

CSKT Compact Technical Working Group

Report of findings

Technical review of proposed CSKT water rights settlement for
the Water Policy Interim Committee

presented by John Metesh, MBMG
September 8, 2014

WATER POLICY INTERIM
COMMITTEE. 2013-14

September 8, 2014

Exhibit No. 3

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99 pages in 20 minutes...

How to judge someone else's work

(a diverse working group gives a diverse perspective
here's an engineer's tale...)

Accuracy: comparison of data to known values

eg flow meters, calibration of instruments, spikes of known value...
but NOT, field data, calculations, and models...

Precision: repeatability or reproducibility

either repeated measurements **OR**

similar results by different methods
consilience
convergence of evidence

Relative (percent) Difference

comparing two results, neither of which can be considered "correct"
= (difference / mean) * 100

Quantification: Table 4 of the report of findings

Method	Total ET (in)	NIR (in)	MF (%)	Crop Irrigation Consumption (in)	Applied (in)
HKM (2009)					
HKM - Mission	23.90	12.32		8.76	12.84*
HKM - Jocko	23.90	12.75		8.54	15.12*
HKM - L. Bitterroot	23.90	15.43		8.20	13.20*
METRIC					
Mission	25.30	17.00	56 - 66	8.04	13.40***
Jocko	25.30	17.00	56 - 66	6.19	10.32***
L. Bitterroot	25.30	17.00	56 - 66	5.42	9.03***
J. Laskody	14.67	13.87		13.87	22.4
ARM 36.12.1902	26.98	19.53 – 22.33 (flood – pivot)	55	11.66	19.12**

*normal year farm turnout allowance from Water Use Agreement

**assuming 50% efficiency for flood and 70% for pivot, and 60% sprinkler and 40% flood

***assuming 60% efficiency

RPD calcs.xlsx - Microsoft Excel

File Home Insert Page Layout Formulas Data Review View

Cut Copy Paste Format Painter Clipboard Font Alignment Number Styles Editing

Calibri 11 A A Wrap Text General Normal Bad Good Neutral Calculation Input AutoSum Full Sort & Find & Filter Select

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NIR - ET - Pe					CIC - actual consumption accounting for imperfect delivery					applied - ET/irrigation efficiency							
Net Irrigation Requirement	RPD of NIR HKM or JL vs METRIC	RPD of NIR HKM or JL vs ARM (flood)	RPD of NIR RPD of NIR HKM vs Laskody	METRIC vs ARM (flood)	Method	notes	Crop Irrigation Consumption	RPD of CIC HKM or JL vs METRIC	RPD of CIC HKM or JL vs ARM (flood)	RPD of CIC RPD of CIC HKM vs Laskody	METRIC vs ARM (flood)	Method	notes	Applied (in)	RPD of applied HKM or JL vs METRIC	RPD of applied HKM or JL vs ARM (flood)	RPD of applied HKM vs Laskody
12.32	31.9	45.3			HKM (2009)							HKM (2009)					
12.75	28.6	42.0			HKM - Mission		8.76	8.6	20.3			HKM - Mission	1	12.84	4.3	39.3	
15.43	9.7	23.5			HKM - Jocko		8.54	31.9	22.8			HKM - Jocko	1	15.12	37.7	23.4	
	23.4	36.9			HKM - L Bitterroot		8.2	40.8	11.7			HKM - L Bitterroot	1	13.20	37.5	36.6	
					average			27.1	26.8			average			26.5	33.1	
17					METRIC							METRIC					
13.9					Mission	3	8.04					Mission	3	13.40			
13.9					Jocko	3	8.19					Jocko	3	10.32			
13.9					L Bitterroot	3	5.42					L Bitterroot	3	9.03			
13.9					average							average					
13.87	20.3	33.9	11.8		J. Laskody (Mission)	4	13.87		17.3	45.2		J. Laskody (Mission)	4	22.40	50.3	15.8	54
15.21	11.1	24.9	21.0		J. Laskody full year	5	15.21	61.7	26.4	53.8		J. Laskody full year	5	26.20	64.7	31.2	68
19.53					ARM 36.12 1902 flood		10.74					ARM 36.12 1902	2	19.12			
22.33					ARM 36.12 1902 pivot		12.28										

23 n turnout allowance from Water Use Agreement
 24 ed average assuming 50% efficiency for flood and 70% for pivot,
 25 inkleir and 40% flood
 26 efficiency
 27 m) calculation are for July 2 to Sept 16, others are annual total
 28 itions normalize to full year based on full season Agrimet ET
 29 ition, and adjustment for grass
 30
 31 note 1: normal year farm turnout allowance from Water Use Agreement
 32 note 2: based on weighted average assuming 50% efficiency for flood and 70% for pivot,
 33 and 60% sprinkler and 40% flood
 34 note 3: assuming 60% efficiency
 35 note 4: Laskody (Mission) calculation are for July 2 to Sept 16, others are annual total
 36 note 5: Laskody calculations normalize to full year based on full season Agrimet ET
 37 and precipitation, and adjustment for grass

31 WHICH columns more commonly agree best (ie low RPD) with each other?
 32 If there is a standard for the CSKT to meet, it is ARM or METRIC, how do they compare?
 33
 34

First	12.32				First	9.03
other	13.87				other	19.12
abs diff	1.55				abs diff	10.09
ave	13.095				ave	14.08

35
 36
 37

some definitions...

Evapotranspiration (ET)

total potential water consumption by plants under perfect conditions

Net Irrigation Requirement (NIR)

amount of irrigation water required to fully meet crop needs under site specific conditions,

$$= ET - Pe$$

Effective Precipitation (Pe)

precipitation used to offset crop water requirements, precipitation delivered to the roots when needed

Crop Irrigation Consumption (CIC)

water actually consumed by crop (true conditions, less than optimum)

$$CIC < NIR$$

some definitions...

Applied water

the amount of water needed to meet CIC. Applied is greater than CIC due to infiltration past roots and irrecoverable losses (eg evaporation).

a.k.a. Farm Turnout Allowance (FTA) in Water Use Agreement

example: Mission area

wet years	12.36 inches
normal years	12.84
dry years	13.68

Method	notes
HKM (2009)	Hydross model input and output (one watch)
HKM - Mission	
HKM - Jocko	
HKM - L. Bitterroot	
average	

Source: Proposed Flathead Indian Irrigation Project Water Use Agreement

Method	notes
HKM (2009)	
HKM - Mission	Hydross model input and output
HKM - Jocko	
HKM - L. Bitterroot	
average	
METRIC	
Mission	RWRCC sponsored comparison (two watches)
Jocko	
L. Bitterroot	
average	

Source: METRIC (Mapping Evapotranspiration at high Resolution with Internalized Calibration); Reserved Water Right Compact Commission, 2014, METRIC eval bg.xls spreadsheet of analysis of METRIC data by Mr. Bill Greiman.

	notes
Method	
HKM (2009)	
HKM - Mission	Hydross model input and output
HKM - Jocko	
HKM - L. Bitterroot	
average	
METRIC	
Mission	RWRCC sponsored comparison
Jocko	
L. Bitterroot	
average	
J. Laskody (Mission)	local irrigator (Mission Valley) (three watches)
J. Laskody full year	

Source: Laskody, J.R., June 25, 2014. Matching irrigation water delivery on irrigated pasture to local transpiration and a comparison with the proposed CSKT compact water use agreement irrigation water delivery-St. Ignatius, MT July – September, 2012. Presentation to WPIC CSKT Technical Working Group. Modification to full year by R Levens (WPIC TWG).

	notes
Method	
HKM (2009)	
HKM - Mission	Hydross model input and output
HKM - Jocko	
HKM - L. Bitterroot	
average	
METRIC	
Mission	RWRCC sponsored comparison
Jocko	
L. Bitterroot	
average	
J. Laskody (Mission)	local irrigator (Mission Valley)
J. Laskody full year	
ARM 36.12.1902 flood	since 2009 (four watches)
ARM 36.12.1902 pivot	

Source of method: Administrative Rules of Montana (A.R.M.) 36.12.1902: change application historic use, based on USDA NRCS IWR program
Calculations: R Levens and L Dolan, WPIC TWG

Evapotranspiration (ET)

total potential water consumption by plants under perfect conditions

Method	notes	Total ET potential	RPD of ET HKM or JL vs METRIC	RPD of ET HKM or JL vs ARM (flood)	RPD of ET HKM vs Laskody	RPD of ET METRIC vs ARM (flood)
HKM (2009)						
HKM - Mission		23.9	5.7	12.1		
HKM - Jocko		23.9	5.7	12.1		
HKM - L. Bitterroot		23.9	5.7	12.1		
average			5.7	12.1		
METRIC						
Mission		25.3				5.3
Jocko		25.3				5.3
L. Bitterroot		25.3				5.3
average						5.3
J. Laskody (Mission)	4	14.67				
J. Laskody full year	5	24.14	4.7	10.0	1.0	
ARM 36.12.1902 flood		26.68				
ARM 36.12.1902 pivot		26.68				

Net Irrigation Requirement (NIR)

amount of irrigation water required to fully meet crop needs under site specific conditions

Method	notes	Net Irrigation Requirement	RPD of NIR HKM or JL vs METRIC	RPD of NIR HKM or JL vs ARM (flood)	RPD of NIR HKM vs Laskody	RPD of NIR METRIC vs ARM (flood)
HKM (2009)						
HKM - Mission		12.32		31.9	45.3	
HKM - Jocko		12.75		28.6	42.0	
HKM - L. Bitterroot		15.43		9.7	23.5	
average				23.4	36.9	
METRIC						
Mission	3	17				13.9
Jocko	3	17				13.9
L. Bitterroot	3	17				13.9
average						13.9
J. Laskody (Mission)	4	13.87		20.3	33.9	11.8
J. Laskody full year	5	15.21		11.1	24.9	21.0
ARM 36.12.1902 flood		19.53				
ARM 36.12.1902 pivot		22.33				

Crop Irrigation Consumption (CIC)

water actually consumed by crop (true conditions, less than optimum)

CIC < NIR

Method	notes	Crop Irrigation Consumption	RPD of CIC HKM or JL vs METRIC	RPD of CIC HKM or JL vs ARM (flood)	RPD of CIC HKM vs Laskody	RPD of CIC METRIC vs ARM (flood)
HKM (2009)						
HKM - Mission		8.76		8.6	20.3	
HKM - Jocko		8.54		31.9	22.8	
HKM - L. Bitterroot		8.2		40.8	11.7	
average				27.1	26.8	
METRIC						
Mission	3	8.04				28.8
Jocko	3	6.19				53.8
L. Bitterroot	3	5.42				65.8
average						49.4
J. Laskody (Mission)	4	13.87			17.3	45.2
J. Laskody full year	5	15.21		61.7	26.4	53.8
ARM 36.12.1902 flood		10.74				
ARM 36.12.1902 pivot		12.28				

Applied water

the amount of water needed to meet CIC

a.k.a. Farm Turnout Allowance (FTA) in Water Use Agreement

Method	notes	Applied (in)	RPD of applied HKM or JL vs METRIC	RPD of applied HKM or JL vs ARM (flood)	RPD of applied HKM vs Laskody	RPD of applied METRIC vs ARM (flood)
HKM (2009)						
HKM - Mission	1	12.84		4.3	39.3	
HKM - Jocko	1	15.12		37.7	23.4	
HKM - L. Bitterroot	1	13.20		37.5	36.6	
average				26.5	33.1	
METRIC						
Mission	3	13.40				35.2
Jocko	3	10.32				59.8
L. Bitterroot	3	9.03				71.7
average						55.6
J. Laskody (Mission)	4	22.40		50.3	15.8	54.3
J. Laskody full year	5	26.20		64.7	31.2	68.4
ARM 36.12.1902	2	19.12				

METRIC vs ARM may not be the best "standard"
 highest vs lowest - all would fit
 single or two highest / lowest
 ARM only, METRIC only

Examining the differences

crop type

averages over irrigation district – HKM

one crop – JLaskody

crop type not considered, energy only – METRIC

crop type as specified (same as HKM, but smaller area like JL) – ARM

precipitation (for NIR estimates)

precip zones (multi-year) extrapolated from AgriMet stations – HKM

precip not considered – METRIC

site specific, one year – JLaskody

average precip, average effective precip from IWR – ARM

irrigation efficiency

Hydross model output (trial and error, calibration, etc) – HKM

not considered - METRIC

site-specific estimation, double duty – JL

specified for each method - ARM

Examining the differences

general

averages (time, ET etc.) over irrigation district or service area – HKM

one site, one year, one crop – JLaskody

energy based on satellite image with 30m pixels – METRIC

combination of site specific (crop, irrigation) plus management factor – ARM

Issue: Use of HYDROSS Models

Summary: As used in the for the CSKT water rights settlement, HYDROSS modeling is a suitable planning model. However additional modeling will be necessary to create an operational plan for the Flathead Indian Irrigation Project (FIIP).

Issue: HYDROSS model input data – irrigation characteristics

Summary: Irrigation input data used in the modeling appears to be reasonable.

Issue: HYDROSS model input data – crop water consumption

Summary: Estimated crop type percentages were generally verifiable.

Issue: HYDROSS model input data – irrigation type

Summary: Estimated total irrigated acreage could not be verified using an alternative method. The values used for irrigated acreage by CSKT are significantly larger than those generated by alternative methods.

Issue: HYDROSS model output data as a water-balance check on irrigation consumption

Summary: Differences exist between modeled and measured values of water outflows from each irrigation district.

Issue: HYDROSS modeling of increases in instream flow from irrigation system improvements

Summary: Stream flow is modeled mostly to increase under operational improvement and irrigation project betterment scenarios.

Issue: HYDROSS model – calibration

Summary: Model calibration was discussed as well as examined and found to be generally satisfactory, but a more detailed discussion of calibration and sensitivity in the reports was wanting.

Issue: Independent HYDROSS model evaluation and practical consideration concerning potential compact implementation

Summary: Independent analysis by RWRCC staff validates many aspects of the modeling effort, but also demonstrates the limitations of the model.

II. Irrigation water demand and use

Issue: Net Irrigation Requirement and Crop Consumptive Use

Summary: Estimated crop consumptive use is significantly less than the estimated net irrigation requirement; an independent study of crop use correlates to the modeling used for the settlement.

Issue: Discussion of Evapotranspiration

Summary: An independent evaluation of crop consumptive use estimated some values but did not impose arbitrary reductions.

Issue: Farm Turnout Allowances (FTA)

Summary: “Farm turnout allowance” is the legally enforceable volume of water project operators must deliver to farm turnouts under the terms of the proposed settlement.

Issue: River Diversion Allowances (RDA)

Summary: Proposed “river diversion allowances” appear to be within the range of recent historic diversions and should meet proposed volumes for “farm turnout allowances,” even when accounting for proposed operational improvements and efficiencies.

Issue: Land classification and additional duty water

Summary: Proposed irrigation allowances under the terms of the settlement may replicate the current extra duty system.

III. Instream Rights

Issue: Quantification of on-reservation instream flow rights

Summary: Increased instream flows required under the settlement are the amounts left after operational improvements and betterment of the irrigation project -- not as the result of applying a hydrologically based instream flow methodology.

Issue: “Robust river” standard

Summary: “Robust river” or the “robust river standard” are not defined in the proposed settlement nor terms used by experts. Proposed increased instream flow values do not present a threat to channel stability, irrigation infrastructure or the fishery.

Issue: Changes in legal demand of water due to new proposed off-Reservation instream rights

Summary: Proposed off-reservation water rights for the tribe generally would not change the legal demands of water beyond recognized agency thresholds.

Issue: Quantification of proposed water rights co-owned by Montana Department of Fish, Wildlife and Parks

Summary: Various methods and models were used to quantify off-reservation water rights, which are proposed to be shared with the tribe.

Issue: Quantification of Upper Clark Fork Instream Flow (Milltown Dam water right)

Summary: Under terms of the proposed settlement, a co-owned Milltown Dam instream right may allow for calls on junior users, although it appears the rights to call would be limited.

IV. Aquifer characterization

Issue: Values for return flows, stream depletion, canal loss, etc.; and potential impacts of operational improvements to groundwater wells

Summary: Although groundwater modeling conducted to support the proposed settlement could not be fully evaluated due to a lack of information, groundwater levels may decline locally as a result of operational improvement to the irrigation project and increased efficiency of use.

**V. Responses to Ballance/Regier questions
Presentation to WPIC, July 2014**