

HOUSE BILL NO. 684

INTRODUCED BY M. REINHART

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4 A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS GOVERNING IMPACT FEES;
5 REVISING DEFINITIONS; REVISING HOW COUNTIES, CITIES, TOWNS, AND CONSOLIDATED LOCAL
6 GOVERNMENTS IMPOSE IMPACT FEES UPON NEW DEVELOPMENT TO FUND PUBLIC FACILITIES'
7 CAPITAL IMPROVEMENT NEEDS; REVISING THE NEEDS ASSESSMENT USED BY GOVERNMENTAL
8 ENTITIES COLLECTING IMPACT FEES; REVISING METHODS FOR COLLECTING AND CREDITING OR
9 REFUNDING IMPACT FEES; REVISING THE COMPOSITION OF AN IMPACT FEE ADVISORY COMMITTEE;
10 AMENDING SECTIONS 7-6-1601, 7-6-1602, 7-6-1603, AND 7-6-1604, MCA; AND PROVIDING AN IMMEDIATE
11 EFFECTIVE DATE AND AN APPLICABILITY DATE."

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13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

14
15 **Section 1.** Section 7-6-1601, MCA, is amended to read:

16 **"7-6-1601. Definitions.** As used in this part, the following definitions apply:

17 (1) ~~(a)~~ "Capital improvements" means improvements, land, and equipment with a useful life of 10 years
18 or more that increase or improve the service capacity of a public facility.

19 ~~(b) The term does not include consumable supplies.~~

20 (2) "Connection charge" means the actual cost of connecting a property to a public utility system and
21 is limited to the labor, materials, and overhead involved in making connections and installing meters.

22 (3) "Development" means construction, renovation, or installation of a building or structure, a change
23 in use of a building or structure, or a change in the use of land when the construction, renovation, installation, or
24 ~~other action~~ change in use creates additional demand for public facilities.

25 (4) "Governmental entity" means a county, city, town, or consolidated government.

26 (5) (a) "Impact fee" means any charge imposed upon development by a governmental entity as part of
27 the development approval process to fund the additional service capacity required ~~by the development from which~~
28 ~~it is collected~~ as a result of the development from which it is collected. An impact fee may include a fee for the
29 administration of the impact fee not to exceed 5% of the total impact fee collected.

30 (b) ~~The term does not include:~~ The following charges and fees are not impact fees, and this part does



1 not affect the ability of a governmental entity to assess the charges and fees:

2 (i) a charge or fee to pay for administration, plan review, or inspection costs associated with a permit
3 required for development;

4 (ii) a connection charge;

5 (iii) any other fee authorized by law, including but not limited to user fees, special improvement district
6 assessments, fees authorized under Title 7 for county, municipal, and consolidated government sewer and water
7 districts and systems, and costs of ongoing maintenance; or

8 (iv) onsite ~~or offsite~~ improvements necessary for new development to meet the safety, level of service,
9 and other minimum development standards that have been adopted by the governmental entity.

10 (6) "Proportionate share" means that portion of the cost of capital ~~system~~ improvements that reasonably
11 relates to the service demands and needs of the project development. A proportionate share must take into
12 account the limitations provided in 7-6-1602.

13 (7) "Public facilities" means:

14 (a) a water supply production, treatment, storage, or distribution facility;

15 (b) a wastewater collection, treatment, or disposal facility;

16 (c) a transportation facility, including roads, streets, bridges, rights-of-way, traffic signals, and
17 landscaping;

18 (d) a storm water collection, retention, detention, treatment, or disposal facility or a flood control facility;

19 (e) a police, emergency medical rescue, or fire protection facility; and

20 (f) other facilities for which documentation is prepared as provided in 7-6-1602 that have been approved
21 as part of an impact fee ordinance or resolution by:

22 (i) a two-thirds majority of the governing body of an incorporated city, town, or consolidated local
23 government; or

24 (ii) a unanimous vote of the board of county commissioners of a county government."
25

26 **Section 2.** Section 7-6-1602, MCA, is amended to read:

27 **"7-6-1602. Calculation of impact fees -- documentation required -- ordinance or resolution --**
28 **requirements for impact fees.** (1) ~~For each public facility for which an impact fee is imposed, the governmental~~
29 ~~entity shall prepare and approve documentation that:~~ The governmental entity considering the adoption of impact
30 fees shall conduct and adopt a needs assessment for each type of public facility for which impact fees are to be

- 1 levied. The needs assessment must:
- 2 ~~(a) describes existing conditions of the facility;~~
- 3 ~~(b)(a) establishes level of service standards~~ establish standards for levels of service;
- 4 ~~(b) project public facilities' capital improvement needs over a defined period of time; and~~
- 5 ~~(c) distinguish existing needs and deficiencies from future needs.~~
- 6 ~~(c) forecasts future additional needs for service for a defined period of time;~~
- 7 ~~———(d) identifies capital improvements necessary to meet future needs for service;~~
- 8 ~~(e) identifies those capital improvements needed for continued operation and maintenance of the facility;~~
- 9 ~~———(f) makes a determination as to whether one service area or more than one service area is necessary~~
- 10 ~~to establish a correlation between impact fees and benefits;~~
- 11 ~~———(g) makes a determination as to whether one service area or more than one service area for~~
- 12 ~~transportation facilities is needed to establish a correlation between impact fees and benefits;~~
- 13 ~~———(h) establishes the methodology and time period over which the governmental entity will assign the~~
- 14 ~~proportionate share of capital costs for expansion of the facility to provide service to new development within each~~
- 15 ~~service area;~~
- 16 ~~———(i) establishes the methodology that the governmental entity will use to exclude operations and~~
- 17 ~~maintenance costs and correction of existing deficiencies from the impact fee;~~
- 18 ~~(j) establishes the amount of the impact fee that will be imposed for each unit of increased service~~
- 19 ~~demand; and~~
- 20 ~~———(k) has a component of the budget of the governmental entity that:~~
- 21 ~~———(i) schedules construction of public facility capital improvements to serve projected growth;~~
- 22 ~~(ii) projects costs of the capital improvements;~~
- 23 ~~———(iii) allocates collected impact fees for construction of the capital improvements; and~~
- 24 ~~———(iv) covers at least a 5-year period and is reviewed and updated at least every 2 years.~~
- 25 (2) The data sources and methodology supporting adoption and calculation of an impact fee must be
- 26 available to the public upon request.
- 27 (3) The amount of each impact fee to be imposed may not exceed the development's proportionate
- 28 share.
- 29 ~~(3)(4)~~ (4) The amount of each impact fee imposed must be based upon the actual cost of ~~public facility~~
- 30 ~~expansion~~ capital improvements or ~~improvements~~ or reasonable estimates of the cost of capital improvements

1 to be incurred by the governmental entity ~~as a result of new development~~. The calculation of each impact fee must
 2 be in accordance with generally accepted accounting principles.

3 ~~(4)(5)~~ The ordinance or resolution adopting the impact fee must include a time schedule for periodically
 4 updating the documentation required under subsection (1).

5 ~~(5)~~ An impact fee must meet the following requirements:

6 ~~(a)~~ The amount of the impact fee must be reasonably related to and reasonably attributable to the
 7 development's share of the cost of infrastructure improvements made necessary by the new development.

8 ~~————(b)~~ The impact fees imposed may not exceed a proportionate share of the costs incurred or to be
 9 incurred by the governmental entity in accommodating the development. The following factors must be
 10 considered in determining a proportionate share of public facilities capital improvements costs:

11 ~~————(i)~~ the need for public facilities capital improvements required to serve new development; and

12 ~~————(ii)~~ consideration of payments for system improvements reasonably anticipated to be made by or as a
 13 result of the development in the form of user fees, debt service payments, taxes, and other available sources of
 14 funding the system improvements:

15 ~~————(c)~~ Costs for correction of existing deficiencies in a public facility may not be included in the impact fee.

16 ~~————(d)~~ New development may not be held to a higher level of service than existing users unless there is a
 17 mechanism in place for the existing users to make improvements to the existing system to match the higher level
 18 of service.

19 ~~(e)(6)~~ Impact fees may not include expenses for operations and maintenance of the facility or costs for
 20 correction of existing deficiencies in a public facility."

21

22 **Section 3.** Section 7-6-1603, MCA, is amended to read:

23 **"7-6-1603. Collection and expenditure of impact fees -- refunds or credits -- mechanism for appeal**
 24 **required.** (1) The collection and expenditure of impact fees must comply with this part. ~~The collection and~~
 25 ~~expenditure of impact fees must be reasonably related to the benefits accruing to the development paying the~~
 26 ~~impact fees. The ordinance or resolution adopted by the governmental entity must include the following~~
 27 ~~requirements:~~

28 (2) Impact fees must be expended for the capital improvements on which the impact fee's calculation
 29 was based. Any impact fees that are not expended for the capital improvements on which the calculation was
 30 based must be refunded to the person who owned the property at the time that the refund was due.

1 ~~(a)~~(3) Upon collection, impact fees must be deposited in a special proprietary fund, which must be
2 invested with all interest accruing to the fund.

3 ~~(b)~~(4) A governmental entity may impose impact fees on behalf of local districts.

4 ~~(c) If the impact fees are not collected or spent in accordance with the impact fee ordinance or resolution
5 or in accordance with 7-6-1602, any impact fees that were collected must be refunded to the person who owned
6 the property at the time that the refund was due.~~

7 ~~(2)~~(5) All impact fees imposed pursuant to the authority granted in this part must be paid no earlier than
8 the date of issuance of a building permit if a building permit is required for the development or no earlier than the
9 time of wastewater or water service connection or well or septic permitting.

10 ~~(3)~~(6) A governmental entity may recoup costs of excess capacity in existing capital ~~facilities~~
11 improvements, when the excess capacity has been provided in anticipation of the needs of new development,
12 by requiring impact fees for that portion of the facilities constructed for future users. The need to recoup costs
13 for excess capacity must have been documented ~~pursuant to 7-6-1602 in a manner that demonstrates the need~~
14 for the excess capacity by a preconstruction needs assessment that demonstrated the need for the excess
15 capacity. This part does not prevent a governmental entity from continuing to assess an impact fee that recoups
16 costs for excess capacity in an existing facility without the preconstruction needs assessment as long as the fee
17 was enacted prior to [the effective date of this act] and is assessed prior to the transition required pursuant to
18 [section 5]. The impact fees imposed to recoup the costs to provide the excess capacity must be based on the
19 governmental entity's actual cost of acquiring, constructing, or upgrading the facility and must be no more than
20 a proportionate share of the costs to provide the excess capacity.

21 ~~(4)~~(7) Governmental entities may accept the dedication of land or the construction of public facilities in
22 lieu of payment of impact fees if:

23 (a) the need for the dedication or construction is clearly documented in the needs assessment pursuant
24 to 7-6-1602;

25 (b) the land proposed for dedication for the public facilities to be constructed is determined to be
26 appropriate for the proposed use by the governmental entity;

27 (c) formulas or procedures for determining the worth of proposed dedications or constructions are
28 established as part of the impact fee ordinance or resolution; and

29 (d) a means to establish credits against future impact fee revenue has been created as part of the
30 adopting ordinance or resolution if the dedication of land or construction of public facilities is of worth in excess

1 of the impact fee due from an individual development.

2 ~~(5)(8)~~ Impact fees may not be imposed for remodeling, rehabilitation, or other improvements to an
 3 existing structure or for rebuilding a damaged structure unless there is an increase in units that increase service
 4 demand ~~as described in 7-6-1602(4)(j)~~. If impact fees are imposed for remodeling, rehabilitation, or other
 5 improvements to an existing structure or use, only the net increase between the old and new demand may be
 6 imposed.

7 ~~(6)(9)~~ This part does not prevent a governmental entity from granting refunds or credits:

8 (a) that it considers appropriate and that are consistent with the provisions of 7-6-1602 and this chapter;

9 or

10 (b) in accordance with a voluntary agreement, consistent with the provisions of 7-6-1602 and this
 11 chapter, between the governmental entity and the individual or entity being assessed the impact fees.

12 ~~(7) An impact fee represents a fee for service payable by all users creating additional demand on the~~
 13 ~~facility.~~

14 ~~(8)(10)~~ An impact fee ordinance or resolution must include a mechanism whereby under which a person
 15 charged an impact fee may appeal the charge if the person believes an error has been made."
 16

17 **Section 4.** Section 7-6-1604, MCA, is amended to read:

18 **"7-6-1604. Impact fee advisory committee.** (1) A governmental entity that intends to propose an impact
 19 fee ordinance or resolution shall establish an impact fee advisory committee.

20 (2) An impact fee advisory committee ~~must~~ should include at least one representative of the development
 21 community and one ~~certified public accountant~~ representative with some form of accounting background. The
 22 committee shall review and monitor the process of calculating, assessing, and spending impact fees.

23 (3) The impact fee advisory committee shall serve in an advisory capacity to the governing body of the
 24 governmental entity."
 25

26 NEW SECTION. **Section 5. Transition.** A general powers local government that is imposing impact
 27 fees adopted on or before [the effective date of this act] shall bring those fees into compliance with [this act] by
 28 December 1, 2007.

29
 30 NEW SECTION. **Section 6. Saving clause.** [This act] does not affect rights and duties that matured,

1 penalties that were incurred, or proceedings that were begun before [the effective date of this act].

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3 NEW SECTION. **Section 7. Effective date.** [This act] is effective on passage and approval.

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5 NEW SECTION. **Section 8. Applicability.** (1) [This act] applies only to the portion of an impact fee
6 ordinance or resolution enacted or amended by a self-governing local government on or after [the effective date
7 of this act].

8 (2) Except when an impact fee ordinance or resolution is amended as provided in subsection (1), [this
9 act] may not be construed to affect any portion of an ordinance or resolution enacted prior to [the effective date
10 of this act].

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