63rd Legislature SB0139



AN ACT REQUIRING THAT A SMALL BUSINESS IMPACT ANALYSIS BE CONDUCTED PRIOR TO THE ADOPTION OF AN ADMINISTRATIVE RULE; DEFINING "SMALL BUSINESS"; AMENDING SECTION 2-4-102, MCA; AND PROVIDING AN EFFECTIVE DATE AND A TERMINATION DATE.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Small business impact analysis -- assistance. (1) Prior to the adoption of a proposed rule, the agency that has proposed the rule shall determine if the rule will significantly and directly impact small businesses. If the agency determines that the proposed rule will impact small businesses, the determination must be published in the register when the proposed rule is published. If the agency determines that the proposed rule may have a significant and direct impact on small businesses and if subsection (4) does not apply, the agency shall prepare a small business impact analysis that, at a minimum, must:

- (a) identify by class or group the small businesses probably affected by the proposed rule;
- (b) include a statement of the probable significant and direct effects of the proposed rule on the small businesses identified in subsection (1)(a); and
- (c) include a description of any alternative methods that may be reasonably implemented to minimize or eliminate any potential adverse effects of adopting the proposed rule, while still achieving the purpose of the proposed rule.
- (2) The agency shall provide documentation for the estimates, statements, and descriptions required under subsection (1).
- (3) The office of economic development, established in 2-15-218, shall advise and assist agencies in complying with this section.
- (4) An agency is not required to prepare a separate small business impact analysis under this section if the agency pursuant to 2-4-405 is preparing or has prepared an economic impact statement regarding adoption, amendment, or repeal of a rule.
  - (5) The final adoption, amendment, or repeal of a rule is not subject to challenge in any court as a result



of the inaccuracy or inadequacy of a small business impact analysis required under this section.

## Section 2. Section 2-4-102, MCA, is amended to read:

- **"2-4-102. Definitions.** For purposes of this chapter, the following definitions apply:
- (1) "Administrative rule review committee" or "committee" means the appropriate committee assigned subject matter jurisdiction in Title 5, chapter 5, part 2.
- (2) (a) "Agency" means an agency, as defined in 2-3-102, of state government, except that the provisions of this chapter do not apply to the following:
- (i) the state board of pardons and parole, except that the board is subject to the requirements of 2-4-103, 2-4-201, 2-4-202, and 2-4-306 and its rules must be published in the ARM and the register;
- (ii) the supervision and administration of a penal institution with regard to the institutional supervision, custody, control, care, or treatment of youth or prisoners;
  - (iii) the board of regents and the Montana university system;
  - (iv) the financing, construction, and maintenance of public works;
- (v) the public service commission when conducting arbitration proceedings pursuant to 47 U.S.C. 252 and 69-3-837.
- (b) The term does not include a school district, a unit of local government, or any other political subdivision of the state.
  - (3) "ARM" means the Administrative Rules of Montana.
- (4) "Contested case" means a proceeding before an agency in which a determination of legal rights, duties, or privileges of a party is required by law to be made after an opportunity for hearing. The term includes but is not restricted to ratemaking, price fixing, and licensing.
- (5) (a) "Interested person" means a person who has expressed to the agency an interest concerning agency actions under this chapter and has requested to be placed on the agency's list of interested persons as to matters of which the person desires to be given notice.
  - (b) The term does not extend to contested cases.
- (6) "License" includes the whole or part of an agency permit, certificate, approval, registration, charter, or other form of permission required by law but does not include a license required solely for revenue purposes.
  - (7) "Licensing" includes an agency process respecting the grant, denial, renewal, revocation,



suspension, annulment, withdrawal, limitation, transfer, or amendment of a license.

- (8) "Party" means a person named or admitted as a party or properly seeking and entitled as of right to be admitted as a party, but this chapter may not be construed to prevent an agency from admitting any person as a party for limited purposes.
- (9) "Person" means an individual, partnership, corporation, association, governmental subdivision, agency, or public organization of any character.
  - (10) "Register" means the Montana Administrative Register.
- (11) (a) "Rule" means each agency regulation, standard, or statement of general applicability that implements, interprets, or prescribes law or policy or describes the organization, procedures, or practice requirements of an agency. The term includes the amendment or repeal of a prior rule.
  - (b) The term does not include:
- (i) statements concerning only the internal management of an agency or state government and not affecting private rights or procedures available to the public, including rules implementing the state personnel classification plan, the state wage and salary plan, or the statewide accounting, budgeting, and human resource system;
  - (ii) formal opinions of the attorney general and declaratory rulings issued pursuant to 2-4-501;
- (iii) rules relating to the use of public works, facilities, streets, and highways when the substance of the rules is indicated to the public by means of signs or signals;
- (iv) seasonal rules adopted annually or biennially relating to hunting, fishing, and trapping when there is a statutory requirement for the publication of the rules and rules adopted annually or biennially relating to the seasonal recreational use of lands and waters owned or controlled by the state when the substance of the rules is indicated to the public by means of signs or signals; or
- (v) uniform rules adopted pursuant to interstate compact, except that the rules must be filed in accordance with 2-4-306 and must be published in the ARM.
- (12) (a) "Significant interest to the public" means agency actions under this chapter regarding matters that the agency knows to be of widespread citizen interest. These matters include issues involving a substantial fiscal impact to or controversy involving a particular class or group of individuals.
  - (b) The term does not extend to contested cases.
  - (13) "Small business" means a business entity, including its affiliates, that is independently owned and



operated and that employs fewer than 50 full-time employees.

(13)(14) "Substantive rules" are either:

 (a) legislative rules, which if adopted in accordance with this chapter and under expressly delegated authority to promulgate rules to implement a statute have the force of law and when not so adopted are invalid;
or

(b) adjective or interpretive rules, which may be adopted in accordance with this chapter and under express or implied authority to codify an interpretation of a statute. The interpretation lacks the force of law."

**Section 3. Saving clause.** [This act] does not affect rights and duties that matured, penalties that were incurred, or proceedings that were begun before [the effective date of this act].

**Section 4. Codification instruction.** [Section 1] is intended to be codified as an integral part of Title 2, chapter 4, part 1, and the provisions of Title 2, chapter 4, part 1, apply to [section 1].

Section 5. Effective date. [This act] is effective July 1, 2013.

Section 6. Termination. [This act] terminates July 1, 2015.

- END -



I hereby certify that the within bill,	
SB 0139, originated in the Senate.	
Secretary of the Senate	
President of the Senate	
Signed this	day
of	, 2013.
Charles of the House	
Speaker of the House	
Signed this	day
of	, 2013.



## SENATE BILL NO. 139

INTRODUCED BY WALKER, ARTHUN, BLASDEL, BOULANGER, BRENDEN, BRODEHL, D. BROWN, T. BROWN, BUTTREY, CAFERRO, FIELDER, FISCUS, GIBSON, L. JONES, LENZ, LEWIS, MILLER, RIPLEY, ROSENDALE, SALES, C. SMITH, SONJU, TAYLOR, THOMAS, WAGONER, WANZENRIED, WEBB, WINDY BOY, WITTICH, P. CONNELL

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