



Montana Department of
ENVIRONMENTAL QUALITY

Brian Schweitzer, Governor

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May 24, 2006

Roger N. Kotschegarow
Bitter Creek Pipelines, LLC
WBI Holdings, Inc.
P.O. Box 131
Glendive, MT 59330

RECEIVED

MAY 26 2006

LEGISLATIVE ENVIRONMENTAL
POLICY OFFICE

Dear Mr. Kotschegarow:

Air Quality Permit #3803-00 is deemed final as of May 24, 2006, by the Department of Environmental Quality (Department). This permit is for the construction and operation of the Porter 26 Battery. All conditions of the Department's decision remain the same. Enclosed is a copy of your permit with the final date indicated.

For the Department,

David L. Klomp
Air Permitting Supervisor
Air Resources Management Bureau
(406) 444-3490

DK:lr
Enclosure

DEPARTMENT OF ENVIRONMENTAL QUALITY
Permitting and Compliance Division
Air Resources Management Bureau
P.O. Box 200901, Helena, Montana 59620
(406) 444-3490

FINAL ENVIRONMENTAL ASSESSMENT (EA)

Issued To: Bitter Creek Pipelines, LLC
Porter 26 Battery
P.O. Box 131
Glendive, Montana 59330

Air Quality Permit Number: 3803-00

Preliminary Determination Issued: 04/20/06

Department Decision Issued: 05/08/06

Permit Final: 05/24/06

1. *Legal Description of Site:* BCPL Porter 26 Battery is located approximately eleven miles northeast of Decker, Montana, in the SE¼ of Section 26, Township 8 South, Range 41 East, in Big Horn County, Montana.
2. *Description of Project:* BCPL proposes to construct and operate a natural gas compressor station. The facility consists of not more than four compressor engines with a total maximum rated design capacity of 1,720-hp and the maximum rated design capacity of any compressor engine shall not exceed 860-hp. The facility may include any combination of Waukesha 3524GSI, Caterpillar 3408TA, Waukesha F18GL, Caterpillar G3508LE, and Caterpillar 3512LE, compressor engines. This permit does not allow the use of other engine models.
3. *Objectives of Project:* The proposed project would provide business and revenue for BCPL by allowing the company to extract natural gas from the field. Natural gas would be received and compressed for transmission through the pipeline.
4. *Alternatives Considered:* In addition to the proposed action, the Department also considered the “no-action” alternative. The “no-action” alternative would deny issuance of the Montana Air Quality Permit to the proposed facility. However, the Department does not consider the “no-action” alternative to be appropriate because BCPL demonstrated compliance with all applicable rules and regulations as required for permit issuance. Therefore, the “no-action” alternative was eliminated from further consideration.
5. *A Listing of Mitigation, Stipulations, and Other Controls:* A list of enforceable conditions, including a BACT analysis, would be included in Permit #3803-00.
6. *Regulatory Effects on Private Property:* The Department considered alternatives to the conditions imposed in this permit as part of the permit development. The Department determined that the permit conditions would be reasonably necessary to ensure compliance with applicable requirements and to demonstrate compliance with those requirements and would not unduly restrict private property rights.

7. The following table summarizes the potential physical and biological effects of the proposed project on the human environment. The “no-action” alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A	Terrestrial and Aquatic Life and Habitats			X			Yes
B	Water Quality, Quantity, and Distribution			X			Yes
C	Geology and Soil Quality, Stability and Moisture			X			Yes
D	Vegetation Cover, Quantity, and Quality			X			Yes
E	Aesthetics			X			Yes
F	Air Quality			X			Yes
G	Unique Endangered, Fragile, or Limited Environmental Resources			X			Yes
H	Demands on Environmental Resource of Water, Air and Energy			X			Yes
I	Historical and Archaeological Sites			X			Yes
J	Cumulative and Secondary Impacts			X			Yes

SUMMARY OF COMMENTS ON POTENTIAL PHYSICAL AND BIOLOGICAL EFFECTS: The following comments have been prepared by the Department:

A. Terrestrial and Aquatic Life and Habitats

Minor impacts to terrestrial and aquatic life and habitats would be expected from the proposed project because deer, antelope, coyotes, geese, ducks, and other terrestrials would potentially use the area around the facility and because the facility would be a source of air pollutants. The facility would emit air pollutants and, through modeling, the Department determined corresponding deposition of pollutants would occur; however, the Department determined that any impacts from deposition would be minor. In addition, minor land disturbance would occur through facility construction activities. Any impacts from facility construction would be minor due to the relatively small size of the project and the relatively short period of time required for construction. Overall, any impacts to terrestrial and aquatic life and habitats would be minor.

B. Water Quality, Quantity, and Distribution

Minor impacts would be expected on water quality, quantity, and distribution from the proposed project because the facility would be a source of pollutants. The facility would have no direct discharges into surface water. However, minor amounts of water may be required to control fugitive dust emissions from the access roads and the general facility property. In addition, the facility would emit air pollutants and corresponding deposition of pollutants would occur. However, the Department determined because of the relative size of the facility that any impact resulting from the deposition of pollutants on water quality, quantity, and distribution would be minor.

In addition, water quality, quantity, and distribution would not be impacted from constructing the facility because there is no surface water at or relatively close to the site. Furthermore, no direct discharges into surface water would occur and no use of surface water would be expected for facility construction. Therefore, no impacts to water quality, quantity, and distribution would be expected from facility construction. Overall, any impacts to water quality, quantity, and distribution would be minor.

C. Geology and Soil Quality, Stability, and Moisture

Minor impacts would occur on the geology and soil quality, stability, and moisture from the proposed project because minor construction would be required to develop the facility. Small buildings would be constructed, natural gas pipelines would be installed, and an access road would be developed. In addition, no discharges, other than air emissions, would occur at the facility. Any impacts to the geology and soil quality, stability and moisture from facility construction would be minor due to the relatively small size of the project.

Further, deposition of pollutants would occur; however, the Department determined, through modeling, that any impacts resulting from the deposition of pollutants on the soils surrounding the site would be minor. Overall, any impacts to the geology and soil quality, stability, and moisture would be minor because of deposition of pollutants.

D. Vegetation Cover, Quantity, and Quality

Minor impacts would occur on vegetation cover, quantity, and quality because minor construction would be required to develop the facility. Small buildings would be constructed, natural gas pipelines would be installed, and an access road would be developed.

In addition, no discharges, other than air emissions, would occur at the facility. Any impacts to the vegetation cover, quantity, and quality from facility construction would be minor due to the relatively small size of the project.

The facility would be a source of air pollutants and corresponding deposition of pollutants would occur. However, the Department determined that any impacts resulting from the deposition of pollutants on the existing vegetation cover, quantity, and quality would be minor. Overall, any impacts to vegetation cover, quantity, and quality would be minor because of deposition of pollutants.

E. Aesthetics

Minor impacts would result on the aesthetic values of the area because the facility would be a new facility. Small buildings would be constructed to house the engines, natural gas pipelines would be installed, and an access road would be developed. However, any visual aesthetic impacts would be minor because the natural gas gathering plant is a relatively small industrial facility.

The facility would also create additional noise in the area. However, any auditory aesthetic impacts would be minor because the compressor engine would generally operate indoors with catalyst emission controls. Emission controls are typically designed to be installed in mufflers to achieve the appropriate temperature for proper operation catalyst. Overall, any aesthetic impacts would be minor.

F. Air Quality

The air quality of the area would realize minor impacts from the proposed project because the facility would emit the following air pollutants: PM₁₀; NO_x; CO; VOC, including HAPs; and sulfur oxides (SO_x). Air emissions from the facility would be minimized by limitations and conditions that would be included in Permit #3803-00. Conditions would include, but would not be limited to, BACT emission limits and opacity limitations on the proposed engines and the general facility. In addition, the Department determined, based on ambient air quality

modeling, that the proposed facility will comply with the MAAQS and NAAQS, as well as PSD increments (please refer to Section VI of the Permit Analysis). Therefore, the Department determined that any air quality impacts from the proposed project would be minor.

Since controlled emissions from the proposed station would exhibit good dispersion characteristics and would not exceed any Montana ambient air quality-modeling threshold, the Department determined that controlled emissions from the source would not cause or contribute to a violation of any ambient air quality standard. Therefore, any impacts to air quality from the proposed facility would be minor.

G. Unique Endangered, Fragile, or Limited Environmental Resources

In an effort to identify any unique endangered, fragile, or limited environmental resources in the area, the Department contacted the Montana Natural Heritage Program, Natural Resource Information System (NRIS). The NRIS search identified *Trionyx spiniferus* (Spiny Softshell) and *Centrocercus urophasianus* (Greater Sage-grouse), as a species of special concern located within the proposed project area. In this case, the project area was defined by the section, township, and range of the proposed location with an additional 1-mile buffer zone. Due to the minor amounts of construction that would be required, the relatively low levels of pollutants that would be emitted, and because the controlled emissions from the source will not cause or contribute to a violation of any ambient air quality standard, the Department determined that it would be unlikely that the proposed project would impact any species of special concern and that any potential impacts would be minor.

H. Demands on Environmental Resources of Water, Air, and Energy

The proposed project would have minor impacts on the demands for the environmental resources of air, because the facility would be a minor source of air pollutants. Demands for water would be minor because the facility may use water for dust suppression. Deposition of pollutants would occur as a result of operating the facility; however, the Department determined that any impacts from deposition of pollutants would be minor.

The proposed project would be expected to have minor impacts on the demand for the environmental resource of energy because power would be required at the site. The impact on the demand for the non-renewable environmental resource of energy would be minor because the facility would be relatively small by industrial standards. Overall, the impacts for the demands on the environmental resources of water, air, and energy would be minor.

I. Historical and Archaeological Sites

In an effort to identify any historical and archaeological sites near the proposed project area, the Department contacted the Montana Historical Society, State Historic Preservation Office (SHPO). According to SHPO records, there has been one previously recorded historic or archaeological site within the proposed area. The site is a lithic scatter located in the NW $\frac{1}{4}$ and the NE $\frac{1}{4}$, the SE $\frac{1}{4}$, and the SW $\frac{1}{4}$ of Section 6 and the site has historic homesteads/farmsteads located in the SE $\frac{1}{4}$ and the SW $\frac{1}{4}$ of Section 6. SHPO recommended that a cultural resource inventory be conducted to determine if cultural or historic sites exist and/or if they would be impacted. However, neither the Department nor SHPO has the authority to require BCPL to conduct a cultural resource inventory. The Department determined that due to the previous disturbance in the area (the area is an active natural gas field) and the small amount of land disturbance that would be required to construct the facility, the chance of the project impacting any cultural or historic sites would be minor.

J. Cumulative and Secondary Impacts

Overall, the cumulative and secondary impacts on the physical and biological aspects of the human environment in the immediate area would be minor due to the relatively small size of the project and negligible construction activities associated with this type of facility. The Department believes that this facility could be expected to operate in compliance with all applicable rules and regulations as would be outlined in Permit #3803-00.

Additional facilities (compressor stations, gas plants, etc.) could locate in the area to withdraw natural gas from the nearby area and/or to separate the components of natural gas. However, any future facility would be required to apply for and receive the appropriate permits from the appropriate regulating authority. Environmental impacts from any future facilities would be assessed through the appropriate permitting process.

8. The following table summarizes the potential economic and social effects of the proposed project on the human environment. The “no-action” alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A	Social Structures and Mores			X			Yes
B	Cultural Uniqueness and Diversity			X			Yes
C	Local and State Tax Base and Tax Revenue			X			Yes
D	Agricultural or Industrial Production			X			Yes
E	Human Health			X			Yes
F	Access to and Quality of Recreational and Wilderness Activities			X			Yes
G	Quantity and Distribution of Employment			X			Yes
H	Distribution of Population			X			Yes
I	Demands for Government Services			X			Yes
J	Industrial and Commercial Activity			X			Yes
K	Locally Adopted Environmental Plans and Goals			X			Yes
L	Cumulative and Secondary Impacts			X			Yes

SUMMARY OF COMMENTS ON POTENTIAL ECONOMIC AND SOCIAL EFFECTS: The following comments have been prepared by the Department:

- A. Social Structures and Mores
- B. Cultural Uniqueness and Diversity

The proposed project would cause minor, if any, impacts to the above social and economic resources in the area because the proposed project would take place in a relatively remote location. Further, the operation of a gas gathering plant of this type necessitates one half-time employee for normal operations and would likely not result in any, or very little, immigration of new people to the area for employment purposes; thereby, having little if any impact on the above social and economic resources of the area.

Additional activity (vehicle traffic, construction equipment, etc.) would be noticeable during facility construction and the gathering plant would typically require day-to-day employees. Once the facility is constructed, activities associated with the operation of the facility would be minor. Overall, any impacts to the above social and economic resources in the area would be minor.

C. Local and State Tax Base and Tax Revenue

The proposed project would result in minor impacts to the local and state tax base and tax revenue because relatively few new employees would be expected as a result of constructing the facility. Further, the proposed project would necessitate negligible construction activities and typically would not require an extended period of time for completion. Therefore, any construction related jobs would be temporary and any corresponding impacts on the tax base/revenue in the area would be minor. Overall, any impacts to the local and state tax base would be minor.

D. Agricultural or Industrial Production

The land at the proposed location is rural agricultural grazing land. However, because the facility would be relatively small, the proposed project would result in only minor impacts to agricultural production. The proposed project would have minor impacts to industrial production because the proposed project would be a new industrial source locating in the proposed area. However, because the facility would be relatively small by industrial standards, the project would likely not result in additional industrial sources.

Additional facilities (compressor stations, gas plants, etc.) could locate in the area to withdraw natural gas from the nearby area and/or to separate the components of natural gas. However, any future facility would be required to apply for and receive the appropriate permits from the appropriate regulating authority. Environmental impacts from any future facilities would be assessed through the appropriate permitting process. The Department is not aware of plans for any additional facilities at this time. Overall, any impacts to agricultural or industrial production of the area would be minor.

E. Human Health

The proposed project would result in minor, if any, impacts to human health. Deposition of pollutants would occur; however, the Department determined that the proposed project would comply with all applicable air quality rules, regulations, and standards. These rules, regulations, and standards are designed to be protective of human health. Overall, any impacts to public health would be minor.

F. Access to and Quality of Recreational and Wilderness Activities

The proposed project would have minor, if any, impacts on access to recreational and wilderness activities because of the relatively remote location and the relatively small size of the facility. The proposed project would have minor impacts on the quality of recreational and wilderness activities in the area because the facility, while relatively small by industrial standards, would be visible and would produce noise. Overall, any impacts to the access and quality of recreational and wilderness activities in the area would be minor.

- G. Quantity and Distribution of Employment
- H. Distribution of Population

The proposed project would have minor impacts on the employment and population because one half-time permanent employee would be required for normal operations thereby resulting in relatively minor, if any, new immigration to the area. In addition, temporary construction-related positions would result from this project. However, any impacts to the quantity and distribution of employment from construction related employment would be minor due to the relatively small size of the facility and the relatively short time period that would be required for constructing the facility. Overall, any impacts to the above social and economic resources in the area would be minor.

- I. Demands for Government Services

There would be minor impacts on the demands for government services because additional time would be required by government agencies to issue the appropriate permits for the facility and to assure compliance with applicable rules, standards, and conditions that would be contained in those permits. In addition, there would be minor impacts on the demands for government services to regulate the increase in vehicle traffic that would be associated with constructing and operating the facility. The increase in vehicle traffic would be primarily during facility construction but the gas gathering plant typically does require day-to-day attention. Therefore, vehicle traffic would be relatively minor due to the relatively short time period that would be required to construct the facility and the day-to-day over-site of the plant by permanent employees. Overall, any demands for government services to regulate the facility or activities associated with the facility would be minor due to the relatively small size of the facility.

- J. Industrial and Commercial Activity

Only minor impacts would be expected on the local industrial and commercial activity because the proposed project would represent only a minor increase in the industrial and commercial activity in the area. The proposed project would be relatively small and would take place at a relatively remote location.

Additional facilities (compressor stations, gas plants, etc.) could locate in the area to withdraw natural gas from the nearby area and/or to separate the components of natural gas. However, any future facility would be required to apply for and receive the appropriate permits from the appropriate regulating authority. Environmental impacts from any future facilities would be assessed through the appropriate permitting process. Overall, any impacts to the local industrial and commercial activity of the area would be minor.

- K. Locally Adopted Environmental Plans and Goals

The Department is unaware of any locally adopted environmental plans or goals. The permit would ensure compliance with state standards and goals. The state standards would protect the proposed site and the environment surrounding the site.

- L. Cumulative and Secondary Impacts

Overall, cumulative and secondary impacts from this project would result in minor impacts to the economic and social aspects of the human environment in the immediate area. Due to the relatively small size of the project, the industrial production, employment, and tax revenue (etc.) impacts resulting from the proposed project would be minor. In addition, the Department believes that this facility could be expected to operate in compliance with all applicable rules and regulations as would be outlined in Permit #3803-00.

Additional facilities (compressor stations, gas plants, etc.) could locate in the area to withdraw natural gas from the nearby area and/or to separate the components of natural gas. However, any future facility would be required to apply for and receive the appropriate permits from the appropriate regulating authority. Environmental impacts from any future facilities would be assessed through the appropriate permitting process.

Recommendation: No EIS is required.

If an EIS is not required, explain why the EA is an appropriate level of analysis: The current permit action is for the construction and operation of a natural gas gathering plant. Permit #3803-00 includes conditions and limitations to ensure the facility will operate in compliance with all applicable rules and regulations. In addition, there are no significant impacts associated with this proposal.

Other groups or agencies contacted or which may have overlapping jurisdiction: Montana Historical Society – State Historic Preservation Office, Natural Resource Information System – Montana Natural Heritage Program

Individuals or groups contributing to this EA: Department of Environmental Quality – Air Resources Management Bureau, Montana Historical Society – State Historic Preservation Office, Natural Resource Information System – Montana Natural Heritage Program

EA prepared by: Julie Merkel

Date: March 27, 2006