

A Report to the Montana Legislature

#### FINANCIAL AUDIT

### Montana Water Pollution Control and Drinking Water State Revolving Fund Programs

Department of Environmental Quality

Department of Natural Resources and Conservation

For the Fiscal Year Ended June 30, 2009

February 2010

LEGISLATIVE AUDIT DIVISION

10-29A

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#### FINANCIAL AUDITS

Financial audits are conducted by the Legislative Audit Division to determine if the financial statements included in this report are presented fairly and the agency has complied with laws and regulations having a direct and material effect on the financial statements. In performing the audit work, the audit staff uses standards set forth by the American Institute of Certified Public Accountants and the United States Government Accountability Office. Financial audit staff members hold degrees with an emphasis in accounting. Most staff members hold Certified Public Accountant (CPA) certificates.

Government Auditing Standards, the Single Audit Act Amendments of 1996 and OMB Circular A-133 require the auditor to issue certain financial, internal control, and compliance reports. This individual agency audit report is not intended to comply with these requirements and is therefore not intended for distribution to federal grantor agencies. The Legislative Audit Division issues a statewide biennial Single Audit Report which complies with the above reporting requirements. The Single Audit Report for the two fiscal years ended June 30, 2007, was issued January 23, 2008. The Single Audit Report for the two fiscal years ended June 30, 2009, will be issued by March 31, 2010. Copies of the Single Audit Report can be obtained by contacting:

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Office of Budget and Program Planning
Room 277, State Capitol
P.O. Box 200802
Helena, MT 59620-0802

Legislative Audit Division Room 160, State Capitol P.O. Box 201705 Helena, MT 59620-1705

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#### LEGISLATIVE AUDIT DIVISION

Tori Hunthausen, Legislative Auditor Monica Huyg, Legal Counsel



Deputy Legislative Auditors James Gillett Angie Grove

February 2010

The Legislative Audit Committee of the Montana State Legislature:

This is our report on the fiscal year 2008-09 financial audit of the Montana Water Pollution Control State Revolving Fund (WPCSRF) and Drinking Water State Revolving Fund (DWSRF) Programs. The Department of Natural Resources and Conservation requested the audit of these programs because annual audits are required by the federal Environmental Protection Agency. These programs are administered jointly by the Department of Natural Resources and Conservation and the Department of Environmental Quality.

The objectives of a financial audit include determining if the programs' financial statements fairly present the programs' financial position at June 30, 2009, and the results of operations for the fiscal year then ended. We tested compliance with state and federal laws that have a direct and material impact on the financial statements.

The WPCSRF program provides loans at a reduced interest rate to finance construction of publicly owned water pollution control facilities, nonpoint source pollution control projects, and estuary management plans. Water pollution control loans are comprised of federal grants and state match funds and may be financed up to 30 years. As of June 30, 2009, the WPCSRF had \$160,155,626 of outstanding loans, including advances to other funds.

The DWSRF program provides low interest loans to communities for the construction of drinking water treatment facilities. Drinking water loans are comprised of federal grants and state match funds and may be financed up to 30 years. At June 30, 2009, the DWSRF had \$93,985,172 of outstanding loans.

On page A-1, you will find the Independent Auditor's Report followed by the financial statements and accompanying notes. We issued an unqualified opinion which means the reader can rely on the information presented. The programs' financial statements begin on page A-3. The programs supplementary financial information begins on page B-1. Our report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with Government Auditing Standards is on page C-1.

The response from the departments is on page D-1. We thank the directors of the Departments of

Environmental Quality and Natural Resources and Conservation and their staff for their cooperation and assistance during the audit.

Respectfully submitted,

/s/ Tori Hunthausen

Tori Hunthausen, CPA Legislative Auditor

#### **APPOINTED AND ADMINISTRATIVE OFFICIALS**

Department of Environmental Quality

Richard Opper, Director

Tom Livers, Deputy Director

Dean Rude, Chief Financial Officer, Financial Services

Department of

Conservation

Mary Sexton, Director

Natural Resources and

Ann Bauchman, Administrator, Centralized Services Division

Anna Miller, Bureau Chief, Loan and Financial Management Bureau

For additional information concerning the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs, contact:

Anna Miller, Bureau Chief P.O. Box 201601 Helena, MT 59620-1601 (406) 444-6689 e-mail: annam@mt.gov

Tori Hunthausen, Legislative Auditor Monica Huyg, Legal Counsel



Deputy Legislative Auditors James Gillett Angie Grove

#### INDEPENDENT AUDITOR'S REPORT

The Legislative Audit Committee of the Montana State Legislature:

We have audited the accompanying Combined Balance Sheet, Special Revenue and Debt Service Funds, of the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs as of June 30, 2009, and the related Combined Statement of Revenues, Expenditures and Changes in Fund Balances, Special Revenue and Debt Service Funds, for the fiscal year then ended. The information contained in these financial statements is the responsibility of the management of the Department of Environmental Quality and the Department of Natural Resources and Conservation. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in the notes to the financial statements, the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs' financial statements are intended to present the financial position and results of operations of only that portion of the financial reporting entity of the state of Montana that is attributable to the transactions of the programs. They do not purport to, and do not, present fairly the financial position of the state of Montana as of June 30, 2009, or the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs as of June 30, 2009, and results of operations for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs' financial statements. The Montana Water Pollution Control and Drinking Water Schedule of

Revolving and Non-Revolving SRF Programs Balance Sheet, Special Revenue and Debt Service Funds, Regulatory Basis, as of June 30, 2009, and the related Schedule of Revolving and Non-Revolving SRF Program Revenues, Expenditures, and Changes in Fund Balances, Special Revenue and Debt Service Funds, Regulatory Basis, for the year then ended are presented for the purposes of additional analysis and are not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the programs' financial statements and, in our opinion, is fairly stated in all material respects in relation to the programs' financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 5, 2010, on our consideration of the programs' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Respectfully submitted,

*ls/ James Gillett* James Gillett, CPA Deputy Legislative Auditor

February 5, 2009

# MONTANA WATER POLLUTION CONTROL AND DRINKING WATER STATE REVOLVING FUND PROGRAMS COMBINED BALANCE SHEET SPECIAL REVENUE AND DEBT SERVICE FUNDS JUNE 30, 2009

WATER POLLUTION CONTROL **DRINKING WATER** STATE SPECIAL FEDERAL SPECIAL STATE SPECIAL FEDERAL SPECIAL DEBT DEBT (MEMORANDUM ONLY) REVENUE **REVENUE SERVICE SERVICE** REVENUE **REVENUE TOTAL** ASSETS: Cash and Cash Equivalents \$13,866,177 \$1,730,439 \$34,976,093 \$17,492,856 (\$228)\$1,883,599 \$3,250 Interest Receivable 439,954 1,805,694 221,799 870,871 3,338,318 Accounts Receivable Due from Federal Government 1,281 98,349 99,630 Due from Other Fund/Business Unit 502,100 600,000 1,102,100 142,448,655 Loans Receivable 93,985,172 236,433,827 Advances to Other Funds 17,706,972 17,706,972 \$178,590,537 \$1,053 \$3,689,293 \$108,673,148 \$101,599 \$2,601,310 \$293,656,940 **Total Assets** LIABILITIES AND FUND BALANCES: Liabilities: \$1,044,729 Accounts Payable \$915,149 \$11 \$125,436 \$4,133 Payroll Payable 472 91,003 20,849 19,829 49,853 Accrued Liability 17,285 17,285 Due to Other Business Unit or Fund 394 \$10,788 \$15,903 27,085 370 Deferred Revenue 528 898 Loans Payable 200 29,800 30,000 \$15,903 **Total Liabilities** \$936,392 \$1,053 \$10,788 \$145,265 \$1,211,000 \$101,599 **Fund Balances** Reserved for L/T Loans/Notes/Advances \$160.155.627 \$93.985.172 \$254,140,799 Reserved for Debt Service \$3,678,505 \$2,585,407 6,263,912 Unreserved, Undesignated 17,498,518 \$0 14,542,711 \$0 32,041,229 **Total Fund Balance** \$177,654,145 \$0 \$3,678,505 \$108,527,883 \$0 \$2,585,407 \$292,445,940 **Total Liabilities and Fund Balances** \$1,053 \$3,689,293 \$108,673,148 \$101,599 \$293,656,940 \$178,590,537 \$2,601,310

The accompanying notes to the financial statements are an integral part of this statement.

## MONTANA WATER POLLUTION CONTROL AND DRINKING WATER STATE REVOLVING FUND PROGRAMS COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES SPECIAL REVENUE AND DEBT SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	WATER POLLUTION CONTROL		DRINKING WATER				
	STATE SPECIAL REVENUE	FEDERAL SPECIAL REVENUE	DEBT SERVICE	STATE SPECIAL REVENUE	FEDERAL SPECIAL REVENUE	DEBT SERVICE	(MEMORANDUM ONLY) TOTAL
REVENUES:	-						
Federal Capitalization Grant Revenue		\$9,278,037			\$8,176,052		\$17,454,089
Interest Income on Investments	\$63,566		\$1,201	\$30,749		\$5,153	100,669
Interest Income from Loans	1,125,566		4,711,685	699,217		2,728,092	9,264,560
Other Income	73			30	270		373
Total Revenues	\$1,189,205	\$9,278,037	\$4,712,886	\$729,996	\$8,176,322	\$2,733,245	\$26,819,691
EXPENDITURES:							
Program Administration/Set-Asides	\$602,332	\$133,421		\$311,729	\$1,473,064		\$2,520,546
Total Expenditures	\$602,332	\$133,421	\$0	\$311,729	\$1,473,064	\$0	\$2,520,546
Excess Revenues Over (Under) Expenditures	\$586,873	\$9,144,616	\$4,712,886	\$418,267	\$6,703,258	\$2,733,245	\$24,299,145
OTHER FINANCING SOURCES:							
Bond/RAN/BAN Proceeds	\$2,700,000			\$3,000,000			5,700,000
Operating Transfers In:							
Debt Service Sweep	87,713			37,419			125,132
Loan Loss Reserve Sweep	1,433,969			767,852			2,201,821
Federal Capitalization Grants	9,144,616			6,703,258			15,847,874
Investment Earnings Transfers			\$1,678			\$164,481	166,159
Total Other Financing Sources	\$13,366,298	\$0	\$1,678	\$10,508,529	\$0	\$164,481	\$24,040,986
OTHER FINANCING USES:							
Bond/RAN/BAN Principal			\$2,945,000			\$1,570,000	\$4,515,000
Bond/RAN/BAN Interest			473,925			516,721	\$990,646
Operating Transfers Out:							
Debt Service Sweep			87,713			37,419	\$125,132
Loan Loss Reserve Sweep		00.444.040	1,433,969		#0.700.0F0	767,852	\$2,201,821
Federal Capitalization Grants Investment Earnings Transfers	4.070	\$9,144,616		404 404	\$6,703,258		\$15,847,874
Total Other Financing Uses	1,678 \$1,678	\$9,144,616	\$4,940,607	164,481 \$164,481	\$6,703,258	\$2,891,992	\$166,159 \$23,846,632
Total Other Financing Oses	φ1,070	\$9,144,010	φ <del>4</del> ,940,007	¥104,401	φ0,703,236	\$2,091,992	φ25,040,032
Excess (deficiency) of Revenues and Other Financing Sources							
over (under) Expenditures and Other Financing Uses	\$13,951,493	\$0	(\$226,043)	\$10,762,315	\$0	\$5,734	\$24,493,499
Fund Balances July 1, 2008	163,698,348	0	3,909,870	97,797,212	0	2,582,768	267,988,198
Prior Year Adjustments	4,304	0	(5,322)	(31,644)	0	(3,095)	(35,757)
Fund Balances June 30, 2009	\$177,654,145	\$0	\$3,678,505	\$108,527,883	\$0	\$2,585,407	\$292,445,940

The accompanying notes to the financial statements are an integral part of this statement.

# MONTANA STATE WATER POLLUTION CONTROL AND DRINKING WATER STATE REVOLVING FUND PROGRAMS SPECIAL REVENUE AND DEBT SERVICE FUND NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### 1. Organization of the Programs

The State of Montana Water Pollution Control State Revolving Fund (WPCSRF) Program was established pursuant to Title VI of the Federal Water Quality Act of 1987. This federal act established the WPCSRF program to replace the construction grants program. It provides a flexible financing source to loan money at reduced interest rates to finance the construction of publicly owned water pollution control facilities, non-point source pollution control projects, and estuary management plans. Instead of making grants to communities that pay for a portion of building wastewater treatment facilities, the WPCSRF provides for low interest rate loans to finance the entire cost of qualified projects or to refinance debt obligations on projects. The State of Montana first incurred expenditures in the WPCSRF Program in state fiscal year (SFY) 1992.

The State of Montana Drinking Water State Revolving Fund (DWSRF) Program was established pursuant to the 1996 Amendments to the Federal Safe Drinking Water Act. This federal act established the DWSRF program for states to make loans to community water systems and non-profit non-community water systems. Instead of making grants to communities that pay for a portion of building drinking water treatment facilities, the DWSRF provides for low interest rate loans to finance the entire cost of qualified projects or to refinance debt obligations on projects that began after July 1, 1993. The State of Montana first incurred expenditures in the DWSRF Program in SFY 1997.

WPCSRF and DWSRF loan agreements allow up to 30 years for repayment. All repayments of interest and principal must remain in the revolving funds. Both programs are capitalized through U.S. Environmental Protection Agency (EPA) grants. States are required to provide 20 percent of the federal capitalization grant as matching funds for DWSRF, and 16.67 percent for WPCSRF, in order to receive a grant. The State of Montana issues General Obligation Bonds, Revenue Anticipation Notes (RANs), and Bond Anticipation Notes (BANs) to provide the required state matching funds. RANs and BANs are funded through INTERCAP Loans from the Montana Department of Commerce.

In early 2009, the U.S. Congress passed the American Recovery and Reinvestment Act (ARRA). The President signed the ARRA into law on February 17, 2009. The ARRA Capitalization Grants have several changes from past EPA Federal Capitalization Grants. The ARRA Capitalization Grant money does not require State match money on projects and administration, but does require the state to match some set-aside money in the DWSRF program. The state will use Public Water Supply program charges and fees in state special revenue funds to provide the required state matching funds. Additional program requirements were put in place for projects using these funds, such as all products used in a project must be purchased in America.

The ARRA funds must be obligated by February 17, 2010. Any funds not obligated will go back to EPA and be reallocated to states having all their ARRA funds obligated and that are in need of additional funds.

The programs are jointly administered by the Technical and Financial Assistance Bureau of the Department of Environmental Quality (DEQ) and the Conservation and Resource Development Division of the Department of Natural Resources and Conservation (DNRC). The revolving fund programs do not have any full time employees. Both funds are charged for time spent on SRF activities by department employees. The charges include salaries and benefits of the employees and operating expenses as well as indirect costs.

#### 2. Summary of Significant Accounting Policies

#### A. State Revolving Fund (SRF) Program Fund Structure

Both programs use Special Revenue and Debt Service funds, as appropriate, to report the financial position and the results of operations. A Special Revenue Fund accounts for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. A Debt Service Fund accounts for resources accumulated for payment of principal and interest on general long-term obligation debt, BANs and RANs. Montana maintains State Special Revenue and Federal Special Revenue Funds. The SRF program revenues and expenses include transactions from each Special Revenue Fund. Special Revenue and Debt Service Funds are considered governmental funds.

A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions and activities.

#### B. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. Current financial resources means that, generally, only assets and current liabilities are included on the balance sheet. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

Governmental funds use the modified accrual basis of accounting. The modified accrual basis is the accrual basis adapted to the governmental fund-type measurement focus. Under the modified accrual basis of accounting, revenues are recorded when received in cash unless susceptible to accrual. Revenues are susceptible to accrual if they are measurable and available within sixty days after the end of the fiscal year to finance expenditures of the fiscal year. Revenues are deferred if material and received before the normal time of receipt or if received for a particular activity and the expense for that activity has not been incurred prior to fiscal year-end. Expenditures are recognized when the related fund liability is incurred, with the following exceptions:

- 1) principal and interest on long-term debt are recognized when due;
- 2) prepayments are accounted for as expenditures in the period of acquisition;
- 3) inventory items are considered expenditures when purchased.

The Loans Receivable account resides in the State Special Revenue fund for each program. This account represents the total principal due on the loans outstanding for each program.

#### C. Prior Period Adjustments

Prior period adjustments reported in the accompanying financial statements relate to corrections of errors or other correcting adjustments from prior periods not otherwise reported as sources or uses of funds.

In FY09, RANs were reclassified as Bond/RAN/BAN Proceeds to comply with the modified accrual basis of accounting.

#### 3. Cash/Cash Equivalents

Cash and cash equivalents consist of funds deposited with the US Bank, N.A. as trustee, and include investments categorized as cash equivalents. Cash equivalents are defined as short-term, highly liquid investments with original maturities of three months or less.

#### **Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. In accordance with the investment policy defined in the bonds trust indenture, the cash equivalent funds invested by US Bank, N.A., as trustee, are held in a Treasury Obligations Money Market Fund that invests exclusively in short-term U.S. Treasury obligations and repurchase agreements secured by U.S. Treasury obligations. The U.S. Treasury obligations in which the fund invests include U.S. Treasury bonds, notes, and bills, and are backed by the full faith and credit of the United States government.

#### **Disclosures Relating to Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party.

The investment policy as defined in the Indenture of Trust, and contract with the trustee, does not require collateralization for cash and securities held by the trustee. Securities are registered with the Federal Reserve Bank under "U.S. Bank as trustee for the State of Montana Department of Natural Resources and Conservation." However, U.S. Bank policy is to collateralize money market funds at 101% of cost.

#### **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy for the programs, as specified in the Indenture of Trust, does not explicitly address interest rate risk. However, the investment policy implicitly limits interest rate risk for cash equivalents by emphasizing liquidity, holding investments to maturity, and narrowly defining the eligible investments. In general, a shorter average maturity for fixed-income securities held in the money market fund means less sensitivity to interest rate changes. The average maturity in the fund as of June 30, 2009, is forty five days. The effective duration method result is NA because the program does not have any debt investments at this time.

		Moody's	Effective
<b>Investment Type</b>	<b>Book Value</b>	<b>Rating</b>	<b>Duration</b>
Held by trustee:			
Money market funds	\$34,982,291	Aaa	NA

#### 4. Investments

#### **Power to Invest and Investment Policy**

The Board of Examiners of the State of Montana authorizes the sale and issuance of general obligation bonds, RANs, and BANs to provide the state match for the SRF programs through the issuance of an Indenture of Trust. The Board of Examiners is comprised of the Governor, Attorney General and the Secretary of State for the State of Montana. The Indenture of Trust specifies the eligible investments meeting defined rating and risk criteria in which the state may invest. The state invests funds through its trustee bank, US Bank, N.A.

Eligible investments are limited, generally, to obligations of, or guaranteed as to principal and interest by the United States of America, or by any agency or instrumentality thereof. A primary investment objective is to make investments that mature, or are subject to redemption, on or prior to the date or dates that the department anticipates that money will be required to make payments.

#### **Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The short- and long-term investments made by US Bank, N.A., as trustee, are held in U.S. Treasury bills and notes. U.S. Treasury bills have maturities of one year or less and U.S. Treasury notes have maturities greater than one year from the date of issuance.

#### **Disclosures Relating to Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The investment policy as defined in the Indenture of Trust, and contract with the trustee, does not require collateralization for cash and securities held by the trustee. Securities are registered with the

Federal Reserve Bank under "U.S. Bank as trustee for the State of Montana Department of Natural Resources and Conservation."

#### **Disclosures Relating to Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy, as specified in the Indenture of Trust, does not explicitly address interest rate risk. However, the investment policy implicitly limits interest rate risk by emphasizing liquidity, holding investments to maturity, and narrowly defining the eligible investments.

#### 5. Loans Receivable

Montana operates both SRF programs as direct loan programs. Loans made to communities through the WPCSRF program are funded 83.33 percent by the federal EPA capitalization grant, and 16.67 percent by the state match amount. Loans made by the DWSRF program are funded approximately 80 percent by the federal EPA capitalization grant, and 20 percent by the state match amount. Some loans in both programs are made as recycled, or "second round", loans and disbursed from loan repayment funds. Loan funds are disbursed to the local borrower agencies by the trustee bank as the local borrower agencies expend funds for the purposes of the loan and request reimbursement from the program. Interest is calculated from the date that funds are disbursed. Typically after the final disbursement has been made, the payment schedule is certified in the loan agreement and adjusted for the actual amounts disbursed. No provision for uncollectible accounts has been made as all loans are current in terms of compliance with the repayment schedules, and management believes that all loans will be repaid according to the terms of the loan agreements.

The drawn and outstanding principal balance of all loans guaranteed by the WPCSRF Program as of June 30, 2009, is \$160,155,627. The total loans receivable in the WPCSRF program includes \$142,448,655 presented as loans receivable and \$17,706,972 presented as advances to other funds. The advances are inter-fund loans within the DNRC used for the non-point source private loans program.

The drawn and outstanding principal balance of all loans guaranteed by the DWSRF Program as of June 30, 2009, is \$93,985,172.

Loans mature at various intervals through July 1, 2038. The scheduled principal payments on loans and advances to other funds maturing in the years following SFY 2009 are as follows:

SFY ending June 30:	WPCSRF Amount	<b>DWSRF Amount</b>
2010	\$ 7,233,703	\$ 4,056,290
2011	10,774,900	5,732,000
2012	11,502,100	5,851,500
2013	11,972,200	6,040,500
2014 and thereafter	118,672,724	72,304,882
Total	\$ 160,155,627	\$ 93,985,172

As of June 30, 2009, the WPCSRF and DWSRF had authorized loans to public entities of the State of Montana that in the aggregate exceeded \$257.5 and \$133 million, respectively. The outstanding balances of the largest loans in each portfolio are as follows:

#### **Water Pollution Control State Revolving Fund:**

<b>Local Agency</b>	<b>Authorized Loan Amount</b>	<b>Outstanding Balance</b>
City of Kalispell	\$ 14,470,000	\$ 13,908,000
City of Great Falls	11,295,267	7,987,000
City of Helena	9,320,000	8,173,000
Big Sky/County Water & Sewer	7,000,000	5,590,000
Big Sky/County Water & Sewer	6,500,000	4,452,399
Big Sky/County Water & Sewer	5,513,000	1,697,000
City of Lewistown	5,400,000	4,507,000
City of Manhattan	4,757,000	4,581,729
Missoula WWTP	5,000,000	3,678,000
City of Billings	7,400,000	5,255,773
Total	\$ 76,655,267	\$59,829,901

#### **Drinking Water State Revolving Fund:**

<b>Local Agency</b>	<b>Authorized Loan Amount</b>	<b>Outstanding Balance</b>	
City of Billings	\$ 17,300,000	\$ 15,121,000	
City of Havre II	8,401,000	6,685,000	
City of Whitefish II	5,839,000	3,487,000	
City of Laurel	5,250,000	3,009,000	
Big Sky WSD*	5,000,000	3,559,271	
Great Falls	4,010,000	2,784,000	
City of Lewistown	3,549,000	2,528,000	
City of East Helena	3,234,000	2,004,000	
City of Great Falls	3,000,000	2,478,000	
City of Helena	2,850,000	2,606,000	
Total	\$ 58,433,000	\$ 44,261,271	

<sup>\*</sup> Still drawing funds.

#### 6. Interest Receivable

The interest receivable represents interest owed by borrowers as of June 30, 2009, for the July 1, 2009 payment. It represents the six months of interest accrued from the previous loan payment date of January 1, 2009. Interest receivable balances include \$439,954 in the WPCSRF Special Administration fund and \$1,805,694 in the WPCSRF Debt Service and Loan Loss Reserve funds; and \$221,799 in the DWSRF Special Administration fund and \$870,871 in the DWSRF Debt Service and Loan Loss Reserve funds. Interest receivable does not include interest payments received in May and June 2009 that were due July 1, 2009. Interest payments received during May and June 2009 amounted to \$740,735 for the WPCSRF and \$635,849 for the DWSRF.

#### 7. Long-Term Liabilities

WPCSRF general obligation bonds and RANs payable at June 30, 2009, were as follows:

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Payable during the year	Interest				
ending June 30,	Range (%)	<u>P</u>	rincipal	<u>Interest</u>	<u>Total</u>
2010	3.5 - 5.15	\$	170,000	\$ 31,045	\$ 201,045
2011			180,000	22,905	202,905
2012			190,000	14,115	204,115
2013			195,000	 4,778	 199,778
<b>Total Cash Requiremen</b>	ts	\$	735,000	\$ 72,843	\$ 807,843

Series 2000B				
Payable during the year	Interest			
ending June 30,	Range (%)	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	4.25 - 5.60	\$ 145,000	\$ 124,086	\$ 269,086
2011		155,000	116,623	271,623
2012		160,000	108,668	268,668
2013		170,000	100,210	270,210
2014		180,000	91,153	271,153
2015-2019		1,065,000	296,681	1,361,681
2020-2021		520,000	29,618	549,618
Total Cash Requiremen	nts	\$ 2,395,000	\$ 867,039	\$ 3,262,039

	Interest Range (%) 4.00 – 5.00	Principal \$ 115,000 120,000 125,000 130,000 140,000 785,000 570,000 \$ 1,985,000	\$ \$	Interest 89,695 84,920 79,820 74,400 68,490 238,365 43,638 679,328	\$ \$	Total 204,695 204,920 204,820 204,400 208,490 1,023,365 613,638 <b>2,664,328</b>
Series 2003D Payable during the year ending June 30, 2010 2011 2012 2013 2014 Total Cash Requirements	Interest Range (%) 2.00-3.75	Principal 170,000 175,000 180,000 185,000 190,000 \$ 900,000	\$	Interest 23,426 19,023 14,050 8,665 2,945 68,109	\$	Total 193,426 194,023 194,050 193,665 192,945 968,109
	Interest Range (%) 2.00 – 4.50	Principal \$ 160,000 165,000 165,000 175,000 180,000 185,000 \$ 1,030,000	\$ <b>\$</b>	Interest 32,148 27,473 22,316 16,573 10,270 3,515 112,295	\$ <b>\$</b>	Total 192,148 192,473 187,316 191,573 190,270 188,515 <b>1,142,295</b>

Series 2005G         Payable during the year       Interest         ending June 30,       Range (%)         2010       4.00 – 4.73         2011       2012         2013       2014         2015-2019       2020-2021         Total Cash Requirements	-	\$ 75,290 70,490 65,590 60,390 54,890 173,263 15,750 \$ 515,663	Total \$ 195,290 190,490 190,590 195,390 194,890 958,263 385,750 <b>\$ 2,310,663</b>
Series 2009 RAN Payable during the year ending June 30, Range (%) 2010 3.25 2011 Total Cash Requirements  TOTAL GENERAL OBLIGATIO	\$\frac{2,000,000}{2,000,000}\$\$ <b>2,000,000</b>	Interest   50,200   100,400   \$ 150,600   - WPCSRF	* Total \$ 50,200 2,100,400 <b>\$ 2,150,600</b>
Payable during the year ending June 30, 2010 2011 2012 2013 2014 2015-2019 2020-2022 Total Cash Requirements	Principal \$ 880,000 2,915,000 945,000 990,000 830,000 2,820,000 1,460,000 \$ 10,840,000	Interest \$ 425,890 441,834 304,559 265,016 227,748 711,824 89,006 \$ 2,465,877	Total \$ 1,305,890 3,356,834 1,249,559 1,255,016 1,057,748 3,531,824 1,549,006 \$ 13,305,877

DWSRF general obligation bonds and RANs payable at June 30, 2009, were as follows:

Ser	ies	19	צי	ð	ľ

Payable during the year	Interest					
ending June 30,	Range (%)	]	<u>Principal</u>	<u>Interest</u>		<u>Total</u>
2010	3.60 - 4.85	\$	155,000	\$ 84,449	\$	239,449
2011			160,000	77,675		237,675
2012			170,000	70,413		240,413
2013			175,000	62,649		237,649
2014			185,000	54,413		239,413
2015-2019			1,055,000	 130,730	_	1,185,730
<b>Total Cash Requiremen</b>	nts	\$	1,900,000	\$ 480,329	\$	2,380,329

Interest Range (%) 4.25 – 5.60	\$	Principal 130,000 135,000 145,000 155,000 160,000 955,000 465,000 <b>2,145,000</b>	\$ <b>\$</b>	Interest 111,132 104,540 97,467 89,779 81,627 265,558 26,404 776,507	\$ <b>\$</b>	Total 241,132 239,540 242,467 244,779 241,627 1,220,558 491,404 2,921,507
 Interest Range (%) 4.00 – 5.00	\$	Principal 140,000 145,000 150,000 155,000 165,000 935,000 675,000 <b>2,365,000</b>	\$ <b>\$</b>	Interest 106,765 100,974 94,834 88,351 81,348 283,299 51,490 <b>807,061</b>	\$ <b>\$</b>	Total 246,765 245,974 244,834 243,351 246,348 1,218,299 726,490 3,172,061
 Interest Range (%) 2.00 – 3.75	\$ \frac{1}{\$}	Principal 105,000 105,000 110,000 110,000 115,000 <b>545,000</b>	\$ <b>\$</b>	Interest 14,150 11,472 8,460 5,215 1,783 41,080	\$ <b>\$</b>	Total 119,150 116,472 118,460 115,215 116,783 586,080

Series 2005F				
Payable during the year	Interest			
ending June 30,	Range (%)	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	4.00 - 4.75	\$ 215,000	\$ 140,600	\$ 355,600
2011		225,000	131,800	356,800
2012		235,000	122,600	357,600
2013		245,000	113,000	358,000
2014		255,000	103,000	358,000
2015-2019		1,450,000	328,875	1,778,875
2020-2022		680,000	29,888	709,888
<b>Total Cash Requiremen</b>	its	\$ 3,305,000	\$ 969,763	\$ 4,274,763
Series 2009C RAN				
Payable during the year	Interest			
ending June 30,	Range (%)	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	3.25	\$ 0	\$ 124,663	\$ 124,663
2011		<u>3,000,000</u>	150,600	3,150,600
<b>Total Cash Requiremen</b>	nts	\$ 3,000,000	\$ 275,263	\$ 3,275,263
TOTAL GENERAL O	BLIGATION A	AND RAN DEBT -	<u>– DWSRF</u>	
Payable during the year		~···	•	m . 1
ending June 30,		Principal 715	<u>Interest</u>	Total
2010		\$ 745,000	\$ 581,759	\$ 1,326,759
2011		3,770,000	577,061	4,347,061
2012		810,000	393,774	1,203,774
2013		840,000	358,994	1,198,994
2014		880,000	322,171	1,202,171
2015-2019		4,395,000	1,008,462	5,403,462
2020-2022		1,820,000	107,782	1,927,782
<b>Total Cash Requiremen</b>	nts	\$13,260,000	\$ 3,350,003	\$ 16,610,003

#### 8. Fund Balance

A portion, or all, of the fund balances in the WPCSRF and DWSRF have been reserved for Loans Receivable and Debt Service, indicating that a portion, or all, of the fund balances are not available for current expenditures.

#### 9. Program Capitalization

The WPCSRF and DWSRF programs are capitalized by grants from the EPA and matching funds from the State of Montana. All grant funds drawn are recorded as revenue. As of June 30, 2009, the EPA has awarded capitalization grants to the State of Montana of \$130,158,665 for the WPCSRF program and \$19,239,100 for the WPCSRF-ARRA program; \$256,443,070 has been

drawn from federal and state funds for loans and administrative expenses. As of June 30, 2009, the EPA has awarded capitalization grants to the State of Montana of \$102,206,788 for the DWSRF program and \$19,500,000 for the DWSRF-ARRA program; \$128,967,810 has been drawn from federal and state funds for loans and administrative expenses. Montana has issued general obligation bonds, RANs, and BANs totaling \$28,190,000 for use as state matching funds for the WPCSRF program and \$18,695,000 for use as state matching funds in the DWSRF program. Montana will also use Public Water Supply program funds, totally \$1,142,354, to provide the required state match for the DWSRF-ARRA program.

#### 10. Federal Capitalization Grant Revenues

Actual draws of federal funds differ from the amount of Federal Capitalization Grant Revenue reported on the Statement of Revenues, Expenditures and Changes in Fund Balance. This occurs because state accounting policy requires federal special revenue funds reflect a zero fund balance at fiscal year-end (with the exception of "A" accruals). Consequently, if a positive fund balance exists, deferred revenue is recorded. If a negative fund balance is reflected at fiscal year-end, an accounts receivable is established and revenue is recorded to zero the fund balance.

The following is a reconciliation of federal revenues reported on the financial statements to federal cash actually drawn during the state fiscal year:

#### **WPCSRF**

Federal Revenue - Combined Statement	\$9,278,037
Adjustment Due From Federal Govt FY08	6,254
Adjustment Deferred Revenue FY08	(375)
Adjustment Due From Federal Govt FY09	(1,281)
Adjustment Deferred Revenue FY09	370
Other Adjustments	0
<b>Total Federal Draws</b>	\$9,283,005

#### **DWSRF**

Federal Revenue - Combined Statement	\$8,176,052
Adjustment Due From Federal Govt FY08	181,112
Adjustment Deferred Revenue FY08	(270)
Adjustment Due From Federal Govt FY09	(98,349)
Adjustment Deferred Revenue FY09	528
Other Adjustments	0
<b>Total Federal Draws</b>	\$8,259,073

#### 11. Interest Income on Investments

This revenue represents interest earnings on investments within the funds. All assets of the funds are fully invested by the trustee, to the degree possible, in investment vehicles. The investments range from U.S. Treasury obligation money market funds to long-term government securities. In

some funds, interest income is earned in one fund but transferred to another fund in accordance with terms of the bond indenture.

#### 12. Interest Income from Loans

This revenue represents interest earnings from loan repayments made by borrowers. A typical loan carries an interest rate of 4%; however, during fiscal year 2004 the rate was decreased to 3.75% for new loans and the lower rate was continued through fiscal year 2009. The 3.75% interest rate is comprised of a loan interest rate of 2.00%, as well as a 1.00% Loan Loss Reserve fee and a 0.75% Special Administration fee. The interest income for each of these components totaled \$3,261,691, \$1,449,994, and \$1,125,566 respectively, for the WPCSRF program; and \$1,950,592, \$777,500, and \$699,217, respectively, for the DWSRF program. Disadvantaged communities can receive loans with an interest rate of 2.75% because no Loan Loss Reserve fee is levied

#### 13. Program Administration and Set-Aside Funds

This expenditure represents costs incurred by DEQ and DNRC to administer the SRF programs. This amount is limited to 4% of each grant award from the EPA. Program Administration appears under the Resource Development/Recreation function in the State of Montana Comprehensive Annual Financial Report (CAFR).

The DWSRF program includes several "sub-programs", called set-asides, which states can elect. A State may use a certain portion of its capitalization grants for the following activities:

- up to 4 percent of its capitalization grants to administer the DWSRF and provide technical assistance to public water systems;
- up to 2 percent of its grants to provide assistance to small public water systems;
- up to 10 percent of its grants for state program management activities, including administration of the state public water system supervision program, administration of the source water protection program, development and implementation of the capacity development and operator certification programs;
- up to 15 percent of its grants to assist in the development and implementation of local drinking water protection initiatives and other State programs.

In the DWSRF, the 4 percent administrative set-aside must be deposited to a separate fund, and must have separate accounting and disclosure.

#### **DWSRF Program Administration/Set-Asides Detail:**

Administration - EPA Grants	\$347,978
Administration - State Funds	311,729
Technical Assistance	91,598
State Program Management	944,216
Local Assistance	89,272
<b>Total Administration and Set-Asides</b>	\$1,784,793

In the WPCSRF program, there are no set-aside funds available.

#### **WPCSRF Program Administration Detail:**

Total Administration	\$735,753
Administration - State Funds	602,332
Administration - EPA Grants	\$133,421

#### 14. Other Financing Sources and Uses

The Debt Service Sweep represents loan interest amounts received that exceed the debt service requirements. The balances remaining in Debt Service funds are transferred to Investment accounts in State Special Revenue funds. Both funds are required by the State Revolving Fund Program. This occurs after payments are made to the bondholders on July 15 of each year. In the Arbitrage Certificate, this activity is termed a Debt Service Sweep.

The Loan Loss Reserve Sweep represents cash in excess of the reserve requirement that is transferred from the Loan Loss Reserve funds to the Principal funds per the bond indentures. The Loan Loss Reserve funds are not required by the State Revolving Fund Program, but the state elected to have these funds to account for these transactions separately.

The Federal Capitalization Grant represents the transfer of EPA grant funds from federal special revenue funds to the Loan Accounts in state special revenue funds to fund first round loans.

The Investment Earnings Transfer represents earnings in the bond proceeds state special revenue funds transferred to the debt service fund responsible for paying long-term debt in accordance with terms of the bond indenture.

### MONTANA WATER POLLUTION CONTROL AND DRINKING WATER SCHEDULE OF REVOLVING AND NON-REVOLVING SRF PROGRAMS BALANCE SHEET SPECIAL REVENUE AND DEBT SERVICE FUNDS

REGULATORY BASIS

June 30, 2009

_	WATER POLLUTION CONTROL SPECIAL REVENUE		WATER POLLUT		DRINKING WATER SPECIAL REVENUE		DRINKING WATER DEBT SERVICE FUND		
_		NON		NON		NON		NON	
	REVOLVING FUND	REVOLVING FUND	REVOLVING FUND	REVOLVING FUND	REVOLVING FUND	REVOLVING FUND	REVOLVING FUND	REVOLVING FUND	(MEMORANDUM ONLY) TOTAL
ASSETS:				_		_			
Cash and Cash Equivalents Interest Receivable	\$16,334,465	\$1,158,163 439,954	\$471,355 1,233,395	\$1,412,244 572,299	\$11,355,087	\$2,514,340 221,799	\$396,385 610,496	\$1,334,054 260,375	\$34,976,093 3,338,318
Due from Federal Government Due from Other Fund/Business Unit	1,281 502,100				98,349 600,000				99,630 1,102,100
Loans Receivable Advances to Other Funds	142,448,655 17,706,972				93,985,172				236,433,827 17,706,972
Total Assets	\$176,993,473	\$1,598,117	\$1,704,750	\$1,984,543	\$106,038,608	\$2,736,139	\$1,006,881	\$1,594,429	\$293,656,940
LIABILITIES AND FUND BALANCES:									
Liabilities:									
Accounts Payable	\$915,142	\$18			\$129,306	\$263			\$1,044,729
Payroll Payable	566	20,755			49,853	19,829			91,003
Accrued Liability					17,285				17,285
Due to Other Business Unit or Fund		394	\$10,263	\$525			\$15,903		27,085
Deferred Revenue	370				528				898
Loans Payable	200	004.407		4505	29,800	200.000	015.000		30,000
Total Liabilities	\$916,278	\$21,167	\$10,263	\$525	\$226,772	\$20,092	\$15,903	\$0	\$1,211,000
Fund Balances									
Reserved for L/T Loans/Notes/Advances	\$160,155,627				\$93,985,172				\$254,140,799
Reserved for Debt Service			\$1,694,487	\$1,984,018			\$990,978	\$1,594,429	6,263,912
Unreserved, Undesignated	15,921,568	\$1,576,950			11,826,664	\$2,716,047			32,041,229
Total Fund Balances	\$176,077,195	\$1,576,950	\$1,694,487	\$1,984,018	\$105,811,836	\$2,716,047	\$990,978	\$1,594,429	\$292,445,940
Total Liabilities and Fund Balances	\$176,993,473	\$1,598,117	\$1,704,750	\$1,984,543	\$106,038,608	\$2,736,139	\$1,006,881	\$1,594,429	\$293,656,940

This schedule is prepared on a regulatory basis of presentation, rather than a GAAP (1) basis, as requested by the Environmental Protection Agency (EPA) for the Water Pollution Control and Drinking Water State Revolving Fund (SRF) Programs. This presentation separates certain regulated Revolving Fund (within the Fund) and Non-Revolving Fund (outside the Fund) activity by fund type. All proceeds from the EPA Capitalization Grant, corresponding state matching funds, and loan principal and interest repayments must be deposited into the Revolving Fund under Title VI of the Clean Water Act and Title XIV of the Safe Drinking Water Act. Other proceeds, including Administration and Origination Fees and Loan Loss Reserves are deposited into the Non-Revolving Fund and may be used for other water quality purposes under the federal acts mentioned above.

(1) Generally Accepted Accounting Principles (GAAP).

# MONTANA WATER POLLUTION CONTROL AND DRINKING WATER SCHEDULE OF REVOLVING AND NON-REVOLVING SRF PROGRAM REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES SPECIAL REVENUE AND DEBT SERVICE FUNDS REGULATORY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	WATER POLLUTION CONTROL SPECIAL REVENUE		WATER POLLUT DEBT SERV			DRINKING WATER SPECIAL REVENUE		DRINKING WATER DEBT SERVICE FUND	
	REVOLVING	NON REVOLVING	REVOLVING	NON REVOLVING	REVOLVING	NON REVOLVING	REVOLVING	NON REVOLVING	(MEMORANDUM ONLY)
	FUND	FUND	FUND	FUND	FUND	FUND	FUND	FUND	TOTAL
REVENUES:									
Federal Capitalization Grant Revenue	\$9,278,037				\$8,176,052				\$17,454,089
Interest Income from Investments	60,155	\$3,411	(\$4,230)	\$5,431	22,602	8,147	\$497	\$4,656	100,669
Interest Income from Loans	(26,480)	1,152,046	3,261,691	1,449,994		699,217	1,950,592	777,500	9,264,560
Other Income	40	33			270	30			373
Total Revenues	\$9,311,752	\$1,155,490	\$3,257,461	\$1,455,425	\$8,198,924	\$707,394	\$1,951,089	\$782,156	\$26,819,691
EXPENDITURES:									
Program Administration/Set-Asides	\$160,110	\$575,643			\$1,473,064	\$311,729			\$2,520,546
Total Expenditures	\$160,110	\$575,643	\$0	\$0	\$1,473,064	\$311,729	\$0	\$0	\$2,520,546
Excess Revenues Over/(Under) Expenditures	\$9,151,642	\$579,847	\$3,257,461	\$1,455,425	\$6,725,860	\$395,665	\$1,951,089	\$782,156	\$24,299,145
OTHER FINANCING SOURCES:									
Bond/RAN/BAN Proceeds	\$2,700,000				\$3,000,000				\$5,700,000
Operating Transfers In:	7-,,				**,***,***				7-1,1,
Debt Service Sweep	87,713				37,419				125,132
Loan Loss Reserve Sweep	1,433,969				767,852				2,201,821
Investment Earnings Transfers		\$1	\$1,678			\$1	\$164,481		166,161
Total Other Financing Sources	\$4,221,682	\$1	\$1,678	\$0	\$3,805,271	\$1	\$164,481	\$0	\$8,193,114
OTHER FINANCING USES:									
Bond/RAN/BAN Principal			\$2,945,000				\$1,570,000		\$4,515,000
Bond/RAN/BAN Interest			473,925				516,721		990,646
Operating Transfers Out:									
Debt Service Sweep			87,713				37,419		\$125,132
Loan Loss Reserve Sweep				\$1,433,969				\$767,852	2,201,821
Investment Earnings Transfers	\$1,679				\$164,482				166,161
Total Other Financing Uses	\$1,679	\$0	\$3,506,638	\$1,433,969	\$164,482	\$0_	\$2,124,140	\$767,852	\$7,998,760
Excess (deficiency) of Revenues and Other Financing Sources									
over (under) Expenditures and Other Financing Uses	\$13,371,645	\$579,848	(\$247,499)	\$21,456	\$10,366,649	\$395,666	(\$8,570)	\$14,304	\$24,493,499
Fund Balances July 1, 2008	162,716,967	981,381	1,941,986	1,967,884	95,468,552	2,328,660	999,547	1,583,221	267,988,198
Prior Year Adjustments	(11,417)	15,721	0	(5,322)	(23,364)	(8,279)	(0)	(3,097)	(35,757)
Fund Balances June 30, 2009	\$176,077,195	\$1,576,950	\$1,694,487	\$1,984,018	\$105,811,837	\$2,716,047	\$990,977	\$1,594,428	\$292,445,940

This schedule is prepared on a regulatory basis of presentation, rather than a GAAP (1) basis, as requested by the Environmental Protection Agency (EPA) for the Water Pollution Control and Drinking Water State Revolving Fund (SRF) Programs. This presentation separates certain regulated Revolving Fund (within the Fund) and Non-Revolving Fund (outside the Fund) activity by fund type. All proceeds from the EPA Capitalization Grant, corresponding state matching funds, and loan principal and interest repayments must be deposited into the Revolving Fund under Title VI of the Clean Water Act and Title XIV of the Safe Drinking Water Act. Other proceeds, including Administration and Origination Fees and Loan Loss Reserves are deposited into the Non-Revolving Fund and may be used for other water quality purposes under the federal acts mentioned above.

<sup>(1)</sup> Generally Accepted Accounting Principles (GAAP).

Tori Hunthausen, Legislative Auditor Monica Huyg, Legal Counsel



Deputy Legislative Auditors James Gillett Angie Grove

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Basic Financial Statements
Performed in Accordance With Government Auditing Standards

The Legislative Audit Committee of the Montana State Legislature:

We have audited the financial statements of the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs as of and for the fiscal year ended June 30, 2009, and have issued our report thereon dated February 5, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the programs' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the programs' internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs' financial statements are free of material misstatement,

we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Legislative Audit Committee, the departments' management, the Montana State Legislature, and the federal Environmental Protection Agency and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

/s/ James Gillett

James Gillett, CPA Deputy Legislative Auditor

February 5, 2009

Department of Environmental Quality Department of Natural Resources and Conservation

Department Response

### DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

D-1



BRIAN SCHWEITZER, GOVERNOR

1625 ELEVENTH AVENUE

#### STATE OF MONTANA

DIRECTOR'S OFFICE (406) 444-2074 TELEFAX NUMBER (406) 444-2684 PO BOX 201601 HELENA, MONTANA 59620-1601

February 5, 2010

Torri Hunthausen Legislative Auditor Room 160, State Capitol PO Box 201705 Helena, MT 59620-1705

Dear Mrs. Hunthausen:

We have received and reviewed the financial audit of the Montana Water Pollution Control and Drinking Water State Revolving Fund Programs for the fiscal year ended June 30, 2009. We are pleased with the unqualified opinion and wish to thank your staff for the professionalism and courtesy with which the audit was conducted.

Sincerely,

Mary Sexton Director, DNRC

Ann Bauchman

Centralized Services Division Administrator, DNRC

Richard Opper Director, DEQ

Dean Rude

Chief Financial Officer, DEQ

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