

1 SENATE BILL NO. 71

2 INTRODUCED BY K. GEBHARDT

3 BY REQUEST OF THE STATE ADMINISTRATION AND VETERANS' AFFAIRS INTERIM COMMITTEE

4

5 A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING A STATE AGENCY TO STATE IN ITS NOTICE OF
 6 PROPOSED RULEMAKING THE DATE AND MANNER IN WHICH IT GAVE NOTICE OF ITS INITIAL
 7 RULEMAKING EFFORTS TO THE PRIMARY SPONSOR OF THE IMPLEMENTED LEGISLATION; PROVIDING
 8 FOR THE LEGAL EFFECT OF THE LACK OF NOTICE TO A PRIMARY SPONSOR OF INTENDED
 9 RULEMAKING; AMENDING SECTION 2-4-302, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE
 10 AND AN APPLICABILITY DATE."

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13

14 **Section 1.** Section 2-4-302, MCA, is amended to read:

15 **"2-4-302. Notice, hearing, and submission of views.** (1) Prior to the adoption, amendment, or repeal
 16 of any rule, the agency shall give written notice of its intended action. The notice must include a statement of
 17 either the terms or substance of the intended action or a description of the subjects and issues involved, the
 18 reasonable necessity for the intended action, and the time when, place where, and manner in which interested
 19 persons may present their views on the intended action. The reasonable necessity must be written in plain, easily
 20 understood language. If the agency proposes to adopt, increase, or decrease a monetary amount that a person
 21 shall pay or will receive, such as a fee, cost, or benefit, the notice must include an estimate, if known, of:

22 (a) the cumulative amount for all persons of the proposed increase, decrease, or new amount; and

23 (b) the number of persons affected.

24 (2) (a) The notice must be filed with the secretary of state for publication in the register, as provided in
 25 2-4-312, and mailed within 3 days of publication to the primary sponsor of the legislative bill that enacted OR
 26 AMENDED the section that is cited as implemented in the notice ~~if the notice is the initial proposal to implement the~~
 27 ~~section~~, to interested persons who have made timely requests to the agency to be informed of its rulemaking
 28 proceedings, and to the office of any professional, trade, or industrial society or organization or member of those
 29 entities who has filed a request with the appropriate administrative rule review committee when the request has
 30 been forwarded to the agency as provided in subsection (2)(b). Each agency shall create and maintain a list of

1 interested persons and the subject or subjects in which each person on the list is interested. A person who
2 submits a written comment or attends a hearing in regard to proposed agency action under this part must be
3 informed of the list by the agency. An agency complies with this subsection if it includes in the notice an
4 advisement explaining how persons may be placed on the list of interested persons and if it complies with
5 subsection (7).

6 (b) The appropriate administrative rule review committee shall forward a list of all organizations or
7 persons who have submitted a request to be informed of agency actions to the agencies that the committee
8 oversees that publish rulemaking notices in the register. The list must be amended by the agency upon request
9 of any person requesting to be added to or deleted from the list.

10 (c) The notice required by subsections (1) and (2)(a) must be published and mailed at least 30 days in
11 advance of the agency's intended action. In addition to publishing and mailing the notice under subsection (2)(a),
12 the agency shall post the notice on a state electronic access system or other electronic communications system
13 available to the public.

14 (d) The agency shall also, at the time that its personnel begin to work on the substantive content and
15 the wording of the initial rule proposal to implement one or more statutes, notify the primary sponsor of the
16 legislative bill that enacted OR AMENDED the section. The agency shall state, in the notice required by subsection
17 (1), the date on which and the manner in which the primary sponsor was notified. If notice was sent to the
18 primary sponsor by mail, the date to be used by the agency is the date of the postmark ON WHICH THE NOTICE IS
19 MAILED BY THE AGENCY. If an agency fails to state the date on which and the manner in which notice was given
20 to the primary sponsor, the filing of the notice of proposed rulemaking with the secretary of state is ineffective for
21 the purposes of this part and the authorizing and implemented law for which the rule is purported to be noticed.

22 (3) If a statute provides for a method of publication different from that provided in subsection (2), the
23 affected agency shall comply with the statute in addition to the requirements contained in this section. However,
24 the notice period may not be less than 30 days or more than 6 months.

25 (4) Prior to the adoption, amendment, or repeal of any rule, the agency shall afford interested persons
26 at least 20 days' notice of a hearing and at least 28 days from the day of the original notice to submit data, views,
27 or arguments, orally or in writing. If an amended or supplemental notice is filed, additional time may be allowed
28 for oral or written submissions. In the case of substantive rules, the notice of proposed rulemaking must state that
29 opportunity for oral hearing must be granted if requested by either 10% or 25, whichever is less, of the persons
30 who will be directly affected by the proposed rule, by a governmental subdivision or agency, by the appropriate

1 administrative rule review committee, or by an association having not less than 25 members who will be directly
 2 affected. If the proposed rulemaking involves matters of significant interest to the public, the agency shall
 3 schedule an oral hearing.

4 (5) An agency may continue a hearing date for cause. In the discretion of the agency, contested case
 5 procedures need not be followed in hearings held pursuant to this section. If a hearing is otherwise required by
 6 statute, nothing in this section alters that requirement.

7 (6) If an agency fails to publish a notice of adoption within the time required by 2-4-305(7) and the
 8 agency again proposes the same rule for adoption, amendment, or repeal, the proposal must be considered a
 9 new proposal for purposes of compliance with this chapter.

10 (7) At the commencement of a hearing on the intended action, the person designated by the agency to
 11 preside at the hearing shall:

12 (a) read aloud the "Notice of Function of Administrative Rule Review Committee" appearing in the
 13 register; and

14 (b) inform the persons at the hearing of the provisions of subsection (2)(a) and provide them an
 15 opportunity to place their names on the list.

16 (8) For purposes of notifying sponsors under subsections (2)(a) and (2)(d) who are no longer members
 17 of the legislature, a former legislator who wishes to receive notice may keep the former legislator's name,
 18 address, and telephone number on file with the secretary of state. An agency proposing rules shall consult the
 19 register when providing sponsor notice."

20
 21 COORDINATION SECTION. SECTION 2. COORDINATION INSTRUCTION. IF SENATE BILL NO. 47 IS PASSED
 22 AND APPROVED AND IF IT INCLUDES A SECTION THAT AMENDS 2-4-302, THEN [SECTION 1 OF THIS ACT], AMENDING
 23 2-4-302, IS VOID AND 2-4-302 IS AMENDED TO READ AS FOLLOWS:

24 **"2-4-302. Notice, hearing, and submission of views.** (1) (a) Prior to the adoption, amendment, or
 25 repeal of any rule, the agency shall give written notice of its ~~intended~~ proposed action. The proposal notice must
 26 include a statement of either the terms or substance of the intended action or a description of the subjects and
 27 issues involved, the reasonable necessity for the ~~intended~~ proposed action, and the time when, place where, and
 28 manner in which interested persons may present their views on the ~~intended~~ proposed action. The reasonable
 29 necessity must be written in plain, easily understood language.

30 (b) The agency shall state in the proposal notice the date on which and the manner in which notification

1 was given to the primary sponsor as required in subsection (2)(d). If the notification to the primary sponsor was
 2 given by mail, the date stated in the proposal notice must be the date on which the notification was mailed by the
 3 agency. If the proposal notice fails to state the date on which and the manner in which the primary sponsor was
 4 notified, the filing of the proposal notice under subsection (2)(a) is ineffective for the purposes of this part and for
 5 the purposes of the law that the agency cites in the proposal notice as the authority for the proposed action.

6 (c) If the agency proposes to adopt, increase, or decrease a monetary amount that a person shall pay
 7 or will receive, such as a fee, cost, or benefit, the notice must include an estimate, if known, of:

8 (a)(i) the cumulative amount for all persons of the proposed increase, decrease, or new amount; and

9 (b)(ii) the number of persons affected.

10 (2) (a) The proposal notice must be filed with the secretary of state for publication in the register, as
 11 provided in 2-4-312, ~~and mailed within. Within 3 days of publication, to the sponsor of the legislative bill that~~
 12 ~~enacted the section that is cited as implemented in the notice if the notice is the initial proposal to implement the~~
 13 ~~section~~ a copy of the published proposal notice must be sent to interested persons who have made timely
 14 requests to the agency to be informed of its rulemaking proceedings, and to the office of any professional, trade,
 15 or industrial society or organization or member of those entities who has filed a request with the appropriate
 16 administrative rule review committee when the request has been forwarded to the agency as provided in
 17 subsection (2)(b). Each agency shall create and maintain a list of interested persons and the subject or subjects
 18 in which each person on the list is interested. A person who submits a written comment or attends a hearing in
 19 regard to proposed agency action under this part must be informed of the list by the agency. An agency complies
 20 with this subsection if it includes in the proposal notice an advisement explaining how persons may be placed
 21 on the list of interested persons and if it complies with subsection (7).

22 (b) The appropriate administrative rule review committee shall forward a list of all organizations or
 23 persons who have submitted a request to be informed of agency actions to the agencies that the committee
 24 oversees that publish rulemaking notices in the register. The list must be amended by the agency upon request
 25 of any person requesting to be added to or deleted from the list.

26 (c) The proposal notice required by ~~subsections subsection (1) and (2)(a)~~ must be published ~~and mailed~~
 27 at least 30 days in advance of the agency's intended proposed action. ~~In addition to publishing and mailing the~~
 28 ~~notice under subsection (2)(a), the~~ The agency shall post the proposal notice on a state electronic access system
 29 or other electronic communications system available to the public.

30 (d) ~~The (i) When an agency shall also, at the time that its personnel begin~~ begins to work on the

1 substantive content and the wording of ~~the initial rule a proposal to implement one or more statutes that enacted~~
2 ~~the section~~ notice for a rule that initially implements legislation, the agency shall notify the legislator who was the
3 primary sponsor of the legislation. If the legislation affected more than one program, notice must be given to the
4 sponsor pursuant to this subsection (2)(d) each time that a rule is being proposed to initially implement the
5 legislation for a program.

6 (ii) Within 3 days after a proposal notice covered under subsection (2)(d)(i) has been published as
7 required in subsection (2)(a), a copy of the published notice must be sent to the primary sponsor notified under
8 subsection (2)(d)(i).

9 (3) If a statute provides for a method of publication different from that provided in subsection (2), the
10 affected agency shall comply with the statute in addition to the requirements contained in this section. However,
11 the notice period may not be less than 30 days or more than 6 months.

12 (4) Prior to the adoption, amendment, or repeal of any rule, the agency shall afford interested persons
13 at least 20 days' notice of a hearing and at least 28 days from the day of the original notice to submit data, views,
14 or arguments, orally or in writing. If an amended or supplemental notice is filed, additional time may be allowed
15 for oral or written submissions. In the case of substantive rules, the notice of proposed rulemaking must state that
16 opportunity for oral hearing must be granted if requested by either 10% or 25, whichever is less, of the persons
17 who will be directly affected by the proposed rule, by a governmental subdivision or agency, by the appropriate
18 administrative rule review committee, or by an association having not less than 25 members who will be directly
19 affected. If the proposed rulemaking involves matters of significant interest to the public, the agency shall
20 schedule an oral hearing.

21 (5) An agency may continue a hearing date for cause. In the discretion of the agency, contested case
22 procedures need not be followed in hearings held pursuant to this section. If a hearing is otherwise required by
23 statute, nothing in this section alters that requirement.

24 (6) If an agency fails to publish a notice of adoption within the time required by 2-4-305(7) and the
25 agency again proposes the same rule for adoption, amendment, or repeal, the proposal must be considered a
26 new proposal for purposes of compliance with this chapter.

27 (7) At the commencement of a hearing on the intended action, the person designated by the agency to
28 preside at the hearing shall:

29 (a) read aloud the "Notice of Function of Administrative Rule Review Committee" appearing in the
30 register; and

1 (b) inform the persons at the hearing of the provisions of subsection (2)(a) and provide them an
2 opportunity to place their names on the list.

3 (8) For purposes of notifying primary sponsors under subsections (2)(a) and (2)(d) who are no longer
4 members of the legislature, a former legislator who wishes to receive notice may keep the former legislator's
5 name, address, and telephone number on file with the secretary of state. An agency proposing rules shall consult
6 the register when providing sponsor notice."

7

8 NEW SECTION. **Section 3. Effective date.** [This act] is effective on passage and approval.

9

10 NEW SECTION. **Section 4. Applicability.** [This act] applies to notices of proposed rulemaking filed with
11 the secretary of state on or after [the effective date of this act].

12

- END -