

Program Budget Comparison

The following table summarizes the total Legislative budget by year, type of expenditure, and source of funding.

Program Budget Comparison								
Budget Item	Base Fiscal 2014	Approp. Fiscal 2015	Legislative Budget 2016	Legislative Budget 2017	Biennium Fiscal 14-15	Biennium Fiscal 16-17	Biennium Change	Biennium % Change
FTE	367.40	367.40	353.65	353.65	367.40	353.65	(13.75)	(3.74)%
Personal Services	20,934,776	21,797,260	22,396,148	22,381,857	42,732,036	44,778,005	2,045,969	4.79%
Operating Expenses	5,279,480	5,626,100	5,950,526	5,994,582	10,905,580	11,945,108	1,039,528	9.53%
Equipment & Intangible Assets	0	32,220	0	0	32,220	0	(32,220)	(100.00)%
Grants	6,813,280	6,781,002	6,813,280	6,813,280	13,594,282	13,626,560	32,278	0.24%
Benefits & Claims	32,389,511	34,322,496	36,304,079	38,314,508	66,712,007	74,618,587	7,906,580	11.85%
Transfers	238,091	0	238,091	238,091	238,091	476,182	238,091	100.00%
Debt Service	1,158	1,527	1,158	1,158	2,685	2,316	(369)	(13.74)%
Total Costs	\$65,656,296	\$68,560,605	\$71,703,282	\$73,743,476	\$134,216,901	\$145,446,758	\$11,229,857	8.37%
General Fund	35,852,945	36,898,108	39,742,403	41,410,812	72,751,053	81,153,215	8,402,162	11.55%
State/Other Special Rev. Funds	1,898,011	2,037,584	1,897,614	1,897,614	3,935,595	3,795,228	(140,367)	(3.57)%
Federal Spec. Rev. Funds	27,905,340	29,624,913	30,063,265	30,435,050	57,530,253	60,498,315	2,968,062	5.16%
Total Funds	\$65,656,296	\$68,560,605	\$71,703,282	\$73,743,476	\$134,216,901	\$145,446,758	\$11,229,857	8.37%

Program Description

The purpose of the Child and Family Services Division (CFSD) is to keep children safe and families strong. In pursuit of this goal, the division administers child protective services, child abuse and neglect services, family reunification and preservation services, and domestic violence programs, among others.

CFSD comprises three bureaus and five administrative regions that are advised by local family services advisory councils. The five regions are: Eastern, North Central, South Central, South Western, and Western. Additionally, there is a sixth "interstate" region.

Program Highlights

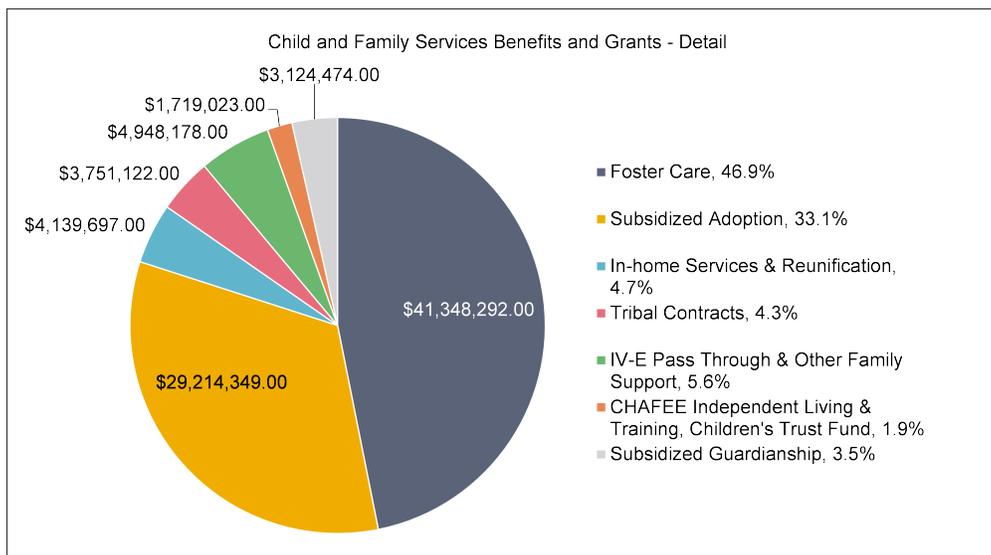
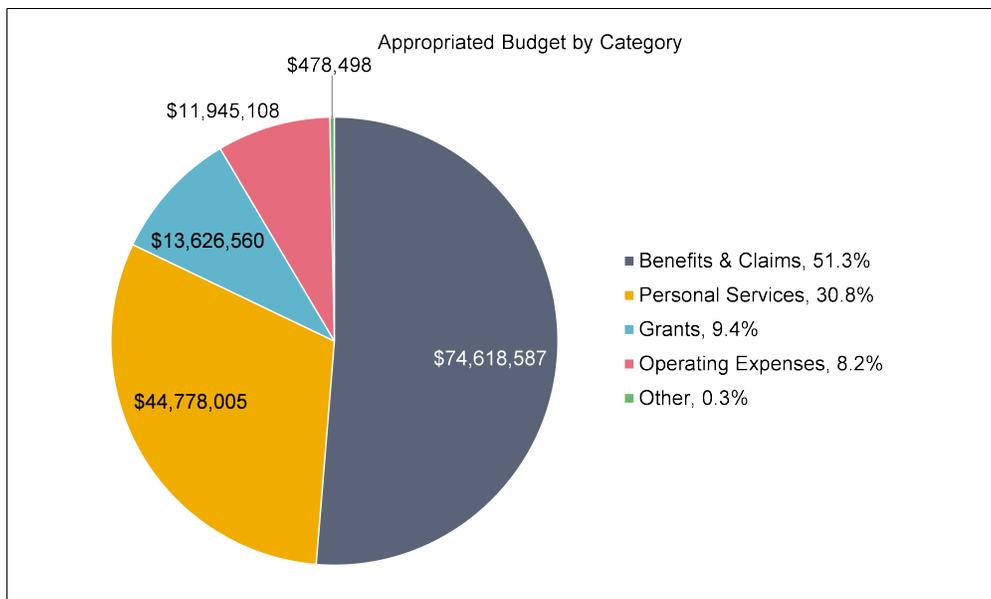
Child and Family Services Division Major Budget Highlights
<ul style="list-style-type: none"> • The 2017 biennial appropriations increased by 7.1% or approximately \$9.6 million in total funds over the 2015 biennium • Major increases to the budget include the following (in biennial amounts): <ul style="list-style-type: none"> ◦ Anticipated foster care caseload increases - \$5.4 million ◦ Restricted provider rate increases of 2.0% in each year of the biennium - \$1.2 million ◦ Inclusion of funding originally requested in HB 305 for the Safe Child Initiative - \$4.4 million • Total increases are primarily general fund (\$7.7 million) with small reductions in state special funds (\$0.6 million) and additional increases in federal funds (\$2.2 million)

Program Narrative

The legislature approved an increase in total funds of \$11.5 million for the 2017 biennium as compared to the 2015 biennium appropriation. This increase is primarily in general fund and is driven by increasing caseloads and inclusion of funding for the Safe Child Initiative (originally HB 305). The only aspect of the executive request not funded by the legislature was an increase in holiday and overtime pay which was funded at 50% of the requested amount.

Primary Expenditures

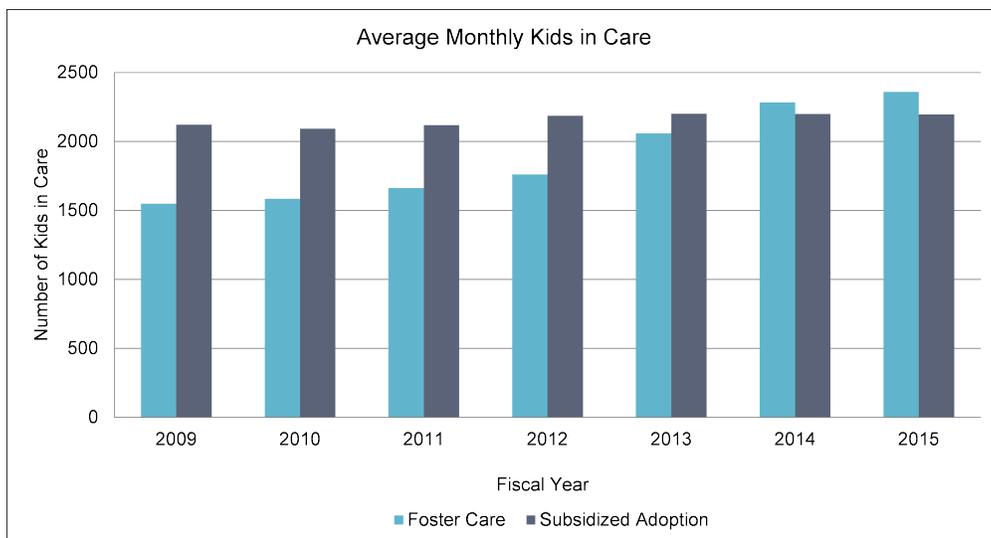
Benefits and grants compose 82.1% of the legislatively approved budget for CFSD as seen in the top figure. These funds support foster care, subsidized adoption, subsidized guardianship, and a number of other programs promoting children's safety and family unity. The breakdown of benefit and grant funding can be seen in the bottom figure.



Personal services and operations costs support the field staff in five regional offices, centralized intake (all general fund), and administration. These functions account for 39.0% of the legislative budget.

Caseload

The figure below charts the average number of children in care by fiscal year for the foster care and subsidized adoption programs. Subsidized adoption cases have remained relatively stable. However, FY 2013 and FY 2014 have seen rapid growth in foster care caseload. Most of this has occurred in region 1 in the east which encompasses the Bakken area. At this time, it is expected that the current trends will continue.



The benefits appropriation reflects the continuation of these rates of growth: a slower rate of growth in the subsidized adoption caseload, and a faster rate of growth in the foster care caseload.

Safe Child Initiative (HB 305)

The Safe Child Initiative (HB 305) was originally introduced as a cat and dog bill rather than including funding in HB 2. HB 305 was heavily amended in the House Health and Human Services committee with much of the funding removed. Senate Finance and Claims amended the funds into HB 2 that had been amended out of 305 and included contingency language to add the remaining funds to HB 2 if HB 305 was not passed and approved. HB 305 was eventually tabled, and therefore the contingency appropriation is triggered though the additional \$1.0 million general fund is not included in the tables in this document. The appropriation is intended to support movement toward accreditation for Montana's child and family services, maintenance of staffing levels at established caseload standards, restructurization of the rate matrix for services, coordination with county health departments for in-home services, and implementation of an electronic records management and case management system.

Funding

The following table shows program funding by source from all sources of authority.

Economic Security Services Branch, 03-Child & Family Services Division Funding by Source of Authority						
Funds	HB2	Non-Budgeted Proprietary	Statutory Appropriation	Total All Sources	% Total All Funds	
01100 General Fund	81,153,215	0	0	81,153,215	55.75 %	
02089 Child Abuse & Neglect Program	0	0	0	0	0.00 %	
02187 Child Support State Share	0	0	0	0	0.00 %	
02209 Third Party Contributions-F.C.	3,612,060	0	0	3,612,060	92.02 %	
02375 6901-02 Indrct Activity Prog 02	0	0	0	0	0.00 %	
02473 Assault Intervention & Trtmnt	169,002	0	0	169,002	4.31 %	
02483 Adoption Services / SA	0	0	130,000	130,000	3.31 %	
02496 Family Preservation Conference	14,166	0	0	14,166	0.36 %	
State Special Total	\$3,795,228	\$0	\$130,000	\$3,925,228	2.70 %	
03109 TANF Benefits	3,952,878	0	0	3,952,878	6.53 %	
03185 CASEWORKER VISITS	0	0	0	0	0.00 %	
03224 Access & Visitation Grt 93.597	191,100	0	0	191,100	0.32 %	
03458 6901 - Chafee - ETV 93.599	353,952	0	0	353,952	0.59 %	
03522 93.556 - Family Preservation	1,619,492	0	0	1,619,492	2.68 %	
03526 93.643 - Child Justice	199,296	0	0	199,296	0.33 %	
03529 IV-E Guardianship	1,340,900	0	0	1,340,900	2.22 %	
03530 6901-Foster Care 93.658	19,044,227	0	0	19,044,227	31.48 %	
03531 6901-Subsidized Adopt 93.659	15,382,980	0	0	15,382,980	25.43 %	
03532 93.669 - Child Abuse	276,113	0	0	276,113	0.46 %	
03533 93.671 - Domestic Violence	1,579,890	0	0	1,579,890	2.61 %	
03534 93.672 - Child Abuse Challenge	0	0	0	0	0.00 %	
03536 93.674 - IV-E Independent Livi	1,097,629	0	0	1,097,629	1.81 %	
03593 03 Indirect Activity Prog 03	15,459,858	0	0	15,459,858	25.55 %	
03964 Adoption Incentive Funds	0	0	0	0	0.00 %	
Federal Special Total	\$60,498,315	\$0	\$0	\$60,498,315	41.56 %	
Proprietary Total	\$0	\$0	\$0	\$0	0.00 %	
Total All Funds	\$145,446,758	\$0	\$130,000	\$145,576,758		

This division is funded from a variety of sources and funding and federal matching rates vary by function. Some costs are allocated among funding sources through a federally approved cost allocation plan that includes a random moment in time study of social worker activities, among other factors. General fund comprises 55.75% of the proposed biennial budget, federal funds make up 41.56%, and the remaining 2.7% is state special revenue.

Budget Summary by Category

The following summarizes the total budget utilizing the FY 2015 legislative base, present law adjustments, and new proposals.

Budget Item	-----General Fund-----				-----Total Funds-----			
	Leg. Budget Fiscal 2016	Leg. Budget Fiscal 2017	Leg. Biennium Fiscal 16-17	Percent of Budget	Leg. Budget Fiscal 2016	Leg. Budget Fiscal 2017	Leg. Biennium Fiscal 16-17	Percent of Budget
	2015 Budget	36,748,590	36,748,590	73,497,180	90.57 %	68,104,556	68,104,556	136,209,112
PL Adjustments	1,517,642	2,903,221	4,420,863	5.45 %	1,339,344	2,988,445	4,327,789	2.98 %
New Proposals	1,476,171	1,759,001	3,235,172	3.99 %	2,259,382	2,650,475	4,909,857	3.38 %
Total Budget	\$39,742,403	\$41,410,812	\$81,153,215		\$71,703,282	\$73,743,476	\$145,446,758	

Present Law Adjustments

The "Present Law Adjustments" table shows the adopted changes from the FY 2015 legislative appropriation. Each is discussed in the narrative that follows.

Present Law Adjustments										
-----Fiscal 2016-----					-----Fiscal 2017-----					
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 101 - Personal Services to 2014 Levels	0.00	383,373	(2,179)	(836,666)	(455,472)	0.00	645,500	(2,179)	(1,113,084)	(469,763)
DP 102 - General Operations to 2014 Levels	0.00	(677,774)	(287,919)	610,554	(355,139)	0.00	(682,562)	(287,919)	615,522	(354,959)
DP 515 - State Share Health Insurance	0.00	118,620	37	53,217	171,874	0.00	118,620	37	53,217	171,874
DP 520 - Fully Fund 2015 Legislatively Authorized FTE	0.00	37,737	0	33,942	71,679	0.00	37,737	0	33,942	71,679
DP 525 - Fixed Costs	0.00	(71,874)	0	(35,440)	(107,314)	0.00	(71,874)	0	(35,440)	(107,314)
DP 527 - Inflation/Deflation	0.00	(92,200)	(6)	(45,426)	(137,632)	0.00	(87,204)	(6)	(42,955)	(130,165)
DP 300444 - Statewide 4% FTE Reduction - Program 3	(13.75)	0	0	0	0	(13.75)	0	0	0	0
DP 303100 - Foster Care FMAP Adjustment	0.00	54,311	0	(54,311)	0	0.00	74,225	0	(74,225)	0
DP 303101 - Subsidized Adoption FMAP Adjustment	0.00	108,026	0	(108,026)	0	0.00	147,636	0	(147,636)	0
DP 303102 - Guardianship FMAP Adjustment	0.00	5,832	0	(5,832)	0	0.00	7,970	0	(7,970)	0
DP 303200 - Foster Care Caseload	0.00	1,579,536	0	645,162	2,224,698	0.00	2,248,455	0	918,383	3,166,838
DP 303201 - Subsidized Adoption Caseload	0.00	(285,373)	0	(309,155)	(594,528)	0.00	(44,905)	0	(48,647)	(93,552)
DP 303202 - Guardianship Caseload	0.00	170,140	0	163,467	333,607	0.00	260,012	0	249,815	509,827
DP 303300 - CFSD Overtime and Holiday Pay	0.00	69,747	0	1,832	71,579	0.00	69,747	0	1,832	71,579
DP 303500 - Leased Vehicles	0.00	24,312	0	10,420	34,732	0.00	24,312	0	10,420	34,732
DP 303600 - CFS Private Lease Adjustment	0.00	56,131	0	25,129	81,260	0.00	81,356	0	36,313	117,669
DP 303700 - CFS Cost Allocation Administration	0.00	37,098	0	(37,098)	0	0.00	74,196	0	(74,196)	0
Grand Total All Present Law Adjustments	(13.75)	\$1,517,642	(\$290,067)	\$111,769	\$1,339,344	(13.75)	\$2,903,221	(\$290,067)	\$375,291	\$2,988,445

***Total Funds" amount includes funding from sources other than General Fund, State Special, or Federal Special (i.e. Proprietary).

DP 101 - Personal Services to 2014 Levels -

The legislature approved a reduction in funds in each year of the biennium to fund personal services at the current usage level; this covers changes such as longevity, workers compensation rates, and various other adjustments.

DP 102 - General Operations to 2014 Levels -

The legislature approved a reduction in funds in each year of the biennium to fund program operations at the current usage level; operational expenses are currently lower than anticipated by the FY 2015 appropriation.

DP 515 - State Share Health Insurance -

The legislature provided appropriation authority for the state share of health insurance rates as adopted by the 2013 Legislature.

DP 520 - Fully Fund 2015 Legislatively Authorized FTE -

The legislature provided appropriation authority to restore personal services funding to create a vacancy savings rate of zero.

DP 525 - Fixed Costs -

The legislature adopted proprietary rates for fixed costs charged to state agencies for services such as information technology or rent and grounds maintenance within the capitol complex. Rates for messenger services, legislative audit, grounds maintenance, records management, agency legal costs, and the statewide cost allocation plan were adopted as proposed by the executive. The legislature lowered proprietary rates for warrant writer, payroll services, SABHRS, SITSD fees, and rent. The legislature increased insurance premiums to provide for increased costs of claims and to establish a reserve for the insurance fund.

DP 527 - Inflation/Deflation -

The legislature adopted inflation/deflation factors for budgeted expenditures such as food or electricity. The legislature concurred with the executive on the factors with the exception of gasoline, aviation gasoline, diesel fuel, and jet fuel. For these factors the legislature further deflated costs to align the budget with more current information on declining prices of oil and gas projected to continue into the 2017 biennium.

DP 300444 - Statewide 4% FTE Reduction - Program 3 -

FY 2016 and FY 2017 contain any reductions in FTE made by the executive to implement the boilerplate language in HB 2. Though intended by the legislature, the FY 2014 and FY 2015 FTE levels do not reflect this language.

DP 303100 - Foster Care FMAP Adjustment -

The legislature approved a funding switch consistent with the change in the Federal Medical Assistance Percentage (FMAP). The biennial funding increases general fund by \$128,566 and includes a corresponding decrease in federal funds. The total cost for the program does not change.

DP 303101 - Subsidized Adoption FMAP Adjustment -

The legislature approved a funding switch consistent with the change in the Federal Medical Assistance Percentage (FMAP). The biennial funding increases general fund by \$255,662 and includes a corresponding decrease in federal funds. The total cost for the program does not change.

DP 303102 - Guardianship FMAP Adjustment -

The legislature approved a funding switch consistent with the change in the Federal Medical Assistance Percentage (FMAP). The biennial funding increases general fund by \$13,802 and includes a corresponding decrease in federal funds. The total cost for the program does not change.

DP 303200 - Foster Care Caseload -

The legislature appropriated \$5,391,536 total funds over the biennium, including general fund of \$1,579,536 in FY 2016 and \$2,248,455 in FY 2017 to fund the projected increases in the number of children entering foster care.

DP 303201 - Subsidized Adoption Caseload -

The legislature approved a reduction of \$688,080 total funds over the biennium to align with the projected number of finalized adoptions and the average cost per day for the Subsidized Adoption Program.

DP 303202 - Guardianship Caseload -

The legislature appropriated \$843,434 total funds over the biennium, including general fund of \$170,140 in FY 2016 and \$260,012 in FY 2017 to fund the projected increases in the number of finalized guardianships and the average cost per day in the Subsidized Guardianship Program.

DP 303300 - CFSD Overtime and Holiday Pay -

The legislature approved funding to support overtime and holiday pay for workers in the Child and Family Services division. This increase was funded at half of that requested by the executive.

DP 303500 - Leased Vehicles -

The legislature appropriated \$69,464 total funds for the biennium, including \$24,312 per year in general fund and \$10,420 per year in federal funds to increase the CFSD leased vehicle fleet as the number of children in care rises.

DP 303600 - CFS Private Lease Adjustment -

The legislature appropriated \$198,929 in total funds over the biennium, including general fund of \$56,131 in FY 2016 and \$81,356 in FY 2017 to maintain existing services for child protection in the Eastern region in the Child and Family Services Division.

DP 303700 - CFS Cost Allocation Administration -

The legislature approved a funding switch consistent with the change in the allowable federal percentage of cost-allocated administration expenses. This results in additional \$111,294 of general fund over the biennium with offsetting federal funds reductions. The total cost for the program does not change.

New Proposals

The "New Proposals" table shows the adopted changes from the FY 2015 legislative appropriation. Each is discussed in the narrative that follows.

New Proposals	-----Fiscal 2016-----					-----Fiscal 2017-----				
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 303110 - Safe Child Initiative (Biennial)	0.00	1,000,000	0	675,000	1,675,000	0.00	1,000,000	0	675,000	1,675,000
DP 303800 - Tribal Foster Care	0.00	200,000	0	0	200,000	0.00	200,000	0	0	200,000
DP 303900 - PRI - Foster Care (RST)	0.00	207,469	0	66,163	273,632	0.00	420,376	0	132,360	552,736
DP 303901 - PRI - Subsidized Adoption (RST)	0.00	25,847	0	29,842	55,689	0.00	52,792	0	59,700	112,492
DP 303902 - PRI - Subsidized Guardianship (RST)	0.00	3,568	0	2,634	6,202	0.00	7,258	0	5,270	12,528
DP 303903 - PRI - In Home Services (RST)	0.00	33,768	0	0	33,768	0.00	67,537	0	0	67,537
DP 303904 - PRI - Independent Living (RST)	0.00	2,393	0	9,572	11,965	0.00	4,786	0	19,144	23,930
DP 303905 - PRI - Access and Visitation (RST)	0.00	2,126	0	0	2,126	0.00	4,252	0	0	4,252
DP 303906 - PRI - Big Brothers/Big Sisters (RST)	0.00	1,000	0	0	1,000	0.00	2,000	0	0	2,000
Total	0.00	\$1,476,171	\$0	\$783,211	\$2,259,382	0.00	\$1,759,001	\$0	\$891,474	\$2,650,475

***Total Funds" amount includes funding from sources other than General Fund, State Special, or Federal Special (i.e. Proprietary).

DP 303110 - Safe Child Initiative (Biennial) -

The legislature approved funding for additional services and support in the Child and Family Services Division. The appropriation is intended to support movement toward accreditation for Montana's child and family services, maintenance of staffing levels at established caseload standards, restructurization of the rate matrix for services, coordination with county health departments for in-home services, and implementation of an electronic records management and case management system.

DP 303800 - Tribal Foster Care -

The legislature appropriated \$200,000 general fund in each year of the biennium to support non-Title IV-E services for tribal children residing on reservations in Montana.

DP 303900 - PRI - Foster Care (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for Foster Care providers.

DP 303901 - PRI - Subsidized Adoption (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for Subsidized Adoption providers.

DP 303902 - PRI - Subsidized Guardianship (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for Subsidized Guardianship providers.

DP 303903 - PRI - In Home Services (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for In Home Services providers.

DP 303904 - PRI - Independent Living (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for Independent Living providers.

DP 303905 - PRI - Access and Visitation (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for Access and Visitation providers.

DP 303906 - PRI - Big Brothers/Big Sisters (RST) -

The legislature approved a 2.0% rate increase in each year of the biennium for Big Brothers/Big Sisters providers.