

**Program Budget Comparison**

The following table summarizes the total proposed budget by year, type of expenditure, and source of funding.

Program Budget Comparison								
Budget Item	Base Fiscal 2014	Approp. Fiscal 2015	Budget Fiscal 2016	Budget Fiscal 2017	Biennium Fiscal 14-15	Biennium Fiscal 16-17	Biennium Change	Biennium % Change
FTE	83.04	83.04	83.18	83.17	83.04	83.17	0.13	0.16 %
Personal Services	4,668,467	4,962,980	5,069,275	5,064,901	9,631,447	10,134,176	502,729	5.22 %
Operating Expenses	2,100,742	2,245,812	2,271,196	2,277,055	4,346,554	4,548,251	201,697	4.64 %
Equipment & Intangible Assets	388,948	252,248	257,108	257,108	641,196	514,216	(126,980)	(19.80)%
Grants	390,000	437,605	437,600	437,600	827,605	875,200	47,595	5.75 %
<b>Total Costs</b>	<b>\$7,548,157</b>	<b>\$7,898,645</b>	<b>\$8,035,179</b>	<b>\$8,036,664</b>	<b>\$15,446,802</b>	<b>\$16,071,843</b>	<b>\$625,041</b>	<b>4.05 %</b>
State/Other Special Rev. Funds	7,407,592	7,723,487	7,878,744	7,880,339	15,131,079	15,759,083	628,004	4.15 %
Federal Spec. Rev. Funds	140,565	175,158	156,435	156,325	315,723	312,760	(2,963)	(0.94)%
<b>Total Funds</b>	<b>\$7,548,157</b>	<b>\$7,898,645</b>	<b>\$8,035,179</b>	<b>\$8,036,664</b>	<b>\$15,446,802</b>	<b>\$16,071,843</b>	<b>\$625,041</b>	<b>4.05 %</b>

**Program Description**

The Parks Division is responsible for conserving the scenic, historic, archeological, scientific, and recreational resources of the state for public use and enjoyment. The program includes 55 parks and 13 affiliated lands such as rifle ranges, as well as recreation sites managed by local and federal agencies. Other programs administered by the division include motorized and non-motorized trail grants and local government recreation grants.

**Program Highlights**

<b>Parks Division Major Budget Highlights</b>
<ul style="list-style-type: none"> <li>• The proposed budget is a biennial increase of 4.0% or \$600,000</li> <li>• Increases are attributable to:                         <ul style="list-style-type: none"> <li>◦ Requests for additional operational support</li> <li>◦ 3.0 FTE to provide onsite customer support at parks and visitor centers.</li> </ul> </li> </ul>
<b>Major LFD Issues</b>
<ul style="list-style-type: none"> <li>• Requests for operational adjustments may not be sufficient to keep up with repairs and maintenance.</li> </ul>

**Program Discussion -**

The following table highlights the differences between the FY 2015 appropriations as shown in the main table and the FY 2015 legislative appropriations used for purposes of the budget base.

FY 2015 Appropriation Transactions - Department of Fish, Wildlife & Parks								
Program	Legislative Approp	Legislative App OTO	Cons Bien Approp	House Adj	Operating Plan	Prog Trans	Reorgs	Total Executive Implementation
06 PARKS	\$8,254,219	\$300,000					(\$329,984)	\$7,898,645
06 PARKS							(114,840)	
06 PARKS							(\$750)	
06 PARKS					(\$17,300)			
06 PARKS					(35,654)			
06 PARKS					(12,770)			
06 PARKS					(3,459)			
06 PARKS					17,300			
06 PARKS					35,654			
06 PARKS					12,770			
06 PARKS					3,459			
06 PARKS				(\$89,053)				
06 PARKS				89,053				
06 PARKS				(19,125)				
06 PARKS				19,125				
06 PARKS				(2,832)				
06 PARKS				(17,171)				
06 PARKS				11,500				
06 PARKS				8,503				
06 PARKS				(3,327)				
06 PARKS				3,327				
06 PARKS			(\$210,000)					
<b>Program Total</b>	<b>\$8,254,219</b>	<b>\$300,000</b>	<b>(\$210,000)</b>	<b>-</b>	<b>-</b>	<b>(\$750)</b>	<b>(\$444,824)</b>	<b>\$7,898,645</b>

The difference between the legislative appropriation and the executive implementation is due to the consolidation of the snowmobile equipment biennial appropriation, a small program transfer and the transfer of 3.0 FTE to the Enforcement Division and 2.0 FTE to the Department Management Division as part of the reorganization.

**Comparison of FY 2014 Actuals to FY 2015 Appropriations**

The Parks Division expended \$7.6 million in FY 2014, or 94.3% of the 2015 legislative budget.

**Funding**

The following table shows proposed program funding by source from all sources of authority.

Department of Fish, Wildlife & Parks, 06-Parks Division Funding by Source of Authority						
Funds	HB2	Non-Budgeted Proprietary	Statutory Appropriation	Total All Sources	% Total All Funds	
General Fund	0	0	0	0	0.00 %	
02051 Private Contracts & Grants	0	0	0	0	0.00 %	
02213 Off Highway Vehicle Gas Tax	262,770	0	0	262,770	1.48 %	
02238 Off-Hwy Vehicle Acct (Coned)	0	0	0	0	0.00 %	
02239 Off Hwy Vehicle Acct (Parks)	56,208	0	0	56,208	0.32 %	
02273 Motorboat Fees	152,776	0	0	152,776	0.86 %	
02274 FWP Accommodations Tax	0	0	2,030,757	2,030,757	11.42 %	
02328 OHV Gas Tax - Con Ed	36,414	0	0	36,414	0.20 %	
02330 Snowmobile Fuel Tax-Con Ed	201,922	0	0	201,922	1.14 %	
02331 Motorboat Certification-Parks	40,562	0	0	40,562	0.23 %	
02332 Snowmobile Registration-Parks	476,048	0	0	476,048	2.68 %	
02407 Snowmobile Fuel Tax	1,072,229	0	0	1,072,229	6.03 %	
02408 Coal Tax Trust Account	1,260,328	0	0	1,260,328	7.08 %	
02411 State Parks Miscellaneous	9,428,955	0	0	9,428,955	53.00 %	
02412 Motorboat Fuel Tax	2,770,871	0	0	2,770,871	15.58 %	
<b>State Special Total</b>	<b>\$15,759,083</b>	<b>\$0</b>	<b>\$2,030,757</b>	<b>\$17,789,840</b>	<b>95.63 %</b>	
03097 Fedl Fish(W/B) Wildlife(P/R)	295,561	0	0	295,561	94.50 %	
03403 Misc. Federal Funds	17,199	0	0	17,199	5.50 %	
<b>Federal Special Total</b>	<b>\$312,760</b>	<b>\$0</b>	<b>\$0</b>	<b>\$312,760</b>	<b>1.68 %</b>	
06068 MFWP Visitor Services	0	500,474	0	500,474	100.00 %	
<b>Proprietary Total</b>	<b>\$0</b>	<b>\$500,474</b>	<b>\$0</b>	<b>\$500,474</b>	<b>2.69 %</b>	
<b>Total All Funds</b>	<b>\$16,071,843</b>	<b>\$500,474</b>	<b>\$2,030,757</b>	<b>\$18,603,074</b>		

The parks division is funded with light vehicle registration fees as well as fuel taxes, recreational vehicle registration fees, and some coal tax dollars. This division does not utilize GLA due to federal regulations.

<b>LFD ISSUE</b>	<u>Future funding</u>
	This program supports the operation and maintenance of parks and affiliated lands. This budget does not include any cost for operation and maintenance for parks under development or in need of major improvements.

**Budget Summary by Category**

The following summarizes the total budget utilizing the FY 2015 Legislative base, present law adjustments, and new proposals.

Budget Item	-----General Fund-----				-----Total Funds-----			
	Leg. Budget Fiscal 2016	Leg. Budget Fiscal 2017	Leg. Biennium Fiscal 16-17	Percent of Budget	Leg. Budget Fiscal 2016	Leg. Budget Fiscal 2017	Leg. Biennium Fiscal 16-17	Percent of Budget
2015 Budget	0	0	0	0.00 %	8,254,219	8,254,219	16,508,438	0.00 %
PL Adjustments	0	0	0	0.00 %	(219,040)	(217,555)	(436,595)	0.00 %
New Proposals	0	0	0	0.00 %	0	0	0	0.00 %
<b>Total Budget</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>		<b>\$8,035,179</b>	<b>\$8,036,664</b>	<b>\$16,071,843</b>	

**Present Law Adjustments -**

The "Present Law Adjustments" table shows the changes from FY 2015 legislative appropriation to the budget proposed by the executive. PSPL adjusts all personal services. LGPL provides for adjustments to other expenditures such as operating

expenses. Each is discussed in the narrative that follows. Total funds in the Present Law Adjustments table do not include proprietary funds budgeted in House Bill 2.

Present Law Adjustments										
-----Fiscal 2016-----						-----Fiscal 2017-----				
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 98 - LEG. Personal Services Present Law	0.00	0	(468,404)	(16,086)	(484,490)	0.00	0	(472,008)	(16,856)	(488,864)
DP 99 - LEG. Present Law	0.00	0	268,087	(2,637)	265,450	0.00	0	273,286	(1,977)	271,309
<b>Grand Total All Present Law Adjustments</b>	<b>0.00</b>	<b>\$0</b>	<b>(\$200,317)</b>	<b>(\$18,723)</b>	<b>(\$219,040)</b>	<b>0.00</b>	<b>\$0</b>	<b>(\$198,722)</b>	<b>(\$18,833)</b>	<b>(\$217,555)</b>

DP 98 - LEG. Personal Services Present Law -

The Personal Services Present Law Adjustments (PSPL) in the table below includes all present law adjustments related to personal services, including statewide present law personal services adjustments. This adjustment has been broken out by some of its component parts for a more detailed understanding of the adjustments. FY 2016 and FY 2017 contain the reductions in FTE made by the executive to implement the boilerplate language in HB 2.

Personal Services Present Law Adjustments					
FY 2016					
	FTE	General Fund	State Special	Federal Special	Total Funds
CP 98 PSPL Item					
State Share Health Insurance	80.18	-	\$37,861	\$1,106	\$38,967
Executive Implementation of 2015 Pay Increase		-	80,273	2,320	82,594
Fully Fund 2015 Legislatively Authorized FTE		-	97,120	2,318	99,438
Other	3.00	-	(683,659)	(21,830)	(705,489)
<b>Personal Services Present Law Adjustments</b>	<b>83.18</b>	<b>-</b>	<b>(\$468,404)</b>	<b>(\$16,086)</b>	<b>(\$484,490)</b>
FY 2017					
	FTE	General Fund	State Special	Federal Special	Total Funds
CP 98 PSPL Item					
State Share Health Insurance	80.17	0	\$37,857	\$1,106	\$38,963
Executive Implementation of 2015 Pay Increase		0	80,274	2,320	82,594
Fully Fund 2015 Legislatively Authorized FTE		0	97,120	2,318	99,438
Other	3.00	0	(687,258)	(22,600)	(709,858)
<b>Personal Services Present Law Adjustments</b>	<b>83.17</b>	<b>0</b>	<b>(\$472,008)</b>	<b>(\$16,856)</b>	<b>(\$488,864)</b>

The other portion includes an adjustment for 3.0 FTE for park rangers and administrative staff and offset by longevity, retirement adjustments and the refilling of vacant positions.

<b>LFD COMMENT</b>	<p><u>New FTE</u></p> <p>The executive requested 3.0 FTE to provide frontline customer support at parks and visitor centers statewide. This requests is for \$141,000 in state special revenue.</p>
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DP 99 - LEG. Present Law -

The following table outlines various components of the changes included in the LGPL adjustments.

Legislative Adjustments	Present	Law	FY 2016			
			General Fund	State Special	Federal Special	Total Funds
CP 99 Item						
Parks Operational Increase			\$0	\$98,000	\$0	\$98,000
Adjustments for base operations			-	84,500	-	84,500
Other			-	85,587	(2,637)	82,950
<b>Legislative Adjustments</b>	<b>Present</b>	<b>Law</b>	<b>\$0</b>	<b>\$268,087</b>	<b>(\$2,637)</b>	<b>\$265,450</b>
FY 2017						
CP 99 Item	Present	Law	General Fund	State Special	Federal Special	Total Funds
Parks Operational Increase			\$0	\$98,000	\$0	\$98,000
Adjustments for base operations			-	84,500	-	84,500
Other			-	90,786	(1,977)	88,809
<b>Legislative Adjustments</b>	<b>Present</b>	<b>Law</b>	<b>\$0</b>	<b>\$273,286</b>	<b>(\$1,977)</b>	<b>\$271,309</b>

The executive is requesting \$98,000 state special revenue for increased operational costs in state parks. This is due to increased visitation, rising utility costs, repairs and general maintenance. The \$84,500 state special revenue request is to restore funding that was not utilized in FY 2014. The remainder is due to reinstatement of the biennial appropriation for trail groomers, support for the requested 3.0 FTE (see DP 98) and offsets for fixed costs and inflation/deflation.

<b>LFD ISSUE</b>	<p><u>FY 2015 Legislative Appropriations</u></p> <p>The legislature is starting from the FY 2015 appropriations; the \$84,500 base adjustment is not necessary. The authority is contained in FY 2015 and will carry through to FY 2016 and 2017 unless adjusted by the legislature.</p>
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**Other Issues -**

**Fund 06068 - Enterprise Account**

*Proprietary Program Description*

Section 23-1-105 (5), MCA, authorizes the Parks Division of Montana Fish, Wildlife and Parks to establish an enterprise fund for the purpose of managing state park visitor services revenue.

The fund is used by the department to provide inventory through purchase, production, or donation and for the sale of educational, commemorative, and interpretive merchandise and other related goods and services at department sites and facilities.

The fund was established primarily to better manage Montana State Parks visitor centers that sell books, clothing, and commemorative items at parks like First Peoples Buffalo Jump, Makoshika, and Chief Plenty Coups as well as parks that sell items like firewood and ice. Monies generated go back into the purchase of inventory and also the improvement of

visitor services in state parks and FWP overall.

*Revenues and Expenses*

Revenues are generated by the sales of interpretive and educational merchandise at park visitor centers and regional offices. The expenses associated with the enterprise fund include personal services, office supplies, merchandising materials, and the purchase of inventory to replenish stock.

In FY 2014, this fund accounted for \$233,379 of earned revenue, \$184,038 of expenditures, and a fund balance in the amount of \$431,920.

*Rates and Rate Explanation*

A markup of 40% - 50% on goods sold is applied to ensure sufficient revenues are collected to cover expenses.

*Changes in Level of Fees and Charges*

There are no changes in fees.

*Projected Fund Balance, Including Cash Fluctuations*

The objective is to maintain a fund balance as compared to the FY2014 base year fund balance. The cash balances are highest in the winter after the parks season ends and lowest in the spring when stock is purchased to replenished inventory.

2017 Biennium Report on Internal Service and Enterprise Funds							
Agency # 52010	Agency Name: Department of Fish, Wildlife & Parks			Program Name: Parks Division			
	<b>Fund</b>	<b>Fund Name</b>					
	06068	MFWP Visitor Services					
		Actual FY12	Actual FY13	Actual FY14	Budgeted FY15	Budgeted FY16	Budgeted FY17
<b>Operating Revenues:</b>							
Fee and Charges							
	Fee Revenue A	185,769	197,877	238,014	240,000	245,000	250,000
	Other Operating Revenue	627	593	361	-	-	-
	<b>Total Operating Revenues</b>	<b>186,396</b>	<b>198,470</b>	<b>238,375</b>	<b>240,000</b>	<b>245,000</b>	<b>250,000</b>
<b>Expenses:</b>							
	Personal Services	4,744	14,140	6,237	52,015	55,000	55,000
	Other Operating Expenses	148,959	147,092	175,649	198,750	200,000	200,000
	<b>Total Operating Expenses</b>	<b>153,703</b>	<b>161,232</b>	<b>181,886</b>	<b>250,765</b>	<b>255,000</b>	<b>255,000</b>
	<b>Operating Income (Loss)</b>	<b>32,693</b>	<b>37,238</b>	<b>56,489</b>	<b>(10,765)</b>	<b>(10,000)</b>	<b>(5,000)</b>
Nonoperating Revenues:							
Nonoperating Expenses:							
	<b>Total Nonoperating Revenues (Expenses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
	<b>Income (Loss) Before Contributions and Transfers</b>	<b>32,693</b>	<b>37,238</b>	<b>56,489</b>	<b>(10,765)</b>	<b>(10,000)</b>	<b>(5,000)</b>
	<b>Change in Net Position</b>	<b>32,693</b>	<b>37,238</b>	<b>56,489</b>	<b>(10,765)</b>	<b>(10,000)</b>	<b>(5,000)</b>
	<b>Beginning Net Position - July 1</b>	<b>314,223</b>	<b>346,916</b>	<b>384,154</b>	<b>440,643</b>	<b>429,878</b>	<b>419,878</b>
	Change in Net Position	32,693	37,238	56,489	(10,765)	(10,000)	(5,000)
	<b>Ending Net Position - June 30</b>	<b>346,916</b>	<b>384,154</b>	<b>440,643</b>	<b>429,878</b>	<b>419,878</b>	<b>414,878</b>
<b>Net Position (Fund Balance) Analysis</b>							

*Working Capital and Fees Commensurate Analysis*

The program objective is to maintain fees commensurate with costs by using a markup rate on goods for resale that is sufficient to cover costs.