

A Report to the Montana Legislature

FINANCIAL-COMPLIANCE AUDIT

Judicial Branch

For the Two Fiscal Years Ended June 30, 2010

November 2010

LEGISLATIVE AUDIT DIVISION

10-27

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LEGISLATIVE AUDIT DIVISION

Tori Hunthausen, Legislative Auditor Monica Huyg, Legal Counsel



Deputy Legislative Auditors James Gillett Angie Grove

November 2010

The Legislative Audit Committee of the Montana State Legislature:

This is our financial-compliance audit report on the Judicial Branch for the two fiscal years ended June 30, 2010. Included in this report are three recommendations to the branch concerning internal controls and the recording of expenditures. The branch's written response to the audit recommendations is presented on page B-1 of the report.

We thank the Chief Justice and branch personnel for their assistance and cooperation during the audit.

Respectfully submitted,

/s/ Tori Hunthausen

Tori Hunthausen, CPA Legislative Auditor

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ELECTED, APPOINTED AND ADMINISTRATIVE OFFICIALS

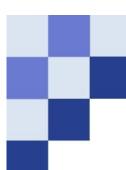
			Term Expires			
Supreme Court	Mike McGrath	Chief Justice	2016			
	Patricia Cotter	Justice	2016			
	William Leaphart	Justice	2010			
	Brian Morris	Brian Morris Justice				
	James C. Nelson	Justice	2012			
	Jim Rice	Justice	2014			
	Michael Wheat	Justice	2010			
Clerk of Supreme Court	Ed Smith		2012			
Appointed Officials	Lois Menzies, Court Admi	nistrator				

Judith Meadows, State Law Librarian

For additional information concerning the Judicial Branch, contact:

Lois Menzies, Court Administrator Montana Supreme Court P.O. Box 203002 Helena, MT 59620-3002 (406) 841-2957

e-mail: lmenzies@mt.gov



MONTANA LEGISLATIVE AUDIT DIVISION

FINANCIAL-COMPLIANCE AUDIT

Judicial Branch

For the Two Fiscal Years Ended June 30, 2010

NOVEMBER 2010

10-27

REPORT SUMMARY

Since the May 26, 1864, act that vested the judicial power of the state in the Supreme Court, District Courts, Probate Courts and Justice of Peace Courts, the Judicial Branch (branch) has aspired to provide accessible, timely, and independent justice, to instill public trust and confidence in Montana Courts.

Context

The Judicial power of the state is vested in the Supreme Court, the District Courts in 22 judicial districts, the Workers' Compensation Court, the Water Court, and the Courts of Limited Jurisdiction, which include Justice Courts, Municipal Courts, and City Courts.

The District Courts became part of state government when the 2001 legislature enacted legislation for what was commonly called "state assumption of district courts." Under this legislation, the state assumed the cost of all district court employees, with the exception of employees in the offices of Clerks of District Court. Approximately 350 formerly county employees became state Judicial Branch employees.

The branch is primarily funded through the General Fund, State Special Revenue Fund and Federal Special Revenue Fund. Of the Branch's 404.08 FTE, 304.08 are for District Courts.

Results

This report contains three recommendations where the branch could improve compliance with state law and ensure all activity is appropriately recorded on the accounting records. Two of the three recommendations are instances where we believe the branch should improve internal controls over drug court payments to clients and filing fee revenue. The third recommendation involves the Judical Branch paying Department of Corrections' expenditures.

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Source: Agency audit response included in final report.

Chapter I – Introduction

Introduction

We performed a financial-compliance audit of the Judicial Branch (branch) for the two fiscal years ended June 30, 2010. The objectives of the audit were to:

- 1. Determine whether the branch had complied with selected state and federal laws and regulations.
- 2. Obtain an understanding of the branch's control system to the extent necessary to support our audit of the branch's financial schedules, and if appropriate, make recommendations for improvement in the internal and management controls of the branch.
- 3. Determine whether the branch's financial schedules for each of the two fiscal years ended June 30, 2010, fairly present the results of operations in accordance with state policy.
- 4. Determine the implementation status of audit recommendations made in the prior audit.

This report contains three recommendations to the branch. In accordance with \$5-13-307, MCA, we analyzed and disclosed, if significant, the costs of implementing the recommendations made in this report. Other areas of concern deemed not to have a significant effect on the successful operations of the branch are not specifically included in the report, but discussion with management has occurred.

Background

The Constitution of the state of Montana vests the judicial power of the state in a Supreme Court, district courts, justice courts, and such other courts as may be provided by law. The Supreme Court, which consists of a Chief Justice and six justices, has appellate jurisdiction and limited original jurisdiction. The Chief Justice is the head of the Supreme Court. The Court Administrator, appointed by the Supreme Court, serves as its administrative officer. The Supreme Court appoints the Law Librarian. The librarian develops and maintains the law library collection and administers library services.

The Supreme Court has general supervisory control over all other courts and may make rules governing appellate procedures, practice and procedure for all other courts, admission to the bar, and conduct of practicing attorneys. The rules of procedure are subject to disapproval by the legislature in either of the two sessions following promulgation.

Supreme Court justices and district court judges are elected to office in nonpartisan elections and serve eight-year and six-year terms, respectively. Terms of office and the

procedure for filling vacancies in the courts are established in the Constitution and by statute. The legislature establishes judicial districts and provides for the number of judges in each district. Currently, there are 43 district court judges in 22 judicial districts.

The Clerk of Supreme Court is elected to a six-year term on a partisan ballot in a statewide election. In accordance with §3-2-402, MCA, the clerk keeps the Supreme Court's records and files, performs functions relating to issuing writs and certificates, approves bonds, files all paper and transcripts, and performs other duties as required by the Supreme Court.

For fiscal management purposes, the branch is divided into six programs with a total authorized full-time equivalent (FTE) staff level of 404.08 for fiscal year 2010. A description of each program follows:

<u>Supreme Court Operations</u> program accounts for the costs of operation of the Supreme Court and Office of Court Administrator (office). The office provides services to the Judicial Branch including information technology, budget and finance, payroll and human resource management, policy and technical support for the Youth Courts, judicial education, and children's services provided through the federal Court Assessment Program (66.75 FTE).

Boards and Commissions program accounts for expenditures related to activities of boards and commissions established either by the Constitution, statute, or the Supreme Court. These boards and commissions oversee judicial discipline, rules, admission to the bar, and other functions to improve and monitor the administration of justice (3 FTE).

Law Library program accounts for the operation of the State Law Library. The branch maintains the library for the use by the Supreme Court, the legislature, state officers and employees, members of the bar, and the general public (6.75 FTE).

<u>District Court Operations</u> program accounts for the payment of salaries, travel, training expenses, and operating costs for district court judges, their staff, and youth probation officers. It also includes certain adult criminal, child abuse, and child neglect case expenses (304.08 FTE).

<u>Water Courts Supervision</u> program accounts for expenditures of the water courts. Montana's water courts were created to adjudicate claims of existing water rights in Montana and supervise the distribution of water within the four water divisions of the state (18 FTE).

<u>Clerk of Court</u> program accounts for the costs of operation of the Clerk of Supreme Court (5.5 FTE).

Attached Agencies The Montana Medical Legal Panel and the Montana Chiropractic Legal Panel are attached to the Supreme Court for administrative purposes only and are audited separately. The panels review malpractice claims made against medical or chiropractic physicians and health care providers.

Prior Audit Recommendations

The previous audit report for the branch, covering two fiscal years ended June 30, 2008, contained three recommendations. The branch concurred with all three recommendations. Of these, the branch implemented two of the recommendations and partially implemented one of the recommendations. The recommendation not fully implemented is discussed below.

The prior audit report recommended the branch design internal controls to estimate the reasonableness of marriage dissolution receipts on a timely basis. This issue is further discussed beginning on page 6.

Chapter II - Findings and Recommendations

Internal Controls

Internal controls over financial reporting are a process initiated by management to provide reasonable assurance of the reliability of financial reporting. Management bears the responsibility for any deficiencies that result from ineffective design or implementation of controls. Under the provisions of state policy, management is responsible for establishing and maintaining agency internal controls. We noted the following situations in which controls are not adequate.

Drug Courts

The branch does not have adequate controls in place to safeguard drug court incentives and loan activity.

Family Drug Courts authorize payments, on behalf of clients, for items such as car repairs, rent and gas. In addition, the drug courts give gift cards to clients. The drug court coordinator is responsible for the purchase and disbursement of the payments and gift cards. The coordinator sends the invoices to the Financial Services Division to process the payments.

As gift cards are purchased a block number is assigned for tracking and accountability purposes. However, no reconciliation or verification is performed to ensure all purchased gift cards are assigned a block number. As a result, the branch does not know whether all gift cards were distributed as intended. The branch recorded \$9,197 in gift card purchases during our audit period.

At the Yellowstone Family Drug Court, payments can either be loans or gifts and a coordinator is responsible for the receipt and deposit of reimbursements from clients for payments considered loans. We noted the following control deficiencies in this process:

- Adequate documentation does not exist to track who is approved for a payment or to determine if approved payments are considered gifts or loans. As a result, unauthorized payments could occur and no tracking of loan balances is possible.
- When clients make payments on their loans they submit cash, checks, or money orders directly to the coordinator. The coordinator then prepares the deposits and sends support to the Financial Services Division. Because the coordinator is receiving funds, preparing deposits, and submitting information to be recorded on the accounting records, inadequate

segregation of duties exists. Separating the collections, recordkeeping, and deposit functions is necessary to ensure loan payments remitted by clients are completely deposited and properly recorded.

The branch previously acknowledged that risks were high related to the Drug Court disbursements and believed appropriate procedures were in place to address those risks, but did not verify the procedures were actually in place and operating. The branch should implement adequate controls to prevent, or detect and correct, unauthorized payments; track loan balances; and provide for adequate segregation of duties related to cash receipts at drug courts.

RECOMMENDATION #1

We recommend the Judicial Branch implement controls at the Family Drug Courts related to authorization of gifts and loans and cash handling.

Revenue From Filing Fees

The branch's internal controls over filing fee revenues are not adequate.

According to state law, the branch is to receive portions of various filing fees collected by clerks of district courts and remitted to the Department of Revenue. The Department of Revenue records the receipts on the branch's accounting records. Under the provision of \$3-2-714(2),MCA, the supreme court administrator is to establish procedures for the distribution and accountability of money in its civil legal assistance account. Currently, branch personnel do not have procedures to determine if the amounts recorded on branch accounting records are complete.

Branch personnel stated that since they do not have control over what is collected by Department of Revenue, they do not need to have controls to ensure amounts collected are complete. The branch received filing fee revenue of \$144,483 in fiscal year 2009 and \$157,750 in fiscal year 2010. Because the branch does not know how much money it should have received, it cannot fully comply with the accountability required by state law for the filing fee revenue recorded on its financial records.

RECOMMENDATION #2

We recommend the branch implement control procedures to ensure filing fee revenue is complete.

Paying Expenditures of Another Agency

The Judicial Branch pays expenditures from a State Special Revenue Fund that should be General Fund expenditures of the Department of Corrections.

The Department of Corrections (DOC) allocates part of its General Fund appropriation to a cost containment pool for juvenile placements. In accordance with \$41-5-132(5), MCA, any amount remaining in the cost containment pool at the end of the fiscal year is transferred to the office of court administrator to the youth court intervention and prevention account. This account is part of the branch's State Special Revenue Fund. Per \$41-5-2012(2), MCA, upon approval of the youth court judge, the judicial districts submit plans to the office of court administrator for approval to expend the amounts from the State Special Revenue Fund account. It is not uncommon for DOC to receive invoices for the prior year that were not accrued; DOC sends these invoices to the branch for payment. The branch contacts the affected judicial district for confirmation that the invoices are for valid expenditures, although the amounts are not included in the approved plans. The branch then pays the prior year DOC invoices from its State Special Revenue Fund account and records the payments as current year expenditures.

The branch paid invoices totaling \$18,785 and \$11,905, in fiscal year 2010 and 2009, respectively, that were attributable to DOC for fiscal years 2009 and 2008, respectively. Section 17-1-102(4), MCA, requires each state agency to input all necessary transactions to the accounting system in order to present the receipt, use, and disposition of all money and property for which the agency is accountable. The obligations were incurred by DOC and should not be recorded as branch State Special Revenue Fund expenditures.

RECOMMENDATION #3

We recommend the Judicial Branch not record Department of Corrections obligations as branch expenditures.

Independent Auditor's Report and Branch Financial Schedules

LEGISLATIVE AUDIT DIVISION

Tori Hunthausen, Legislative Auditor Monica Huyg, Legal Counsel



Deputy Legislative Auditors James Gillett Angie Grove

INDEPENDENT AUDITOR'S REPORT

The Legislative Audit Committee of the Montana State Legislature:

We have audited the accompanying Schedules of Changes in Fund Balances & Property Held in Trust, Schedules of Total Revenues & Transfers-In, and Schedules of Total Expenditures & Transfers-Out of the Judicial Branch for each of the fiscal years ended June 30, 2010, and 2009. The information contained in these financial schedules is the responsibility of the branch's management. Our responsibility is to express opinions on these financial schedules based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial schedules. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial schedule presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in note 1, these financial schedules are prepared on the basis of Montana state accounting policy, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The schedules are not intended to be a complete presentation and disclosure of the branch's assets, liabilities and cash flows.

In our opinion, the financial schedules referred to above present fairly, in all material respects, the results of operations and changes in fund balances and property held in trust of the Judicial Branch for each of the fiscal years ended June 30, 2010, and 2009, in conformity with the basis of accounting described in note 1.

Respectfully submitted,

/s/ James Gillett

James Gillett, CPA Deputy Legislative Auditor

November 3, 2010

JUDICIARY SCHEDULE OF CHANGES IN FUND BALANCES & PROPERTY HELD IN TRUST FOR THE FISCAL YEAR ENDED JUNE 30, 2010

FUND BALANCE: July 1, 2009 PROPERTY HELD IN TRUST: July 1, 2009	General Fund \$ (2,898,713) \$	State Special Revenue Fund 5,089,199	Federal Special Revenue Fund	Capital Projects Fund 1,295,757	Enterprise Fund 3,460	Agency Fund \$ 0 \$ 13,358
ADDITIONS						
Budgeted Revenues & Transfers-In Nonbudgeted Revenues & Transfers-In	161,643 29,484	3,260,349 11,658	1,132,257		191,942	
Prior Year Revenues & Transfers-In Adjustments	(120)	9,416	589		640	
Direct Entries to Fund Balance	36,154,144	1,576,305	0	746,974		
Additions to Property Held in Trust						415,770
Total Additions	36,345,151	4,857,728	1,132,846	746,974	192,582	415,770
REDUCTIONS						
Budgeted Expenditures & Transfers-Out	34,658,569	4,068,489	1,132,846	119,662	189,722	
Nonbudgeted Expenditures & Transfers-Out	15,109	6,200				
Prior Year Expenditures & Transfers-Out Adjustments	334,441	(10,322)		(278,555)		
Reductions in Property Held in Trust						416,895
Total Reductions	35,008,119	4,064,367	1,132,846	(158,893)	189,722	416,895
FUND BALANCE: June 30, 2010 PROPERTY HELD IN TRUST: June 30, 2010	\$(1,561,681)_\$	5,882,560	0.5	2,201,624	6,320	\$ 0 \$ 12,233

JUDICIARY SCHEDULE OF CHANGES IN FUND BALANCES & PROPERTY HELD IN TRUST FOR THE FISCAL YEAR ENDED JUNE 30, 2009

FUND BALANCE: July 1, 2008	General Fund \$ (2,867,879) \$	State Special Revenue Fund 4,655,676 \$	Federal Special Revenue Fund 0	Capital Projects Fund \$ 1,574,312	Enterprise Fund 5,124	Agency Fund \$ 0
PROPERTY HELD IN TRUST: July 1, 2008	<u> </u>			.,,	<u> </u>	\$ 21,802
ADDITIONS						
Budgeted Revenues & Transfers-In	176,748	3,953,670	530,523		150,713	
Nonbudgeted Revenues & Transfers-In	5,202	45,168	38,000			
Prior Year Revenues & Transfers-In Adjustments	1,625	33,405	196		120	
Direct Entries to Fund Balance	34,619,570	1,500,432				
Additions to Property Held in Trust						538,081
Total Additions	34,803,145	5,532,675	568,719	0	150,833	538,081
REDUCTIONS						
Budgeted Expenditures & Transfers-Out	34,813,741	5,095,368	568,719	278,555	152,497	
Nonbudgeted Expenditures & Transfers-Out	, ,	5,840	•	•	,	
Prior Year Expenditures & Transfers-Out Adjustments	20,238	(2,056)				
Reductions in Property Held in Trust		• • •				546,525
Total Reductions	34,833,979	5,099,152	568,719	278,555	152,497	546,525
FUND BALANCE: June 30, 2009	\$ (2,898,713) \$	5,089,199 \$	0	\$ 1,295,757	\$3,460_	\$0
PROPERTY HELD IN TRUST: June 30, 2009						\$ 13,358

JUDICIARY SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2010

		General Fund	_	State Special Revenue Fund		l Special ue Fund		Enterprise Fund	_	Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS	_								_	
Licenses and Permits	\$	109,425	_						\$	109,425
Taxes		2,932	\$	273 \$	•	589				3,794
Charges for Services		46,231		359,466						405,697
Investment Earnings		6,382		860						7,242
Monetary Settlements		5,011								5,011
Grants, Contracts, and Donations				52,978		61,561				114,539
Transfers-in				2,861,300		586,509			3	3,447,809
Inception of Lease/Installment Contract		18,870								18,870
Miscellaneous		2,156		6,546			\$	192,582		201,284
Federal			_			484,187	_		_	484,187
Total Revenues & Transfers-In		191,007		3,281,423	1,	132,846		192,582	4	1,797,858
Less: Nonbudgeted Revenues & Transfers-In		29,484		11,658						41,142
Prior Year Revenues & Transfers-In Adjustments		(120)	_	9,416		589	_	640	_	10,525
Actual Budgeted Revenues & Transfers-In		161,643		3,260,349	1,	132,257		191,942	4	1,746,191
Estimated Revenues & Transfers-In		181,725	_	3,287,858	1,	130,757	_	151,200	4	1,751,540
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	(20,082)	\$	(27,509)	<u> </u>	1,500	\$	40,742	\$_	(5,349)
BUDGETED REVENUES & TRANSFERS-IN OVER (UNDER) ESTIMATED BY CLASS										
Licenses and Permits	\$	106,425							\$	106,425
Charges for Services		(116,425)	\$	(22,790)						(139,215)
Investment Earnings				(4,719)						(4,719)
Monetary Settlements		(9,989)								(9,989)
Miscellaneous		(93)					\$	40,742		40,649
Federal				Ş	;	1,500				1,500
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	(20,082)	\$	(27,509)	5	1,500	\$	40,742	\$	(5,349)

JUDICIARY SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		General Fund	State Special Revenue Fund		Federal Special Revenue Fund		Enterprise Fund		Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS	-			-		_		_	
Licenses and Permits	\$	107,725						\$	107,725
Taxes		3,710	\$ 300	\$	197				4,207
Charges for Services		55,705	416,186						471,891
Investment Earnings		66	5,221						5,287
Monetary Settlements		14,887							14,887
Grants, Contracts, and Donations			125,796		38,000				163,796
Transfers-in			3,478,779		50,426				3,529,205
Miscellaneous		1,482	5,961			\$	150,833		158,276
Federal					480,096	_		_	480,096
Total Revenues & Transfers-In		183,575	4,032,243		568,719		150,833	-	4,935,370
Less: Nonbudgeted Revenues & Transfers-In		5,202	45,168		38,000				88,370
Prior Year Revenues & Transfers-In Adjustments	_	1,625	 33,405		196	_	120	_	35,346
Actual Budgeted Revenues & Transfers-In		176,748	3,953,670		530,523		150,713		4,811,654
Estimated Revenues & Transfers-In		162,100	 1,431,981		530,523	_	105,000		2,229,604
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	14,648	\$ 2,521,689	\$	0	\$_	45,713	\$_	2,582,050
BUDGETED REVENUES & TRANSFERS-IN OVER (UNDER) ESTIMATED BY CLASS									
Licenses and Permits	\$	4,725						\$	4,725
Charges for Services		10,182	\$ (45,915)						(35,733)
Investment Earnings			(26,187)						(26, 187)
Monetary Settlements		(216)							(216)
Transfers-in			2,605,791						2,605,791
Miscellaneous	_	(43)	(12,000)			\$_	45,713		33,670
Budgeted Revenues & Transfers-In Over (Under) Estimated	\$	14,648	\$ 2,521,689	\$	0	\$	45,713	\$	2,582,050

JUDICIARY SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2010

		BOARDS AND COMMISSIONS	CLERK OF COURT	DISTRICT COURT OPERATIONS		LAW LIBRARY	SUPREME COURT OPERATIONS	WATER COURTS SUPERVISION	Total
PROGRAM (ORG) EXPENDITURES & TRANSFERS-OUT	_						_		
Personal Services Salaries	\$	130,104 \$	299,844 \$	15,500,670	\$	295,452 \$	3,633,253	992,802	\$ 20,852,125
Hourly Wages				1,358					1,358
Employee Benefits	_	44,079	96,317	5,740,662		102,300	1,252,475	327,486	7,563,319
Total	-	174,183	396,161	21,242,690		397,752	4,885,728	1,320,288	28,416,802
Operating Expenses									
Other Services		41,591	10,215	1,941,318		272,057	2,061,294	12,077	4,338,552 1.796.097
Supplies & Materials Communications		6,006 6,017	17,885 11,704	379,984 254,073		263,319 7,329	1,093,402 954.912	35,501 36,700	1,796,097
Travel		125,864	5,589	387,938		3,241	96,072	8,458	627,162
Rent		6,775	7,703	63,526		3,483	606,735	101,065	789,287
Repair & Maintenance			45	44,181		1,856	571,641	3,324	621,047
Other Expenses	_	1,839	1,145	39,424		7,771	16,216	25,481	91,876
Total	_	188,092	54,286	3,110,444		559,056	5,400,272	222,606	9,534,756
Equipment & Intangible Assets									
Equipment				25,399		108,480	68,124	8,287	210,290
Capital leases - equipment				25.200		18,870	CO 404	0.007	18,870
Total				25,399		127,350	68,124	8,287	229,160
Benefits & Claims									
To Individuals				2,048,441					2,048,441
Total				2,048,441					2,048,441
Transfers-out									
Fund transfers							(4,651)		(4,651)
Total						-	(4,651)		(4,651)
						·	<u>, , , , , , , , , , , , , , , , , , , </u>		
Debt Service				0.750		7.000			44.050
Capital Leases Total				3,750 3,750		7,903 7,903			11,653 11,653
Total				3,730		7,903			11,055
Total Expenditures & Transfers-Out	\$_	362,275 \$	450,447	26,430,724	\$_	1,092,061 \$	10,349,473	1,551,181	\$ <u>40,236,161</u>
EXPENDITURES & TRANSFERS-OUT BY FUND									
General Fund	\$	282,176 \$	450,447 \$	23,821,097	\$	906,009 \$	9,548,390		\$ 35,008,119
State Special Revenue Fund	Ψ	80,099	100,111	2,268,956	Ψ	(3,670)	167,801	1,551,181	4,064,367
Federal Special Revenue Fund				340,671			792,175		1,132,846
Capital Projects Fund							(158,893)		(158,893)
Enterprise Fund	_	262.275	450 447	26 420 724		189,722	10,349,473	1 551 101	189,722
Total Expenditures & Transfers-Out Less: Nonbudgeted Expenditures & Transfers-Out		362,275 (23)	450,447 (63)	26,430,724 3,674		1,092,061 18,807	(694)	1,551,181 (393)	40,236,161 21,308
Prior Year Expenditures & Transfers-Out Adjustme	nts	1	(00)	29,105		(5,367)	21,825	(000)	45,564
Actual Budgeted Expenditures & Transfers-Out	_	362,297	450,510	26,397,945		1,078,621	10,328,342	1,551,574	40,169,289
Budget Authority	_	386,384	466,821	30,054,355		1,079,348	13,514,291	1,608,732	47,109,931
Unspent Budget Authority	\$_	24,087 \$	16,311	3,656,410	= \$ =	727 \$	3,185,949	57,158	\$ 6,940,642
UNSPENT BUDGET AUTHORITY BY FUND									
General Fund	\$	22,948 \$	16,311 \$	653,422	\$	707 \$	272,951		\$ 966,339
State Special Revenue Fund	Ψ	1,139	. 5,5 4	2,518,649	4	.σ. φ	67,257	57,158	2,644,203
Federal Special Revenue Fund		•		484,339			644,117	,	1,128,456
Capital Projects Fund							2,201,624		2,201,624
Enterprise Fund	φ-	04.007	46.044	0.050.440	- _r -	20	2 405 040		£ 6.040.643
Unspent Budget Authority	Φ=	24,087	16,311	3,656,410	= [*] =	727 \$	3,185,949	57,158	\$ 6,940,642

JUDICIARY SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		DARDS AND DMMISSIONS	CLERK OF COURT	DISTRICT COURT OPERATIONS	LAW LIBRARY	SUPREME COURT OPERATIONS	WATER COURTS SUPERVISION	Total
PROGRAM (ORG) EXPENDITURES & TRANSFERS-OUT								
Personal Services								
Salaries	\$	132,082 \$	308,947 \$	15,036,459 \$				\$ 20,409,280
Employee Benefits		42,564	99,941	5,433,066	96,746	1,244,565	314,737	7,231,619
Total		174,646	408,888	20,469,525	383,448	4,909,638	1,294,754	27,640,899
Operating Expenses								
Other Services		34,167	12,218	2,183,555	293,909	2,622,350	6,168	5,152,367
Supplies & Materials		5,116	7,254	512,378	285,923	880,732	25,315	1,716,718
Communications		6,266	13,355	245,113	7,726	339,736	27,564	639,760
Travel		101,065	3,623	475,180	5,859	213,913	12,136	811,776
Rent		4,722	7,594	66,566	349	577,963	96,715	753,909
Repair & Maintenance		15		61,550	1,664	570,253	5,079	638,561
Other Expenses		1,508	1,921	127,438	6,354	37,160	24,344	198,725
Total		152,859	45,965	3,671,780	601,784	5,242,107	197,321	9,911,816
Equipment & Intangible Assets								
Equipment				5,560	84,826	214,640		305,026
Intangible Assets			_			45,542		45,542
Total			-	5,560	84,826	260,181		350,568
Grants								
From State Sources				(2,010)				(2,010)
Total			-	(2,010)				(2,010)
			-	<u>, , , , , , , , , , , , , , , , , , , </u>				
Benefits & Claims								
To Individuals			-	2,188,167				2,188,167
Total			-	2,188,167				2,188,167
Transfers-out								
Fund transfers						816,404		816,404
Total						816,404		816,404
Debt Service								
Capital Leases				3,750	23,308			27,058
Total			-	3,750	23,308			27,058
			. -					
Total Expenditures & Transfers-Out	\$	327,505 \$	454,853 \$	26,336,772 \$	<u>1,093,366</u> \$	11,228,331 \$	1,492,075	\$ 40,932,902
EXPENDITURES & TRANSFERS-OUT BY FUND								
EXPENDITURES & TRANSPERS-001 BT FOND								
General Fund	\$	290,956 \$	454,853 \$	23,566,230 \$	896,818 \$	9,625,122		\$ 34,833,979
State Special Revenue Fund		36,549		2,528,509	44,051	997,968 \$		5,099,152
Federal Special Revenue Fund				242,033		326,686		568,719
Capital Projects Fund						278,555		278,555
Enterprise Fund					152,497			152,497
Total Expenditures & Transfers-Out		327,505	454,853	26,336,772	1,093,366	11,228,331	1,492,075	40,932,902
Less: Nonbudgeted Expenditures & Transfers-Out		0.4		5,840	(00)	(4.504)	(400)	5,840
Prior Year Expenditures & Transfers-Out Adjustmen	nts	24	4E4 0E2	20,247	(99)	(1,501)	(489)	18,182
Actual Budgeted Expenditures & Transfers-Out Budget Authority		327,481 345,676	454,853 455,179	26,310,685 29,864,831	1,093,464 1,100,051	11,229,832 14,613,234	1,492,564 1,528,940	40,908,880 47,907,911
Unspent Budget Authority	\$	18,195 \$	326 \$	3,554,146			36,376	\$ 6,999,031
UNSPENT BUDGET AUTHORITY BY FUND	• ===	<u> </u>	<u> </u>	-,,··			,	
General Fund	\$	18,195 \$	326 \$	1,257,511 \$	407 \$			\$ 2,463,420
State Special Revenue Fund				1,724,577		70,572 \$	36,376	1,831,525
Federal Special Revenue Fund Capital Projects Fund				572,058		830,092 1,295,757		1,402,150 1,295,757
Enterprise Fund					6,179	1,293,737		1,295,757 6,179
Unspent Budget Authority	\$	18,195 \$	326 \$	3,554,146 \$		3,383,402 \$	36,376	
•	-			·				

Judicial Branch Notes to the Financial Schedules For the Two Fiscal Years Ended June 30, 2010

1. Summary of Significant Accounting Policies

Basis of Accounting

The branch uses the modified accrual basis of accounting, as defined by state accounting policy, for its Governmental fund category (General, State Special Revenue, Federal Special Revenue, Capital Projects). In applying the modified accrual basis, the branch records:

- Revenues when it receives cash or when receipts are realizable, measurable, earned, and available to pay current period liabilities.
- Expenditures for valid obligations when the department incurs the related liability and it is measurable, with the exception of the cost of employees' annual and sick leave. State accounting policy requires the branch to record the cost of employees' annual and sick leave when used or paid.

The branch uses accrual basis accounting for its Proprietary (Enterprise) and Fiduciary (Agency) fund categories. Under the accrual basis, as defined by state accounting policy, the branch records revenues in the accounting period when realizable, measurable, and earned, and records expenses in the period incurred when measurable.

Expenditures and expenses may include: entire budgeted service contracts even though the branch receives the services in a subsequent fiscal year; goods ordered with a purchase order before fiscal year-end, but not received as of fiscal year-end; and equipment ordered with a purchase order before fiscal year-end.

Basis of Presentation

The financial schedule format is in accordance with the policy of the Legislative Audit Committee. The financial schedules are prepared from the transactions posted to the state's accounting system without adjustment.

The branch uses the following funds:

Governmental Fund Category

- **General Fund** to account for all financial resources except those required to be accounted for in another fund.
- State Special Revenue Fund to account for proceeds of specific revenue sources other than major capital projects that are legally restricted to

expenditures for specific state program purposes. The branch State Special Revenue Funds include Youth Court Fines and Fees, Juvenile Delinquency Intervention Program Surplus, Renewable Resources, Law Library Digital Project, Judicial Education, Water Adjudication, Legal Assistance, Natural Resources, State Grants to Drug Courts, Accrued County Sick and Vacation Leave Balances and Judiciary nonbudgeted private funds.

- Federal Special Revenue Fund to account for activities funded from federal revenue sources. Branch Federal Special Revenue Funds include miscellaneous grants for District Courts, and various branch grants for computer licenses and computer hardware.
- Capital Projects Fund to account for financial resources used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds or trust funds. The branch's capital project fund is used for Long Range Information Technology Projects.

Proprietary Fund Category

• Enterprise Fund — to account for operations (a) financed and operated in a manner similar to private business enterprises, where the Legislature intends that the department finance or recover costs primarily through user charges; (b) where the Legislature has decided that periodic determination of revenues earned, expenses incurred or net income is appropriate; (c) where the activity is financed solely by a pledge of the net revenues from fees and charges of the activity; or (d) when laws or regulations require that the activities' cost of providing services, including capital costs, be recovered with fees and charges rather than with taxes or similar revenues. The Branch Enterprise Fund consists of the Law Library Searches/Research fund.

Fiduciary Fund Category

• Agency Fund — to account for resources held by the state in a custodial capacity. Agency funds may be used on a limited basis for internal clearing account activity of the state but these must have a zero fund balance at fiscal year-end. The Branch agency funds include Bad Debt Collection and District Court Youth Probation Restitution.

2. General Fund Balance

The negative fund balance in the General Fund does not indicate overspent appropriation authority. The branch has authority to pay obligations from the statewide General Fund within its appropriation limits. The branch expends cash or other assets from the statewide fund when it pays General Fund obligations. The branch's outstanding liabilities exceed the assets it has placed in the fund, resulting in negative ending General Fund balances for each of the fiscal years ended June 30, 2010 and June 30, 2009.

3. Direct Entries to Fund Balance

In fiscal year 2009, direct entries to fund balances in the General and State Special Revenue funds include entries generated by SABHRS to reflect the flow of resources within individual funds shared by separate agencies. In fiscal year 2010, direct entries to fund balances in the General and State Special Revenue funds include entries generated by SABHRS to reflect the flow of resources within individual funds shared by separate agencies.

4. Revenue Estimates

The \$2,605,791 in transfers-in over the estimate on the fiscal year 2009 Schedule of Revenues & Transfers-In, consists primarily of Juvenile Delinquency Intervention Program transfers from the Department of Corrections, received with a zero revenue estimate.

Judicial Branch Branch Response

THE SUPREME COURT OF MONTANA

MIKE McGRATH CHIEF JUSTICE



JUSTICE BUILDING 215 NORTH SANDERS PO BOX 203001 HELENA, MONTANA 59620-3001 TELEPHONE (406) 444-5490 FAX (406) 444-3274

November 10, 2010

RECEIVED

NOV 1 2 2010

Ms. Tori Hunthausen, Legislative Auditor Legislative Audit Division Room 135, State Capitol Helena, MT 59620

LEGISLATIVE AUDIT DIV.

Re: Judicial Branch Financial-Compliance Audit for FY 2009 and FY 2010

Dear Ms. Hunthausen:

We have reviewed the November 2010 Financial-Compliance Audit of the Judicial Branch for the two fiscal years ending June 30, 2010. As always, we value the assistance from your office in helping us identify areas in which accounting weaknesses or gaps exist. We appreciate the opportunity to respond.

The audit contains three recommendations for improving the Branch's fiscal operations. Our responses and corrective actions are presented below:

Recommendation #1

We recommend the Judicial Branch implement controls at the Family Drug Courts related to authorization of gifts and loans and cash handling.

Response:

We concur. The Office of Court Administrator (OCA) will work to implement controls to prevent unauthorized payments and provide for adequate segregation of duties related to cash receipts in drug courts.

Recommendation #2

We recommend the branch implement control procedures to ensure filing fee revenue is complete.

Response:

We concur. The OCA will develop procedures for using historical revenue collection data and case filing data from the District Court case management system to estimate the reasonableness of the marriage dissolution receipts recorded by the Department of Revenue. This procedure will be conducted in the first quarter of each calendar year for the previous year.

Recommendation #3

We recommend the Judicial Branch not record Department of Corrections obligations as branch expenditures.

Response:

We concur. The OCA has implemented this recommendation. The Department of Corrections processed payments for FY10 bills received after fiscal year end.

We would like to personally thank your staff for conducting this audit in such a cooperative, professional manner. Their findings and recommendations provide valuable insight as we continue to provide judicial services in a fiscally appropriate and prudent manner.

We are available to answer questions or provide further information that you or the Legislative Audit Committee may require. We assure you that we will continue to do our very best to maintain proper fiscal accountability within the Judicial Branch.

Very truly yours,

Mike McGrath

Chief Justice

Lois Menzies

Court Administrator