

HOUSE BILL NO. 76

INTRODUCED BY C. PEASE-LOPEZ

BY REQUEST OF THE CHILDREN, FAMILIES, HEALTH, AND HUMAN SERVICES INTERIM COMMITTEE

A BILL FOR AN ACT ENTITLED: "AN ACT CREATING AN INDEPENDENT OFFICE OF THE CHILD AND FAMILY OMBUDSMAN; DESCRIBING THE DUTIES AND POWERS OF THE OFFICE; ESTABLISHING A SPECIAL REVENUE ACCOUNT FOR THE RECEIPT OF GRANTS, GIFTS, AND BEQUESTS TO THE OFFICE; PROVIDING AN APPROPRIATION; AMENDING SECTION 41-3-205, MCA; AND PROVIDING AN EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Office of child and family ombudsman established. (1) There is an office of the child and family ombudsman.

(2) As used in this part, "ombudsman" means the office of the child and family ombudsman.

(3) The ombudsman is allocated to the department of justice for administrative purposes only as prescribed in 2-15-121.

NEW SECTION. Section 2. Purpose and intent. The legislature finds that:

(1) an independent, impartial, and confidential ombudsman can serve to protect the interests and rights of Montana's children and families; and

(2) an independent, impartial, and knowledgeable ombudsman can work collaboratively with the department to strengthen the department's child and family services.

NEW SECTION. Section 3. Appointment -- term. (1) The governor, with the consent of the senate, shall appoint an individual who is a resident of this state and is qualified by training and experience to perform the duties of the ombudsman as provided in [section 6].

(2) The appointment must be made from a list of at least three persons prepared and submitted by a committee consisting of:

(a) two attorneys appointed by the Montana bar association;



- 1 (b) two district court judges appointed by the chief justice of the Montana supreme court;
2 (c) one medical doctor appointed by the Montana medical association;
3 (d) one psychologist appointed by the Montana psychological association;
4 (e) one social worker appointed by the Montana chapter of the national association of social workers;
5 (f) one person appointed by the governor as a representative of private children's agencies;
6 (g) one person appointed by the governor as a representative of the general public; and
7 (h) one person appointed by the director of the department.
8 (3) The ombudsman holds office for a term of 5 years and continues to hold office until a successor is
9 appointed.

10
11 **NEW SECTION. Section 4. Staff.** The ombudsman may select, and the department of justice shall hire
12 as provided in 2-15-121, necessary staff to carry out the provisions of [sections 1 through 8]. Staff must be under
13 the supervision of the ombudsman.

14
15 **NEW SECTION. Section 5. Independence.** The ombudsman acts independently of the department
16 of public health and human services in the performance of the duties of the office.

17
18 **NEW SECTION. Section 6. Duties.** The duties of the ombudsman are to:

- 19 (1) ensure that each child under the jurisdiction of the department, and in appropriate cases an individual
20 interested in the child's welfare, is apprised of the child's rights under the law;
21 (2) take all possible action, including but not limited to programs of public education and advocacy, to
22 pursue the legal, civil, and special protections of children;
23 (3) help interested parties obtain any information pertaining to the case work and procedures of the
24 department that they are entitled to under the law;
25 (4) review complaints and investigate, in accordance with the powers provided for in [section 7] and with
26 procedures adopted and made publicly available by the ombudsman, those complaints that indicate, in the
27 opinion of the ombudsman, that a child might be in need of assistance from the ombudsman;
28 (5) investigate, in accordance with the powers provided for in [section 7] and with procedures adopted
29 and made publicly available by the ombudsman, the circumstances relating to the death of any child who has
30 received services from the department;

- 1 (6) when the ombudsman's investigation related to a complaint or a death appears to warrant it, share
2 the relevant findings, subject to the disclosure restrictions and confidentiality requirements provided in [section
3 7], with individuals or entities that are legally authorized to receive, inspect, or investigate reports of child abuse
4 or neglect;
- 5 (7) provide training and technical assistance to guardians ad litem and special advocates appointed by
6 a district court to represent children in proceedings before that court;
- 7 (8) periodically review the procedures used by the department with a view toward the rights of children;
- 8 (9) recommend to the department changes in its procedures and support the department's
9 implementation of the changes with appropriate training or technical assistance; and
- 10 (10) annually submit to the governor and the legislature a detailed report analyzing the work of the
11 ombudsman and any recommendations resulting from it.

12

13 **NEW SECTION. Section 7. Powers of ombudsman.** (1) The ombudsman has, subject to subsection
14 (2), the power to:

- 15 (a) communicate privately with any child under the jurisdiction of the department;
- 16 (b) inspect, copy, or subpoena department records, including case notes, correspondence, evaluations,
17 videotapes, and interviews pertaining to any child under the jurisdiction of the department who is alleged to be
18 abused or neglected;
- 19 (c) request that individuals or entities outside the department that are legally authorized to receive,
20 inspect, or investigate reports of child abuse or neglect provide information related to a complaint or death that
21 the ombudsman is investigating;
- 22 (d) file amicus curiae briefs on behalf of a parent or child;
- 23 (e) take appropriate steps to see that persons are made aware of the services and procedures of the
24 office of the child and family ombudsman, its purpose, and how it can be contacted; and
- 25 (f) apply for and accept grants, gifts, and bequests of funds from other states, federal and interstate
26 agencies and independent authorities, and private firms, individuals, and foundations for the purpose of carrying
27 out the duties of the ombudsman.

28 (2) The ombudsman is subject to the disclosure restrictions and confidentiality requirements provided
29 in 41-3-205.

30

1 **NEW SECTION. Section 8. Special revenue account.** (1) There is a child and family ombudsman
2 account in the state special revenue fund established pursuant to 17-2-102.

3 (2) Funds received pursuant to [section 7(1)(f)] must be deposited in the account and expended in
4 accordance with the provisions of the grant, gift, or bequest.

5

6 **Section 9.** Section 41-3-205, MCA, is amended to read:

7 **"41-3-205. Confidentiality -- disclosure exceptions.** (1) The case records of the department and its
8 local affiliate, the local office of public assistance, the county attorney, and the court concerning actions taken
9 under this chapter and all records concerning reports of child abuse and neglect must be kept confidential except
10 as provided by this section. Except as provided in subsections (7) and (8), a person who purposely or knowingly
11 permits or encourages the unauthorized dissemination of the contents of case records is guilty of a misdemeanor.

12 (2) Records may be disclosed to a court for in camera inspection if relevant to an issue before it. The
13 court may permit public disclosure if it finds disclosure to be necessary for the fair resolution of an issue before
14 it.

15 (3) Records, including case notes, correspondence, evaluations, videotapes, and interviews, unless
16 otherwise protected by this section or unless disclosure of the records is determined to be detrimental to the child
17 or harmful to another person who is a subject of information contained in the records, may be disclosed to the
18 following persons or entities in this state and any other state or country:

19 (a) a department, agency, ombudsman, or organization, including a federal agency, military enclave, or
20 Indian tribal organization, that is legally authorized to receive, inspect, or investigate reports of child abuse or
21 neglect and that otherwise meets the disclosure criteria contained in this section;

22 (b) a licensed youth care facility or a licensed child-placing agency that is providing services to the family
23 or child who is the subject of a report in the records or to a person authorized by the department to receive
24 relevant information for the purpose of determining the best interests of a child with respect to an adoptive
25 placement;

26 (c) a health or mental health professional who is treating the family or child who is the subject of a report
27 in the records;

28 (d) a parent, guardian, or person designated by a parent or guardian of the child who is the subject of
29 a report in the records or other person responsible for the child's welfare, without disclosure of the identity of any
30 person who reported or provided information on the alleged child abuse or neglect incident contained in the

1 records;

2 (e) a child named in the records who was allegedly abused or neglected or the child's legal guardian or
3 legal representative, including the child's guardian ad litem or attorney or a special advocate appointed by the
4 court to represent a child in a pending case;

5 (f) the state protection and advocacy program as authorized by 42 U.S.C. 15043(a)(2);

6 (g) approved foster and adoptive parents who are or may be providing care for a child;

7 (h) a person about whom a report has been made and that person's attorney, with respect to the relevant
8 records pertaining to that person only and without disclosing the identity of the reporter or any other person whose
9 safety may be endangered;

10 (i) an agency, including a probation or parole agency, that is legally responsible for the supervision of
11 an alleged perpetrator of child abuse or neglect;

12 (j) a person, agency, or organization that is engaged in a bona fide research or evaluation project and
13 that is authorized by the department to conduct the research or evaluation;

14 (k) the members of an interdisciplinary child protective team authorized under 41-3-108 or of a family
15 group decisionmaking meeting for the purposes of assessing the needs of the child and family, formulating a
16 treatment plan, and monitoring the plan;

17 (l) the coroner or medical examiner when determining the cause of death of a child;

18 (m) a child fatality review team recognized by the department;

19 (n) a department or agency investigating an applicant for a license or registration that is required to
20 operate a youth care facility, day-care facility, or child-placing agency;

21 (o) a person or entity who is carrying out background, employment-related, or volunteer-related
22 screening of current or prospective employees or volunteers who have or may have unsupervised contact with
23 children through employment or volunteer activities. A request for information under this subsection (3)(o) must
24 be made in writing. Disclosure under this subsection (3)(o) is limited to information that indicates a risk to children,
25 persons with developmental disabilities, or older persons posed by the person about whom the information is
26 sought, as determined by the department.

27 (p) the news media, a member of the United States congress, or a state legislator, if disclosure is limited
28 to confirmation of factual information regarding how the case was handled and if disclosure does not violate the
29 privacy rights of the child or the child's parent or guardian, as determined by the department;

30 (q) an employee of the department or other state agency if disclosure of the records is necessary for

1 administration of programs designed to benefit the child;

2 (r) an agency of an Indian tribe, a qualified expert witness, or the relatives of an Indian child if disclosure
3 of the records is necessary to meet requirements of the federal Indian Child Welfare Act;

4 (s) a juvenile probation officer who is working in an official capacity with the child who is the subject of
5 a report in the records;

6 (t) a county attorney, peace officer, or attorney who is hired by or represents the department if disclosure
7 is necessary for the investigation, defense, or prosecution of a case involving child abuse or neglect;

8 (u) a foster care review committee established under 41-3-115 or, when applicable, a citizen review
9 board established under Title 41, chapter 3, part 10;

10 (v) a school employee participating in an interview of a child by a social worker, county attorney, or peace
11 officer, as provided in 41-3-202;

12 (w) a member of a county interdisciplinary child information team formed under the provisions of
13 52-2-211;

14 (x) members of a local interagency staffing group provided for in 52-2-203;

15 (y) a member of a youth placement committee formed under the provisions of 41-5-121; or

16 (z) a principal of a school or other employee of the school district authorized by the trustees of the district
17 to receive the information with respect to a student of the district who is a client of the department.

18 (4) A school or school district may disclose, without consent, personally identifiable information from the
19 education records of a pupil to the department, the court, a review board, the office of the child and family
20 ombudsman, and the child's assigned attorney, guardian ad litem, or special advocate.

21 (5) Information that identifies a person as a participant in or recipient of substance abuse treatment
22 services may be disclosed only as allowed by federal substance abuse confidentiality laws, including the consent
23 provisions of the law.

24 (6) The confidentiality provisions of this section must be construed to allow a court of this state to share
25 information with other courts of this state or of another state when necessary to expedite the interstate placement
26 of children.

27 (7) A person who is authorized to receive records under this section shall maintain the confidentiality of
28 the records and may not disclose information in the records to anyone other than the persons described in
29 subsection (3)(a). However, this subsection may not be construed to compel a family member to keep the
30 proceedings confidential.

1 (8) A news organization or its employee, including a freelance writer or reporter, is not liable for reporting
2 facts or statements made by an immediate family member under subsection (7) if the news organization,
3 employee, writer, or reporter maintains the confidentiality of the child who is the subject of the proceeding.

4 (9) This section is not intended to affect the confidentiality of criminal court records, records of law
5 enforcement agencies, or medical records covered by state or federal disclosure limitations.

6 (10) Copies of records, evaluations, reports, or other evidence obtained or generated pursuant to this
7 section that are provided to the parent, the guardian, or the parent or guardian's attorney must be provided
8 without cost."

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10 **NEW SECTION. Section 10. Appropriation.** (1) There is appropriated from the general fund to the
11 department of justice \$250,000 for the biennium beginning July 1, 2013.

12 (2) The appropriation must be used for the purposes described in [sections 1 through 8].

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14 **NEW SECTION. Section 11. Codification instruction.** [Sections 1 through 8] are intended to be
15 codified as an integral part of Title 52, chapter 2, and the provisions of Title 52, chapter 2, apply to [sections 1
16 through 8].

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18 **NEW SECTION. Section 12. Effective date.** [This act] is effective July 1, 2013.

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