

Program Budget Comparison

The following table summarizes the total executive budget for the program by year, type of expenditure, and source of funding.

Program Budget Comparison								
Budget Item	Base Fiscal 2012	Approp. Fiscal 2013	Budget Fiscal 2014	Budget Fiscal 2015	Biennium Fiscal 12-13	Biennium Fiscal 14-15	Biennium Change	Biennium % Change
FTE	85.01	85.01	88.04	88.04	85.01	88.04	3.03	3.56%
Personal Services	4,420,026	4,259,683	4,907,824	4,916,251	8,679,709	9,824,075	1,144,366	13.18%
Operating Expenses	2,045,511	2,312,663	2,372,232	2,429,651	4,358,174	4,801,883	443,709	10.18%
Equipment & Intangible Assets	461,748	51,748	462,248	462,248	513,496	924,496	411,000	80.04%
Grants	437,605	445,318	437,605	437,605	882,923	875,210	(7,713)	(0.87%)
Transfers	0	0	0	0	0	0	0	n/a
Total Costs	\$7,364,890	\$7,069,412	\$8,179,909	\$8,245,755	\$14,434,302	\$16,425,664	\$1,991,362	13.80%
State Special	7,237,147	6,941,657	8,014,040	8,079,556	14,178,804	16,093,596	1,914,792	13.50%
Federal Special	127,743	127,755	165,869	166,199	255,498	332,068	76,570	29.97%
Total Funds	\$7,364,890	\$7,069,412	\$8,179,909	\$8,245,755	\$14,434,302	\$16,425,664	\$1,991,362	13.80%

Program Description

The Parks Division is responsible for conserving the scenic, historic, archaeological, scientific, and recreational resources of the state, and for providing for their use and enjoyment. The program includes 54 parks, 13 affiliated lands such as rifle ranges and recreation sites managed by local and federal agencies. Other programs administered by the division include motorized and non-motorized trail grants and local government recreation grants. The division also provides architectural and engineering services for construction and maintenance projects at state parks, state fishing access sites, and administrative facilities.

Program Highlights

Parks Division Major Budget Highlights	
<ul style="list-style-type: none"> ◆ The majority of the increase is due: <ul style="list-style-type: none"> • Statewide present law adjustments • Parks equipment and operations and maintenance, including 2.53 additional FTE • A partially offsetting reduction in the snowmobile program to maintain the program at the previous biennium level 	

Funding

The following table shows program funding, by source for the 2015 biennium as recommended by the Governor.

Total Department Of Fish, Wildlife & Parks Funding by Source of Authority 2015 Biennium Budget - Parks Division							
Funds	HB 2	Non-Budgeted Proprietary	Statutory Appropriation	Total All Sources	% Total All Funds	MCA Reference	Statutory Category
State Special Total	\$16,093,596	\$0	\$1,725,223	\$17,818,819	96.4%		
02213 Off Highway Vehicle Gas Tax	\$230,000	\$0	\$0	\$230,000	1.2%		
02238 Off-hwy Vehicle Acct (coned)	\$1,120	\$0	\$0	\$1,120	0.0%		
02239 Off Hwy Vehicle Acct (parks)	\$44,123	\$0	\$0	\$44,123	0.2%		
02273 Motorboat Fees	\$106,089	\$0	\$0	\$106,089	0.6%		
02274 Fwp Accommodations Tax	\$0	\$0	\$1,725,223	\$1,725,223	9.3%	15-65-121	Direct
02328 Ohv Gas Tax - Con Ed	\$33,615	\$0	\$0	\$33,615	0.2%		
02330 Snowmobile Fuel Tax-con Ed	\$69,496	\$0	\$0	\$69,496	0.4%		
02331 Motorboat Certification-parks	\$38,059	\$0	\$0	\$38,059	0.2%		
02332 Snowmobile Registration-parks	\$439,668	\$0	\$0	\$439,668	2.4%		
02407 Snowmobile Fuel Tax	\$1,286,465	\$0	\$0	\$1,286,465	7.0%		
02408 Coal Tax Trust Account	\$1,787,062	\$0	\$0	\$1,787,062	9.7%		
02411 State Parks Miscellaneous	\$9,619,898	\$0	\$0	\$9,619,898	52.1%		
02412 Motorboat Fuel Tax	\$2,438,001	\$0	\$0	\$2,438,001	13.2%		
Federal Special Total	\$332,068	\$0	\$0	\$332,068	1.8%		
03097 Fedl Fish(w/b) Wildlife(p/r)	\$268,764	\$0	\$0	\$268,764	1.5%		
03403 Misc. Federal Funds	\$63,304	\$0	\$0	\$63,304	0.3%		
Proprietary Total	\$0	\$324,772	\$0	\$324,772	1.8%		
06068 Mfwp Visitor Services	\$0	\$324,772	\$0	\$324,772	1.8%		
Total All Funds	\$16,425,664	\$324,772	\$1,725,223	\$18,475,659	100.0%		
Percent - Total All Sources	88.9%	1.8%	9.3%				

The largest revenue source is the \$6.00 registration fee per vehicle charged in lieu of resident day use fees at state park sites, followed by motorboat fuel taxes, parks coal tax trust earnings, snowmobile fuel taxes, snowmobile registration fees, and off-highway vehicle registration fees. Federal funding sources include Wallop-Breaux, National Recreational Trails, the Land and Water Conservation fund, and miscellaneous federal revenues. These federal funding sources require a match of 20% to 50%. The department receives 6.5% of the accommodation tax collections for the maintenance of state parks. However, since the money is appropriated through statute, it is not included in HB 2.

LFD COMMENT Effective January 1, 2012, HB 370 of the 2011 session increased the light vehicle registration fee from \$4.00 to \$6.00, of which \$5.37 goes to fund state parks. The fiscal note had estimated participation at 67.1%. In the first 9 months in calendar year 2012 this level was exceeded by approximately 9%, bringing revenues up by 42.3%, or an additional \$830,497, through September 2012.

Department of Fish Wildlife and Parks Parks Division Light Vehicle Registration (LVR) Revenue				
Month	2011	2012	Increase	Percent
January*	\$178,436	\$179,518	\$1,082	0.6%
February	218,336	281,660	63,323	29.0%
March	180,454	313,276	132,822	73.6%
April	231,212	328,257	97,045	42.0%
May	217,557	287,382	69,825	32.1%
June	456,306	701,065	244,759	53.6%
July	10,308	22,639	12,331	119.6%
August	226,077	317,087	91,010	40.3%
September	243,978	362,278	118,300	48.5%
Total	<u>1,962,665</u>	<u>2,793,162</u>	<u>830,497</u>	<u>42.3%</u>

HB 370 Fee Increase				
Divisions	Previous	Current	Increase	Percent
Parks	\$3.50	\$5.37	\$1.87	53.4%
MHC	0.25	0.38	0.13	52.0%
FAS	<u>0.25</u>	<u>0.25</u>	<u>0.00</u>	<u>0.0%</u>
Total	<u>\$4.00</u>	<u>\$6.00</u>	<u>\$2.00</u>	<u>50.0%</u>
Notes-				
*Dec Registration revenue				
*Effective Jan 1 2012, of the \$6.00 fee, Parks is \$5.37, MHC				
*Per DOJ, data may lag by 2+ months				
Percentage of LVR				
Fiscal Year	Percentage			
FY 2011	76%			
FY 2012	75%			
Notes-				
*Per fiscal note for HB 370 anticipated participation was 67.1%, average per data for FY12 exceeds that by approximately 7.0%				

Budget Summary by Category

The following summarizes the total budget by base, present law adjustments, and new proposals.

Budget Item	-----General Fund-----				-----Total Funds-----			
	Budget Fiscal 2014	Budget Fiscal 2015	Biennium Fiscal 14-15	Percent of Budget	Budget Fiscal 2014	Budget Fiscal 2015	Biennium Fiscal 14-15	Percent of Budget
Base Budget	0	0	0	0.00%	7,364,890	7,364,890	14,729,780	89.68%
Statewide PL Adjustments	0	0	0	0.00%	321,309	337,388	658,697	4.01%
Other PL Adjustments	0	0	0	0.00%	130,974	130,777	261,751	1.59%
New Proposals	0	0	0	0.00%	362,736	412,700	775,436	4.72%
Total Budget	\$0	\$0	\$0		\$8,179,909	\$8,245,755	\$16,425,664	

Present Law Adjustments

The “Present Law Adjustments” table shows the changes to the adjusted base budget proposed by the executive. “Statewide Present Law” adjustments are standard categories of adjustments made to all agencies. Decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	-----Fiscal 2014-----				-----Fiscal 2015-----					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					526,944					535,961
Vacancy Savings					(197,884)					(198,241)
Inflation/Deflation					(7,751)					(332)
Total Statewide Present Law Adjustments		\$0	\$314,853	\$6,456	\$321,309		\$0	\$330,566	\$6,822	\$337,388
DP 602 - Parks Operations & Maintenance Staff	2.53	0	135,768	0	135,768	2.53	0	135,571	0	135,571
DP 603 - Land & Water Conservation Fund Program Staff	0.00	0	85,143	0	85,143	0.00	0	85,143	0	85,143
DP 604 - Program Base Operations	0.00	0	115,063	0	115,063	0.00	0	115,063	0	115,063
DP 605 - Snowmobile Program RST/BIEN	0.00	0	(205,000)	0	(205,000)	0.00	0	(205,000)	0	(205,000)
Total Other Present Law Adjustments	2.53	\$0	\$130,974	\$0	\$130,974	2.53	\$0	\$130,777	\$0	\$130,777
Grand Total All Present Law Adjustments	2.53	\$0	\$445,827	\$6,456	\$452,283	2.53	\$0	\$461,343	\$6,822	\$468,165

DP 602 - Parks Operations & Maintenance Staff – The executive requests state special revenue for state park operations and maintenance. The request would provide funding for a cumulative 2.53 FTE on an ongoing basis, including park manager and maintenance field positions and associated operations authorized in the 2011 biennium on a modified basis.

- o Pictograph Cave State Park would receive 1.00 FTE for a full-time manager
- o Region 1, the NW district park manager accounts for 0.50 FTE and is combined with FTE for Thompson Chain Lakes and other recreational trails FTE for one full-time park manager
- o Travelers Rest would receive 0.25 FTE to account for a full time park manager at the park. The funding for this FTE replaces monies received from federal ARRA stimulus funding received for this position in the 2011 biennium
- o Maintenance would receive 0.78 FTE to be used near Kalispell, Missoula, Bozeman, and Great Falls

DP 603 - Land & Water Conservation Fund Program Staff - The executive requests state special revenue for authority for administering grants and providing administrative support for the recreational trails program and the land and water conservation fund.

DP 604 - Program Base Operations - The executive requests an adjustment to the base from state special revenue to fund planned projects and ongoing operations at budgeted prior year levels. This request would also provide funding for recreational trails, snowmobile, and off-highway vehicle programs.

DP 605 - Snowmobile Program RST/BIEN - The executive requests a reduction in state special revenue for the snowmobile groomer program. The program purchases groomers for local snowmobile clubs to maintain trails during the winter season. Most of the biennial appropriation was spent in the base year of the 2013 biennium, and this reduction restores funding to the anticipated biennial level in the 2015 biennium. The revenue is dedicated funding from the snowmobile fuel tax.

New Proposals

New Proposals											
Program	FTE	-----Fiscal 2014-----				-----Fiscal 2015-----					
		General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 606 - Parks Boat Safety	06	0.50	0	0	31,670	31,670	0.50	0	0	31,634	31,634
DP 607 - Parks Reservation System RST/OTO	06	0.00	0	50,000	0	50,000	0.00	0	100,000	0	100,000
DP 608 - Parks Equipment OTO	06	0.00	0	200,000	0	200,000	0.00	0	200,000	0	200,000
DP 609 - Parks O&M	06	0.00	0	82,000	0	82,000	0.00	0	82,000	0	82,000
DP 6101 - Professional Development Center Fee Allocation	06	0.00	0	(934)	0	(934)	0.00	0	(934)	0	(934)
Total	0.50	\$0	\$331,066	\$31,670	\$362,736	0.50	\$0	\$381,066	\$31,634	\$412,700	

DP 606 - Parks Boat Safety – The executive requests federal special revenue authority and 0.50 FTE for the promotion of boating safety, education, assistance, and maintenance activities in the Parks Division. This position would be combined with 1.5 base FTE creating 2.0 FTE.

DP 607 - Parks Reservation System RST/OTO - The executive requests state special revenue to fund the Parks reservation system. The current MOU with Idaho State Parks that provides a campsite reservation system for Montana will expire on December 31, 2013. In the event this contract is not renewed, this funding would be used to pay the operating costs of a replacement reservation system.

DP 608 - Parks Equipment OTO - The executive requests state special revenue to purchase heavy equipment to maintain and repair infrastructure at parks statewide.

DP 609 - Parks O&M - The executive requests state special revenue for increasing operating costs statewide. The cost of garbage collection, electricity, latrine pumping, supplies, materials, and repairs and maintenance have increased significantly. Parks with high camping volumes and visitors require additional operations funding to pay for critical services such as park maintenance and safety improvements to ensure visitor enjoyment.

DP 6101 - Professional Development Center Fee Allocation - The executive requests an increase for training services purchased from the Professional Development Center (PDC) of the Department of Administration. This request reflects the difference between the amount paid in the base for PDC services and a fixed cost allocation based on agency FTE counts. Starting in the 2015 biennium and beyond, the executive recommends funding the PDC as a fixed cost item. For a further discussion, see the narrative for the Department of Administration.

Proprietary Rates

Proprietary Program Description

Section 23-1-105 (5), MCA, authorizes the Parks Division of Montana Fish, Wildlife and Parks to establish an enterprise

fund (fund 06068) for the purpose of managing state park visitor services revenue.

The fund is used by the department to provide inventory through purchase, production, or donation and for the sale of educational, commemorative, and interpretive merchandise and other related goods and services at department sites and facilities. Monies generated go back into the purchase of inventory and also the improvement of visitor services in state parks and FWP overall.

In FY 2012, this fund accounted for \$185,769 of earned revenue, \$153,716 of expenditures, and a fund balance in the amount of \$346,914.

This program is funded with an enterprise type proprietary fund. As such, the legislature does not appropriate funds or approve rates for the program. Instead, the legislature reviews the report for the enterprise fund and identifies any concerns with the financial position of the fund. The report for the enterprise fund is available in the appendix.

Revenues

Revenues are generated by the sales of interpretive and educational merchandise at park visitor centers and regional offices.

Expenses

The expenses associated with the enterprise fund include office supplies, merchandising materials, and the purchase of inventory to replenish stock. As the program develops, the 60-day working capital requirement would provide sufficient cash to fund on-going operations of the program. The cash balances are highest in the winter after the parks season ends and lowest in the spring when stock is purchased to replenish inventory.

Proprietary Rate Explanation

To ensure sufficient revenues are collected to replenish inventory.