INDIVIDUAL INCOME TAX CREDIT ANALYSIS

A Report Prepared for the Revenue & Transportation Interim Committee

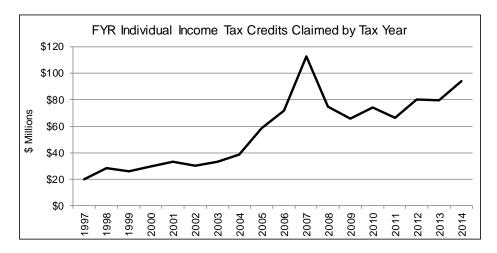
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March 11, 2016



INTRODUCTION

Individual income tax credits are a growing source of tax expenditures, as shown in the chart below. In 2014, the credits claimed by full year resident (FYR) individual income taxpayers amounted to \$94.4 million, higher than any year besides 2007, in which the \$140 homeowner income tax credit accounted for \$24.6 million. In 2014, 96,843 FYR taxpayers claimed at least \$1 of individual income tax credit out of a total 450,477 full year resident taxpayers—over 21% of taxpayers.



The report provides detailed information on "who" is taking the credits, as measured by average income level, and how "meaningful" the credits are relative to the average income of the taxpayers claiming the credits. The analysis also enamines the proportion of credit claimers that are repeat claimers of a particular credit, and the impact of credits on effective tax rates at various income levels.

The information provided in this report is complementary to that found in the Department of Revenue's Biennial Report. Legislative history and prior years' data, as well as policy highlights for each credit are found in the Tax Expenditures section of the 2012-2014 Biennial Report.

DATA

Full year resident individual income taxpayer data from 1997 through 2014 is the basis of all the analysis, with the exception of the capital gains credit, which also shows partial-year and non-resident detail. The data used for various sections may be a subset of the full dataset depending on the specific calculation.

As used in this report, the term "taxpayer" may refer to any of the file types allowed by the Montana tax code: single, married filing joint, married filing separately, and head of household. There are a few cases in this report where the average amount of the credit is larger than the maximum amount of the credit. This apparent discrepancy is due to both individuals claiming the credit on joint or separate, same form tax forms.

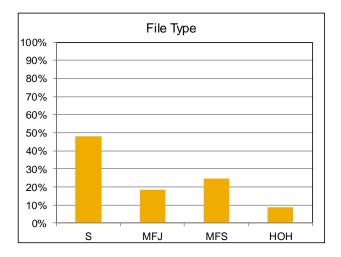
Throughout this report, the term "total income" refers to the sum of all income sources before adjustments; i.e., total income is not equal to Federal Adjusted Gross Income.

OVERVIEW OF 2014 TAXPAYERS

The most recent data available for individual income taxpayers is from 2014. In 2014, there were 450,477 full year resident taxpayers. Of these, 442,648 had income greater than \$0. There were 96,843 taxpayers who claimed at least \$1 of individual income tax credit. The following charts show various characteristics of 2014 full year resident taxpayers.

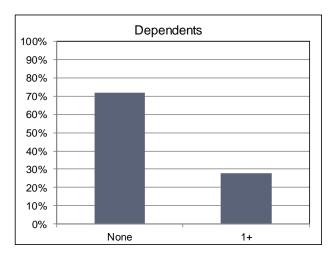
File Type

There are six file types: single, married filing joint, married filing separate on the same form, married filing separate on separate forms, married filing separate with spouse not filing, and head of household. In the chart below, all the married filling separates are combined.



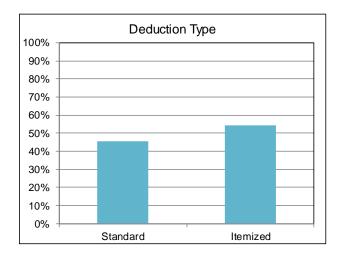
Dependents

In 2014, 125,442 taxpayers claimed a total of 233,859 dependents.

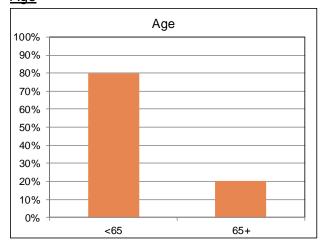


Deduction Type

The standard deduction is equal to 20% of a taxpayer's gross income, subject to minimum and maximum amounts. In 2014, the value was between \$1,940 and \$4,370 for single filers, and between \$3,880 and \$8,740 for married filing joint or head of household filers.



Age



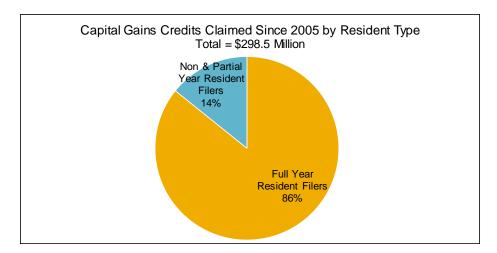
WHO & HOW MANY: CREDIT CLAIMERS BY INCOME LEVEL & COUNT

This section provides historical average income characteristics and average percentage value for each credit. The credits are organized into four broad categories: capital gains credits, non-refundable with no carryover credits, non-refundable with carryover credits, and refundable credits.

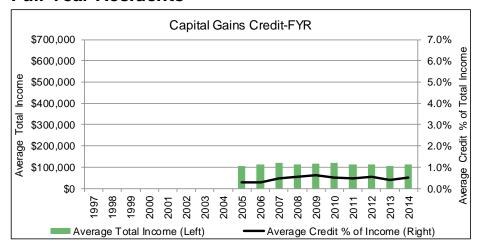
Capital Gains Credit: 15-30-2301, MCA

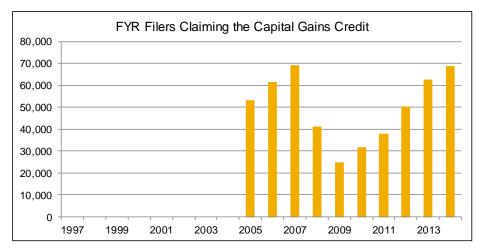
Individual taxpayers are allowed a credit equal to 2% of capital gains income. If the capital gains credit exceeds the taxpayer's tax liability, the excess credit is not refunded and may not be carried forward or backward to other tax years.

Although this document focuses almost entirely on the characteristics of full year resident taxpayers who claim the various credits, there has generally been significant interest regarding the nonresident claimers of the capital gains credit. This section illustrates the average characteristics of full-year resident, and non- and partial-year nonresident claimers of the credit. The chart below shows share of the total value of credits claimed by resident and nonresident claimers since its inception in 2005.



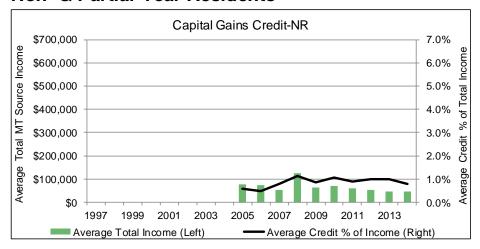
Full Year Residents

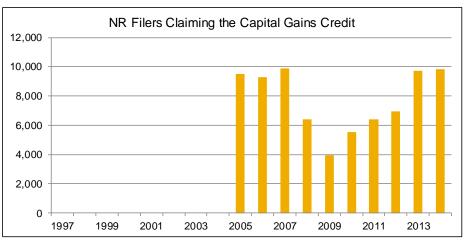




In 2014, 68,897 full year resident taxpayers claimed the capital gains credit for a total credit amount of \$38.9 million and an average credit amount of \$541. The first chart above indicates that the average total income of filers who claim this credit is above \$100,000 and the credit accounts for about 0.5% of total income. The second chart shows how the number of filers claiming the credit varies by year.

Non- & Partial-Year Residents



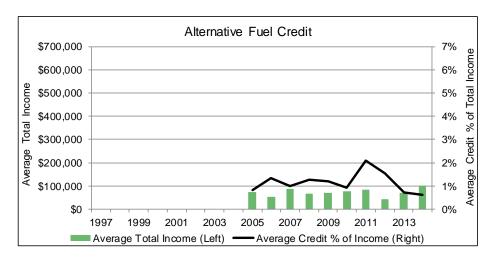


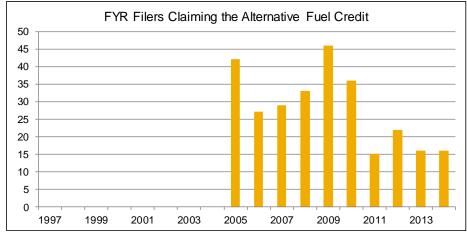
In 2014, 9,825 non-full-year resident taxpayers claimed this credit for a total credit amount of \$3.7 million and an average credit amount of \$565. The first chart above indicates that the average total Montana-source income of filers who claim this credit is below \$100,000 and the credit accounts for 1% of total Montana-source income.

Non-Refundable Credits with no Carryover

Alternative Fuel Conversion Credit: 15-30-2320, MCA and 15-31-137, MCA

Individual and corporate taxpayers are allowed a credit of up to 50% of the cost of converting a motor vehicle to operate on various alternative fuel sources. The credit is limited to \$500 or \$1,000, depending on the size of the vehicle.

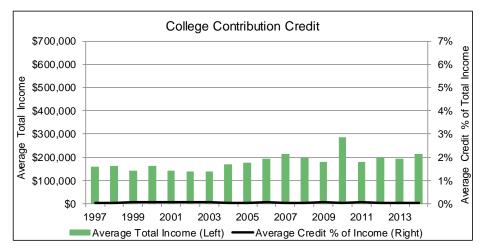


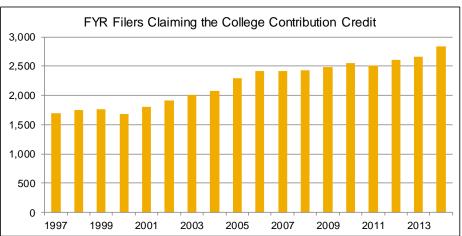


In 2014, 16 full year resident taxpayers claimed this credit for a total credit amount of \$9,905 and an average credit amount of \$619. The first chart above indicates that the average total income of filers who claim this credit is just under \$100,000 and the credit typically accounts for 1% to 2% of total income.

College Contribution Credit: 15-30-2326, MCA and 15-31-135, MCA

Individual and corporate taxpayers are allowed a credit of 10% of the amount of charitable contributions to the general endowment funds of Montana public or private higher education institutions. The credit is limited to \$500 per taxpayer.

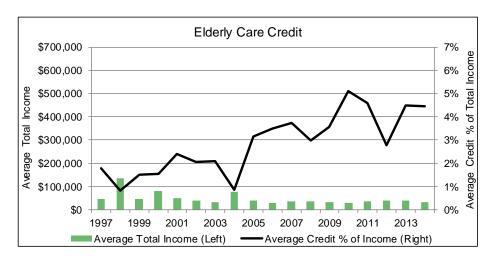


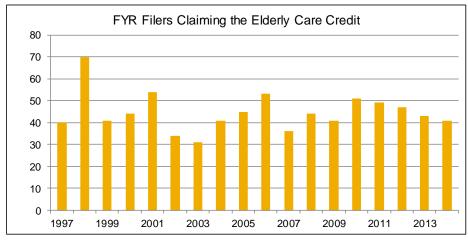


In 2014, 2,833 full year resident taxpayers claimed this credit for a total credit amount of \$0.3 million and an average credit amount of \$101. The first chart above indicates that the average total income of filers who claim this credit is typically around \$200,000 and the credit accounts for just above 0% of total income.

Elderly Care Credit: 15-30-2366, MCA

Individual taxpayers are allowed a credit of up to 24% of the costs of caring for a low income family member who is either elderly or disabled, depending on the taxpayer's income. The credit is limited to \$5,000 per family member and \$10,000 total.

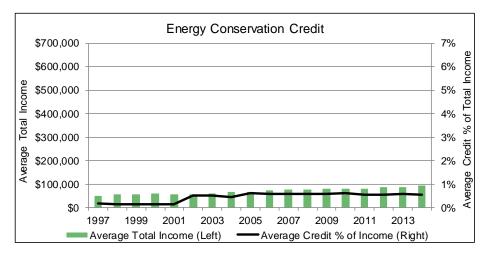


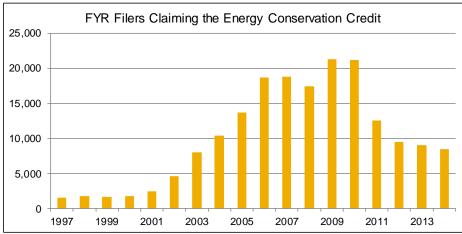


In 2014, 41 full year resident taxpayers claimed this credit for a total credit amount of \$59,626 and an average credit amount of \$1,454. The first chart above indicates that the average total income of filers who claim this credit is typically under \$50,000 and in recent years, the credit accounts for over 3% of total income.

Energy Conservation Credit: 15-30-2319, MCA and 15-32-109, MCA

Individual resident taxpayers are allowed a credit for 25% of the costs of investments in a building made to conserve energy. The maximum credit is \$500 per taxpayer.

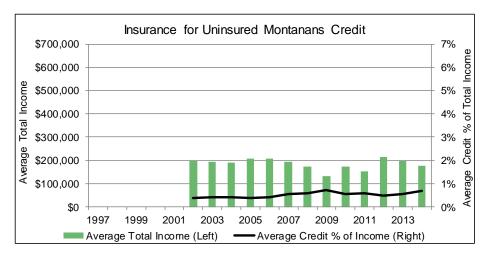


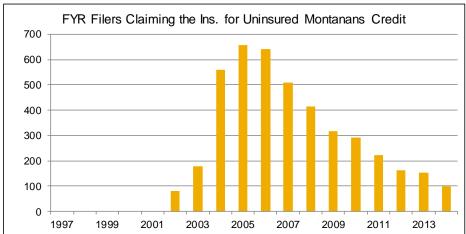


In 2014, 8,499 full year resident taxpayers claimed this credit for a total credit amount of \$4.4 million and an average credit amount of \$513. The first chart above indicates that the average total income of filers who claim this credit is under \$100,000 and the credit accounts for less than 1% of total income.

Health Insurance for Uninsured Montanans Credit: <u>15-30-2367, MCA</u> and <u>15-31-132, MCA</u>

An employer with 20 or fewer employees may claim a credit against either income or corporation tax for paying at least 50% of the premium for up to ten employees' disability insurance. The disability insurance definition provided in <u>33-1-207</u>, <u>MCA</u> essentially means health insurance. The credit is the lower of \$25 per month multiplied by the percentage of the premium the employer pays or 50% of the premium. There is no explicit limit on the credit, but it may not be claimed for more than ten employees. An employer claiming \$25 per month for ten employees would claim a credit of \$3,000.

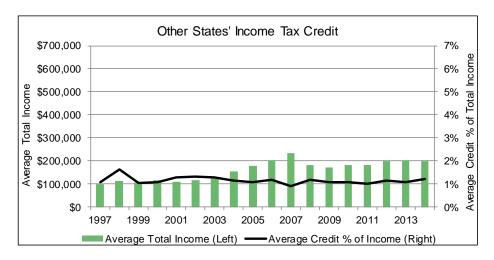


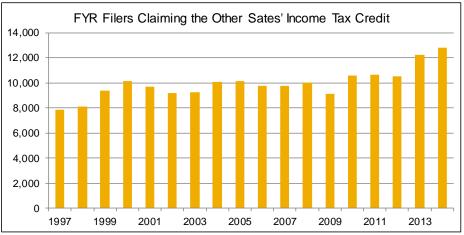


In 2014, 101 full year resident taxpayers claimed this credit for a total credit amount of \$0.1 million and an average credit amount of \$1,205. The first chart above indicates that the average total income of filers who claim this credit is around \$200,000 and the credit accounts for about half of 1% of total income.

Other States' Income Tax Credit: 15-30-2302, MCA

Resident taxpayers compute Montana income tax on their entire income, and then are allowed a credit for income tax paid to other states. Non- or partial-year-resident taxpayers compute Montana income tax on their entire income and then multiply by the share of income earned in Montana to give Montana tax liability. The taxpayer then is allowed a credit for income tax paid to other states on the portion of income earned in Montana. There is no maximum for this credit.

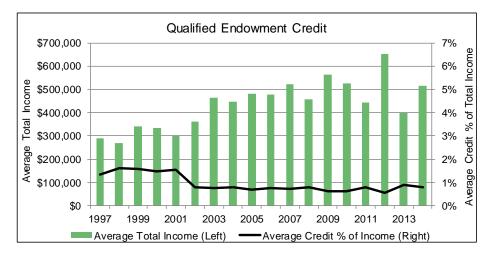


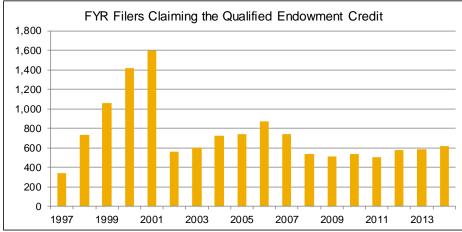


In 2014, 12,772 full year resident taxpayers claimed this credit for a total credit amount of \$31.2 million and an average credit amount of \$2,443. The first chart above indicates that the average total income of filers who claim this credit is around \$200,000 in recent years and the credit accounts for about 1% of total income.

Qualified Endowment Credit: 15-30-2327, MCA through 15-30-2329, MCA

Individual taxpayers are allowed a credit of 40% of the present value of a planned gift to a qualified endowment. A qualified endowment is a permanent fund held by or on behalf of a 26 U.S.C. Section 501(c)(3) charitable organization, and a planned gift is one of nine types of arrangements specified in the IRS code. The credit is limited to \$10,000 per taxpayer.

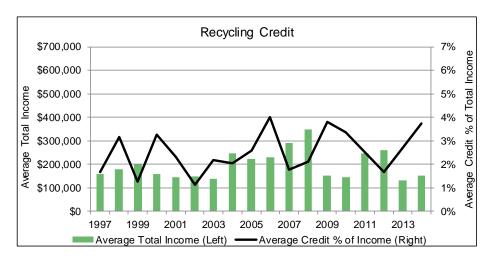


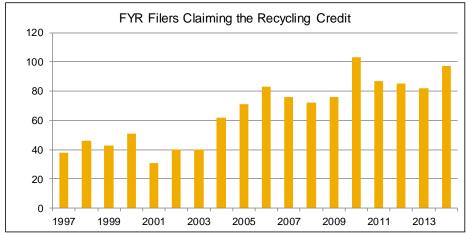


In 2014, 613 full year resident taxpayers claimed this credit for a total credit amount of \$2.5 and an average credit amount of \$4,031. The first chart above indicates that the average total income of filers who claim this credit has varied around \$500,000 in recent years and the credit accounts for under 1% of total income.

Recycling Credit: 15-32-601, MCA through 15-32-611, MCA

Individual and corporate taxpayers are allowed a credit for part of the cost of investments in depreciable property used in collecting or processing reclaimable material or manufacturing a product from reclaimed material. The credit is 25% of the first \$250,000 invested, 15% of the next \$250,000 invested, and 5% of the next \$500,000 invested. The maximum credit for an investment of \$1 million or more is \$125,000.



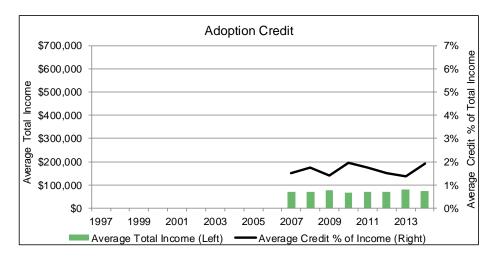


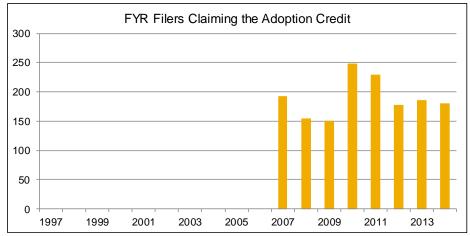
In 2014, 77 full year resident taxpayers claimed this credit for a total credit amount of \$0.5 million and an average credit amount of \$5,651. The first chart above indicates that the average total income of filers who claim this credit varies significantly above \$100,000 and the credit accounts for around 2.5% of total income.

Non-Refundable Credits with Carryover

Adoption Credit: 15-30-2364, MCA

The IRS code allows an income tax credit for costs of adopting a child. A taxpayer who meets the requirements for the federal credit may also claim a credit of \$1,000 against Montana income tax. If the credit is more than the taxpayer's liability, the excess may be carried forward for up to five years.

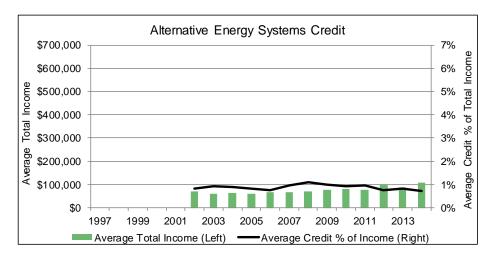


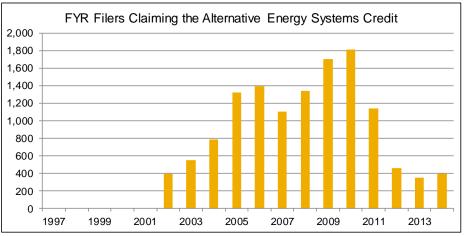


In 2014, 180 full year resident taxpayers claimed this credit for a total credit amount of \$0.3 million and an average credit amount of \$1,433. The first chart above indicates that the average total income of filers who claim this credit is generally less than \$100,000 and the credit accounts for nearly 2% of total income.

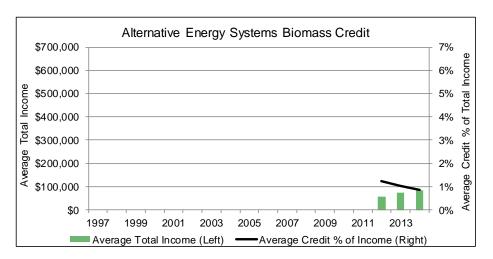
Alternative Energy Systems Credit: 15-32-201, MCA to 15-32-203, MCA

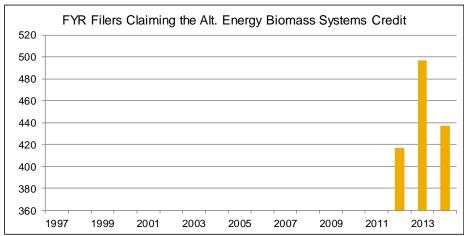
Resident individual taxpayers are allowed a credit for up to \$500 of the cost of installing an alternative energy heating system or a low-emission wood or biomass system in their principal residence. If the credit exceeds the taxpayer's liability, the excess may be carried forward for four years.





In 2014, 391 full year resident taxpayers claimed this credit for a total credit amount of \$0.3 million and an average credit amount of \$764. The first chart above indicates that the average total income of filers who claim this credit is about \$100,000 and the credit accounts for about 1% of total income. Starting in 2012, DOR started separating out the claimers of the credit for biomass systems, which is a primary reason for the apparent drop in the number of claimers in 2012 in the second chart. The detail for the separated biomass systems is shown on the next page.

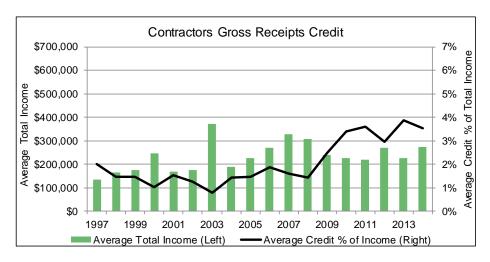


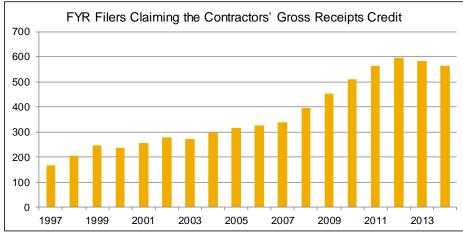


In 2014, 437 full year resident taxpayers claimed this credit for a total credit amount of \$0.3 million and an average credit amount of \$730. The first chart above indicates that the average total income of filers who claim this credit is between \$50,000 and \$100,000, and the credit accounts for about 1% of total income.

Contractor's Gross Receipts Credit: 15-50-207, MCA

Contractors are required to pay a license fee equal to 1% of the gross receipts from government contracts during the year for which the license is issued. The agency or prime contractor withholds the fee from payments to the prime contractor or subcontractors. Contractors may use the amount of gross receipts tax paid as a credit against the contractor's individual or corporate income tax liability. The credit may be carried forward a maximum of five years.

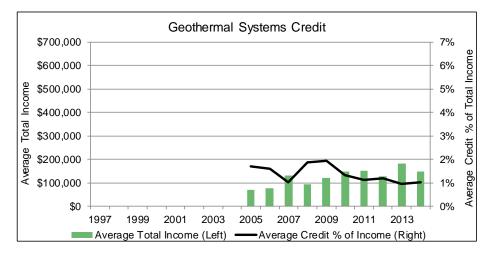


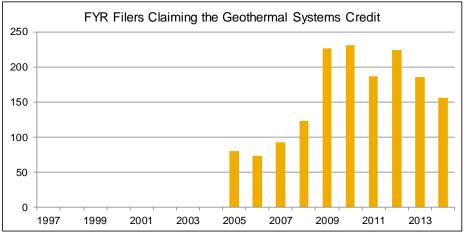


In 2014, 563 full year resident taxpayers claimed this credit for a total credit amount of \$5.3 million and an average credit amount of \$9,576. The first chart above indicates that the average total income of filers who claim this credit varies around \$250,000 and the credit has recently increased to account for about 3% of total income.

Geothermal Heating System Credit: 15-32-115, MCA

Individual and corporate taxpayers are allowed a credit for up to \$1,500 of costs of installing a geothermal heating system (ground-source heat pump) in the taxpayer's principal residence or in a residence the taxpayer constructs. If the credit exceeds the taxpayer's liability, the excess credit may be carried forward for up to seven years.





In 2014, 156 full year resident taxpayers claimed this credit for a total credit amount of \$0.3 million and an average credit amount of \$1,529. The first chart above indicates that the average total income of filers who claim this credit is about \$150,000 and the credit varies between 1% and 2% of total income.

Average income by year is not shown for the following credits because the number of claimers in at least one year is less than ten. Following DOR policy, detailed data is not given for groups of taxpayers smaller than ten in order to protect taxpayer confidentiality.

Alternative Energy Production Credit: <u>15-32-401, MCA</u> to <u>15-32-407, MCA</u>

Individual and corporate taxpayers are allowed a credit for 35% of the costs, less any federal or state grants, of depreciable property for a commercial or net metering alternative energy system. The credit may only be taken against taxes on net income from energy generated by the facility, from manufacturing alternative energy generating equipment, or from a new or expanded industry powered by the facility. If the credit is more than the taxpayer's liability, the excess credit may be carried forward for seven years. If the credit is for a commercial system of at least 5MW built on a reservation, the credit may be carried forward for fifteen years.

This credit has been claimed by 80 full year resident taxpayers since 2006.

Biodiesel Blending/Storage Tank Credit: 15-32-703, MCA

Individual and corporate taxpayers are allowed a credit for 15% of the cost of investments in biodiesel blending or storage facilities in a year when the taxpayer is blending or in the two years before blending began. The total credits that may be claimed over time are \$52,500 for a distributor (wholesaler) and \$7,500 for a retailer. If a taxpayer is eligible for a credit that exceeds their tax liability, the excess credit is not refunded but may be carried forward for up to seven years as long as the facility continues to blend biodiesel.

This credit has been claimed by 13 full year resident taxpayers since 2006; it was not claimed in 2009, 2010, 2012 or 2014.

Dependent Care Assistance Credit: <u>15-31-131, MCA</u>, <u>15-31-133, MCA</u> and <u>15-30-2373, MCA</u>

Individual and corporate taxpayers may claim three related credits for providing daycare benefits to employees:

- A credit for 25% of the cost of providing day care services to employees' dependents, with a limit of \$1,575 per employee receiving the assistance
- A credit for 25% of the cost of providing daycare information and referral services to employees
- A credit for a portion of the cost of setting up a day care facility to be used by the taxpayer's employees' dependents. This credit was only for facilities placed in service by the end of 2005, with the credit being claimed over the next ten years.

If the credit is more than the taxpayer's liability, the excess credit may be carried forward up to five years. The credit for day care facility costs may be carried forward within the ten year period for claiming the credit.

This credit has been claimed by 66 full year resident taxpayers since 2006.

Empowerment Zone Credit: <u>15-30-2356, MCA</u> and <u>15-31-134, MCA</u>

Local governments may establish an empowerment zone in an area with chronic high unemployment. Employers in an empowerment zone are eligible for a credit against income or corporation license tax for the first three years' employment for new positions. The credit per new employee is \$500 for the first year, \$1,000 for the second year and \$1,500 for the third year. If the credit is more than the taxpayer's liability, the excess may be carried back to the three previous tax years or carried forward for seven years.

This credit has been claimed by fewer than 10 individuals since 2006; the only years for which at least one credit was claimed are 2006, 2007 and 2014.

Historic Property Preservation Credit: 15-30-2342, MCA & 15-31-151, MCA

Individual and corporate taxpayers are allowed a credit for the costs of rehabilitating a certified historic building. The credit is 25% of the federal credit allowed by <u>26 USC 47(a) (2)</u>; the federal credit is 20% of the cost of rehabilitation. Only commercial buildings that can be depreciated are eligible for the credit. There is no maximum for the rehabilitation credit. If the credit is more than the taxpayer's liability, the excess may be carried forward for seven years.

This credit has been claimed by 88 full year resident taxpayers since 2006.

Infrastructure User Fee Credit: 17-6-316, MCA

The Board of Investments may make loans to local governments to finance infrastructure to serve a new or relocated business that will result in fifteen or more new full-time jobs. The local government may charge fees to the users for extending the infrastructure. The business may claim a credit against income or corporation tax for the amount of the fee it pays. If the credit is more than the taxpayer's liability, the excess may be carried forward for seven years or carried back to the three previous tax years.

This credit has been claimed by 24 full year resident taxpayers since 2006.

Mineral Exploration Credit: <u>15-32-501, MCA</u> through <u>15-32-510, MCA</u>

Individual and corporate taxpayers are allowed a credit for the full amount of solid mineral or coal exploration activity in the state (oil and gas exploration expenditures are not eligible). The credit is available only for expenses incurred up to the time that construction of a new mine or reopening of a previously closed mine commences. The maximum credit is \$20 million per mine. The credit taken in any year is limited to 50% of the taxpayer's tax liability, but unused credits may be carried forward for fifteen years.

This credit has been claimed by 15 full year resident taxpayers since 2006; it was not claimed in 2011 or 2012.

Oilseed Crushing/Biodiesel Facility Credit: 15-32-701, MCA

Individual and corporate taxpayers are allowed a credit for 15% of the cost of investment in depreciable property placed in service in Montana by the end of 2014 that is used primarily for crushing oilseeds for producing biodiesel or lubricants or for the production of biodiesel or biolubricants. The total of credits claimed over time for a single facility in all years may not exceed \$500.000.

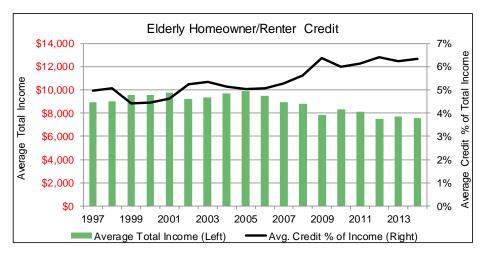
If the credit a taxpayer claims in any year exceeds the tax liability, the excess credit will not be refunded, but may be carried forward for up to seven years as long as the facility continues to be used to crush oilseeds for biodiesel or lubricants or to produce biodiesel or biolubricants. If the facility ceases production for twelve months within seven years after the credit is first claimed, the entire credit must be recaptured.

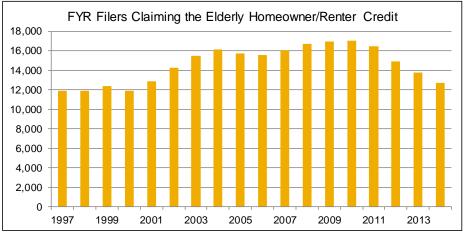
This credit has been claimed by 13 full year resident taxpayers since 2006; it was not claimed in 2009, 2010. 2012 or 2014.

Refundable Credits

Elderly Homeowner/Renter Credit: 15-30-2337, MCA to 15-30-2341, MCA

Taxpayers who are age 65 or older and have a household income of less than \$45,000 may be eligible for the elderly homeowner/renter credit. The credit refunds part or all of the property tax a homeowner pays directly or a renter pays indirectly that is more than a certain percentage of household income. The credit is limited to a maximum of \$1,000 per household.

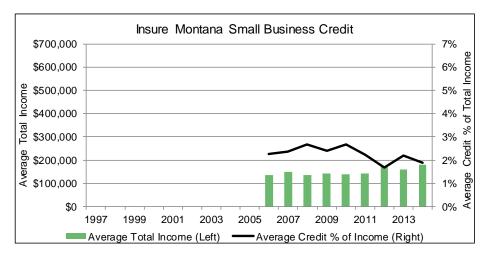


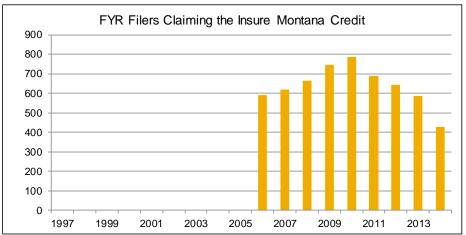


In 2014, 12,659 full year resident taxpayers claimed this credit through the individual income tax form for a total credit amount of \$6.1 million and an average credit amount of \$479. The first chart above shows that the average total income of filers who claim this credit is under \$10,000 and the credit has accounted for over 6% of total income in recent years. An additional \$1.7 million was claimed through the separate 2EC Form for which detailed income data is not available. It is likely that individuals who claim the credit with the 2EC Form have incomes so low that they are not required to file an individual income tax return.

Insure Montana Small Business Credit: <u>15-30-2368, MCA</u>, <u>15-31-130, MCA</u> and <u>33-22-2006, MCA</u>; Sunset Dec. 31, 2015

A small employer that provides group health insurance for its employees through the state pool may claim a credit against taxes of up to 50% of total premiums the employer pays for the plan; or up to \$100 per month per covered employee (\$125 if the average age is at least 45), up to \$100 per month per covered spouse, and up to \$40 per other covered dependent. The maximum credit depends on the number of employees an employer may have and be eligible and this is set by the State Auditor's Office in an administrative rule. The current maximum is nine employees. Taxpayers with credits that are greater than their tax liability may have the excess credits refunded. A taxpayer may not deduct insurance premiums as a business expenses if the taxpayer has taken the credit.





In 2014, 425 full year resident taxpayers claimed this credit for a total credit amount of \$1.4 million and an average credit amount of \$3,350. The first chart above indicates that the average total income of filers who claim this credit is around \$150,000 and the credit accounts for about 2% of total income.

Average income by year is not shown for the following credits to maintain taxpayer confidentiality.

Temporary Emergency Lodging Credit: <u>15-31-171, MCA</u>

The Department of Public Health and Human Services has a program to provide temporary emergency lodging to individuals or families referred by non-profit organizations working with domestic violence victims. Lodging establishments may receive a tax credit of \$30 per day for providing up to five days of free lodging to someone who has been referred to them through this program. The credit may be taken by individual or corporate income taxpayers.

This credit has been claimed by fewer than 10 individuals since 2006; the only years for which at least one credit was claimed are 2008 and 2014.

Unlocking State Lands Credit: 15-30-2380, MCA

Individual and corporate taxpayers are allowed a credit of \$750 (not to exceed \$3,000) for qualified access to state land and federal land managed by the U.S. Forest Service or Bureau of Land Management that was previously inaccessible to the public.

This credit was claimed by fewer than 10 individuals in 2014, the first year it was available.

USING INCOME DECILES TO COMPARE CREDIT CLAIMERS

The following table shows the average income decile of the full year resident taxpayers who claim each credit. The income deciles are based on full year resident individual income taxpayer data since 2006 with total incomes greater than \$0. Individuals with total income less than \$0 were excluded from the construction of the decile ranges; however, they are included in the data for the credit claimers, with their income falling in the first decile.

The income ranges of the ten deciles are constructed so that one-tenth of all full-year-resident taxpayers with positive incomes falls into each decile. If the average decile of a particular credit is on the lower end of the range 1-10, that means the taxpayers who claim that credit have, on average, lower total incomes. Conversely, a higher average decile indicates that the taxpayers claiming that credit have higher relative total incomes. The advantage of this method of analysis is that high or low income outliers do not have a disproportionate impact on the overall income distribution.

The table below shows the maximum value of each decile range with the exception of the highest decile; the highest income for the highest decile is suppressed to maintain taxpayer confidentiality.

		Maximu	ım of Ea	ch Incom	e Decile	by Cale	ndar Yea	r	
Decile	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	\$5,263	\$5,202	\$5,415	\$5,511	\$5,862	\$5,951	\$6,158	\$6,322	\$6,621
2	10,178	10,248	10,625	10,644	11,238	11,387	11,813	12,224	12,825
3	15,544	15,862	16,326	16,171	16,886	17,198	17,754	18,389	19,238
4	21,328	21,966	22,465	22,221	23,122	23,629	24,416	25,308	26,414
5	28,564	29,479	30,001	29,469	30,736	31,607	32,660	33,831	35,267
6	37,891	39,210	39,739	39,018	40,730	42,109	43,661	45,286	47,148
7	50,065	52,166	52,682	51,733	53,910	55,836	58,040	60,245	62,649
8	66,049	68,908	69,578	68,560	71,296	73,882	77,122	79,910	83,351
9	91,896	95,987	96,562	94,982	98,555	102,426	106,903	111,163	116,205
10									

The following table shows the combined value of credits claimed by taxpayers in each income decile. The lowest decile, which includes credit claimers with negative incomes, has a somewhat higher value of credits claimed than the other lower income groups, primarily due to the claimers of the elderly homeowner/renter credit. Over two-thirds of the total value of credits claimed since 2006 is attributable to taxpayers in the highest income decile.

Total Value of Credits Claimed by Income Decile									
			(\$ Mil	lions)					
2006	2007	2008	2009	2010	2011	2012	2013	2014	
\$3.1	\$3.4	\$3.9	\$4.4	\$5.3	\$4.6	\$5.5	\$5.6	\$4.6	
2.1	2.0	2.1	2.2	2.2	2.0	1.9	1.8	1.7	
1.8	1.7	1.9	1.8	1.8	1.6	1.4	1.4	1.3	
1.3	1.3	1.3	1.3	1.2	1.1	1.1	1.1	1.1	
1.2	1.4	1.2	1.2	1.3	1.2	1.0	1.2	1.2	
1.4	1.7	1.6	1.6	1.8	1.4	1.4	1.5	1.7	
2.0	2.6	2.2	2.4	2.7	2.1	2.0	2.4	2.5	
3.1	4.1	3.4	3.6	4.0	3.1	3.3	3.6	4.1	
4.8	6.4	5.3	5.6	6.2	5.1	5.3	6.0	6.8	
47.6	60.7	49.3	39.6	44.6	41.3	54.7	52.8	67.5	
\$68.3	\$85.3	\$72.0	\$63.6	\$71.3	\$63.5	\$77.6	\$77.4	\$92.5	
	\$3.1 2.1 1.8 1.3 1.2 1.4 2.0 3.1 4.8 47.6	\$3.1 \$3.4 2.1 2.0 1.8 1.7 1.3 1.3 1.2 1.4 1.4 1.7 2.0 2.6 3.1 4.1 4.8 6.4 47.6 60.7	\$3.1 \$3.4 \$3.9 2.1 2.0 2.1 1.8 1.7 1.9 1.3 1.3 1.3 1.2 1.4 1.2 1.4 1.7 1.6 2.0 2.6 2.2 3.1 4.1 3.4 4.8 6.4 5.3 47.6 60.7 49.3	2006 2007 2008 2009 \$3.1 \$3.4 \$3.9 \$4.4 2.1 2.0 2.1 2.2 1.8 1.7 1.9 1.8 1.3 1.3 1.3 1.3 1.2 1.4 1.2 1.2 1.4 1.7 1.6 1.6 2.0 2.6 2.2 2.4 3.1 4.1 3.4 3.6 4.8 6.4 5.3 5.6 47.6 60.7 49.3 39.6	2006 2007 2008 2009 2010 \$3.1 \$3.4 \$3.9 \$4.4 \$5.3 2.1 2.0 2.1 2.2 2.2 1.8 1.7 1.9 1.8 1.8 1.3 1.3 1.3 1.2 1.2 1.4 1.2 1.2 1.3 1.4 1.7 1.6 1.6 1.8 2.0 2.6 2.2 2.4 2.7 3.1 4.1 3.4 3.6 4.0 4.8 6.4 5.3 5.6 6.2 47.6 60.7 49.3 39.6 44.6	2006 2007 2008 2009 2010 2011 \$3.1 \$3.4 \$3.9 \$4.4 \$5.3 \$4.6 2.1 2.0 2.1 2.2 2.2 2.0 1.8 1.7 1.9 1.8 1.8 1.6 1.3 1.3 1.3 1.2 1.1 1.2 1.4 1.2 1.2 1.3 1.2 1.4 1.7 1.6 1.6 1.8 1.4 2.0 2.6 2.2 2.4 2.7 2.1 3.1 4.1 3.4 3.6 4.0 3.1 4.8 6.4 5.3 5.6 6.2 5.1 47.6 60.7 49.3 39.6 44.6 41.3	2006 2007 2008 2009 2010 2011 2012 \$3.1 \$3.4 \$3.9 \$4.4 \$5.3 \$4.6 \$5.5 2.1 2.0 2.1 2.2 2.2 2.0 1.9 1.8 1.7 1.9 1.8 1.8 1.6 1.4 1.3 1.3 1.3 1.2 1.1 1.1 1.2 1.4 1.2 1.2 1.3 1.2 1.0 1.4 1.7 1.6 1.6 1.8 1.4 1.4 2.0 2.6 2.2 2.4 2.7 2.1 2.0 3.1 4.1 3.4 3.6 4.0 3.1 3.3 4.8 6.4 5.3 5.6 6.2 5.1 5.3 47.6 60.7 49.3 39.6 44.6 41.3 54.7	2006 2007 2008 2009 2010 2011 2012 2013 \$3.1 \$3.4 \$3.9 \$4.4 \$5.3 \$4.6 \$5.5 \$5.6 2.1 2.0 2.1 2.2 2.2 2.0 1.9 1.8 1.8 1.7 1.9 1.8 1.8 1.6 1.4 1.4 1.3 1.3 1.3 1.2 1.1 1.1 1.1 1.2 1.4 1.2 1.2 1.3 1.2 1.0 1.2 1.4 1.7 1.6 1.6 1.8 1.4 1.4 1.5 2.0 2.6 2.2 2.4 2.7 2.1 2.0 2.4 3.1 4.1 3.4 3.6 4.0 3.1 3.3 3.6 4.8 6.4 5.3 5.6 6.2 5.1 5.3 6.0 47.6 60.7 49.3 39.6 44.6 41.3 54.7 52.8	

	Number of Credits Claimed by Income Decile									
Decile	2006	2007	2008	2009	2010	2011	2012	2013	2014	
1	4,934	5,884	5,514	5,597	6,056	5,886	7,312	7,451	7,390	
2	6,527	6,783	5,768	4,989	5,314	5,168	6,087	6,462	6,526	
3	6,668	6,869	5,840	5,032	5,092	5,064	5,800	6,184	6,243	
4	6,313	6,401	5,261	4,364	4,424	4,501	5,017	5,553	5,742	
5	7,041	7,311	5,528	4,695	5,184	5,112	5,319	6,174	6,262	
6	8,783	9,322	6,971	5,741	6,565	6,164	6,147	7,200	7,602	
7	10,916	11,484	8,433	7,192	8,203	7,602	7,941	9,324	9,875	
8	13,455	14,768	10,798	9,230	10,385	9,720	10,000	11,835	12,451	
9	17,155	18,773	13,596	11,487	13,097	11,983	12,487	14,752	15,944	
10	29,131	31,168	22,745	19,204	21,838	20,976	22,272	26,008	28,180	
Total	110,923	118,763	90,454	77,531	86,158	82,176	88,382	100,943	106,215	

The table below shows the average income decile for each credit by calendar year. The only credits with average income deciles below the midpoint are the elderly homeowner/renter credit and the elderly care credit, both of which have income restrictions. To maintain confidentiality, average income decile information is only shown in aggregate for the credits that have been claimed by fewer than ten individuals in any given year.

	2006	2007	2008	2009	2010	2011	2012	2013	2014
Capital Gains	7.6	7.6	7.7	7.8	7.8	7.7	7.1	7.1	7.1
Non-Refundable & No Carryover									
Alternative Fuel Conversion Credit	6.9	7.4	7.5	7.1	7.0	7.0	5.7	8.0	6.8
College Contribution Credit	8.9	8.9	8.8	8.7	8.7	8.8	8.7	8.7	8.8
Elderly Care Credit	4.9	5.7	5.5	5.1	4.8	5.0	5.3	5.2	4.4
Energy Conservation Credit	7.6	7.6	7.6	7.7	7.7	7.6	7.7	7.6	7.7
Insurance for Uninsured Montanans Credit	9.1	9.0	8.7	8.6	8.7	8.8	9.0	9.1	8.9
Other States' Tax Credit	7.7	7.8	7.8	7.8	7.8	7.9	7.9	8.0	8.0
Qualified Endowment Credit	9.6	9.7	9.6	9.6	9.6	9.5	9.4	9.6	9.6
Recycling Credit	8.0	7.3	7.0	7.3	7.3	7.1	7.4	6.6	6.2
Non-Refundable with Carryover									
Adoption Credit		7.7	7.7	7.9	7.3	7.3	7.7	7.3	7.3
Alternative Energy Systems (Biomass) Credit							6.7	7.2	7.1
Alternative Energy Systems Credit	7.3	7.2	7.3	7.5	7.4	7.2	7.5	7.2	7.5
Contractors' Gross Receipts Credit	9.2	9.3	9.3	8.9	8.5	8.6	8.7	8.7	9.0
Geothermal Systems Credit	7.8	8.2	8.0	8.3	8.1	7.9	8.0	8.0	7.9
Refundable									
Elderly Homeowner/Renter Credit	2.6	2.5	2.5	2.4	2.3	2.3	2.2	2.2	2.2
Insure Montana Small Business Credit	8.5	8.7	8.5	8.3	8.4	8.4	8.7	8.8	9.0
Fewer Than 10/Year	7.8	8.0	7.9	7.9	7.7	7.9	8.1	7.5	7.9
Overall Average	7.0	7.0	6.8	6.7	6.8	6.7	6.5	6.7	6.8

REPEAT CLAIMERS

Data for identifying repeat users of a particular tax credit is available for tax years 2006 through 2014. Note that this identifying information does not reveal the actual identity of the taxpayer, but associates each taxpayer with a unique tax identification code which remains the same each year.

The table below shows the percentage of all users since 2006 of each credit that were multi-year users of that credit. For example, 46.8% of taxpayers who claimed the college contribution credit since 2006 were first-time users of that credit. Second-time users accounted for 16.7% of claimers, third-time users were 10.5% of claimers, and 3.3% of taxpayers have claimed it every year for which there is identifying information.

Note that the return data does not differentiate between newly claimed credits and carryover of a previous credit. Therefore, the non-refundable credits with carryover likely include taxpayers who are using carryover from a previous year rather than claiming a particular credit again.

С	redit Re	epeats :	2006-20	014					
	One	Two	Three	Four	Five	Six	Seven	Eight	Nine
	Time	Times	Times	Times	Times	Times	Times	Times	Times
Capital Gains Credit									
Capital Gains Credit-Full Year Residents	37.6%	21.8%	14.1%	9.7%	7.4%	5.5%	3.9%	2.8%	1.9%
Capital Gains Credit-Non Residents	69.5%	15.8%	6.6%	3.6%	2.2%	1.4%	0.9%	0.4%	0.2%
Non-Refundable Credits with No Carryover									
Alternative Fuel Credit	93.0%	4.2%	1.4%	0.9%	0.5%	0.0%	0.0%	0.0%	0.0%
College Contribution Credit	46.8%	16.7%	10.5%	7.2%	4.9%	4.3%	3.1%	3.1%	3.3%
Elderly Care Credit	82.6%	10.6%	3.9%	1.3%	0.3%	0.3%	1.0%	0.0%	0.0%
Energy Conservation Credit	65.4%	22.3%	7.9%	2.8%	1.0%	0.4%	0.1%	0.0%	0.0%
Insurance for Uninsured Montanans Credit	51.5%	24.6%	20.0%	2.6%	1.2%	0.0%	0.1%	0.1%	0.0%
Other States' Income Tax Credit	54.6%	17.6%	8.5%	5.6%	3.9%	2.9%	2.3%	2.1%	2.5%
Qualified Endowment Credit	46.1%	20.5%	9.8%	7.6%	3.8%	3.1%	2.4%	3.3%	3.3%
Recycling Credit	76.2%	11.1%	4.0%	2.4%	2.4%	1.4%	0.6%	1.4%	0.6%
Non-Refundable Credits with Carryover									
Adoption Credit	77.8%	15.5%	4.6%	1.3%	0.5%	0.2%	0.1%	0.0%	0.0%
Alternative Energy Systems Credit	81.5%	12.0%	3.9%	1.5%	0.6%	0.3%	0.0%	0.0%	0.0%
Alternative Energy Biomass Systems Credit	81.8%	12.6%	5.5%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Contractor's Gross Receipts Credit	32.4%	17.2%	12.5%	7.0%	6.2%	6.9%	5.9%	6.1%	5.9%
Geothermal Systems Credit	81.8%	11.0%	4.5%	1.4%	0.5%	0.5%	0.2%	0.1%	0.0%
Refundable Credits									
Elderly Homeowner/Renter Credit	34.4%	19.7%	13.2%	9.5%	7.1%	5.3%	4.2%	3.5%	3.1%
Health Insurance Premiums Paid Credit	18.6%	12.4%	12.2%	11.9%	12.2%	9.6%	6.3%	8.8%	7.9%
Credits claimed <10 times, combined	78.1%	6.7%	4.2%	3.6%	1.4%	2.2%	1.1%	1.9%	0.8%

CREDIT IMPACT ON EFFECTIVE TAX RATE—A LIMITED ANALYSIS

Credits lower the effective tax rate, which is defined here as total tax divided by total income. The tables in this section show the average income, average tax, average credit claimed, effective tax before credits, effective tax after credits, and percentage decrease in effective tax rates—all by income decile. The limitation of this analysis is that the calculation assumes that all credits are refundable. Since most credits are not refundable, the actual reduction in effective tax rate is smaller than shown. The data for this section is limited to full year resident taxpayers with at least \$1 of total income.

			Avera	ge Total	Income b	y Income	e Decile			
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	\$2,725	\$2,874	\$2,743	\$2,895	\$2,923	\$3,120	\$3,146	\$3,231	\$3,333	\$3,503
2	7,254	7,689	7,674	7,979	8,042	8,535	8,653	8,984	9,264	9,722
3	12,075	12,837	13,033	13,442	13,363	14,030	14,263	14,747	15,265	15,986
4	17,326	18,371	18,857	19,332	19,127	19,938	20,353	20,993	21,764	22,726
5	23,372	24,811	25,565	26,095	25,706	26,777	27,456	28,365	29,397	30,639
6	31,163	33,002	34,129	34,647	34,014	35,489	36,607	37,885	39,258	40,910
7	41,247	43,755	45,405	45,914	45,083	47,050	48,675	50,557	52,470	54,579
8	54,473	57,643	60,080	60,664	59,658	62,133	64,407	67,093	69,582	72,467
9	73,003	77,413	80,849	81,488	80,323	83,435	86,595	90,319	93,755	97,827
10	188,873	207,589	219,436	202,392	187,797	199,543	204,422	229,993	223,195	238,496

			Aver	age Tota	l Tax by	Income D	Decile			
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	\$2	\$2	\$2	\$2	\$2	\$3	\$2	\$3	\$3	\$3
2	30	32	30	30	31	35	36	41	41	46
3	97	106	106	105	101	111	114	126	134	150
4	224	247	255	251	237	257	267	288	311	343
5	440	476	502	493	466	495	512	554	600	653
6	734	794	830	833	785	833	883	956	1,013	1,097
7	1,146	1,224	1,273	1,266	1,213	1,296	1,377	1,489	1,574	1,681
8	1,716	1,806	1,878	1,874	1,826	1,936	2,048	2,208	2,326	2,477
9	2,632	2,761	2,848	2,852	2,793	2,959	3,145	3,385	3,550	3,769
10	9,872	10,386	10,363	9,563	8,809	9,530	10,218	11,986	11,086	11,974

			Avera	ge Total	Credit by	/ Income	Decile			
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	\$54	\$52	\$61	\$64	\$69	\$69	\$67	\$67	\$62	\$57
2	52	51	47	50	52	52	47	44	42	39
3	47	43	41	44	43	43	38	34	32	30
4	33	31	31	30	30	28	26	25	26	25
5	27	29	32	28	29	32	27	24	27	27
6	29	35	41	36	38	44	33	32	35	38
7	40	50	61	51	56	65	50	48	54	56
8	62	76	95	78	84	95	72	77	82	92
9	93	116	151	124	132	148	120	122	138	153
10	935	1,167	1,430	1,161	946	1,057	965	1,278	1,206	1,527

As stated on the previous page, the calculation of effective tax rate after credits is limited because it assumes all credits are refundable. The credit primarily claimed by taxpayers in the lower income deciles—the elderly homeowner/renter credit—is refundable, so the calculated change in effective tax rate for those taxpayers is likely close to the actual change. The effective tax rate after credits for the higher income deciles, in which taxpayers are primarily claiming the non-refundable capital gains credit, likely shows too high of a decline under this calculation.

		Effe	ective Tax	Rate Be	efore Cre	dits by Ir	come De	ecile		
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%
2	0.4%	0.4%	0.4%	0.4%	0.4%	0.4%	0.4%	0.5%	0.4%	0.5%
3	0.8%	0.8%	0.8%	0.8%	0.8%	0.8%	0.8%	0.9%	0.9%	0.9%
4	1.3%	1.3%	1.4%	1.3%	1.2%	1.3%	1.3%	1.4%	1.4%	1.5%
5	1.9%	1.9%	2.0%	1.9%	1.8%	1.8%	1.9%	2.0%	2.0%	2.1%
6	2.4%	2.4%	2.4%	2.4%	2.3%	2.3%	2.4%	2.5%	2.6%	2.7%
7	2.8%	2.8%	2.8%	2.8%	2.7%	2.8%	2.8%	2.9%	3.0%	3.1%
8	3.2%	3.1%	3.1%	3.1%	3.1%	3.1%	3.2%	3.3%	3.3%	3.4%
9	3.6%	3.6%	3.5%	3.5%	3.5%	3.5%	3.6%	3.7%	3.8%	3.9%
10	5.2%	5.0%	4.7%	4.7%	4.7%	4.8%	5.0%	5.2%	5.0%	5.0%

		Eff	ective Ta	x Rate A	fter Cred	lits by Inc	ome De	cile		
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	-1.9%	-1.7%	-2.2%	-2.1%	-2.3%	-2.1%	-2.0%	-2.0%	-1.8%	-1.6%
2	-0.3%	-0.2%	-0.2%	-0.2%	-0.3%	-0.2%	-0.1%	0.0%	0.0%	0.1%
3	0.4%	0.5%	0.5%	0.5%	0.4%	0.5%	0.5%	0.6%	0.7%	0.7%
4	1.1%	1.2%	1.2%	1.1%	1.1%	1.1%	1.2%	1.3%	1.3%	1.4%
5	1.8%	1.8%	1.8%	1.8%	1.7%	1.7%	1.8%	1.9%	1.9%	2.0%
6	2.3%	2.3%	2.3%	2.3%	2.2%	2.2%	2.3%	2.4%	2.5%	2.6%
7	2.7%	2.7%	2.7%	2.6%	2.6%	2.6%	2.7%	2.9%	2.9%	3.0%
8	3.0%	3.0%	3.0%	3.0%	2.9%	3.0%	3.1%	3.2%	3.2%	3.3%
9	3.5%	3.4%	3.3%	3.3%	3.3%	3.4%	3.5%	3.6%	3.6%	3.7%
10	4.7%	4.4%	4.1%	4.2%	4.2%	4.2%	4.5%	4.7%	4.4%	4.4%

		Percenta	age Decr	ease in E	Effective	Tax Rate	by Incon	ne Decile)	
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	-2652%	-2546%	-3990%	-3814%	-3670%	-2475%	-2672%	-2614%	-2313%	-1951%
2	-170%	-156%	-155%	-164%	-169%	-149%	-133%	-109%	-103%	-86%
3	-49%	-40%	-38%	-42%	-42%	-39%	-33%	-27%	-24%	-20%
4	-15%	-13%	-12%	-12%	-13%	-11%	-10%	-9%	-8%	-7%
5	-6%	-6%	-6%	-6%	-6%	-6%	-5%	-4%	-5%	-4%
6	-4%	-4%	-5%	-4%	-5%	-5%	-4%	-3%	-3%	-4%
7	-3%	-4%	-5%	-4%	-5%	-5%	-4%	-3%	-3%	-3%
8	-4%	-4%	-5%	-4%	-5%	-5%	-4%	-4%	-4%	-4%
9	-4%	-4%	-5%	-4%	-5%	-5%	-4%	-4%	-4%	-4%
10	-9%	-11%	-14%	-12%	-11%	-11%	-9%	-11%	-11%	-13%

The three tables below show the percent share by decile of total income, total taxes before credits, and credits. As with the other tables in this section, the analysis is based on full year resident taxpayers with incomes greater than \$0.

Total Income Percent Share by Income Decile										
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	0.6%	0.6%	0.5%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%
2	1.6%	1.6%	1.5%	1.6%	1.7%	1.7%	1.7%	1.6%	1.7%	1.7%
3	2.7%	2.6%	2.6%	2.7%	2.8%	2.8%	2.8%	2.7%	2.7%	2.7%
4	3.8%	3.8%	3.7%	3.9%	4.0%	4.0%	4.0%	3.8%	3.9%	3.9%
5	5.2%	5.1%	5.0%	5.3%	5.4%	5.4%	5.3%	5.1%	5.3%	5.2%
6	6.9%	6.8%	6.7%	7.0%	7.1%	7.1%	7.1%	6.9%	7.0%	7.0%
7	9.1%	9.0%	8.9%	9.3%	9.5%	9.4%	9.5%	9.2%	9.4%	9.3%
8	12.1%	11.9%	11.8%	12.3%	12.5%	12.4%	12.5%	12.2%	12.5%	12.3%
9	16.2%	15.9%	15.9%	16.5%	16.9%	16.7%	16.8%	16.4%	16.8%	16.7%
10	41.8%	42.7%	43.2%	40.9%	39.5%	39.9%	39.7%	41.7%	40.1%	40.6%

Total Tax Percent Share by Income Decile										
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
2	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%
3	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.7%
4	1.3%	1.4%	1.4%	1.5%	1.5%	1.5%	1.4%	1.4%	1.5%	1.5%
5	2.6%	2.7%	2.8%	2.9%	2.9%	2.8%	2.8%	2.6%	2.9%	2.9%
6	4.3%	4.5%	4.6%	4.8%	4.8%	4.8%	4.7%	4.5%	4.9%	4.9%
7	6.8%	6.9%	7.0%	7.3%	7.5%	7.4%	7.4%	7.1%	7.6%	7.6%
8	10.2%	10.1%	10.4%	10.8%	11.2%	11.1%	11.0%	10.5%	11.3%	11.2%
9	15.6%	15.5%	15.7%	16.5%	17.2%	17.0%	16.9%	16.1%	17.2%	17.0%
10	58.4%	58.2%	57.3%	55.4%	54.2%	54.6%	54.9%	57.0%	53.7%	54.0%

Total Credit Share by Income Decile										
Decile	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
1	3.9%	3.2%	3.1%	3.8%	4.6%	4.3%	4.6%	3.9%	3.6%	2.8%
2	3.8%	3.1%	2.4%	3.0%	3.5%	3.2%	3.3%	2.5%	2.5%	1.9%
3	3.5%	2.6%	2.0%	2.6%	2.9%	2.6%	2.6%	1.9%	1.9%	1.5%
4	2.4%	1.9%	1.6%	1.8%	2.0%	1.7%	1.8%	1.4%	1.5%	1.2%
5	2.0%	1.8%	1.6%	1.7%	2.0%	1.9%	1.9%	1.4%	1.6%	1.3%
6	2.1%	2.1%	2.1%	2.2%	2.6%	2.7%	2.3%	1.8%	2.1%	1.9%
7	2.9%	3.0%	3.0%	3.0%	3.8%	4.0%	3.5%	2.7%	3.2%	2.8%
8	4.5%	4.6%	4.8%	4.7%	5.7%	5.8%	5.0%	4.4%	4.8%	4.5%
9	6.8%	7.1%	7.6%	7.4%	8.9%	9.0%	8.3%	7.0%	8.1%	7.5%
10	68.2%	70.7%	71.9%	69.7%	63.9%	64.7%	66.7%	73.0%	70.8%	74.7%