana medicaid program.

27 (12) Community-based medicaid services, as provided for in part 4 of this chapter, must be provided
28 in accordance with the provisions of this chapter and the rules adopted under this chapter.

29 (13) Medicaid payment for personal-care facilities may not be made unless the department certifies to
30 the director of the governor's office of budget and program planning that payment to this type of provider would,

1 in the aggregate, be a cost-effective alternative to services otherwise provided."

2
3 **Section 13.** Section 53-21-104, MCA, is amended to read:

4 **"53-21-104. Powers and duties of mental disabilities board of visitors.** (1) The board is an
5 independent board of inquiry and review that is responsible to ensure that the treatment of all persons either
6 voluntarily or involuntarily admitted to a mental facility in Montana is humane, is consistent with established
7 clinical and other professional standards, and meets the requirements set forth in this part.

8 (2) The board shall review all plans for experimental research involving persons admitted to a mental
9 health facility to ensure that each research project is humane and not unduly hazardous and that it complies with
10 the principles of the statement on the use of human subjects for research of the American association on mental
11 deficiency and with the principles for research involving human subjects required by the United States
12 department of health and human services. An activity considered to be an experimental research project and
13 that involves a person or persons admitted to a mental health facility affected by this part may not be
14 commenced unless it is approved by the mental disabilities board of visitors.

15 (3) (a) The board shall inspect every mental health facility that provides treatment or evaluation to any
16 person pursuant to this part.

17 (b) The board shall annually establish a schedule for the inspection of mental health facilities that
18 enables the board to meet its obligation under subsection (1).

19 (c) The board's authority to inspect mental health facilities may not be waived or precluded by other
20 treatment review, licensing, or accreditation requirements or protocols. The board may exercise the prerogative
21 to inspect any mental health facility at any time independent of its facility inspection schedule.

22 (d) The board shall produce a written report of each inspection of a mental health facility that must
23 include specific recommendations for improvements that the board concludes are necessary in order for the
24 inspected facility to meet the requirements in this part.

25 (e) The board shall provide a draft of each written report within 30 calendar days of the completion of
26 each mental health facility inspection to the professional person in charge of the inspected facility for review prior
27 to publication.

28 (f) The professional person in charge of the inspected facility shall provide a written response to the
29 board's written report within 30 calendar days of receipt of the report. The response must include one of the
30 following for each recommendation:

1 (i) a specific plan for implementation of the recommended action; or

2 (ii) a specific rationale that explains why the recommendation cannot be implemented.

3 (g) The board shall include the inspected facility's written response in the board's final published written
4 report.

5 (h) The board shall include in subsequent inspections an assessment of each facility's implementation
6 of the recommendations.

7 (i) The board shall report in writing to the director of the department and the governor when it
8 determines that a mental health facility has not either implemented written recommendations or provided a
9 specific rationale that explains why any recommendations cannot be implemented.

10 (4) (a) The board, by applying a sampling process during a scheduled inspection of a mental health
11 facility, shall ensure that a treatment plan and a discharge plan exists and is being implemented for each patient
12 admitted or committed to the mental health facility being inspected under this part.

13 (b) The board, during a scheduled inspection of a mental health facility, shall review all aspects of the
14 treatment of persons admitted to mental health facilities and review the use of treatment procedures that involve
15 behavior control, including but not limited to the use of any type of mechanical restraints, locked and unlocked
16 seclusion or isolation, time out, or any other procedure involving physical control.

17 (c) The board shall ensure that the use of treatment procedures described in subsection (4)(b) at
18 inspected mental health facilities is clinically justified, is monitored closely by a medical doctor and other mental
19 health professionals, is implemented only when other less restrictive measures have failed, and is implemented
20 to the least extent necessary to protect the safety and health of the affected individual or others in the immediate
21 environment.

22 (d) The board may exercise the prerogative to inquire about and ensure the existence and
23 implementation of treatment plans and discharge plans for any person admitted to a mental health facility and
24 to inquire about and ensure the appropriate use of treatment procedures described in subsection (4)(b) with any
25 person admitted to a mental health facility independent of its facility inspection schedule.

26 (5) The board may assist any person who is receiving or who has received treatment at a mental health
27 facility in resolving any grievance the person may have concerning the person's admission or course of
28 treatment in the facility.

29 (6) The board shall employ and is responsible for full-time legal counsel at the state hospital, whose
30 responsibility is to act on behalf of all patients at the state hospital. The board shall ensure that there are

1 sufficient legal staff and facilities to ensure availability to all patients and shall require that the appointed counsel
2 periodically interview every patient and examine the patient's files and records. The board may employ additional
3 legal counsel for representation of patients in a similar manner at any other mental health facility having inpatient
4 capability.

5 (7) ~~(a)~~(A) If the board believes that any facility is failing to comply with the provisions of this part in
6 regard to its physical facilities or its treatment of any person, it shall report its findings in writing to the
7 professional person in charge of the facility and the director of the department.

8 ~~(b) The professional person in charge of the facility shall submit a written response to the board within~~
9 ~~10 working days that includes a specific plan to implement corrective action.~~

10 ~~———— (c) If the problem is not appropriately resolved to the satisfaction of the board within 15 working days~~
11 ~~of the written notice provided for in subsection (7)(a), the board shall notify the next of kin or guardian of any~~
12 ~~person involved, the friend of respondent appointed by the court for any person involved, the district court that~~
13 ~~has jurisdiction over the facility, and the governor.~~

14 (B) THE PROFESSIONAL PERSON IN CHARGE OF THE FACILITY SHALL SUBMIT A WRITTEN RESPONSE TO THE BOARD
15 WITHIN 10 WORKING DAYS OF THE RECEIPT OF THE BOARD'S WRITTEN FINDINGS PROVIDED FOR IN SUBSECTION (7)(A)
16 THAT INCLUDES AN EXPLANATION OF THE FACILITY'S POINT OF VIEW REGARDING THE BOARD'S CONCERNS, INCLUDING
17 AREAS OF DISAGREEMENT AND AGREEMENT. IF THE FACILITY IS IN FULL OR PARTIAL AGREEMENT WITH THE BOARD'S
18 CONCERNS, ITS WRITTEN RESPONSE MUST INCLUDE ACTIONS THAT IT HAS TAKEN OR THAT IT PLANS TO TAKE TO ADDRESS
19 THE CONCERNS.

20 (C) IF THE FACILITY'S WRITTEN RESPONSE DOES NOT RESOLVE THE CONCERNS TO THE BOARD'S SATISFACTION,
21 THE BOARD AND THE PROFESSIONAL PERSON IN CHARGE OF THE FACILITY SHALL MEET IN PERSON WITHIN 15 WORKING
22 DAYS OF THE BOARD'S RECEIPT OF THE FACILITY'S RESPONSE TO ARRIVE AT SEEK A MUTUALLY AGREED UPON
23 RESOLUTION.

24 (8) The board shall publish standards for its inspections of mental health facilities.

25 (9) The board shall report annually to the governor concerning:

26 (a) the status of the mental health facilities and treatment programs that it has inspected since the last
27 annual report; and

28 (b) occurrences of the administration of medications against the wishes of persons receiving treatment
29 in mental health facilities and the effectiveness of the review procedure required by 53-21-127(6) in protecting
30 persons from unnecessary or excessive medication."

1

2 **Section 14.** Section 53-21-138, MCA, is amended to read:

3 **"53-21-138. Diversion of certain persons suffering from mental disorders from detention center.**

4 (1) The sheriff or administrator of a detention center in each county shall require screening of inmates to identify
5 persons accused of minor misdemeanor offenses who appear to be suffering from mental disorders and who
6 may require commitment, as defined in 53-21-102.

7 (2) If as a result of screening and observation it is believed that an inmate is suffering from a mental
8 disorder and may require commitment, the sheriff or administrator of the detention center shall:

9 (a) request services from a crisis intervention program established by the department, as provided for
10 in 53-21-139;

11 (b) refer the inmate to the nearest ~~community service area authority, as provided in [sections 1 through~~
12 ~~5], for referral to a mental health center, as defined in 53-21-201~~ QUALIFIED MENTAL HEALTH CARE PROVIDER AS
13 ARRANGED BY THE COUNTY; or

14 (c) transfer the inmate to a private mental health facility or hospital equipped to provide treatment and
15 care of persons who are suffering from a mental disorder and who require commitment.

16 (3) As used in this section, the term "minor misdemeanor offense" includes but is not limited to a
17 nonserious misdemeanor, such as criminal trespass to property, loitering, vagrancy, disorderly conduct, and
18 disturbing the public peace.

19 (4) A person intoxicated by drugs or alcohol who is accused of a minor misdemeanor offense may be
20 detained in a jail until the level of intoxication is reduced to the point that screening for a mental disorder and
21 the need for commitment can be performed."

22

23 **NEW SECTION. SECTION 15. LEGISLATIVE AGREEMENTS WITH FEDERAL GOVERNMENT PERTAINING TO**
24 **MEDICAID FUNDING OF SERVICES -- LEGISLATIVE INTENT.** (1) THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES
25 IS DIRECTED TO PURSUE AGREEMENTS WITH THE UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES, AS
26 PROVIDED FOR IN TITLE XIX OF THE FEDERAL SOCIAL SECURITY ACT, 42 U.S.C. 1396, ET SEQ., AND IMPLEMENTING
27 REGULATIONS, FOR THE PROVISION OF INCREASED MEDICAID FUNDING FOR MENTAL HEALTH SERVICES AND FOR MORE
28 FLEXIBLE ADMINISTRATION OF MENTAL HEALTH SERVICES FUNDED WITH MEDICAID MONEY. AGREEMENTS MAY BE FOR
29 WAIVERS, DEMONSTRATIONS, OR OTHER PROGRAMS AS ALLOWED FOR IN TITLE XIX AND ITS IMPLEMENTING REGULATIONS
30 GOVERNING THE PROVISION OF MEDICAID FUNDING TO THE STATES.

(2) IF THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES IS UNABLE TO OBTAIN THE FEDERAL MEDICAID WAIVERS NECESSARY TO OBTAIN FEDERAL MATCHING FUNDS TO ADMINISTER THE MEDICAID PROGRAM FOR MENTAL HEALTH SERVICES AS PROVIDED IN TITLE 53, CHAPTER 6, AND [SECTIONS 1 THROUGH 8], THEN THE LEGISLATURE INTENDS THAT THE DEPARTMENT SHALL IDENTIFY THE SECTIONS OF [THIS ACT] THAT ARE CONTRARY TO FEDERAL LAW IN ITS TRANSITION PLAN AS REQUIRED UNDER [SECTION 9] AND THAT THE DEPARTMENT SHALL PRESENT RECOMMENDATIONS FOR AN ALTERNATIVE PLAN AND SUGGESTED LEGISLATION TO THE 2005 LEGISLATURE FOR CONSIDERATION.

NEW SECTION. Section 16. Repealer. (1) Sections ~~53-21-201~~, 53-21-202, 53-21-203, ~~53-21-204~~, 53-21-205, 53-21-206, 53-21-211, 53-21-212, 53-21-213, and 53-21-214, MCA, are repealed.

(2) SECTIONS 53-21-201 AND 53-21-204, MCA, ARE REPEALED.

NEW SECTION. Section 17. Codification instruction. [Sections 1 through ~~5 6~~ 8] are intended to be codified as an integral part of Title 53, chapter 21, and the provisions of Title 53, chapter 21, apply to [sections 1 through ~~5 6~~ 8].

NEW SECTION. Section 18. Saving clause. [This act] does not affect rights and duties that matured, penalties that were incurred, or proceedings that were begun before [the effective date of this act].

NEW SECTION. SECTION 19. EFFECTIVE DATES. (1) ~~[SECTIONS 1 THROUGH 12, 13(1), AND 14 AND THIS SECTION] ARE EXCEPT AS PROVIDED IN SUBSECTION (2), [THIS ACT] IS EFFECTIVE OCTOBER 1, 2003.~~

(2) ~~[SECTION 13(2)] IS [SECTIONS 2, 6, 10, AND 16(2)] ARE EFFECTIVE JULY 1, 2004~~ 2005.

NEW SECTION. SECTION 20. TERMINATION. [SECTION 1] TERMINATES JUNE 30, 2005.

- END -