# HOUSE BILL NO. 130 INTRODUCED BY M. CAMPBELL BY REQUEST OF THE GOVERNOR

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE WATER ADJUDICATION FEE; PROVIDING FOR THE REFUND OF UP TO \$400 OF WATER ADJUDICATION FEES PAID BY AN OWNER WHO WAS OBLIGATED TO PAY NOT MORE THAN \$400 IN AGGREGATE WATER ADJUDICATION FEES; PROHIBITING THE OFFSET OF OTHER AMOUNTS DUE THE STATE AGAINST THE REFUND; PROVIDING AN APPROPRIATION FOR THE AMOUNT OF THE REFUNDS; PROVIDING AN APPROPRIATION FOR THE COST OF ADMINISTERING THE WATER ADJUDICATION FEE REFUND; TRANSFERRING \$15.9 MILLION FROM THE GENERAL FUND TO THE WATER ADJUDICATION ACCOUNT; AMENDING SECTIONS 17-7-102, 85-2-271, 85-2-272, 85-2-276, AND 85-2-283, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE, AN APPLICABILITY DATE, AND A TERMINATION DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

<u>NEW SECTION.</u> Section 1. Water adjudication fee refund -- appropriation. (1) The department of revenue shall refund up to \$400 of water adjudication fees to owners who paid not more than \$400 in aggregate water adjudication fees pursuant to 85-2-276.

(2) There is appropriated \$4.6 million from the general fund to the department of revenue for the 2009 biennium for the purpose of providing water adjudication fee refunds as provided in subsection (1).

<u>NEW SECTION.</u> Section 2. Water adjudication fee refund -- method of refunding -- no offset. (1) Except as provided in subsection (2), the department of revenue shall refund the fees by state warrant payable to the entity who paid the fees as shown by the payment instrument.

(2) If the department of revenue cannot determine who paid the fees, it shall send notice and a form prescribed by the department of revenue for claiming the refund to the person or persons who were the owner or owners of the water right, as defined in 85-2-272, on the date the water adjudication fee was paid as shown in the records of the department of natural resources and conservation.

(3) (a) Subject to subsection (3)(b), a claim for refund may be filed by the owner or owners described in subsection (2). The claim for refund must be executed under penalty of false swearing and include the

information the department of revenue requires.

(b) Subject to the limitation that aggregate claims for refund with respect to any payment of the water adjudication fee cannot exceed the greater of the amount paid or \$400:

(i) the personal representative of the estate of a deceased individual entitled to a refund may execute and file the claim for refund on behalf of the deceased individual; and

(ii) the successor in interest of an entity entitled to a refund that has been dissolved or merged may execute and file the claim for refund on behalf of the dissolved or merged entity.

(c) Nothing in subsection (3)(b)(i) or (3)(b)(ii) prevents the department of revenue from allowing other individuals or entities that did not pay the water adjudication fee and that the department of revenue determines are entitled to the refund, in lieu of payment of the person who paid the fee, to:

(i) file a claim for refund; or

(ii) be paid the refund on behalf of the person who paid the fee.

(4) A claim for refund described in subsections (2) and (3) must be filed with the department of revenue on or before December 31, 2007, unless the department of revenue, for good cause shown, grants a reasonable extension of time for filing.

(5) The department of revenue may not offset the refund provided in this section against any other amount due to the state pursuant to 15-30-310, 15-70-110, 15-72-113, 17-4-105, or 39-51-1307.

(6) The definition of owner provided in 85-2-273 does not apply to the issuance of a refund pursuant to [sections 1 and 2].

<u>NEW SECTION.</u> Section 3. Funds transfer. (1) Subject to subsection (2), there is transferred \$15.9 million from the general fund to the water adjudication account provided for in 85-2-280 to be used for the sole purpose of completing the statewide water adjudication by 2020. Subject to subsection (2), the transfer must take place on July 1, 2007.

(2) In order to maintain an adequate ending fund balance, if at any time during the 2009 biennium the office of budget and program planning projects a 2009 biennium unreserved ending fund balance of less than \$100 million, the office of budget and program planning may reduce the above one-time-only transfer. The department will transfer funds on a schedule approved by the office of budget and program planning that enables statewide management goals for cash flow and fund balances.

NEW SECTION. Section 4. Appropriations. (1) There is appropriated from the general fund to the

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department of natural resources and conservation \$231,000 for the 2009 biennium for administration related to refunding the water adjudication fee.

(2) There is appropriated from the general fund to the department of revenue \$269,000 for the 2009 biennium for administration related to refunding the water adjudication fee.

Section 5. Section 17-7-102, MCA, is amended to read:

"17-7-102. Definitions. As used in this chapter, the following definitions apply:

(1) "Additional services" means different services or more of the same services.

(2) "Agency" means all offices, departments, boards, commissions, institutions, universities, colleges, and any other person or any other administrative unit of state government that spends or encumbers public money by virtue of an appropriation from the legislature under 17-8-101.

(3) "Approving authority" means:

(a) the governor or the governor's designated representative for executive branch agencies;

(b) the chief justice of the supreme court or the chief justice's designated representative for judicial branch agencies;

(c) the speaker for the house of representatives;

(d) the president for the senate;

(e) appropriate legislative committees or a designated representative for legislative branch agencies;

or

(f) the board of regents of higher education or its designated representative for the university system.

(4) (a) "Base budget" means the resources for the operation of state government that are of an ongoing and nonextraordinary nature in the current biennium. The base budget for the state general fund and state special revenue funds may not exceed that level of funding authorized by the previous legislature.

(b) The term does not include funding for water adjudication if the accountability benchmarks contained in 85-2-271 are not met.

(5) "Budget amendment" means a temporary appropriation as provided in Title 17, chapter 7, part 4.

(6) "Emergency" means a catastrophe, disaster, calamity, or other serious unforeseen and unanticipated circumstance that has occurred subsequent to the time that an agency's appropriation was made, that was clearly not within the contemplation of the legislature and the governor, and that affects one or more functions of a state agency and the agency's expenditure requirements for the performance of the function or functions.

(7) "Funds subject to appropriation" means those funds required to be paid out of the treasury as set

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forth in 17-8-101.

(8) "Necessary" means essential to the public welfare and of a nature that cannot wait until the next legislative session for legislative consideration.

(9) "New proposals" means requests to provide new nonmandated services, to change program services, to eliminate existing services, or to change sources of funding. For purposes of establishing the present law base, the distinction between new proposals and the adjustments to the base budget to develop the present law base is to be determined by the existence of constitutional or statutory requirements for the proposed expenditure. Any proposed increase or decrease that is not based on those requirements is considered a new proposal.

(10) "Present law base" means that level of funding needed under present law to maintain operations and services at the level authorized by the previous legislature, including but not limited to:

(a) changes resulting from legally mandated workload, caseload, or enrollment increases or decreases;

(b) changes in funding requirements resulting from constitutional or statutory schedules or formulas;

(c) inflationary or deflationary adjustments; and

(d) elimination of nonrecurring appropriations.

(11) "Program" means a principal organizational or budgetary unit within an agency.

(12) "Requesting agency" means the agency of state government that has requested a specific budget amendment.

(13) "University system unit" means the board of regents of higher education; office of the commissioner of higher education; university of Montana, with campuses at Missoula, Butte, Dillon, and Helena; Montana state university, with campuses at Bozeman, Billings, Havre, and Great Falls; the agricultural experiment station, with central offices at Bozeman; the forest and conservation experiment station, with central offices at Missoula; the cooperative extension service, with central offices at Bozeman; the bureau of mines and geology, with central offices at Butte; the fire services training school at Great Falls; and the community colleges at Miles City, Glendive, and Kalispell."

#### Section 6. Section 85-2-271, MCA, is amended to read:

**"85-2-271. (Temporary) Benchmarks -- action taken if not met.** (1) The completion of initial claims examination is of a higher priority than reexamination of claims that were subject to the verification process unless the chief water judge issues an order making reexamination a higher priority, as provided in subsection (3)(b).

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(2) There are approximately 57,000 water right claims that were filed pursuant to 85-2-212 that must be

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examined. There are approximately 98,000 claims that were verified that may be reexamined using the supreme court examination rules if the water court receives a petition and issues an order as provided in 85-2-282 or the water court issues an order on its own initiative.

(3) (a) The water court shall prioritize basins for the purpose of claims examination and reexamination by the department.

(b) The chief water judge has the authority to order that reexamination be completed for a certain basin in a higher priority than claims examination. If the chief water judge issues an order requiring the department to reexamine claims rather than examining claims, the number of claims that were reexamined must be counted against the amount of claims that the department is required to examine for that period.

(4) (a) The cumulative benchmarks that are provided in subsection (4)(b) must be met. If the benchmarks are not met, the fee contained in 85-2-276 that is attached to a water right for the purpose of funding the adjudication may not be assessed the following even-numbered year <u>and money for water adjudication may not</u> <u>be included in the department's base budget</u>. All claims must be examined by June 30, 2015.

(b) The cumulative benchmarks are as follows:

Date	Total Number of Claims Examined
December 31, 2006	8,000
December 31, 2008	19,000
December 31, 2010	31,000
December 31, 2012	44,000
June 30, 2015	57,000

(Terminates June 30, 2020--sec. 18, Ch. 288, L. 2005.)"

Section 7. Section 85-2-272, MCA, is amended to read:

**"85-2-272.** (Temporary) Definitions. For the purposes of 85-2-270 through 85-2-273, 85-2-276, and 85-2-279 through 85-2-283, and [sections 1 and 2], the following definitions apply:

- (1) "Calculated volume" means the feasible volume given the flow rate and period of use.
- (2) "Person" means an individual, corporation, partnership, association, firm, or other legal entity.

(3) "Water right" means a legal right to the beneficial use of water as recorded in the centralized water recording system by a water court decree, provisional permit, ground water certificate, filed exempt right, Powder River declaration, statement of claim, stockwater permit, temporary provisional permit, or 1962 to 1973 ground water filings as recorded with the department or that portion of a water reservation that has been put to beneficial

use. This definition applies only to the use of the term for the purposes of assessing the fee, and for the purposes of 85-2-270 through 85-2-273, 85-2-276, and 85-2-279 through 85-2-283, and for the purposes of providing a refund pursuant to [sections 1 and 2]. (Terminates June 30, 2020--sec. 18, Ch. 288, L. 2005.)"

Section 8. Section 85-2-276, MCA, is amended to read:

**"85-2-276.** (Temporary) Water adjudication fees -- exceptions. (1) (a) Except as provided in subsection subsections (1)(c) and (11), a water adjudication fee is authorized and directed to be imposed by the department of revenue on all water rights.

(b) Except as provided in 85-2-271, 85-2-280, and subsections (1)(c), and (10), and (11) of this section, an owner shall pay a biennial fee for the purpose of funding Montana's water adjudication based on the fees established in subsections (4) through (7) of this section.

(c) The water adjudication fee may not be imposed on federal water rights and tribal reserved and aboriginal claims to water.

(2) The water adjudication fee is due on January 31 of even-numbered years. The penalty and interest provisions contained in 15-1-216 apply to late payments of the fee.

(3) (a) Subject to subsection (3)(b), the department of revenue may withhold revenue equal to the actual cost of collecting the water adjudication fee.

(b) The department of revenue may not withhold more than 5% of the revenue generated.

(4) (a) An owner for the purposes described in subsections (4)(b) through (4)(f) shall pay according to a graduated scale. The number of water rights for which a fee must be paid on a per-purpose basis is capped at 20 water rights a person for each graduated level.

(b) For Subject to subsection (11), for a commercial water right with a claimed or calculated volume that is:

(i) 0 acre-feet to 100 acre-feet, the fee is \$20;

(ii) greater than 100 acre-feet and less than or equal to 5,000 acre-feet, the fee is \$1,000; and

(iii) greater than 5,000 acre-feet, the fee is \$2,000.

(c) For Subject to subsection (11), for an industrial water right with a claimed or calculated volume that

is:

(i) 0 acre-feet to 1,000 acre-feet, the fee is \$20;

(ii) greater than 1,000 acre-feet and less than or equal to 4,000 acre-feet, the fee is \$1,000; and

(iii) greater than 4,000 acre-feet, the fee is \$2,000.

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(d) For Subject to subsection (11), for a mining water right with a claimed or calculated volume that is:

(i) 0 acre-feet to 1,000 acre-feet, the fee is \$20;

(ii) greater than 1,000 acre-feet and less than or equal to 4,000 acre-feet, the fee is \$1,000; and

(iii) greater than 4,000 acre-feet, the fee is \$2,000.

(e) For Subject to subsection (11), for a municipal water right with a claimed or calculated volume that

is:

(i) 0 acre-feet to 1,000 acre-feet, the fee is \$20;

(ii) greater than 1,000 acre-feet and less than or equal to 4,000 acre-feet, the fee is \$1,000; and

(iii) greater than 4,000 acre-feet, the fee is \$2,000.

(f) For <u>Subject to subsection (11)</u>, for a power generation water right, both consumptive and nonconsumptive, with a claimed or calculated volume that is:

(i) 0 acre-feet to 100,000 acre-feet, the fee is \$20;

(ii) greater than 100,000 acre-feet and less than or equal to 1 million acre-feet, the fee is \$1,000; and

(iii) greater than 1 million acre-feet, the fee is \$2,000.

(5) Except for instream flow water rights used for irrigation purposes or for the purposes identified in subsection (4) and subject to subsection (11), an instream flow water right or an instream flow water reservation, with a claimed or calculated volume that is:

(a) 0 acre-feet to 50,000 acre-feet, the fee is \$20;

(b) greater than 50,000 acre-feet and less than or equal to 1 million acre-feet, the fee is \$1,000; and

(c) greater than 1 million acre-feet, the fee is \$2,000.

(6) The Subject to subsection (11), the fee for an irrigation water right or irrigation claim that is part of an irrigation district, ditch company, canal company, irrigation project, water user's association, or other organized group with the purpose of allocating irrigation water is \$20 a user, with the fee capped at 40 users. The fee must be paid by the user. If an irrigation district, ditch company, or water user's association has more than 40 users, the fee may not exceed \$800 and must be split equally among the users.

(7) The <u>Subject to subsection (11), the</u> fee for all water rights that are not subject to subsections (4) through (6) is \$20. The fee is capped at 20 water rights a person for purposes that are not addressed in subsections (4) through (6).

(8) The fees established in subsections (4) through (7) apply to all water rights on record with the department that are not withdrawn or terminated.

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(9) A person may file an administrative appeal with the department to contest the total amount of the fee

assessed against the person or a fee imposed based on incorrect ownership records.

(10) Fees authorized in this section may not be assessed after June 30, 2014.

(11) The department of revenue may not assess a water adjudication fee against an owner whose biennial fee is determined by the department of natural resources and conservation to be \$400 or less. (Terminates June 30, 2020--sec. 18, Ch. 288, L. 2005.)"

Section 9. Section 85-2-283, MCA, is amended to read:

"85-2-283. (Temporary) Rulemaking authority. The department may adopt rules for the purpose of implementing 85-2-270 through 85-2-273, 85-2-276, and 85-2-279 through 85-2-283, and [sections 1 and 2]. (Terminates June 30, 2020--sec. 18, Ch. 288, L. 2005.)"

NEW SECTION. Section 10. Effective date. [This act] is effective on passage and approval.

<u>NEW SECTION.</u> Section 11. Applicability. [This act] applies to water adjudication fees paid before [the effective date of this act].

NEW SECTION. Section 12. Termination. (1) [Sections 7 and 9] terminate June 30, 2009.

(2) [Sections 5, 6, and 8] terminate June 30, 2020.

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