

DEPARTMENT OF ENVIRONMENTAL QUALITY
Permitting and Compliance Division
Air and Waste Management Bureau
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FINAL ENVIRONMENTAL ASSESSMENT (EA)

Issued For: Big Sky Cremations, Inc.
P.O. Box 35
2 West Main Street
East Helena, MT 59635

RECEIVED

AUG 21 2006

Permit Number: 3859-00

LEGISLATIVE ENVIRONMENTAL
POLICY OFFICE

Preliminary Determination Issued: July 18, 2006

Department Decision Issued: August 18, 2006

Permit Final:

1. *Legal Description of Site:* The legal description of the site is the East Helena Townsite Block 32 LT 12, Southeast ¼ of Section 25, Township 10 North, Range 3 West, Lewis and Clark County, Montana. The physical address is 2 West Main Street, East Helena, MT 59635.
2. *Description of Project:* BSCI proposed to install and operate a 2002 B & L Cremation Systems crematorium. The crematorium is fired on natural gas and would be capable of incinerating up to 150 pounds per hour of human remains.
3. *Objectives of Project:* The project would allow BSCI to safely dispose of human remains while maintaining compliance with negligible risk requirements as discussed in Section VI of the permit analysis. Further, the project would result in business and revenue for the company.
4. *Alternatives Considered:* In addition to the proposed action, the Department also considered the “no-action” alternative. The “no-action” alternative would deny issuance of the air quality preconstruction permit to the proposed facility. However, the Department does not consider the “no-action” alternative to be appropriate because BSCI demonstrated compliance with all applicable rules and regulations as required for permit issuance. Therefore, the “no-action” alternative was eliminated from further consideration.
5. *A Listing of Mitigation, Stipulations, and Other Controls:* A list of enforceable conditions, including a BACT analysis, would be included in Permit #3859-00.
6. *Regulatory Effects on Private Property:* The Department considered alternatives to the conditions imposed in this permit as part of the permit development. The Department determined that the permit conditions are reasonably necessary to ensure compliance with applicable requirements and demonstrate compliance with those requirements and do not unduly restrict private property rights.

7. The following table summarizes the potential physical and biological effects of the proposed project on the human environment. The “no-action” alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A	Terrestrial and Aquatic Life and Habitats			X			Yes
B	Water Quality, Quantity, and Distribution			X			Yes
C	Geology and Soil Quality, Stability and Moisture			X			Yes
D	Vegetation Cover, Quantity, and Quality			X			Yes
E	Aesthetics			X			Yes
F	Air Quality			X			Yes
G	Unique Endangered, Fragile, or Limited Environmental Resources			X			Yes
H	Demands on Environmental Resource of Water, Air and Energy			X			Yes
I	Historical and Archaeological Sites				X		Yes
J	Cumulative and Secondary Impacts			X			Yes

SUMMARY OF COMMENTS ON POTENTIAL PHYSICAL AND BIOLOGICAL EFFECTS: The following comments have been prepared by the Department.

A. Terrestrial and Aquatic life and Habitats:

Emissions from the proposed project would affect terrestrial and aquatic life and habitats in the proposed project area. However, as detailed in Section V and Section VI of the permit analysis, any emissions and resulting impacts from the project would be minor due to the low concentration of those pollutants emitted.

Further, the crematorium would operate within a building located in an area zoned as commercial and only a limited amount of new construction or ground disturbance to the area would be required. Overall, any impact to the terrestrial and aquatic life and habitats of the proposed project area would be minor.

B. Water Quality, Quantity and Distribution:

The proposed project would not affect water quantity or distribution in the proposed project area. The crematorium would operate within a building and would not discharge or use water as part of the project.

Emissions from the proposed project would affect water quality in the proposed project area. However, as detailed in Section V and Section VI of the permit analysis, any emissions and resulting deposition impacts from the project would be minor due to the low concentration of those pollutants emitted.

C. Geology and Soil Quality, Stability, and Moisture:

The proposed project would affect the geology, soil quality, stability, and moisture of the proposed project area. The crematorium would operate within an addition to an existing building located in an area zoned as commercial and only a limited amount of new construction or ground disturbance to the area would be required.

Further, as described in Section V and Section VI of the permit analysis, the crematorium would result in minor air pollution emissions to the outside ambient environment. These pollutants would deposit on the soils in the surrounding area. Any impact from deposition of these pollutants would be minor due to dispersion characteristics and the low concentration of those pollutants emitted.

D. Vegetation Cover, Quantity, and Quality:

Emissions from the proposed project would affect vegetation cover, quantity, and quality in the proposed project area. However, as detailed in Section V and Section VI of the permit analysis any emissions and resulting impacts from the project would be minor.

Further, the crematorium would operate within an addition to an existing building located in an area zoned as commercial and only a limited amount of new construction or ground disturbance to the area would be required. Overall, any impact to the vegetation cover, quantity, and quality of the proposed project area would be minor.

E. Aesthetics:

The proposed project would result in a minor effect on the aesthetic nature of the proposed project area because the crematorium would operate within an addition to an existing building located in an area zoned as commercial and a limited amount of construction and site disturbance would be required for the construction project. Because the construction area is designated for commercial use, the project would not change the aesthetic nature of the area. Further, visible emissions from the source would be limited to 10% opacity and the permit would include emission control requirements. Also, the project would not result in excess noise from normal operations.

F. Air Quality:

The proposed project would result in the emission of various criteria pollutants and HAPs to the ambient air in the proposed project area. However, as detailed in Section V and Section VI of the permit analysis, BSCI demonstrated, through air dispersion modeling, that any air quality impacts from the proposed project would be minor and would constitute negligible risk to human health and the environment.

The Department conducted air dispersion modeling to determine the ambient air quality impacts from HAPs that would be generated by the crematorium. The SCREEN3 model was selected for the air dispersion modeling. The full meteorology option was selected to provide a conservative result. Receptors were placed from 1 to 50,000 meters in a simple terrain array. Simple terrain receptors were used to represent the topography of the project area. In addition, because the proposed source would locate within the city of East Helena, the Department input to the model included generic building dimensions to evaluate potential downwash effects on the incinerator plume.

Stack parameters and emission rates used in the SCREEN3 model are contained in Section V of the permit analysis and are on file with the Department. Stack velocity and gas temperature were taken from data provided by the manufacturer of the crematorium. Due to the dispersion characteristics and low levels of pollutants that would be emitted from the proposed project the Department determined that any impacts to air quality would be minor.

G. Unique Endangered, Fragile, or Limited Environmental Resources:

Emissions from the proposed project would affect unique, endangered, fragile, or limited environmental resources located in the proposed project area. However, as detailed in Section V and Section VI of the permit analysis, any emissions and resulting impacts from the project would be minor due to the low concentration of those pollutants emitted.

Further, the crematorium would operate within an area zoned as commercial so the limited amount of construction and operating disturbance required for the project would not change the typical character of the area. Overall, any impact to any existing unique, endangered, fragile, or limited environmental resources in the proposed project area would be minor.

H. Demands on Environmental Resources of Water, Air, and Energy:

The proposed project would result in minor demands on environmental resources of water and air as discussed in Section 7.B and 7.F, respectively, of this EA. Further, as detailed in Section V and Section VI of the permit analysis, project impacts on air resources in the proposed project area would be minor due to dispersion characteristics and the low concentration of those pollutants emitted. Finally, because the project is small by industrial standards, little energy would be required for operation and the resulting impact on energy resources would be minor.

I. Historical and Archaeological Sites:

The proposed project would not result in any impact on historical and archaeological sites in the proposed project area. The crematorium would operate within an addition to an existing building located in an area zoned as commercial and would only require a limited amount of additional construction and ground disturbance.

According to previous correspondence from the Montana State Historic Preservation Office, there is low likelihood of any disturbance to any known archaeological or historic site, given previous industrial disturbance within the area. Therefore, the operation would have no effect on any known historic or archaeological site that may be located within or near the proposed operating site.

J. Cumulative and Secondary Impacts:

Overall, the cumulative and secondary impacts from this project on the physical and biological environment in the immediate area would be minor due to the relatively small size and potential environmental impact of the proposed operation. The Department believes that this facility could be expected to operate in compliance with all applicable rules and regulations as outlined in Permit #3859-00.

8. The following table summarizes the potential economic and social effects of the proposed project on the human environment. The “no-action” alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A	Social Structures and Mores				X		Yes
B	Cultural Uniqueness and Diversity				X		Yes
C	Local and State Tax Base and Tax Revenue				X		Yes
D	Agricultural or Industrial Production				X		Yes
E	Human Health			X			Yes
F	Access to and Quality of Recreational and Wilderness Activities				X		Yes
G	Quantity and Distribution of Employment				X		Yes
H	Distribution of Population				X		Yes
I	Demands for Government Services			X			Yes
J	Industrial and Commercial Activity				X		Yes
K	Locally Adopted Environmental Plans and Goals				X		Yes
L	Cumulative and Secondary Impacts			X			Yes

SUMMARY OF COMMENTS ON POTENTIAL ECENOMIC AND SOCIAL EFFECTS: The Department has prepared the following comments.

- A. Social Structures and Mores:
 B. Cultural Uniqueness and Diversity:

The proposed project would not have any affect on the social structures or mores of the proposed area of operation because the project is small by industrial standards and operations would take place within an area zoned as commercial. The predominant use of the surrounding area would not change as a result of the proposed project.

- C. Local and State Tax Base and Tax Revenue:

The proposed project would have a minor impact on the local and state tax base and tax revenue. The project is small by industrial standards thus any economic impact to the commercially zoned area would be minor. Further, the project would require only a minor amount of new construction and a limited amount of employees/operators for normal operations.

- D. Agricultural or Industrial Production:

Because the proposed project would operate within an area zoned as commercial, the project would not affect or displace any land used for agricultural production and would require only a limited amount of additional industrial construction. Further, the nature of the project would dictate that no additional industrial production would result from the proposed project.

- E. Human Health:

The peak annual ambient impact from the operation of the crematorium would be 0.002 $\mu\text{g}/\text{m}^3$. The predicted annual ambient impact of each individual HAP was determined by multiplying the peak annual ambient concentration by the emission rate of the HAP. The impacts calculated for each HAP are compared to the cancer and non-cancer levels specified in Tables 1 and 2 of ARM 17.8.770. If the predicted ambient impact of a particular HAP is less than the level specified in the table and the

inhalation pathway is the only appropriate pathway, that HAP can be excluded from the human health risk assessment. The table summarized in Section V of the permit analysis indicates the calculated ambient impacts of the HAPs, the cancer and non-cancer levels, and whether or not each HAP passes the screening criteria.

As detailed in Section VI of the permit analysis, a health risk assessment was conducted to determine if the proposed crematorium would comply with the negligible risk requirement of MCA 75-2-215 and ARM 17.8.770. The emission inventory did not contain sufficient quantities of any pollutant on the Department's list of pollutants for which non-inhalation impacts must be considered; therefore, the Department determined that inhalation risk would be the only necessary pathway to consider. As defined in ARM 17.8.701(10), negligible risk is "*an increase in excess lifetime cancer risk of less than 1.0×10^{-6} for any individual pollutant, and 1.0×10^{-5} for the aggregate of all pollutants, and an increase in the sum of the non-cancer hazard quotients for all pollutants with similar toxic effects of less than 1.0 in order to determine negligible risk.*" For the purposes of determining the negligible risk of the crematorium, all pollutants were included in the human health risk assessment.

All of the individual pollutant concentrations for the ELCR meet the acceptable risk limit because they are less than 1.00E-06 for each pollutant and less than 1.00E-05 for the aggregate of all pollutants. Further, the sums of the chronic and acute non-cancer hazard quotients are less than 1.0. Therefore, the crematorium proposed for the BSCI facility meets the criteria of ARM 17.8.770 and operation of the incinerator would be considered a negligible risk to public health, safety, welfare, and to the environment. Overall, any impacts to human health in the proposed project area would be minor.

F. Access to and Quality of Recreational and Wilderness Activities:

Because the proposed project would operate within an area zoned as commercial, the project would not affect any access to or quality of any recreation or wilderness activities in the area.

G. Quantity and Distribution of Employment:

H. Distribution of Population:

The proposed project would require a limited amount of new employment in the area. The project would require only a single operator and possibly a support employee. Therefore, the proposed project would have only a minor impact on the quantity and distribution of population and employment in the area.

I. Demands for Government Services:

Government services would be required for acquiring the appropriate permits from government agencies. In addition, the permitted source of emissions would be subject to periodic inspections by government personnel. Demands for government services would be minor.

J. Industrial and Commercial Activity:

The proposed project would result in only a minor impact on local industrial and commercial activity because the proposed project would operate within an area zoned as commercial, would require only a limited amount of additional industrial construction, and would not result in additional industrial production.

K. Locally Adopted Environmental Plans and Goals:

The Department is not aware of any locally adopted environmental plans or goals in the immediate area affected by the proposed project. The state standards would be protective of the proposed project area.

L. Cumulative and Secondary Impacts:

Overall, cumulative and secondary impacts from this project would result in minor impacts to the economic and social environment in the immediate area due to the relatively small size of the operation. The Department believes that this facility could be expected to operate in compliance with all applicable rules and regulations as would be outlined in Permit #3859-00.

Recommendation: No EIS is required.

If an EIS is not required, explain why the EA is an appropriate level of analysis: The current permit action is for the construction and operation of a crematorium. Permit #3859-00 includes conditions and limitations to ensure the facility would operate in compliance with all applicable rules and regulations. In addition, as detailed in the above EA there are no significant impacts associated with the proposed project.

Other groups or agencies contacted or which may have overlapping jurisdiction: Montana Historical Society – State Historic Preservation Office, Natural Resource Information System – Montana Natural Heritage Program

Individuals or groups contributing to this EA: Department of Environmental Quality – Air Resources Management Bureau, Montana Historical Society – State Historic Preservation Office, Natural Resource Information System – Montana Natural Heritage Program.

EA prepared by: M. Eric Merchant, MPH

Date: July 18, 2006