

1 HOUSE BILL NO. 604

2 INTRODUCED BY B. HARRIS

3
4 A BILL FOR AN ACT ENTITLED: "AN ACT REVISING PUBLIC SAFETY COMMUNICATIONS LAWS;
5 ESTABLISHING A STATEWIDE PUBLIC SAFETY COMMUNICATIONS SYSTEM ACT; ESTABLISHING A
6 STATEWIDE PUBLIC SAFETY COMMUNICATIONS SYSTEM ADMINISTERED BY THE DEPARTMENT OF
7 JUSTICE; ESTABLISHING PRINCIPLES AND GUIDELINES FOR THE SYSTEM AND ADMINISTRATION BY
8 THE DEPARTMENT; ESTABLISHING A STATEWIDE PUBLIC SAFETY COMMUNICATIONS SYSTEM
9 ADVISORY COUNCIL; ALLOWING FOR THE ESTABLISHMENT OF SUBCOMMITTEES OF THE ADVISORY
10 COUNCIL; ADMINISTRATIVELY ATTACHING THE ADVISORY COUNCIL AND SUBCOMMITTEES TO THE
11 DEPARTMENT OF JUSTICE; ESTABLISHING THE DUTIES OF THE ADVISORY COUNCIL; ESTABLISHING
12 THE DUTIES OF THE DEPARTMENT TO IMPLEMENT, MAINTAIN, AND SUSTAIN A STATEWIDE PUBLIC
13 SAFETY COMMUNICATIONS SYSTEM; ALLOWING THE DEPARTMENT TO ESTABLISH RATES OR
14 CHARGES FOR STATEWIDE PUBLIC SAFETY COMMUNICATIONS SYSTEM SERVICES; ALLOWING FOR
15 THE DEVELOPMENT OF AGREEMENTS BETWEEN GOVERNMENTAL AGENCIES RELATED TO A PUBLIC
16 SAFETY COMMUNICATIONS SYSTEM; REQUIRING REPORTING TO THE LAW AND JUSTICE INTERIM
17 COMMITTEE AND LEGISLATURE; ESTABLISHING A STATEWIDE PUBLIC SAFETY COMMUNICATIONS
18 SYSTEM ACCOUNT; GRANTING THE DEPARTMENT OF JUSTICE RULEMAKING AUTHORITY; AND
19 PROVIDING AN EFFECTIVE DATE."

20
21 WHEREAS, it is necessary and it is the policy of the state of Montana to promote and encourage
22 coordination of the statewide public safety communications system among state and local agencies, efficient
23 planning and development of the system, cost-effective deployment of the system, and the sustainability of public
24 safety communications technology and infrastructure in the state to provide for the safety of its citizens and
25 emergency responders and for the protection of public and private property; and

26 WHEREAS, the legislature recognizes that consistency, continuity, and cost-effectiveness is needed to
27 sustain the existing statewide public safety communications system to protect public and private property and
28 to promote the safety of Montana's citizens and emergency responders; and

29 WHEREAS, it is necessary to ensure cost-effective, long-term solutions for delivering efficient statewide
30 public safety communications.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. **Section 1. Short title.** [Sections 1 through 8] may be cited as the "Statewide Public Safety Communications System Act".

NEW SECTION. **Section 2. Findings -- intent.** (1) Montana finds that the continued planning and development of a unified statewide public safety communications system must be conducted in an organized, deliberate, and cost-effective manner.

(2) It is the intent of [sections 1 through 8] to guide future planning for and efforts to sustain the statewide public safety communications system by:

(a) creating and communicating operational recommendations and guidelines applicable to all state agencies and other entities using the statewide public safety communications system to improve overall satisfaction with the communications system, increase the adoption of recommendations and guidelines, and to set a benchmark for user expectations;

(b) developing a sustainable maintenance plan for the statewide public safety communications system to ensure that the existing statewide public safety communications system remains operational and reliable;

(c) establishing a plan to fund upgrades, modifications, maintenance, or migration of technology within the statewide public safety communications system;

(d) ensuring that public-private partnerships are used to expand, modify, migrate, operate, and maintain the statewide public safety communications system in a cost-effective manner to achieve the objectives and required functionality of the system;

(e) to the greatest extent possible, encouraging the use of nonproprietary, standards-based and commercially available technology to allow a wide array of system options and cost-effective deployments;

(f) ensuring that the primary purpose of the statewide public safety communications system is to enable participating agencies to fulfill their respective missions, and not to implement a specific technology or standard; and

(g) requiring that future modifications, expansions, or migrations of the statewide public safety communications system are developed in cooperation with federal, state, tribal, and local governments and private industry with a goal to provide seamless access to mission critical voice, data, or both voice and data

1 communications to the greatest extent possible.

2

3 **NEW SECTION. Section 3. Definitions.** As used in [sections 1 through 8], the following definitions

4 apply:

5 (1) "Advisory council" means the statewide public safety communications system advisory council
6 established in [section 4].

7 (2) "Department" means the department of justice established in 2-15-2001.

8 (3) (a) "Public safety communications system" means a system used primarily by public safety agencies
9 for transmitting and receiving voice, data, or both voice and data communications. The term includes but is not
10 limited to:

11 (i) the statewide trunked land-mobile radio system;

12 (ii) statewide microwave network;

13 (iii) any system interconnections that facilitate the operation of the statewide trunked land-mobile radio
14 system; and

15 (iv) future governmental owned technology that enhances or replaces existing trunked land-mobile radio
16 systems or microwave networks.

17 (b) The term does not include commercial wireless communication systems or commercial wired
18 communication systems, including fiber optics or circuit-based technology.

19

20 **NEW SECTION. Section 4. Statewide public safety communications system advisory council --**

21 **membership -- subcommittees.** (1) There is a statewide public safety communications system advisory council.

22 (2) Subject to subsection (8), the advisory council consists of seven members appointed by the governor
23 as follows:

24 (a) the attorney general or the attorney general's designee from the department, who serves as presiding
25 officer of the council;

26 (b) a representative of the governor's office;

27 (c) a representative of the law enforcement community;

28 (d) a representative of the fire protection community;

29 (e) a representative of the emergency medical community;

30 (f) a representative of local governments; and

1 (g) a representative of tribal governments.

2 (3) The advisory council may create temporary or permanent subcommittees, when necessary, to advise
3 members of the council. Subcommittee membership, appointed by a majority of the advisory council, may include
4 but is not limited to:

5 (a) a representative of the Montana highway patrol;

6 (b) a representative of the department of transportation, maintenance division;

7 (c) a representative of the department of military affairs, disaster and emergency services division;

8 (d) a representative of the department of administration, state information technology services division;

9 (e) a representative of the department of natural resources and conservation, division of forestry, fire and
10 aviation management bureau;

11 (f) two representatives of the Montana association of counties, with one representing counties with
12 populations less than 30,000 and one representing counties with populations greater than 30,000;

13 (g) two representatives of the Montana league of cities and towns, with one representing cities and towns
14 with populations less than 30,000 and one representing cities with populations greater than 30,000;

15 (h) a representative of the Montana sheriffs and peace officers association;

16 (i) a representative of the Montana association of chiefs of police;

17 (j) a representative of the Montana state fire chiefs' association;

18 (k) a representative of the Montana state volunteer firefighters association;

19 (l) a representative of the Montana emergency medical services association; and

20 (m) a representative of the Montana association of public safety communications officials.

21 (4) The advisory council shall establish a technical subcommittee to advise subcommittees appointed
22 in accordance with subsection (3) and the advisory council established in subsection (2) on subjects including
23 but not limited to:

24 (a) system maintenance and operational issues; and

25 (b) technology considerations as assigned by the advisory council.

26 (5) The advisory council and related subcommittees are attached to the department for administrative
27 purposes only, as provided in 2-15-121.

28 (6) The advisory council shall at a minimum, within its budget, hold quarterly meetings.

29 (7) Advisory council members and subcommittee members shall serve without additional salary but are
30 entitled to reimbursement for travel expenses incurred while engaged in council or subcommittee activities as

1 provided for in 2-18-501 through 2-18-503.

2 (8) (a) Membership on the advisory council established in accordance with subsection (2) is limited to
3 agencies or their appointed representatives who use the statewide public safety communications system.

4 (b) Members shall work to improve and sustain the statewide public safety communications system within
5 the state.

6 (c) This subsection (8) does not limit the ability of a vendor, consultant, or other individual representing
7 a business to, by invitation, provide the advisory council with useful information.

8 (9) (a) Vendors, consultants, and other individuals representing business interests may be appointed
9 to a subcommittee formed in accordance with subsection (3) or (4).

10 (b) Members included under this subsection (9) are nonvoting members.

11

12 **NEW SECTION. Section 5. Statewide public safety communications system advisory council --**
13 **duties and responsibilities.** (1) The advisory council shall:

14 (a) advise the department concerning future development and sustainability of the statewide public safety
15 communications system;

16 (b) provide recommendations to the department for the continued funding of the statewide public safety
17 communications system;

18 (c) provide recommendations to the department concerning the establishment of potential rates and
19 other charges for use of the statewide public safety communications system to sustain, expand, or both sustain
20 and expand the system;

21 (d) advise the department in the development of statewide public safety communications system
22 standards and policies; and

23 (e) advise the department on significant matters concerning statewide public safety communications
24 system services in the state of Montana, including rulemaking in accordance with [section 8].

25 (2) The advisory council shall review the operations and funding of the statewide public safety
26 communications system in Montana to ensure:

27 (a) efficient spending of public funds;

28 (b) statewide standards for use and access of the public safety communications system;

29 (c) leveraging, when and where it has been deemed operationally suitable and economically
30 advantageous, existing commercial communications infrastructure; and

1 (d) overall operational efficiency, while not unreasonably limiting system users in fulfilling their respective
2 missions.

3
4 **NEW SECTION. Section 6. Duties of department.** (1) There is a statewide public safety
5 communications system administered by the department.

6 (2) The department shall implement, sustain, and plan for the statewide public safety communications
7 system within the limits of budget authority dedicated to the system.

8 (3) The department shall:

9 (a) encourage and foster the development of new and innovative technology within the public safety
10 communications system and ways to deliver public safety communications functions;

11 (b) promote and coordinate the sharing of statewide public safety communications system resources;

12 (c) establish and execute a long-term, fiscally sustainable strategic plan for the statewide public safety
13 communications system;

14 (d) establish and communicate policies and standards for the statewide public safety communications
15 system;

16 (e) staff and cover the costs of the advisory council established in [section 4];

17 (f) operate and maintain the statewide public safety communications system for the use of state
18 government, political subdivisions, and other participating entities under terms and conditions established by the
19 department, within the limits of budget authority dedicated to the system;

20 (g) establish rates and other charges for statewide public safety communications system services
21 provided by the department;

22 (h) ensure collection of any user fees is dedicated to the operation, maintenance, expansion, or any
23 combination of operation, maintenance, or expansion of the statewide public safety communications system.
24 Proposed fees must be deposited in the account established in [section 7] and included in the department's
25 budget.

26 (i) accept federal funds, gifts, grants, and donations for the purposes of [sections 1 through 7];

27 (j) accept county, tribal, and municipal funds provided for the operation, maintenance, deployment,
28 expansion, or any combination of operation, maintenance, deployment, or expansion of the statewide public
29 safety communications system;

30 (k) at the department's discretion, accept a transfer of ownership for the existing statewide public safety

1 communications system, subsystems, or other assets or property from a county, tribal, federal, or municipal
2 government;

3 (l) establish agreements between governmental agencies that currently own, operate, or both own and
4 operate infrastructure on the statewide public safety communications system. Agreements must, if applicable,
5 recognize that current network control points are owned and administered by a county and will remain owned and
6 administered by a county.

7 (m) pursue funding opportunities that can be leveraged based on user participation;

8 (n) before September 1 of each year, report to the law and justice interim committee and to the
9 legislature as provided in 5-11-210 on the statewide public safety communications system activities of the
10 department; and

11 (o) represent the state before public and private entities on matters pertaining to the statewide public
12 safety communications system.

13 (4) The department may contract with qualified private organizations, foundations, or individuals to carry
14 out the purposes of [sections 1 through 8].

15 (5) The department shall operate and maintain the statewide public safety communications system within
16 the limits of budget authority dedicated to the system.

17 (6) [Sections 1 through 8] do not provide the department with regulatory authority or responsibility over
18 a commercial business.

19
20 **NEW SECTION. Section 7. Statewide public safety communications system account.** (1) There
21 is an account in the state special revenue fund established in 17-2-102 to be known as the statewide public safety
22 communications system account.

23 (2) There must be deposited in the account:

24 (a) money received from legislative allocations;

25 (b) a transfer of money from a state or local agency for the purposes of [sections 1 through 8];

26 (c) rates, charges, or fees collected by the department in accordance with [section 6(3)(h)];

27 (d) funds accepted in accordance with [section 6(3)(i) and section 6(3)(j)]; and

28 (e) a gift, donation, grant, legacy, bequest, or devise made for the purposes of [sections 1 through 8].

29 (3) There is an account in the federal special revenue fund established in 17-2-102 to be known as the
30 statewide public safety communications system account. There must be deposited in the account money received

1 from the federal government for the purposes of [sections 1 through 8].

2 (4) Funds in either account created in this section must be used by the department for the purposes of
3 [sections 1 through 8].

4
5 **NEW SECTION. Section 8. Rulemaking authority.** (1) The department may adopt rules necessary
6 to implement [sections 1 through 7]. Rules may include provisions for:

7 (a) implementation of [sections 1 through 7]; and

8 (b) administration of the statewide public safety communications system in accordance with [sections
9 1 through 7];

10 (2) Rules must be adopted in accordance with the Montana Administrative Procedure Act provided for
11 in Title 2, chapter 4.

12
13 **NEW SECTION. Section 9. Notification to tribal governments.** The secretary of state shall send a
14 copy of [this act] to each tribal government located on the seven Montana reservations and to the Little Shell
15 Chippewa tribe.

16
17 **NEW SECTION. Section 10. Codification instruction.** [Sections 1 through 8] are intended to be
18 codified as an integral part of Title 44, and the provisions of Title 44 apply to [sections 1 through 8].

19
20 **NEW SECTION. Section 11. Saving clause.** [This act] does not affect rights and duties that matured,
21 penalties that were incurred, or proceedings that were begun before [the effective date of this act].

22
23 **NEW SECTION. Section 12. Severability.** If a part of [this act] is invalid, all valid parts that are
24 severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications,
25 the part remains in effect in all valid applications that are severable from the invalid applications.

26
27 **NEW SECTION. Section 13. Effective date.** [This act] is effective July 1, 2017.

28 - END -