62nd Legislature HB0159



AN ACT RESTRICTING THE AUTHORITY OF THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS AND THE FISH, WILDLIFE, AND PARKS COMMISSION TO REGULATE FIREARMS, FIREARM ACCESSORIES, AND AMMUNITION; AND AMENDING SECTIONS 87-1-201, 87-1-301, 87-1-303, 87-1-304, AND 87-3-301, MCA.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 87-1-201, MCA, is amended to read:

"87-1-201. Powers and duties. (1) The Except as provided in subsection (11), the department shall supervise all the wildlife, fish, game, game and nongame birds, waterfowl, and the game and fur-bearing animals of the state and may implement voluntary programs that encourage hunting access on private lands and that promote harmonious relations between landowners and the hunting public. The department possesses all powers necessary to fulfill the duties prescribed by law and to bring actions in the proper courts of this state for the enforcement of the fish and game laws and the rules adopted by the department.

- (2) The Except as provided in subsection (11), the department shall enforce all the laws of the state regarding the protection, preservation, management, and propagation of fish, game, fur-bearing animals, and game and nongame birds within the state.
- (3) The department has the exclusive power to spend for the protection, preservation, management, and propagation of fish, game, fur-bearing animals, and game and nongame birds all state funds collected or acquired for that purpose, whether arising from state appropriation, licenses, fines, gifts, or otherwise. Money collected or received from the sale of hunting and fishing licenses or permits, from the sale of seized game or hides, from fines or damages collected for violations of the fish and game laws, or from appropriations or received by the department from any other sources is under the control of the department and is available for appropriation to the department.
 - (4) The department may discharge any appointee or employee of the department for cause at any time.
 - (5) The department may dispose of all property owned by the state used for the protection, preservation,



management, and propagation of fish, game, fur-bearing animals, and game and nongame birds that is of no further value or use to the state and shall turn over the proceeds from the sale to the state treasurer to be credited to the fish and game account in the state special revenue fund.

- (6) The department may not issue permits to carry firearms within this state to anyone except regularly appointed officers or wardens.
- (7) The Except as provided in subsection (11), the department is authorized to make, promulgate, and enforce reasonable rules and regulations not inconsistent with the provisions of Title 87, chapter 2, that in its judgment will accomplish the purpose of chapter 2.
- (8) The department is authorized to promulgate rules relative to tagging, possession, or transportation of bear within or outside of the state.
 - (9) (a) The department shall implement programs that:
- (i) manage wildlife, fish, game, and nongame animals in a manner that prevents the need for listing under 87-5-107 or under the federal Endangered Species Act, 16 U.S.C. 1531, et seq.;
- (ii) manage listed species, sensitive species, or a species that is a potential candidate for listing under 87-5-107 or under the federal Endangered Species Act, 16 U.S.C. 1531, et seq., in a manner that assists in the maintenance or recovery of those species;
- (iii) manage elk, deer, and antelope populations based on habitat estimates determined as provided in 87-1-322 and maintain elk, deer, and antelope population numbers at or below population estimates as provided in 87-1-323. In implementing an elk management plan, the department shall, as necessary to achieve harvest and population objectives, request that land management agencies open public lands and public roads to public access during the big game hunting season.
- (iv) address fire mitigation, pine beetle infestation, and wildlife habitat enhancement giving priority to forested lands in excess of 50 contiguous acres in any state park, fishing access site, or wildlife management area under the department's jurisdiction.
- (b) In maintaining or recovering a listed species, a sensitive species, or a species that is a potential candidate for listing, the department shall seek, to the fullest extent possible, to balance maintenance or recovery of those species with the social and economic impacts of species maintenance or recovery.
- (c) Any management plan developed by the department pursuant to this subsection (9) is subject to the requirements of Title 75, chapter 1, part 1.



- (d) This subsection (9) does not affect the ownership or possession, as authorized under law, of a privately held listed species, a sensitive species, or a species that is a potential candidate for listing.
- (10) The department shall publish an annual game count, estimating to the department's best ability the numbers of each species of game animal, as defined in 87-2-101, in the hunting districts and administrative regions of the state. In preparing the publication, the department may incorporate field observations, hunter reporting statistics, or any other suitable method of determining game numbers. The publication must include an explanation of the basis used in determining the game count.
- (11) The department may not regulate the use or possession of firearms, firearm accessories, or ammunition, including the chemical elements of ammunition used for hunting. This does not prevent:
- (a) the restriction of certain hunting seasons to the use of specified hunting arms, such as the establishment of special archery seasons;
- (b) for human safety, the restriction of certain areas to the use of only specified hunting arms, including bows and arrows, traditional handguns, and muzzleloading rifles;
 - (c) the restriction of the use of shotguns for the hunting of deer and elk pursuant to 87-3-301;
 - (d) the regulation of migratory game bird hunting pursuant to 87-3-403; or
 - (e) the restriction of the use of rifles for bird hunting pursuant to 87-3-401."

Section 2. Section 87-1-301, MCA, is amended to read:

- "87-1-301. Powers of commission. (1) The Except as provided in subsection (7), the commission:
- (a) shall set the policies for the protection, preservation, management, and propagation of the wildlife, fish, game, furbearers, waterfowl, nongame species, and endangered species of the state and for the fulfillment of all other responsibilities of the department as provided by law;
 - (b) shall establish the hunting, fishing, and trapping rules of the department;
- (c) shall establish the rules of the department governing the use of lands owned or controlled by the department and waters under the jurisdiction of the department;
 - (d) must have the power within the department to establish wildlife refuges and bird and game preserves;
- (e) shall approve all acquisitions or transfers by the department of interests in land or water, except as provided in 87-1-209(4);
 - (f) shall review and approve the budget of the department prior to its transmittal to the budget office;



- (g) shall review and approve construction projects that have an estimated cost of more than \$1,000 but less than \$5,000; and
- (h) shall manage elk, deer, and antelope populations based on habitat estimates determined as provided in 87-1-322 and maintain elk, deer, and antelope population numbers at or below population estimates as provided in 87-1-323. In developing or implementing an elk management plan, the commission shall consider landowner tolerance when deciding whether to restrict elk hunting on surrounding public land in a particular hunting district. As used in this subsection (1)(h), "landowner tolerance" means the written or documented verbal opinion of an affected landowner regarding the impact upon the landowner's property within the particular hunting district where a restriction on elk hunting on public property is proposed.
- (2) The commission may adopt rules regarding the use and type of archery equipment that may be employed for hunting and fishing purposes, taking into account applicable standards as technical innovations in archery equipment change.
- (3) The commission may adopt rules regarding the establishment of special licenses or permits, seasons, conditions, programs, or other provisions that the commission considers appropriate to promote or enhance hunting by Montana's youth and persons with disabilities.
 - (4) (a) The commission may adopt rules regarding nonresident big game combination licenses to:
 - (i) separate deer licenses from nonresident elk combination licenses;
- (ii) set the fees for the separated deer combination licenses and the elk combination licenses without the deer tag;
 - (iii) condition the use of the deer licenses; and
 - (iv) limit the number of licenses sold.
- (b) The commission may exercise the rulemaking authority in subsection (4)(a) when it is necessary and appropriate to regulate the harvest by nonresident big game combination license holders:
 - (i) for the biologically sound management of big game populations of elk, deer, and antelope:
 - (ii) to control the impacts of those elk, deer, and antelope populations on uses of private property; and
- (iii) to ensure that elk, deer, and antelope populations are at a sustainable level as provided in 87-1-321 through 87-1-325.
- (5) The commission may adopt rules establishing license preference systems to distribute hunting licenses and permits:



- (a) giving an applicant who has been unsuccessful for a longer period of time priority over an applicant who has been unsuccessful for a shorter period of time; and
- (b) giving a qualifying landowner a preference in drawings. As used in this subsection (5)(b), "qualifying landowner" means the owner of land that provides some significant habitat benefit for wildlife, as determined by the commission.
 - (6) (a) The commission may adopt rules to:
 - (i) limit the number of nonresident mountain lion hunters in designated hunting districts; and
- (ii) determine the conditions under which nonresidents may hunt mountain lion in designated hunting districts.
 - (b) The commission shall consider, but is not limited to consideration of, the following factors:
 - (i) harvest of lions by resident and nonresident hunters;
 - (ii) history of quota overruns;
 - (iii) composition, including age and sex, of the lion harvest;
 - (iv) historical outfitter use;
 - (v) conflicts among hunter groups;
 - (vi) availability of public and private lands; and
 - (vii) whether restrictions on nonresident hunters are more appropriate than restrictions on all hunters.
- (7) The commission may not regulate the use or possession of firearms, firearm accessories, or ammunition, including the chemical elements of ammunition used for hunting. This does not prevent:
- (a) the restriction of certain hunting seasons to the use of specified hunting arms, such as the establishment of special archery seasons;
- (b) for human safety, the restriction of certain areas to the use of only specified hunting arms, including bows and arrows, traditional handguns, and muzzleloading rifles;
 - (c) the restriction of the use of shotguns for the hunting of deer and elk pursuant to 87-3-301;
 - (d) the regulation of migratory game bird hunting pursuant to 87-3-403; or
 - (e) the restriction of the use of rifles for bird hunting pursuant to 87-3-401."
 - Section 3. Section 87-1-303, MCA, is amended to read:
 - "87-1-303. Rules for use of lands and waters. (1) The Except as provided in 87-1-301(7), the



commission may adopt and enforce rules governing uses of lands that are acquired or held under easement by the commission or lands that it operates under agreement with or in conjunction with a federal or state agency or private owner. The rules must be adopted in the interest of public health, public safety, and protection of property in regulating the use of these lands. All lease and easement agreements must itemize uses as listed in 87-1-209.

(2) The Except as provided in 87-1-301(7), the commission may adopt and enforce rules governing recreational uses of all public fishing reservoirs, public lakes, rivers, and streams that are legally accessible to the public or on reservoirs and lakes that it operates under agreement with or in conjunction with a federal or state agency or private owner. These rules must be adopted in the interest of public health, public safety, public welfare, and protection of property and public resources in regulating swimming, hunting, fishing, trapping, boating, including but not limited to boating speed regulations, the operation of motor-driven boats, the operation of personal watercraft, the resolution of conflicts between users of motorized and nonmotorized boats, waterskiing, surfboarding, picnicking, camping, sanitation, and use of firearms on the reservoirs, lakes, rivers, and streams or at designated areas along the shore of the reservoirs, lakes, rivers, and streams. Areas regulated pursuant to the authority contained in this section must be areas that are legally accessible to the public. These rules are subject to review and approval by the department of public health and human services with regard to issues of public health and sanitation before becoming effective. Copies of the rules must show that endorsement."

Section 4. Section 87-1-304, MCA, is amended to read:

"87-1-304. Fixing of seasons and bag and possession limits. (1) (a) The commission may:

- (i) fix seasons, bag limits, possession limits, and season limits;
- (ii) open or close or shorten or lengthen seasons on any species of game, bird, fish, or fur-bearing animal as defined by 87-2-101; and
- (iii) declare areas open to the hunting of deer, antelope, elk, moose, sheep, goat, mountain lion, bear, and wolf by persons holding an archery stamp and the required license, permit, or tag and designate times when only bows and arrows may be used to hunt deer, antelope, elk, moose, sheep, goat, mountain lion, bear, and wolf in those areas.
 - (b) The Subject to the provisions of 87-1-301(7), the commission may restrict areas and species to



hunting with only specified hunting arms, including bow and arrow, for the reasons of safety or of providing diverse hunting opportunities and experiences.

- (c) The commission may declare areas open to special license holders only and issue special licenses in a limited number when the commission determines, after proper investigation, that a special season is necessary to ensure the maintenance of an adequate supply of game birds, fish, or animals or fur-bearing animals. The commission may declare a special season and issue special licenses when game birds, animals, or fur-bearing animals are causing damage to private property or when a written complaint of damage has been filed with the commission by the owner of that property. In determining to whom special licenses must be issued, the commission may, when more applications are received than the number of animals to be killed, award permits to those chosen under a drawing system. The procedures used for awarding the permits from the drawing system must be determined by the commission.
- (2) The commission may adopt rules governing the use of livestock and vehicles by archers during special archery seasons.
- (3) The commission may divide the state into fish and game districts and create fish, game, or fur-bearing animal districts throughout the state. The commission may declare a closed season for hunting, fishing, or trapping in any of those districts and later may open those districts to hunting, fishing, or trapping.
- (4) The commission may declare a closed season on any species of game, fish, game birds, or fur-bearing animals threatened with undue depletion from any cause. The commission may close any area or district of any stream, public lake, or public water or portions thereof to hunting, trapping, or fishing for limited periods of time when necessary to protect a recently stocked area, district, water, spawning waters, spawn-taking waters, or spawn-taking stations or to prevent the undue depletion of fish, game, fur-bearing animals, game birds, and nongame birds. The commission may open the area or district upon consent of a majority of the property owners affected.
- (5) The commission may authorize the director to open or close any special season upon 12 hours' notice to the public.
- (6) The commission may declare certain fishing waters closed to fishing except by persons under 15 years of age. The purpose of this subsection is to provide suitable fishing waters for the exclusive use and enjoyment of juveniles under 15 years of age, at times and in areas the commission in its discretion considers advisable and consistent with its policies relating to fishing."



Section 5. Section 87-3-301, MCA, is amended to read:

"87-3-301. Shotgun loads regulated by department. A person may not use a shotgun to hunt deer or elk except with weapon type and loads double-ought buckshot or rifled slugs as specified by the department."





I hereby certify that the within bill,	
HB 0159, originated in the House.	
Chief Clerk of the House	
Charles of the House	
Speaker of the House	
Signed this	day
of	
President of the Senate	
Signed this	day
of	, 2011.



HOUSE BILL NO. 159

INTRODUCED BY C. SMITH, BECK, BELCOURT, G. BENNETT, BERRY, BLASDEL, BLYTON, CLARK, CONNELL, EDMUNDS, EHLI, EVANS, FLYNN, HALE, HARRIS, HENDRICK, HOWARD, KARY, KENNEDY, KERNS, KLOCK, KNOX, KNUDSEN, LONEY, MACLAREN, MCGILLVRAY, MCNIVEN, MCNUTT, MEHLHOFF, MILBURN, MILLER, MORE, O'HARA, O'NEIL, OSMUNDSON, J. PETERSON, RANDALL, READ, REGIER, REICHNER, ROBERTS, ROSENDALE, SALOMON, SKATTUM, SKEES, SMALL, STAHL, TAYLOR, VANCE, WAGNER, WARBURTON, WELBORN, YATES

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