

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM**

**AUDITED FINANCIAL STATEMENTS  
With Supplemental Information**

**June 30, 2011 and 2010**

# LEGISLATIVE AUDIT DIVISION

Tori Hunthausen, Legislative Auditor  
Deborah F. Butler, Legal Counsel



Deputy Legislative Auditors:  
Cindy Jorgenson  
Angie Grove

October 2011

The Legislative Audit Committee  
of the Montana State Legislature:

Enclosed is the report on the audit of the Montana University System Workers' Compensation Program for the fiscal year ended June 30, 2011.

The audit was conducted by Junkermier, Clark, Campanella, Stevens, P.C., under a contract between the firm and our office. The comments and recommendations contained in this report represent the views of the firm and not necessarily the Legislative Auditor.

Respectfully submitted,

*/s/ Tori Hunthausen*

Tori Hunthausen, CPA  
Legislative Auditor

11C-04

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WORKERS' COMPENSATION PROGRAM  
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Certified Public Accountants and Business Advisors

## **INDEPENDENT AUDITORS' REPORT**

To the Legislative Audit Committee  
of the Montana State Legislature  
Helena, Montana

We have audited the accompanying financial statements of the Montana University System - Workers' Compensation Program (an enterprise fund of the State of Montana) as of and for the years ended June 30, 2011 and 2010, as listed in the table of contents. These financial statements are the responsibility of the Montana University System - Workers' Compensation Program's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinions.

As discussed in Note 1, the financial statements present only the Montana University System - ( Workers' Compensation Program) and do not purport to, and do not, present fairly the financial position of the State of Montana as of June 30, 2011 and 2010, and the changes in its financial position, or, where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Montana University System - Workers' Compensation Program (an enterprise fund of the State of Montana) as of June 30, 2011 and 2010 and the changes in financial position and cash flows thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2011, on our consideration of Montana University System - Workers' Compensation Program's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audits.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Junkermier, Clark, Campanella, Stevens, P.C.***

Helena, Montana

October 31, 2011

**MONTANA UNIVERSITY SYSTEM –  
WORKERS’ COMPENSATION PROGRAM  
MANAGEMENT DISCUSSION AND ANALYSIS  
JUNE 30, 2011**

Management of the MUS Workers’ Compensation Program provides this *Management’s Discussion and Analysis* of the Program’s financial statements. This narrative overview and analysis of the financial activities of the Program is for the fiscal year ended June 30, 2011. It should be read in conjunction with the Program’s financial statements.

**MISSION**

The MUS Self-Funded Workers’ Compensation Program will aggressively implement “best practices” in loss control and efficiently, expeditiously, and cost effectively handle workers’ compensation claims in the best interests of the program and the employee.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The *financial statements* provide a broad view of the Program’s operations. The statements provide both short-term and long-term information about the Program’s financial position, which assists in assessing the Program’s economic condition at the end of the fiscal year. These are prepared using the accrual basis of accounting; all revenues and expenses connected with the fiscal year, even if cash involved has not been received or paid are taken into account. The financial statements include: *Statement of Net Assets; Statement of Revenues, Expenses and Changes in Net Assets; and, Statements of Cash Flows*. The Program’s financial statements also include the *Notes to the Financial Statement* that provides additional detail for understanding the financial statements.

The *Statement of Net Assets* presents all of the Program’s assets and liabilities, with the difference between the two reported as “net assets.” Over time, increases or decreases in the Program’s net assets may serve as a useful indicator of whether the financial position of the Program is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Net Assets* presents information showing how the Program’s net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (such as earned but unused vacation leave).

*Statements of Cash Flows* show how changes in balance sheet accounts and income affect cash and cash equivalents, and breaks the analysis down to operating, investing, and financing activities. Essentially, the cash flow statement is concerned with the flow of cash in and cash out of the Program. The statement captures both the current operating results and the accompanying changes in the balance sheet. As an analytical tool, the statement of cash flows is useful in determining the short-term viability of the Program, particularly its ability to pay bills.

*Notes to the financial statements* provide additional information that is essential to a full understanding of the data provided in the financial statements.

**MONTANA UNIVERSITY SYSTEM –  
WORKERS' COMPENSATION PROGRAM  
MANAGEMENT DISCUSSION AND ANALYSIS  
JUNE 30, 2011**

**Financial Position and Results of Operation**

**Revenue**

MUS premium revenues are based on a rate applied to payroll and are therefore dependent on employment and wages at the member campuses. The Program utilizes an actuarial analysis to establish annual premium needs and the Committee has consistently adopted a rate with a correspondingly high confidence level to meet this need. The approved premium rates are applied to monthly payroll by each member campus and submitted to the Program.

2011 rates were established with anticipation that payroll growth would be 0% to 1% and that the Program would make less aggressive reserve contributions than in prior years. However, state-wide cost cutting efforts led to payroll reductions during 2011 and resulted in slightly less than expected premiums for 2011. Revenues did remain within the range determined adequate by the actuary and financial results indicate that 2011 premium revenues exceeded expenses, resulting in operating income of \$484,753. Demand for education has been increasing during the economic uncertainty and future payroll at MUS is expected to remain relatively stable.

The Program earns modest interest on reserves deposited with Montana Board of Investments Short Term Investment Pool (STIP) and an interest bearing bank account used to pay claim costs. The average STIP yield for 2011 was 0.3059. The annual percentage yield earned from the interest bearing bank account was 0.25%. Total interest from both sources was approximately \$41,000.

**Expenditures**

Expenditures for 2011 were \$4,231,586, an increase of 8% over 2010. Claim payments account for \$3,555,302, or 84% of these expenditures. The second largest Program expense is excess insurance premium at \$250,216; MT DLI mandates all self insured workers' compensation programs to carry this insurance. The third most substantial cost, at \$192,935, is for claim administration services provided by a third party administrator (TPA). This is a 7% reduction in TPA costs compared to 2010 and the second consecutive year of reduced claim administration costs.

**Net Assets**

Net Assets at the end of were \$7,626,210, which are approximately \$534,000 above 2010 net assets. As a self-insurer, the Program's net assets are used primarily as reserves to pay claim costs over time. Workers' Compensation medical and wage loss benefits may be payable for decades following an injury. The long-tailed nature of workers compensation benefits demand that appropriate assets be committed to claim reserves to ensure the long-term ability of the Program to pay claim obligations. The MUS Program works with its actuary to set rates adequate to meet its operation costs and maintain adequate reserves. Insurance programs acknowledge that it is entirely possible for a given year's loss experience to exceed the premium revenues collected in that year and that reserves built through positive results achieved in most years can be used to offset larger than expected losses in exceptional years.

**MONTANA UNIVERSITY SYSTEM –  
WORKERS’ COMPENSATION PROGRAM  
MANAGEMENT DISCUSSION AND ANALYSIS  
JUNE 30, 2011**

**Investments**

The Program’s investments as of June 30, 2011, totalled \$16,556,125 which is an 11% increase over invested assets in 2010.

In 2007, the Board of Investments (the Board) purchased a \$25 million par issue of Orion Finance USA AND purchased two issues of Axon Financial Funding totaling \$90 million par and another \$25 million par issue of Orion Finance USA. At the time of purchase these four issues received the highest investment grade rating of AAA by Standard & Poors and Aaa by Moody’s. As of June 30, 2008, these issues carried a D rating by Standard & Poors. On November 20, 2007, an insolvency event was declared by Axon Finance USA. Orion Financial Funding declared an insolvency event on January 14, 2008. On the January and April 2008 maturity dates, these securities matured at their amortized cost of \$140 million.

These SIV securities are currently generating cash to be applied to the securities. The Montana University System - Workers Compensation Program's share of these investments as of June 30, 2011 is \$267,770. These are shown as long-term investments on the statement of net assets as of June 30, 2011.

**Claim Liabilities**

The Program carried total liabilities of approximately \$10,101,000 at the close of 2011. Over 99% of total liabilities are comprised of total claim liabilities; current liabilities of approximately \$1,711,000 and non-current liabilities of approximately \$8,390,000.

The long-tailed nature of Workers’ compensation claims have a high level of reserve uncertainty compared to other lines of insurance and are considered some of the most difficult claims to manage and reserve. MUS Program utilizes a TPA with experienced, senior staff to manage claims and an actuary experienced in workers’ compensation to calculate its claim liability and to ensure adequate reserving for the liability.

**Current Year Financial and Budget Results**

	<u><b>FY 2011</b></u> <u><b>Actual</b></u>	<u><b>2011 Budget</b></u>	<u><b>Variance</b></u>
Revenue			
<b>OPERATING REVENUE</b> <b>(Premiums)</b>	<b>4,716,339</b>	4,892,000	<b>(175,661)</b>
Interest	41,267	0	41,267
Non operating income	7,667	0	7,667
<b>TOTAL REVENUE</b>	<b>4,765,273</b>	<b>4,892,000</b>	<b>(126,727)</b>
Expenses			
Personnel services	81,677	83,642	1,965
Operational expenses	594,607	616,600	21,993
Benefits & claims	3,555,302	3,190,903	(364,399)
<b>TOTAL OPERATING EXPENSE</b>	<b>4,231,586</b>	3,891,145	<b>(340,441)</b>
<b>OPERATING INCOME</b>	<b>484,753</b>	1,000,855	<b>(516,102)</b>

**MONTANA UNIVERSITY SYSTEM –  
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MANAGEMENT DISCUSSION AND ANALYSIS  
JUNE 30, 2011**

**Budget Variance**

The Program experienced a budget variance in expected premium and in total operating expenses. Slightly lower than anticipated Payroll led to the modest premium variance (3%); higher than usual Benefits & Claims Expenses, principally on a claim with costs exceeding a million dollars, account for the expense variance (8%). The claims expense variance was mitigated in part by a reimbursement from the Program’s excess insurance policy, which reduced the claims expense by approximately \$512,000. This was the first instance that the Program has made a claim against its excess insurance policy.

**DLI Benchmarks**

Annually, the Program undergoes an analysis and determination of financial ability to meet its obligations by the MT Department of Labor (DLI) Self-Insurers’ Regulatory Department. The Program is meeting all DLI benchmark indicators of financial strength including DLI’s key benchmarks described below:

- Equity Ratio – Montana DLI requires a minimum 25% equity ratio (net worth to total assets) as an indicator of appropriate use of debt management. The MUS Program has continually met or exceeded the minimum ratio since 2007.
- Premium:Surplus Ratio – This ratio is designed to measure the ability of the insurer to absorb above-average losses and the insurer's financial strength. Montana DLI’s benchmark is a maximum of 3:1; lower ratios are considered to indicate greater financial strength. The Program has maintained a ratio of *less than* 3:1 since 2007.
- Equity:SIR Ratio – Equity to Self-Insured Retention (SIR) is a measure of the resources a self-insurer has available to pay for large claim costs prior to eligibility for reimbursement from excess insurance. Montana DLI recommends a 10:1 ratio. MUS work comp program’s ratio at the end of 2011 is 14:1 for non-aircraft related claims and 7:1 for aircraft related claims.

**Capital Asset and Long-Term Debt Activity**

No significant activity regarding capital assets or debt occurred during the year. The Program’s assets will continue to be invested in the Short-Term Investment Pool (STIP) administered by the MT Board of Investments. The Program does not carry any significant debt other than its estimated claim liabilities.

**Currently Known Facts, Decisions or Conditions**

Currently known facts, decisions, or conditions that are expected to have a significant effect on the Program’s financial position (net assets) or on the results of operations (revenues, expenses) are summarized below:

- Changes made by the 2011 MT Legislature are anticipated to reduce workers’ compensation claim costs. Financial analysis by the National Council on Compensation Insurance (NCCI) indicated potential savings to the entire workers’ compensation system (all insurers and insureds) due to the legislative changes at approximately 22%. MUS work comp reduced its 2012 rates approximately 14% compared to 2011 rates based on an actuarial analysis of the MUS Program in consideration of the legislative changes. If the changes have the anticipated effect, future claim expenses should be reduced and claim liabilities can be expected to grow at a reduced rate. The effect on net assets should be neutral.

**MONTANA UNIVERSITY SYSTEM –  
WORKERS’ COMPENSATION PROGRAM  
MANAGEMENT DISCUSSION AND ANALYSIS  
JUNE 30, 2011**

- An actuary assessment (report dated 2/4/11) identified approximately \$1 million dollars as the mid-range of redundant Program reserves. In 2011, the Committee elected to fund up to \$500,000 in campus safety projects during 2012. Since the start of FY2012 approximately \$378,100 has been awarded to fund 20 safety projects across the 8 campuses and OCHE. Safety project proposals are evaluated by the Committee on a competitive basis with no guarantee of funding.
- An excess insurance reimbursement payment of approximately \$540,000 was received in September 2011 (FY2012) for payments made on a claim in FY2011. This reimbursement was recorded in the 2011 financial statements in accordance with GASB 10, which reduced expenses and had a positive effect on net assets.

**CONCLUSION**

MUS has a strong financial statement with good liquidity and a solid equity reserves. MUS Work Comp is financially stable and in its 8<sup>th</sup> year of operation (FY11) continues to meet the workers compensation needs of MUS employees and MUS campuses, while controlling costs and keeping premium at a stable and comparatively low rate.

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
STATEMENTS OF NET ASSETS**

		<b>June 30</b>	
		<u><b>2011</b></u>	<u><b>2010</b></u>
<b>ASSETS</b>			
<b>Current Assets</b>			
Cash and cash equivalents	\$	16,556,125	\$ 14,865,054
Interest receivable		3,146	4,177
Reinsurance receivable		511,914	-
Premiums receivable		161,464	-
Short-term securities lending collateral		209,872	562,564
Prepaid expense		<u>17,234</u>	<u>225,225</u>
Total current assets		<u>17,459,755</u>	<u>15,657,020</u>
<b>Noncurrent Assets</b>			
Long-term investments		<u>267,770</u>	<u>880,251</u>
Total noncurrent assets		<u>267,770</u>	<u>880,251</u>
Total assets		<u><u>\$ 17,727,525</u></u>	<u><u>\$ 16,537,271</u></u>
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Vouchers payable	\$	89,909	\$ 65,230
Current portion of compensated absences liability		6,738	4,332
Current securities lending liability		209,872	562,564
Current portion of estimated claims liability		<u>1,404,321</u>	<u>1,853,714</u>
Total current liabilities		<u>1,710,840</u>	<u>2,485,840</u>
<b>Noncurrent Liabilities</b>			
Compensated absences liability - net of current portion		-	3,901
Estimated claims liability-net of current portion		8,379,679	6,947,286
Estimated liability - OPEB		<u>10,796</u>	<u>7,730</u>
Total noncurrent liabilities		<u>8,390,475</u>	<u>6,958,917</u>
Total liabilities		<u><u>\$ 10,101,315</u></u>	<u><u>\$ 9,444,757</u></u>
<b>NET ASSETS</b>			
Unrestricted Net Assets		<u><u>\$ 7,626,210</u></u>	<u><u>\$ 7,092,514</u></u>

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS**

	<b>Years ended June 30</b>	
	<b>2011</b>	<b>2010</b>
<b>OPERATING REVENUES</b>		
Premiums	\$ 4,716,339	\$ 4,979,335
<b>OPERATING EXPENSES</b>		
Claims administration	192,935	207,760
Actuary fees	21,506	16,329
Insurance and reinsurance expense	250,216	267,287
Audit fees	9,975	9,500
Dues	2,800	2,800
Department of Labor assessment	65,695	65,838
Bank Service Charges	60	60
Office supplies, printing, postage	130	1,820
Salaries, payroll taxes and benefits	81,677	83,698
Telephone	346	504
Miscellaneous expense	50,944	53,668
Claims paid and claims expense	3,555,302	3,190,903
Total operating expenses	4,231,586	3,900,167
<b>OPERATING INCOME</b>	484,753	1,079,168
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Interest and investment income	41,276	40,656
Other nonoperating income	7,667	6,145
Total nonoperating revenues (expenses)	48,943	46,801
<b>CHANGE IN NET ASSETS</b>	533,696	1,125,969
<b>NET ASSETS BEGINNING OF YEAR</b>	7,092,514	5,966,545
<b>NET ASSETS END OF YEAR</b>	\$ 7,626,210	\$ 7,092,514

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
STATEMENTS OF CASH FLOWS**

	<b>Years ended June 30</b>	
	<b>2011</b>	<b>2010</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from premiums	\$ 4,554,875	\$ 5,361,424
Claims paid and claims expense	(3,084,216)	(2,122,903)
Cash payments for insurance and reinsurance expense	(42,225)	(249,497)
Cash payments for employees	(83,172)	(82,659)
Cash payments for administrative expenses	(268,232)	(425,863)
Cash payments for other operating expenses	(48,414)	(53,111)
Net cash provided by operating activities	1,028,616	2,427,391
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Reclassification of STIP from long-term investments	612,481	153,962
STIP security lending earnings received	7,667	6,145
Interest received	42,307	44,045
Net cash provided by investing activities	662,455	204,152
Net increase in cash	1,691,071	2,631,543
<b>CASH AND CASH EQUIVALENTS BEGINNING OF YEAR</b>	<b>14,865,054</b>	<b>12,233,511</b>
<b>CASH AND CASH EQUIVALENTS END OF YEAR</b>	<b>\$ 16,556,125</b>	<b>\$ 14,865,054</b>

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
STATEMENTS OF CASH FLOWS (Continued)**

**RECONCILIATION OF OPERATING INCOME TO NET CASH  
PROVIDED BY OPERATING ACTIVITIES**

	<b>Years ended June 30</b>	
	<b>2011</b>	<b>2010</b>
Operating Income (Loss)	\$ 484,753	\$ 1,079,168
Adjustments to reconcile operating income to net cash provided by operating activities:		
Decrease (increase) in resinsurance receivables	(511,914)	-
Decrease (increase) in premium receivables	(161,464)	382,089
Decrease in prepaid expense	207,991	17,790
Increase in vouchers payable	24,679	5,802
(Decrease) in due to other funds	-	(129,399)
(Decrease) in due to component unit	-	(39)
(Decrease) increase in compensated absences liability	(1,495)	1,039
Increase in estimated liability - OPEB	3,066	2,941
Increase in estimated claims liability	983,000	1,068,000
	543,863	1,348,223
Net cash provided by operating activities	\$ 1,028,616	\$ 2,427,391

See the notes to financial statements.

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2011 and 2010**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

***Organization and Description of Program:***

The Montana University System - Workers' Compensation Program (the Program) was organized to provide self-insured workers' compensation coverage for employees of the Montana University System. The Montana University System Board of Regents elected to provide workers' compensation coverage under the Compensation Plan Number One (MCA 39-71-2101) as of July 1, 2003. Prior to that date, the Montana University System obtained its workers' compensation coverage through participation in the Montana State Fund. Each member of the Program is jointly and severally liable for the full amount of any and all known or unknown claims of each member arising during the member's participation in the program.

***Basis of Accounting:***

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America, as prescribed by the Government Accounting Standards Board (GASB). Professional standards require resources to be classified for accounting and reporting purposes into the following three net asset categories:

- *Invested in capital assets, net of related debt:* Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets.
- *Restricted:* Net assets whose use by the Program is subject to externally imposed stipulations that can be fulfilled by actions of the Program pursuant to those stipulations or that expire by the passage of time.
- *Unrestricted:* Net assets that are not subject to externally imposed stipulations. Unrestricted net assets may be designated for specific purposes by action of management or the Committee or may otherwise be limited by contractual agreements with outside parties.

When both restricted and unrestricted resources are available for use, it is the Programs's policy to use restricted first, then unrestricted resources as they are needed.

***Reporting Entity:***

In accordance with governmental accounting and financial reporting standards there are no component units to be included with the Montana University System-Workers Compensation Program as a reporting agency.

***Fund Accounting:***

The Program is considered a public entity risk pool and is reported as an enterprise fund of the State of Montana; that is, a fund that is financed and operated in a manner similar to private business enterprises, where the intent of the Program is that the expenses of meeting its organizational purpose be financed or recovered primarily through user charges and investment earnings, and the periodic determination of revenue earned and expense incurred as appropriate for capital maintenance, public policy, management control, accountability and other purposes. The Program maintains its records on the accrual basis of accounting with revenues recorded when earned and expenses recorded when the obligation is incurred. Operating revenues and expenses generally arise from providing insurance coverage. All other revenues and expenses are classified as nonoperating.

MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
NOTES TO FINANCIAL STATEMENTS (Continued)  
June 30, 2011 and 2010

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Application of FASB Documents Issued After 11/30/89:***

In September 1993, GASB issued standards which require proprietary activities to apply all applicable GASB pronouncements as well as FASB pronouncements, APB opinions and Accounting Research Bulletins issued on or before November 30, 1989, unless these conflict with or contradict GASB pronouncements. Governments have the option of whether or not to apply FASB pronouncements issued after that date to their proprietary activities. The Program has elected not to apply FASB pronouncements issued after November 30, 1989.

***Administration of Claim Payments:***

The Program contracts directly with Intermountain Claims, Inc. for claims administration services.

***Allowance for Doubtful Accounts:***

The Program considers all premium receivables to be fully collectible. Therefore an allowance for uncollectible premiums is not necessary.

***Cash and Cash Equivalents:***

Cash and cash equivalents consist of cash in checking accounts, specific investments held on behalf of the Program and pooled accounts with the Montana Board of Investments Short-Term Investment Program. The Program considers all highly liquid investments with maturity of three months or less when purchased to be cash equivalents.

The Program is authorized to invest in the Short Term Investment Pool (STIP) which is administered by the State of Montana Board of Investments who has a policy that STIP is managed in a manner consistent with the SEC Rule 2a7. As a 2a7-like pool, the STIP utilizes an amortized cost unit value to report net assets. The STIP portfolio includes asset-backed securities, banker's acceptances, certificates of deposit, corporate and government securities, repurchase agreements and variable-rate (floating-rate) instruments. Asset-backed securities represent debt securities collateralized by a pool of non-mortgage assets such as trade and loan receivables, equipment leases, and credit cards. Variable-rate (floating-rate) securities pay a variable rate of interest until maturity. The variable-rate securities float with the 91 day treasury bill or LIBOR (London Interbank Offered Rate).

***Restricted Cash and Investments:***

As required by Professional Standards, investments have been reported at fair value.

***Estimates:***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosures of contingent assets and liabilities, and the reported amounts of revenue and expenses. The major estimates are unpaid claims liabilities. Due to their prospective nature, actual results could differ from those estimates.

***Premium Revenue:***

Premium rates are established by the Program's Committee based on anticipated premium needed as determined by the actuary. Premium rates are adjusted periodically based on inflation, claims experience, and other factors. Premiums are recorded as revenue in the period for which coverage is provided. Members may be subject to supplemental assessments in the event of deficiencies. The Program considers anticipated investment income in determining if a premium deficiency exists.

MONTANA UNIVERSITY SYSTEM -  
 WORKERS' COMPENSATION PROGRAM  
**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**June 30, 2011 and 2010**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Unpaid Claims Liabilities:***

The Program establishes claim loss reserves for unpaid claims liabilities based on actuarial estimates of the ultimate cost of claims (including future allocated claim adjustment expenses) that have been reported but not paid or settled and that have been incurred but not reported. The liability includes the unallocated claims adjustment expense. The liabilities are based on the estimated ultimate cost of settling the reported and unreported claims, and claims reserve development including the effects of inflation and other societal and economic factors. Estimated amounts of subrogation and reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. Estimated claims liabilities are recomputed periodically based on current reviews of claims information, experience with similar claims and other factors. Adjustments to estimated claims liabilities are charged or credited to expense in the periods in which they are made.

The Program is self-insured for workers' compensation claims to a maximum of \$500,000 per each occurrence. Losses in excess of \$500,000 are covered by reinsurance with a commercial carrier. Employer's liability claims are covered to a maximum of \$1,000,000 above the self-insured amount of \$500,000. During the fiscal year ended June 30, 2011 and 2010, the Program ceded \$250,216 and \$267,287 in premiums to reinsurers.

***Premium Receivable:***

These amounts represent premium receivable from a component unit (Montana University System) of the State of Montana.

**2. CASH AND INVESTMENTS**

Cash and cash equivalents at June 30 consist of the following:

	<u>2011</u>	<u>2010</u>
Cash in bank	\$ 226,178	\$ 330,951
Interfund cash	826,486	815,976
Cash in Montana Board of Investments STIP Program	<u>15,503,461</u>	<u>13,718,127</u>
Totals	<u>\$ 16,556,125</u>	<u>\$ 14,865,054</u>

Interfund cash represents the cash held in the State of Montana Treasury. All of the cash on deposit in operating, savings and claims accounts at June 30, 2011 and 2010, is in US Bank which is entirely covered by federal depository insurance (FDIC).

The following table presents the cost and the fair value of investments at June 30,

	<u>2011</u>		<u>2010</u>	
	<u>Cost</u>	<u>Fair Value</u>	<u>Cost</u>	<u>Fair Value</u>
Structured investment vehicles	<u>\$ 267,770</u>	<u>\$ 267,770</u>	<u>\$ 880,251</u>	<u>\$ 880,251</u>

MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
NOTES TO FINANCIAL STATEMENTS (Continued)  
June 30, 2011 and 2010

**2. CASH AND INVESTMENTS (Continued)**

Effective June 30, 2005, the Program implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 40 "Deposits and Investment Risk Disclosures". The investment risk disclosures are described in the following paragraphs.

Credit Risk

Credit risk is defined as the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The STIP securities have credit risk as measured by major credit rating services. This risk is that the issuer of a STIP security may default in making timely principal and interest payments. The Board of Investments' policy specifies that STIP securities have ratings provided by Standard and Poor's, Moody's, or Fitch. Information regarding the credit ratings for funds held by the Short Term Investment Pool (STIP) is available in the Board of Investment's comprehensive annual financial report.

Obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk and do not require disclosure of credit quality per GASB Statement No. 40.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. GASB 40 requires that a government entity disclose the amount invested in a separate issuer (except investments held in the U.S. government or investments guaranteed by the U.S. government) when that amount is at least 5% of total investments. The STIP Investment Policy Statement addresses concentration of credit risk by investment category. Information regarding the credit risk exposure for funds held by the Short Term Investment Pool (STIP) is available in the Board of Investment's comprehensive annual financial report.

As of June 30, 2011 and 2010 the Program had Structured Investment Vehicles that made up 100% of the total investments of \$267,770 and \$880,251, respectively.

Legal and Credit Risk

In January 2007, the Board of Investments (the Board) purchased a \$25 million par issue of Orion Finance USA. In April 2007, the Board purchased two issues of Axon Financial Funding totaling \$90 million par and another \$25 million par issue of Orion Finance USA. As of June 30, 2007, these Structured Investment Vehicle (SIV) securities held in the STIP portfolio carried a combined amortized cost of \$139,991,131 representing 5.02% of the total portfolio. At the time of purchase and as of June 30, 2007, these four issues received the highest investment grade rating of AAA by Standard & Poors and Aaa by Moody's. As of June 30, 2008, these issues carried a D rating by Standard & Poors. On November 20, 2007, an insolvency event was declared by Axon Finance USA. Orion Financial Funding declared an insolvency event on January 14, 2008. On the January and April 2008 maturity dates, these securities matured at their amortized cost of \$140 million. The Board has determined that it is currently in the best interest of the STIP to continue to hold these securities in the investment portfolio. These SIV securities are currently generating cash to be applied to the securities.

The Montana University System - Workers Compensation Program's share of these investments as of June 30, 2011 and 2010 is \$267,770 and \$880,251, respectively. These are shown as long-term investments on the statement of net assets as of June 30, 2011 and 2010.

MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
NOTES TO FINANCIAL STATEMENTS (Continued)  
June 30, 2011 and 2010

**2. CASH AND INVESTMENTS (Continued)**

Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of the investment or collateral securities that are in the possession of the outside party.

As of June 30, 2011 and 2010, all STIP securities were registered in the nominee name for the Montana Board of Investments and held in the possession of the Bank. According to the STIP Investment Policy, "repurchase agreements will be collateralized by the market value of U.S. Treasury and/or U.S. Agency securities at 102% of the value of the repurchase agreement. Information regarding the collateralization and risk of funds held by the Short Term Investment Pool (STIP) is available in the Board of Investment's comprehensive annual financial report. There is no regulatory oversight for the investment pool, and the pool does not have a credit quality rating. Participants' equity in the pool approximates the fair value of the underlying investments.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Program investment policies do not formally address interest rate risk. In accordance with GASB Statement No. 40, the Program has selected the effective duration method to disclose interest rate risk.

GASB Statement No. 40 defines duration as a measure of the debt investment's exposure to fair value changes arising from changing interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds, prepayments, and variable-rate debt.

**3. SECURITIES LENDING**

The State of Montana Board of Investments has authorized the use of securities lending transactions - loans of debt or equity securities to broker-dealer and other entities for collateral with a corresponding agreement for Board of Investments to return the collateral for the same securities in the future. The Board has contracted with the custodial bank, State Street Bank and Trust (Bank). The Bank is required to maintain collateral equal to 102 percent of the fair value of domestic securities while the securities are on loan. The Board and the Bank split the earnings on security lending activities. The Board retains all rights and risks of ownership during the loan period. Information regarding the Short Term Investment Pool (STIP) securities lending transactions is available in the Board of Investment's comprehensive annual financial report.

**4. RELATED PARTIES**

Certain employees of the campuses of the university system provide services to the Program at no charge. The value of such services has not been determined.

MONTANA UNIVERSITY SYSTEM -  
 WORKERS' COMPENSATION PROGRAM  
**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**June 30, 2011 and 2010**

**5. PUBLIC EMPLOYEES' RETIREMENT SYSTEM**

*Plan Description*

The Public Employees' Retirement System (PERS) is a statewide retirement plan established in 1945 and governed by Title 19, Chapters 2 and 3 of the Montana Code Annotated providing retirement services to substantially all public employees. The PERS is a mandatory multiple-employer, cost-sharing plan administered by the Public Employees' Retirement Division (PERD).

The PERS offers retirement, disability, and death benefits to plan members and their beneficiaries. Benefit eligibility is age 60 with at least five years of service; age 65 regardless of service; or 30 years of service regardless of age. Actuarially reduced benefits may be taken with 25 years of service or at age 50 with at least five years of service. Monthly retirement benefits are determined by taking 1/56 times the number of years of service times the final average salary. Members' rights become vested after five years of service. The authority to establish, amend, and provide cost of living adjustments for the plan is assigned to the State legislature.

The plan is included in a comprehensive annual financial report that includes financial statements and other required supplemental information. The report is available at the following address:

100 North Park Avenue Suite 200, P.O. Box 200131, Helena, MT 59620-0131

*Funding Policy*

Contribution rates for the plan are required and determined by State law. The PERS rates for employees and employers expressed as a percentage of covered payroll, were as follows:

	Employer	Employee	Total
2011	7.17%	6.9%	14.07%
2010	7.17%	6.9%	14.07%
2009	7.04%	6.9%	13.94%

The amounts contributed by the Program to the plan during the years ended June 30, 2011 and 2010, were \$4,623 and \$4,623, respectively.

**6. LEASE AND RENT EXPENSE**

The Program as part of the Office of the Commissioner of Higher Education entered into a ten year lease agreement with Student Assistance Foundation of Montana to lease a portion of office space at the building located on 2500 Broadway, Helena, Montana. The commencement date of the lease was January, 1, 2009. During the years ended June 30, 2011 and 2010, the Program paid rent of \$7,557 and \$7,581, respectively.

MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
NOTES TO FINANCIAL STATEMENTS (Continued)  
June 30, 2011 and 2010

**6. LEASE AND RENT EXPENSE (Continued)**

The following is a schedule by year of minimum future lease payments for the years ended June 30:

2012	\$ 4,271
2013	4,271
2014	4,349
2015	4,348
2016	5,002
Thereafter	<u>15,191</u>
Total minimum future rentals	<u>\$ 37,432</u>

**7. UNPAID CLAIMS LIABILITIES**

As discussed in Footnote 1, the Program establishes actuarial estimated unpaid claims liabilities (undiscounted basis). The estimated unpaid claims incurred but not reported and loss development liability have been adjusted to reflect the actuarial estimates of the ultimate cost of claims. The management of the Program has set the unpaid claims liability at the actuary's best estimate for 2011 and 2010. The following represents changes in the aggregate unpaid claims liabilities for the Program for:

	<u>2011</u>	<u>2010</u>
Total present value of estimated unpaid claim losses at beginning of year	<u>\$ 8,801,000</u>	<u>\$ 7,733,000</u>
Changes in the estimated unpaid claim losses:		
Provision for insured events of the current year	3,608,041	2,959,000
Increase (decrease) in provision for insured events of prior years	<u>(52,739)</u>	<u>256,299</u>
Total incurred claims	<u>3,555,302</u>	<u>3,215,299</u>
Payments (including claims legal defense):		
Claims paid attributable to insured events of current year	742,041	572,486
Claims paid attributable to insured events of prior years	<u>1,830,261</u>	<u>1,574,813</u>
Total payments	<u>2,572,302</u>	<u>2,147,299</u>
Total present value of estimated unpaid claim losses at end of year	<u>\$ 9,784,000</u>	<u>\$ 8,801,000</u>

The estimated liability for workers' compensation claims as of June 30, consist of the following:

	<u>2011</u>	<u>2010</u>
Estimated claims reported but unpaid	\$ 1,404,321	\$ 1,853,714
Estimated claims incurred but not reported and loss development	<u>8,379,679</u>	<u>6,947,286</u>
	<u>\$ 9,784,000</u>	<u>\$ 8,801,000</u>

MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
NOTES TO FINANCIAL STATEMENTS (Continued)  
June 30, 2011 and 2010

**8. OTHER POSTEMPLOYMENT BENEFITS**

A retiree may continue coverage with the Montana University System Employee Group Benefits Plan if the retiree is eligible to receive a State Retirement Benefit from Teacher Retirement System (TRS) or the Public Employee Retirement System (PERS) at the time they leave their employment with the Montana University System. Retirees who are in the Optional Retirement Plan (ORP) (through TIAA-CREF) or any other defined contribution plan must have worked five or more years and be age 50, or have worked 25 years with the Montana University System to be eligible for Retiree insurance benefits.

An eligible Retiree must make arrangements with the Human Resources/Benefits Office to continue coverage as a Retiree on a self-pay basis within 63 days of retirement.

Plan Description

The Montana University System Employee Group Benefits Plan is considered a multiple employer agent plan. The Plan allows retirees to participate, as a group, at a rate that does not cover all of the related costs. This results in the reporting of an "implied rate" subsidy in the related financial statements and footnotes. While this liability is disclosed for financial statement purposes, it does not represent a legal liability of the Program. The Plan is reported as an agency fund. There are no assets or liabilities as only contributions collected and distributions made are reflected in the fund. See the funding policy that follows.

The MUS Group Benefits Plan does not issue a standalone financial report, but is subject to audit as part of the State of Montana's Comprehensive Annual Financial Report (CAFR). A copy of the most recent CAFR can be obtained online at <http://accounting.mt.gov/cafr/default.mcp> or by contacting the Montana Department of Administration, P.O. Box 200102, Helena, MT 59620-0102.

As of June 30, 2011, the number of MUS Worker's Compensation Program active participants in the health insurance plan was 1.

Funding Policy

The MUS Benefits Program funds the post employment benefits on a pay-as-you-go basis from premiums from campuses and retirees. Montana Code Annotated, Title 20, Chapter 25, Part 13 gives authority for establishing and amending the funding policy to the Montana University System.

The Plan's administratively established self-insured retiree medical premiums vary between \$263 and \$982 per month are revised annually. The Plan provides different coinsurance amounts depending on whether members use preferred, non-preferred, or other hospitals. After an annual \$650 deductible for most non-Medicare-eligible retirees, the MUS plan reimburses 75% for the first \$1,300 in medical claims and 100% thereafter. There is an optional \$1,500 deductible plan available to retirees with a reduced premium. After the \$1,500 annual deductible, the Plan pays 75% of the first \$3,000 and 100% thereafter. The Plan automatically reduces claim reimbursement for members eligible for Medicare, even if the member is not enrolled in Medicare.

Annual Other Postemployment Benefit Cost and Contributions

The Program's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with GASB Statement No. 45. The calculated ARC represents an amount that, if funded, would cover normal cost each year and amortize any unfunded actuarial liability over a period not to exceed 30 years. For the fiscal year ended June 30, 2011 and 2010, the Program's annual OPEB cost (expense) of \$3,066 and \$2,941 was equal to the ARC. The actuarial determination was based on plan information as of July 1, 2009.

MONTANA UNIVERSITY SYSTEM -  
 WORKERS' COMPENSATION PROGRAM  
**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**June 30, 2011 and 2010**

**8. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

There are no long-term contracts for contributions to the Plan. Contributions refer to contributions made in relation to ARC. Since MUS does not fund the Plan, no contributions were made.

The following table presents the Workers' Compensation Program OPEB cost for the fiscal years ended June 30, 2011 and 2010, the amount contributed, and changes in the Workers' Compensation Program OPEB plan for fiscal year 2011 and 2010:

	<b>2011</b>	<b>2010</b>
Annual required contribution/OPEB cost	\$ 2,721	\$ 2,721
Interest on net OPEB obligation	345	220
Annual OPEB cost	3,066	2,941
Contributions made	-	-
Increase in net OPEB obligation	3,066	2,941
Net OPEB obligation - beginning of year	7,730	4,789
 Net OPEB obligation - end of year	 \$ 10,796	 \$ 7,730

Actuarial Methods and Assumptions

The projected unit credit funding method was used to determine the cost of the Montana University System Employee Group Benefits Plan. This method's objective is to fund each participant's benefits under the Plan as they accrue. The total benefit to which each participant is expected to become entitled at retirement is categorized into units, each associated with a year of past or future credited service. The actuarial assumptions included, in addition to marital status at retirement, mortality rates and retirement age:

Interest/Discount Rate	4.25%
Payroll Growth Rate	2.50%
Participation	55% of future retirees are assumed to elect medical coverage, 60% of the future retirees who elect coverage and are married are assumed to elect spousal coverage as well
Healthcare Cost Trend Rate-Medical	10.00%
Healthcare Cost Trend Rate-Prescription drugs	9.50%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples includes assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual review and revision as actual results are compared with past expectations, and new estimates are made about the future.

**9. SUBSEQUENT EVENT**

A claim for reimbursement to the Program's excess insurance carrier was made on August 26, 2011 for claims paid in fiscal year 2011. The Program received the reimbursement of approximately \$540,000 from the excess carrier in fiscal year 2012. A reinsurance receivable has been recorded in fiscal year 2011 in the amount of \$511,914 to reflect the amount of claims paid in excess of the insurance limit during fiscal year 2011. Management has evaluated subsequent events through October 31, 2011, the date on which the financial statements were available to be issued.



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Certified Public Accountants and Business Advisors

**INDEPENDENT AUDITORS' REPORT ON  
SUPPLEMENTAL INFORMATION**

To the Legislative Audit Committee  
of the Montana State Legislature  
Helena, Montana

Our report on our audits of the basic financial statements of the Montana University System - Workers' Compensation Program for the years ended June 30, 2011 and 2010 appears on page three. Those audits were made for the purpose of forming an opinion on such financial statements taken as a whole. The supplemental information is information required by the accounting principles generally accepted in the United States of America and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements for the years ended June 30, 2011 and 2010 taken as a whole.

The previous statements of net assets and the related statements of revenues, expenses and changes in net assets, and statements of cash flows were audited in accordance with generally accepted auditing standards as of and for the years ended June 30, 2004 through 2009 (none of which is presented herein) by us and other auditors who expressed an unqualified opinion on those financial statements. In our and their opinions, the supplemental information is fairly stated in all material respects in relation to the basic financial statements from which it has been derived taken as a whole.

***Junkermier, Clark, Campanella, Stevens, P.C.***

Helena, Montana  
October 31, 2011

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
CLAIMS DEVELOPMENT INFORMATION**

The table on the following pages illustrates how the Program's earned revenues (net of excess loss coverage) and investment income compare to related costs of loss (net of loss assumed by excess loss coverage insurers) and other expenses assumed by the Program as of the end of the current accounting period and the prior period. The rows of the table are defined as follows:

- 1 This line shows the total of each period's earned contribution revenues and investment revenues.
- 2 This line shows each period's other operating cost of the Program including overhead and claims expense not allocable to individual claims.
- 3 This line shows the Program's incurred claims and allocated claims adjustment expense (both paid and accrued) as originally reported at the end of the first fiscal period in which the event that triggered coverage under the contract occurred.
- 4 This section of rows shows the cumulative amounts paid as of the end of successive periods for each fiscal period.
- 5 This section of rows shows how each policy period's incurred claims increased or decreased as of the end of successive periods. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
- 6 This line compares the latest reestimated incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy periods mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature fiscal periods.

See the accompanying independent auditors' report on supplemental information.

MONTANA UNIVERSITY SYSTEM - WORKERS' COMPENSATION PROGRAM  
CLAIMS DEVELOPMENT INFORMATION

	Fiscal and Policy Year Ended							
	2004	2005	2006	2007	2008	2009	2010	2011
1. Net earned (required contribution and investment revenues)	\$ 2,273,944	\$ 2,850,849	\$ 3,510,259	\$ 4,153,570	\$ 4,777,099	\$ 4,930,524	\$ 4,758,849	\$ 4,515,064
2. Unallocated expenses	227,267	279,716	263,904	259,412	386,512	460,508	441,977	426,068
3. Estimated incurred claims and expenses, end of policy year	2,174,000	2,366,000	2,453,000	2,600,000	2,693,000	2,922,000	2,959,000	3,608,041
4. Net paid (cumulative) as of:								
End of policy year	551,749	382,154	390,972	367,913	469,399	640,717	572,486	742,041
One year later	1,019,751	1,001,996	910,335	932,787	1,099,932	1,764,405	1,446,724	
Two years later	1,123,504	1,227,600	1,254,242	1,092,644	1,286,205	2,997,006		
Three years later	1,147,508	1,526,088	1,351,046	1,157,520	1,440,632			
Four years later	1,165,362	1,554,903	1,386,285	1,203,059				
Five years later	1,210,361	1,660,121	1,393,297					
Six years later	1,251,309	1,691,861						
Seven years later	1,253,722							
5. Reestimated ceded claims and expenses	-	-	-	-	-	-	-	-
6. Reestimated net incurred claims and expenses								
End of policy year	2,174,000	2,366,000	2,453,000	2,600,000	2,693,000	2,922,000	2,959,000	3,608,041
One year later	2,174,000	2,565,000	2,267,356	2,293,413	2,686,541	3,046,000	3,017,000	
Two years later	2,037,000	2,459,000	2,510,000	2,412,000	2,630,000	3,977,000		
Three years later	1,830,000	2,602,000	2,471,000	2,131,000	2,391,000			
Four years later	1,570,000	2,622,000	2,069,000	1,804,000				
Five years later	1,499,000	2,312,000	1,512,000					
Six years later	1,327,000	1,965,000						
Seven years later	1,284,000							
7. Increase (decrease) in estimated net incurred claims and expenses from end of policy year	(890,000)	(401,000)	(941,000)	(796,000)	(302,000)	1,055,000	58,000	-

See the accompanying independent auditors' report on supplemental information



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Certified Public Accountants and Business Advisors

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Legislative Audit Committee  
of the Montana State Legislature  
Helena, Montana

We have audited the financial statements of Montana University System - Workers' Compensation Program, (an enterprise fund of the State of Montana) as of and for the years ended June 30, 2011, and have issued our report thereon dated October 31, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Montana University System - Workers' Compensation Program's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Montana University System - Workers' Compensation Program's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Montana University System - Workers' Compensation Program's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies, or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as Finding 11-01 to be a material weakness in internal control over financial reporting.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Montana University System - Workers' Compensation Program's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to management of Montana University System - Workers' Compensation Program in a separate letter dated October 31, 2011.

Montana University System - Workers' Compensation Program's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit Montana University System - Workers' Compensation Program's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the audit committee, management, others within the Montana University System - Workers' Compensation Program, and is not intended to be and should not be used by anyone other than these specified parties.

***Junkermier, Clark, Campanella, Stevens, P.C.***

Helena, Montana  
October 31, 2011

**MONTANA UNIVERSITY SYSTEM -  
WORKERS' COMPENSATION PROGRAM  
SCHEDULE OF FINDINGS AND RESPONSES**

Finding 11-01 Accounting for Premium Revenue

Criteria:

The Program's internal control procedures require that reconciliations of the values reported on the premium reports to the values that are transferred to the Program SABHRS be performed in a timely manner.

Condition:

The Program did not perform a reconciliation as required per the program's internal control procedures for the monthly reconciliation of the values reported on the premium reports to the values that are transferred to the Program SABHRS account for one month in fiscal year 2011.

Cause:

The required monthly reconciliation was not performed for one month out of twelve.

Effect:

Untimely reconciliation of the premium revenue led to a material receivable balance and related revenue not being recorded and detected by the Program's internal controls.

Recommendation:

We recommend the Program document their required monthly reconciliation's of the values reported on the member's premium reports to the values that were transferred to the Program SABHRS account.

Client Response:

Montana University System - Workers' Compensation Program concurs with the internal control recommendation and has updated relevant portions of existing procedure to ensure adequate internal controls.

Additional procedures include:

1. OCHE accountant verifies that each premium payment received matches the payroll/premium spreadsheet entry made by the Program Director and enters the IUJ Document number on the spreadsheet when each transaction is successfully completed.
2. Monthly and prior to the books closing at fiscal year end, Financial Manager and Program Director reconcile the Trial Balance Premium Revenues with the payroll/premium totals on the spreadsheet.

MSU-Bozeman has also updated its procedures to ensure that premium payment transactions are completed.



**MONTANA UNIVERSITY SYSTEM**  
**OFFICE OF THE COMMISSIONER OF HIGHER EDUCATION**

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November 15, 2011

Larissa Warren  
Junkermier, Clark, Campanella, Stevens, PC  
PO Box 1164  
Helena, MT 59624

RE: Montana University System - Workers Compensation Program response

Dear Ms. Warren:

On behalf of the MUS Self-Funded Workers' Compensation Program, I wish to express my appreciation to Junkermier, Clark, Campanella, Stevens, P.C. for their work on the financial compliance audit for fiscal year 2011. The audit process is an invaluable tool for our Program. We received an unqualified opinion and have strengthened our internal controls as a result of a recommendation for improvement regarding premium revenue.

Sincerely,

A handwritten signature in blue ink, appearing to read "Leah Tietz".

Leah Tietz  
Director, MUS Self-Funded Workers' Compensation Program



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Certified Public Accountants and Business Advisors

October 31, 2011

To the Legislative Audit Committee  
of the Montana State Legislature  
Helena, Montana

We have audited the financial statements of the business-type activities of Montana University System – Workers’ Compensation Program for the year ended June 30, 2011 and have issued our report thereon dated October 31, 2011. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, and Government Auditing Standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter dated August 25, 2011. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

***Qualitative Aspects of Accounting Policies***

Management has the responsibility for selection and use of appropriate accounting policies. The significant accounting policies used by Montana University System - Workers’ Compensation Program, are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the fiscal year ended June 30, 2011. We noted no transactions entered into by the Program during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was the estimated claims liability.

Management’s estimate of the estimated claims liability is based on an actuarial calculation performed by Milliman, Inc., the Program’s consulting actuaries. We evaluated the key factors and assumptions used to develop the estimated claims liability in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

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### ***Difficulties Encountered in Performing the Audit***

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### ***Corrected and Uncorrected Misstatements***

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. The following material misstatements detected as a result of audit procedures were corrected by management:

- 1) Premium receivable was recorded to reflect premium revenue not yet received by the Program as of June 30, 2011.
- 2) Reinsurance receivable was recorded to reflect the excess insurance recoveries received in fiscal year 2012 for fiscal year 2011 claim payments.

### ***Disagreements with Management***

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### ***Management Representations***

We have requested certain representations from management that are included in the management representation letter dated October 31, 2011.

### ***Management Consultations with Other Independent Accountants***

In some cases, management may decide to consult with other accountants about auditing and accounting Montana University System - Workers' Compensation Program matters, similar to obtaining a "second opinion" on certain situations. If a consultant involves application of an accounting principle to the Program's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### ***Other Audit Findings or Issues***

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Program's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

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***Other matters***

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the Committee and management of Montana University System - Workers' Compensation Program, and is not intended to be and should not be used by anyone other than these specified parties.

***Junkermier, Clark, Campanella, Stevens, PC***

Helena, Montana