

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM**

**AUDITED FINANCIAL STATEMENTS
With Supplemental Information**

June 30, 2008 and 2007

**JUNKERMIER, CLARK, CAMPANELLA, STEVENS, P.C.
Certified Public Accountants and Business Advisors**

LEGISLATIVE AUDIT DIVISION

Tori Hunthausen, Legislative Auditor
Monica Huyg, Legal Counsel



Deputy Legislative Auditors:
James Gillett
Angie Grove

November 2008

The Legislative Audit Committee
of the Montana State Legislature:

Enclosed is the report on the audit of the Montana University System Workers' Compensation Program the fiscal year ended June 30, 2008.

The audit was conducted by Junkermier, Clark, Campanella, Stevens, P.C. under a contract between the firm and our office. The comments and recommendations contained in this report represent the views of the firm and not necessarily the Legislative Auditor.

The agency's written response to the report recommendations is included in the back of the audit report.

Respectfully submitted,

/s/ Tori Hunthausen

Tori Hunthausen, CPA
Legislative Auditor

08C-05

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WORKERS' COMPENSATION PROGRAM
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INDEPENDENT AUDITORS' REPORT

To the Committee
Montana University System -
Workers' Compensation Program
Helena, Montana

We have audited the accompanying financial statements of the Montana University System - Workers' Compensation Program (an enterprise fund of the State of Montana) as of and for the years ended June 30, 2008 and 2007, as listed in the table of contents. These financial statements are the responsibility of the Montana University System - Workers' Compensation Program's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the financial statements present only the Montana University System - (Workers' Compensation Program) and do not purport to, and do not, present fairly the financial position of the State of Montana as of June 30, 2008 and 2007, and the changes in its financial position, or, where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Montana University System - Workers' Compensation Program (an enterprise fund of the State of Montana) as of June 30, 2008 and 2007 and the changes in financial position and cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Independent Auditor's Report
Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2008, on our consideration of Montana University System - Workers' Compensation Program's internal control over financial reporting and our tests of its compliance with laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

Montana University System - Workers' Compensation Program has not presented the management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

The claims development information on page 16 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Junkermier, Clark, Campanella, Stevens, P.C.

Helena, Montana
November 24, 2008

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
STATEMENTS OF NET ASSETS**

		June 30	
		2008	2007
ASSETS			
Current Assets			
Cash and cash equivalents	\$	9,352,302	\$ 7,730,987
Short-term investments		-	475,732
Interest receivable		13,132	13,560
Other receivables		94	-
Due from component units		374,835	169,353
Short-term securities lending collateral		395,055	-
Prepaid expense		249,921	-
Total current assets		<u>10,385,339</u>	<u>8,389,632</u>
Noncurrent Assets			
Long-term investments		840,306	177,283
Bond issuance costs(net of accumulated amortization of \$46,175 and \$36,940)		-	9,235
Total noncurrent assets		<u>840,306</u>	<u>186,518</u>
Total assets		<u>\$ 11,225,645</u>	<u>\$ 8,576,150</u>
LIABILITIES			
Current Liabilities			
Vouchers payable	\$	17,154	\$ 28,686
Other accrued expenses		-	25,275
Due to other funds		160	34,031
Due to component unit		63	-
Accrued bond interest payable		-	1,539
Current portion of compensated absences liability		3,461	-
Current securities lending liability		395,055	-
Current portion of revenue bonds payable		-	430,000
Current portion of estimated claims liability		855,695	632,042
Total current liabilities		<u>1,271,588</u>	<u>1,151,573</u>
Noncurrent Liabilities			
Compensated absences liability - net of current portion		1,442	-
Estimated claims liability-net of current portion		5,501,305	4,870,958
Estimated liability - OPEB		2,345	-
Total noncurrent liabilities		<u>5,505,092</u>	<u>4,870,958</u>
Total liabilities		<u>\$ 6,776,680</u>	<u>\$ 6,022,531</u>
NET ASSETS			
Unrestricted Net Assets		<u>\$ 4,448,965</u>	<u>\$ 2,553,619</u>

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS**

	Years ended June 30	
	2008	2007
OPERATING REVENUES		
Premiums	<u>\$ 4,659,752</u>	<u>\$ 4,047,323</u>
OPERATING EXPENSES		
Claims administration	152,131	152,930
Actuary fees	15,482	14,836
Administrator expense	-	48,348
Consulting & Professional Services	7,077	-
Insurance and reinsurance expense	220,378	238,020
Audit fees	9,500	9,500
Dues	3,110	2,800
Department of Labor assessment	43,808	33,828
Bank Service Charges	140	106
Office supplies, printing, postage	298	1,293
Salaries, payroll taxes and benefits	80,590	7,662
Telephone	723	205
Miscellaneous expense	38,083	2,721
Claims paid and claims expense	<u>2,512,057</u>	<u>2,101,356</u>
Total operating expenses	<u>3,083,377</u>	<u>2,613,605</u>
OPERATING INCOME	<u>1,576,375</u>	<u>1,433,718</u>
NONOPERATING REVENUES (EXPENSES)		
Interest and investment income	337,725	344,267
Other nonoperating income	5,768	-
Amortization of bond issuance cost	(9,235)	(9,235)
Bond interest expense	(10,535)	(22,296)
Trustee fees	(2,000)	(2,000)
Other Debt Service Charges	<u>(2,752)</u>	<u>-</u>
Total nonoperating revenues (expenses)	<u>318,971</u>	<u>310,736</u>
CHANGE IN NET ASSETS	1,895,346	1,744,454
NET ASSETS BEGINNING OF YEAR	<u>2,553,619</u>	<u>809,165</u>
NET ASSETS END OF YEAR	<u>\$ 4,448,965</u>	<u>\$ 2,553,619</u>

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
STATEMENTS OF CASH FLOWS**

	Years ended June 30	
	2008	2007
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from premiums:	\$ 4,454,176	\$ 4,204,902
Claims paid and claims expense	(1,658,057)	(1,136,884)
Cash payments for insurance and reinsurance expense	(470,299)	(12,793)
Cash payments for employees	(75,687)	(7,662)
Cash payments for administrative expenses	(301,723)	(200,825)
Cash payments for other operating expenses	<u>(36,899)</u>	<u>(4,325)</u>
Net cash provided by operating activities	<u>1,911,511</u>	<u>2,842,413</u>
CASH FLOWS (USED) FROM NONCAPITAL FINANCING ACTIVITIES		
Cash paid for interest	(12,074)	(23,800)
Cash paid for trustee fees and other debt service charges	(4,752)	(2,000)
Principal paid on bonds	<u>(430,000)</u>	<u>(420,000)</u>
Net cash (used) by noncapital financing activities	<u>(446,826)</u>	<u>(445,800)</u>
CASH FLOWS (USED) FROM INVESTING ACTIVITIES		
Proceeds from sale of investments	650,263	1,305,000
Reclassification of STIP to investments	(840,306)	-
Other nonoperating income	5,768	-
Interest received	<u>340,905</u>	<u>343,921</u>
Net cash from investing activities	<u>156,630</u>	<u>1,648,921</u>
Net increase in cash	1,621,315	4,045,534
CASH BEGINNING OF YEAR	<u>7,730,987</u>	<u>3,685,453</u>
CASH END OF YEAR	<u>\$ 9,352,302</u>	<u>\$ 7,730,987</u>

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
STATEMENTS OF CASH FLOWS (Continued)**

**RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING
ACTIVITIES**

	Years ended June 30	
	2008	2007
Operating Income	\$ 1,576,375	\$ 1,433,718
Adjustments to reconcile operating income to net cash provided by operating activities:		
(Increase) in other receivables	(94)	-
(Increase) decrease in due from component units	(205,482)	157,579
(Increase) decrease in prepaid expense	(249,921)	214,809
(Decrease) increase in vouchers payable	(11,532)	28,686
(Decrease) increase in other accrued expenses	(25,275)	9,118
Increase in due to other funds	(33,871)	34,031
Increase in due to component unit	63	-
Increase in compensated absences liability	4,903	-
Increase in estimated liability - OPEB	2,345	-
Increase in estimated claims liability	854,000	964,472
	<u>335,136</u>	<u>1,408,695</u>
Net cash provided by operating activities	<u>\$ 1,911,511</u>	<u>\$ 2,842,413</u>

SCHEDULE OF NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES

	Years ended June 30	
	2008	2007
Increase (decrease) in fair value of investments	<u>\$ 20,623</u>	<u>\$ 40,939</u>
Amortization of bond issuance costs	<u>\$ 9,235</u>	<u>\$ 9,235</u>

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS
June 30, 2008 and 2007**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Organization and Description of Program:

The Montana University System - Workers' Compensation Program (the Program) was organized to provide self-insured workers' compensation coverage for employees of the Montana University System. The Montana University System Board of Regents elected to provide workers' compensation coverage under the Compensation Plan Number One (MCA 39-71-2101) as of July 1, 2003. Prior to that date, the Montana University System obtained its workers' compensation coverage through participation in the State Fund. Each member of the Program is jointly and severally liable for the full amount of any and all known or unknown claims of each member arising during the member's participation in the program.

In order to fund an initial reserve for self-insured claims, the Montana University System issued \$2,050,000 Series 2003 Workers' Compensation Program Revenue Bonds, all of which have been repaid as of June 30, 2008.

Administration of Claim Payments:

The Program's contract with Missoula County Workers' Compensation Group Insurance Authority terminated in June 2007. Missoula County Workers' Compensation Group Insurance Authority has assigned it's contract for claims administration services with Intermountain Claims, Inc., to the Montana University System-Workers Compensation Program. Montana University System-Workers Compensation Program contracts directly with Intermountain Claims, Inc. for claim administration services in June 2008.

Basis of Accounting:

The Program has adopted the provisions of GASB Statement 10 (as amended by GASB Statement No. 30 and GASB Interpretation No. 4), under those provisions, the Program utilizes accounting principles applicable to public entity risk pools. The Program's financial statements are presented on the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when they are incurred. Operating revenues and expenses generally arise from providing insurance coverage. All other revenues and expenses are classified as nonoperating. The Program has elected to apply the provisions of applicable pronouncements issued by the Financial Accounting Standards Board and the AICPA prior to November 30, 1989, except those that conflict with or contradict GASB pronouncements. Government entities have the option of whether or not to apply FASB pronouncements issued after that date to their proprietary activities. In accordance with GASB Statement No. 20, management has elected not to apply FASB pronouncements issued after November 30, 1989.

Reporting Entity:

The Program is considered a public entity risk pool and is reported as an enterprise fund of the State of Montana. In accordance with governmental accounting and financial reporting standards there are no component units to be included with the Montana University System-Workers Compensation Program as a reporting agency.

Bad Debts:

The Program considers all premium receivables to be collectible.

Investments:

State law permits investment of Program funds in direct obligations of the United States government; savings or time deposits in a state or national bank, building or loan association, savings and loan association, or credit union insured by the FDIC, FSLIC, or NCUA located in the state; or a repurchase agreement as authorized in the State of Montana Laws.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS (Continued)
June 30, 2008 and 2007**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Investments (Continued):

The Program also authorized investing in the Short Term Investment Pool (STIP) which is administered by the State of Montana Board of Investments. The STIP portfolio includes asset-backed securities, banker's acceptances, certificates of deposit, corporate and government securities, repurchase agreements and variable-rate (floating-rate) instruments. Asset-backed securities represent debt securities collateralized by a pool of non-mortgage assets such as trade and loan receivables, equipment leases, and credit cards. Variable-rate (floating-rate) securities pay a variable rate of interest until maturity. The variable-rate securities float with the 91 day treasury bill or LIBOR (London Interbank Offered Rate).

The Trust indenture for the Series 2003 Workers' Compensation Revenue Bonds requires that funds deposited into a bank-administered trust fund be invested in tax-exempt obligations. The Series 2003 Worker's Compensation Revenue Bonds were retired in May 2008.

Under the provisions of GASB Statement 31, investments have been reported at fair value.

Investments consist of municipal obligations carried at fair value, determined by quoted market prices. Increases or decreases in fair value are recognized in the current period as investment gains or losses. Short-term investments are those with a maturity date of less than one year from the financial statement date.

Restricted Cash and Investments:

The trust indenture for the Series 2003 Workers' Compensation Revenue Bonds requires that each month program revenues be set aside in a debt service account to be used for the payment of interest and principal. The trust indenture requirement was satisfied in May 2008 when the Series 2003 Worker's Compensation Revenue Bonds were retired. The amount of restricted investments at June 30, 2008 is \$840,306.

Estimates:

The preparation of the financial statements in conformity with generally accepted accounting principles requires the use of management's estimates. The major estimates are unpaid claim liabilities.

Unpaid Claims Liabilities:

The Program establishes claim loss reserves for unpaid claims liabilities based on actuarial estimates of the ultimate cost of claims (including future allocated claim adjustment expenses) that have been reported but not paid or settled and that have been incurred but not reported. The liability includes the unallocated claims adjustment expense. The liabilities are based on the estimated ultimate cost of settling the reported and unreported claims, and claims reserve development including the effects of inflation and other societal and economic factors. Estimated amounts of subrogation and reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. Estimated claims liabilities are recomputed periodically based on current reviews of claims information, experience with similar claims and other factors. Adjustments to estimated claims liabilities are charged or credited to expense in the periods in which they are made.

The Program is self-insured for workers' compensation claims to a maximum of \$500,000 per each occurrence. Losses in excess of \$500,000 are covered by reinsurance with a commercial carrier. Employer's liability claims are covered to a maximum of \$1,000,000 above the self-insured amount of \$500,000. During the fiscal year ended June 30, 2007, the Program ceded \$220,378 in premiums to reinsurers.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS (Continued)
June 30, 2008 and 2007**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Cash and Cash Equivalents:

Cash and cash equivalents consist of cash in checking accounts, specific investments held on behalf of the Program and pooled accounts with the Montana Board of Investments Short-Term Investment Program. For purposes of the statement of cash flows, the Program considers all highly liquid debt instruments purchased with initial maturities of three months or less to be cash equivalents.

Premium Revenue:

Premium rates are established by the Montana University System Self-Funded Workers' Compensation Program Committee based on anticipated premium needed as determined by the actuary. Premium rates are adjusted periodically based on inflation, claims experience, and other factors. Premiums are recorded as revenue in the period for which coverage is provided. Members may be subject to supplemental assessments in the event of deficiencies. The Program considers anticipated investment income in determining if a premium deficiency exists.

Due from Component Unit:

These amounts represent premium receivable from a component unit (Montana University System) of the State of Montana.

Amortization of Bond Issuance Costs:

Loan origination costs, which consist principally of underwriter's discount, legal and printing costs associated with the Series 2003 Bonds, are amortized using the straight-line method over the life of the bonds.

2. CASH AND INVESTMENTS

Cash and cash equivalents at June 30 consist of the following:

	<u>2008</u>	<u>2007</u>
Cash in bank	\$ 1,190,732	\$ 391,346
Money market funds	-	1,498,137
Cash in Montana Board of Investments STIP Program	<u>8,161,570</u>	<u>5,841,504</u>
Totals	<u>\$ 9,352,302</u>	<u>\$ 7,730,987</u>

The following table presents the cost and the fair value of investments at June 30,

	<u>2008</u>		<u>2007</u>	
	<u>Cost</u>	<u>Fair Value</u>	<u>Cost</u>	<u>Fair Value</u>
Municipal obligations	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 673,638</u>	<u>\$ 653,015</u>

Effective June 30, 2005, the Program implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 40 "Deposits and Investment Risk Disclosures". The investment risk disclosures are described in the following paragraphs.

Legal and Credit Risk

Credit risk is defined as the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit risk disclosure is accomplished by classifying debt investments as of June 30, 2007 by debt type and by credit ratings assigned by nationally recognized rating agencies such as Standard and Poors, Moody's Investors Service, and Fitch.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS (Continued)
June 30, 2008 and 2007**

2. CASH AND INVESTMENTS (Continued)

Legal and Credit Risk (Continued)

In January 2007, the Board of Investments (the Board) purchased a \$25 million par issue of Orion Finance USA. In April 2007, the Board purchased two issues of Axon Financial Funding totaling \$90 million par and another \$25 million par issue of Orion Finance USA. As of June 30, 2007, these Structured Investment Vehicle (SIV) securities held in the STIP portfolio carried a combined amortized cost of \$139,991,131 representing 5.02% of the total portfolio. At the time of purchase and as of June 30, 2007, these four issues received the highest investment grade rating of AAA by Standard & Poors and Aaa by Moody's. As of June 30, 2008, these issues carried a D rating by Standard & Poors. On November 20, 2007, an insolvency event was declared by Axon Finance USA. Orion Financial Funding declared an insolvency event on January 14, 2008. On the January and April 2008 maturity dates, these securities were reclassified as long term receivables at their amortized cost of \$140 million. The Board has determined that it is currently in the best interest of the STIP to continue to hold these securities as receivables.

These SIV securities are currently undergoing restructuring while the underlying securities in the vehicle generate cash to be offset against this receivable. At this time, there is no certain date for completion of the restructuring, which will likely include the creation of new securities to replace those securities reclassified as receivables.

The Montana University System - Workers Compensation Program's share of these investments as of June 30, 2008 is \$840,306. These are shown as long-term investments on the statement of net assets as of June 30, 2008.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. GASB 40 requires that a government entity disclose the amount invested in a separate issuer (except investments held in the U.S. government or investments guaranteed by the U.S. government) when that amount is at least 5% of total investments. As of June 30, 2008 and 2007 the Program had the following investments that made up more than 5% of the total investments of \$- and \$653,015, respectively:

	<u>2008</u>		<u>2007</u>	
	<u>Fair Value</u>	<u>Percentage of Investments</u>	<u>Fair Value</u>	<u>Percentage of Investments</u>
Wyoming Community Development Authority, Housing Revenue Bonds, Series 1 and 2, 2004	-	0.00%	148,596	22.76%
Public Hospital District No. 1 of King County, Washington, Hospital Facilities Revenue and Refunding Bonds, Series 1998	-	0.00%	100,138	15.33%
Illinois Municipal Electric Agency Power Supply Refunding Bonds	-	0.00%	100,712	15.42%
Montana Facilities Financial Authority Health Care Facilities Revenue and Refunding Developmental Center Project Bonds	-	0.00%	126,287	19.34%

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS (Continued)
June 30, 2008 and 2007**

2. CASH AND INVESTMENTS (Continued)

	<u>2008</u>		<u>2007</u>
	Fair Value	Percentage of Invest- ments	Fair Value
			Percentage of Invest- ments
Texas State Public Finance Authority, Texas Building and Procurement Revenue Bonds	-	0.00%	177,282
			27.15%

Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of the investment or collateral securities that are in the possession of the outside party. Cash and money market funds are insured.

The Program's short-term and long-term investments as of June 30, 2007 were held by a bank-administered trust fund. These investments were uninsured, unregistered, and held by the trustee in the Program's name, therefore classified as category 2 investments.

Information regarding the collateralization and risk of funds held by the Short Term Investment Pool (STIP) is available in the Board of Investment's comprehensive annual financial report. There is no regulatory oversight for the investment pool, and the pool does not have a credit quality rating. Participants' equity in the pool approximates the fair value of the underlying investments.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Program investment policies do not formally address interest rate risk. In accordance with GASB Statement No. 40, the Program has selected the effective duration method to disclose interest rate risk.

GASB Statement No. 40 defines duration as a measure of the debt investment's exposure to fair value changes arising from changing interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments, and variable-rate debt.

The Program's investments are categorized below to disclose credit and interest rate risk as of June 30, 2008 and 2007. Credit risk reflects the bond quality rating, by investment type, as of June 30, 2008 and 2007. If a bond investment type is unrated, the quality type is indicated by a NR (not rated). Interest rate risk is disclosed using effective duration. Both the credit ratings and duration have been calculated excluding cash equivalents.

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS (Continued)
June 30, 2008 and 2007**

2. CASH AND INVESTMENTS (Continued)

Security Investment Type	2008 Fair Value	2007 Fair Value	Credit Quality Rating	Effective Duration
Municipal bonds	\$ -	\$ 126,287	A	.89
Municipal bonds	-	148,596	AA	.42
Municipal bonds	-	378,132	AAA	.20
	<u>\$ -</u>	<u>\$ 653,015</u>		

The following is a calculation of the increase (decrease) in the fair value of investments for the fiscal year ended June 30, 2008 and 2007:

	2008	2007
Fair value at June 30,	\$ -	\$ 653,015
Add: Proceeds of investments sold in fiscal year,	650,263	1,305,000
Less: Fair value at June 30, 2007 and 2006	<u>(653,015)</u>	<u>(1,954,260)</u>
Change in fair value of investments	<u>\$ (2,752)</u>	<u>\$ 3,755</u>

3. LONG-TERM DEBT

On July 11, 2003, the Program issued \$2,050,000 of Series 2003 Workers' Compensation Program Revenue Bonds. The bonds were issued at par, bear interest of 2.8%, and are secured by premiums charged to participants within the Montana University System. Proceeds from the bonds were used to establish an initial reserve for self-insured claims.

Long-term debt as of June 30, consists of:

	2008	2007
\$2,050,000 Series 2003 Workers' Compensation Program Revenue Bonds, 2.8% interest due semiannually, principal annually to May 2008; secured by premium revenue	\$ -	\$ 430,000
Less current portion	-	<u>(430,000)</u>
	<u>\$ -</u>	<u>\$ -</u>

During the period ended June 30, 2008 and 2007, interest expense of \$10,535 and \$22,296, respectively was recognized.

Debt service requirements to maturity on the revenue bonds at June 30, are as follows:

Year ending June 30,	Principal	Interest	Total
2007	<u>\$ 430,000</u>	<u>\$ 12,040</u>	<u>\$ 442,040</u>
2008	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**MONTANA UNIVERSITY SYSTEM -
WORKERS' COMPENSATION PROGRAM
NOTES TO FINANCIAL STATEMENTS (Continued)
June 30, 2008 and 2007**

4. RELATED PARTIES

Certain employees of the campuses of the university system provide services to the Program at no charge. The value of such services has not been determined.

5. UNPAID CLAIMS LIABILITIES

As discussed in footnote 1, the Program establishes actuarial estimated unpaid claims liabilities. The estimated unpaid claims incurred but not reported and loss development liability have been adjusted to reflect the actuarial estimates of the ultimate cost of claims. The management of the Program has set the unpaid claims liability at the actuary's best estimate for 2008 and 2007. The following represents changes in the aggregate unpaid claims liabilities, excluding unallocated claim adjustment expense, for the Program for:

	<u>2008</u>	<u>2007</u>
Total present value of estimated unpaid claim losses at beginning of year	\$ 5,503,000	\$ 4,538,528
Changes in the estimated unpaid claim losses:		
Provision for insured events of the current year	2,693,000	2,600,000
Increase (decrease) in provision for insured events of prior years	<u>(180,943)</u>	<u>(498,644)</u>
Total incurred claims	<u>2,512,057</u>	<u>2,101,356</u>
Payments (including claims legal defense):		
Claims paid attributable to insured events of current year	432,934	367,913
Claims paid attributable to insured events of prior years	<u>1,225,123</u>	<u>768,971</u>
Total payments	<u>1,658,057</u>	<u>1,136,884</u>
Total present value of estimated unpaid claim losses at end of year	<u>\$ 6,357,000</u>	<u>\$ 5,503,000</u>

The estimated liability for workers' compensation claims as of June 30, consist of the following:

	<u>2008</u>	<u>2007</u>
Estimated claims reported but unpaid	\$ 855,695	\$ 632,042
Estimated claims incurred but not reported and loss development	<u>5,501,305</u>	<u>4,870,958</u>
	<u>\$ 6,357,000</u>	<u>\$ 5,503,000</u>

**MONTANA UNIVERSITY SYSTEM - WORKERS' COMPENSATION PROGRAM
CLAIMS DEVELOPMENT INFORMATION**

Fiscal and Policy Year Ended

	2004	2005	2006	2007	2008
1. Required contribution and investment revenue					
Earned	\$ 2,425,230	\$ 3,047,625	\$ 3,708,977	\$ 4,391,590	\$ 4,997,477
Ceded	151,286	196,776	198,718	238,020	220,378
Net earned	<u>2,273,944</u>	<u>2,850,849</u>	<u>3,510,259</u>	<u>4,153,570</u>	<u>4,777,099</u>
2. Unallocated expenses	227,267	279,716	263,904	259,412	386,512
3. Estimated incurred claims and expenses, end of policy year					
Incurred	2,174,000	2,366,000	2,453,000	2,600,000	2,693,000
Ceded	-	-	-	-	-
Net incurred	<u>2,174,000</u>	<u>2,366,000</u>	<u>2,453,000</u>	<u>2,600,000</u>	<u>2,693,000</u>
4. Net paid (cumulative) as of:					
End of policy year	551,749	382,154	390,972	367,913	469,399
One year later	1,019,751	1,001,996	910,335	932,787	
Two years later	1,123,504	1,227,600	1,254,242		
Three years later	1,147,508	1,526,088			
Four years Later	1,165,362				
5. Reestimated ceded claims and expenses	-	-	-	-	-
6. Reestimated net incurred claims and expenses					
End of policy year	2,174,000	2,366,000	2,453,000	2,600,000	2,693,000
One year later	2,174,000	2,565,000	2,267,356	2,600,000	
Two years later	2,037,000	2,459,000	2,267,356		
Three years later	1,830,000	2,459,000			
Four years later	1,830,000				
7. Increase (decrease) in estimated net incurred claims and expenses from end of policy year	(344,000)	93,000	(185,644)	-	-

See the accompanying independent auditors' report on supplemental information



Junkermier • Clark
Campanella • Stevens • P.C.

Certified Public Accountants and Business Advisors

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Committee
Montana University System - Workers' Compensation Program
Helena, Montana

We have audited the financial statements of Montana University System - Workers' Compensation Program, (an enterprise fund of the State of Montana) as of and for the years ended June 30, 2008 and 2007, and have issued our report thereon dated November 24, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Montana University System - Workers' Compensation Program's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Montana University System - Workers' Compensation Program's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Montana University System - Workers' Compensation Program's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Montana University System - Workers' Compensation Program's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Montana University System - Workers' Compensation Program's financial statements that is more than inconsequential will not be prevented or detected by the Montana University System - Workers' Compensation Program's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Montana University System - Workers' Compensation Program's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Montana University System - Workers' Compensation Program's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

However, we noted certain matters that we reported to management of Montana University System - Workers' Compensation Program in a separate letter dated November 24, 2008.

This report is intended solely for the information and use of the audit committee, management, others within the Montana University System - Workers' Compensation Program, and is not intended to be and should not be used by anyone other than these specified parties.

Junkermier, Clark, Campanella, Stevens, P.C.

Helena, Montana
November 24, 2008



MONTANA UNIVERSITY SYSTEM
Office of the Commissioner of Higher Education

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(406)444-0615 ♦ FAX (406)444-1469

November 24, 2008

Junkermier, Clark, Campanella, Stevens, P.C.
Certified Public Accountants
P.O. Box 1164
Helena, Montana 59624

RE: Montana University System – Workers Compensation Program response

Dear Junkermier, Clark, Campanella, Stevens, P.C.

We have reviewed the draft audit report for the Montana University System – Workers Compensation Program. We are pleased that our Program meets accounting standards and that no recommendations for improvement were noted.

Sincerely,

A handwritten signature in black ink, appearing to read "Leah Tietz", written over the printed name.

Leah Tietz
Director, MUS Self-Funded Workers' Compensation Program



Junkermier • Clark
Campanella • Stevens • P.C.

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November 24, 2008

To the Committee
Montana University System –
Workers' Compensation Program
P.O. Box 203201
Helena, Montana 59620-3201

We have audited the financial statements of Montana University System – Workers' Compensation Program, for the year ended June 30, 2008 and have issued our report thereon dated November 24, 2008. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility under Generally Accepted Auditing Standards and Government Auditing Standards

As stated in our engagement letter July 21, 2005, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of Montana University System - Workers' Compensation Program. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of Montana University System - Workers' Compensation Program's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our meeting about planning matters on August 20, 2008.

Significant Audit Findings

Qualitative Aspects of Accounting Policies

Management has the responsibility for selection and use of appropriate accounting policies. The significant accounting policies used by Montana University System - Workers' Compensation Program, are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the fiscal year ended June 30, 2008. We noted no transactions entered into by the Program during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was the estimated claims liability.

Management's estimate of the claims estimate is based on an actuarial calculation performed by Milliman, Inc., the Program's consulting actuaries. We evaluated the key factors and assumptions used to develop the estimated claims liability in determining that it is reasonable in relation to the financial statements taken as a whole.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

To the Committee
Montana University System - Workers' Compensation Program
November 24, 2008

Page 3

Management Representations

We have requested certain representations from management that are included in the management representation letter dated November 18, 2008.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultant involves application of an accounting principle to the Organization's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Program's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Committee and management of Montana University System - Workers' Compensation Program, and is not intended to be and should not be used by anyone other than these specified parties.

Junkermier, Clark, Campanella, Stevens, PC

Helena, Montana