A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING LAWS RELATED TO UTILITY REGULATION; REVISING ENERGY RESOURCE PLANNING AND PROCUREMENT; REPEALING CERTAIN UTILITY ELECTRICITY SUPPLY RESOURCE PLANNING AND PROCUREMENT REQUIREMENTS; REQUIRING A PUBLIC UTILITY TO ESTABLISH AN ADVISORY COMMITTEE FOR RESOURCE PLANNING; ESTABLISHING A COMPETITIVE SOLICITATION PROCESS FOR PUBLIC UTILITIES; REQUIRING A PUBLIC UTILITY SEEKING APPROVAL TO ACQUIRE, CONSTRUCT, OR PURCHASE A RESOURCE TO CONDUCT A COMPETITIVE SOLICITATION PROCESS APPROVED BY THE PUBLIC SERVICE COMMISSION; ESTABLISHING THE REQUIREMENTS OF A COMPETITIVE SOLICITATION PROCESS; ALLOWING THE MONTANA CONSUMER COUNSEL TO REQUEST, SELECT, AND RETAIN AN INDEPENDENT MONITOR FOR COMPETITIVE SOLICITATIONS; REQUIRING ALLOWING THE COMMISSION TO ESTABLISH ENERGY SAVINGS AND PEAK DEMAND REDUCTION GOALS; ALLOWING DEMAND-SIDE MANAGEMENT PROGRAMS TO BE INCLUDED IN UTILITY RATE PROCESSES; ESTABLISHING COMMISSION REQUIREMENTS FOR REVIEW AND APPROVAL OR REJECTION OF A COMPETITIVE SOLICITATION PROCESS; REQUIRING LEAST-COST RESOURCE PLANNING EVERY 3 YEARS; REQUIRING PUBLIC SERVICE COMMISSION APPROVAL OF LEAST-COST RESOURCE PLANS; REVISING PUBLIC HEARING REQUIREMENTS FOR RESOURCE PLANS; REQUIRING UTILITIES TO HOLD PUBLIC MEETINGS WHEN DEVELOPING RESOURCE PLANS; REVISING ELECTRICITY SUPPLY RESOURCE PREAPPROVAL CRITERIA AND REQUIREMENTS; REQUIRING AN ELECTRICITY SUPPLY RESOURCE TO BE IDENTIFIED, WITH CONDITIONS, IN A COMMISSION-APPROVED PLAN; ALLOWING THE COMMISSION TO ASSESS A FEE; REQUIRING AN INDEPENDENT ALLOWING FOR A HEARINGS EXAMINER FOR PROCEEDINGS UNDER TITLE 69; ESTABLISHING REQUIREMENTS FOR HEARINGS CONDUCTED BY AN EXAMINER; REQUIRING HEARINGS TO BE CONDUCTED PURSUANT TO THE MONTANA RULES OF EVIDENCE; ESTABLISHING A PROCESS FOR USE OF A HEARINGS EXAMINER; GRANTING THE PUBLIC SERVICE COMMISSION RULEMAKING AUTHORITY; PROHIBITING THE COMMISSION FROM CONDUCTING DISCOVERY OR CROSS-EXAMINATION; REQUIRING THE COMMISSION TO ISSUE ORDERS WITHIN 9 MONTHS OF A HEARING; PROVIDING EXCEPTIONS; ESTABLISHING REQUIREMENTS FOR FINAL DECISIONS; AMENDING SECTIONS 69-1-110, 69-1-114, 69-2-102, 69-2-201, 69-3-103, 69-3-106, 69-3-303;
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

(Refer to Third Reading - Blue Bill)

Strike everything after the enacting clause and insert:

NEW SECTION. Section 1. Competitive solicitation process -- Montana consumer counsel role.

(1) (a) Except as provided in subsection (5), a public utility that intends to seek approval by the commission pursuant to 69-8-421 for the acquisition, construction, or purchase of an electricity supply resource shall conduct a competitive solicitation process.

(b) A public utility may not prohibit a qualifying small power production facility as defined in 69-3-601 or another utility or supplier that owns an electricity supply resource or intends to construct an electricity supply resource from participating in a competitive solicitation process.

(c) A competitive solicitation process that is open to bids that would result in the ownership of an electricity supply resource by the public utility issuing the solicitation must include the use of a third-party administrator selected by the public utility to open, consider, and evaluate bids submitted pursuant to a solicitation.

(2) A public utility that plans to conduct a competitive solicitation process shall submit the following information to the commission:

(a) a description of the competitive solicitation process that the public utility will use and proof of compliance with subsections (1)(b) and (1)(c), if applicable; and

(b) a complete draft of the proposal soliciting electricity supply resources, citing the need for resources.

(3) The commission may accept public comment on the information.

(4) (a) The Montana consumer counsel may request, select, and retain a person or organization to act as an independent monitor for a competitive solicitation process.

(b) The commission shall charge a fee to the public utility to pay for the costs of an independent monitor.
These costs are recoverable in rates.

(c) The independent monitor may assist the Montana consumer counsel by:

(i) providing comments on the consistency of the competitive solicitation process with industry standards;

(ii) monitoring and observing the competitive solicitation process, paying particular attention to the public utility's evaluation of electricity supply resources that may result in utility ownership of the resource, to ensure that the utility conducts a fair and proper process in accordance with industry standards;

(iii) notifying the utility and the consumer counsel on a timely basis prior to the utility's selection of the resources of any discrepancies observed in the process and resolving any differences of opinion; and

(iv) preparing a closing report prior to the final selection of the resources regarding the consistency of the process, including selection and notification of electricity supply resources taking part in the solicitation process based on industry standards.

(5) This section does not apply to:

(a) a request for proposals or purchase by a public utility intended solely to meet the short-term operational needs of the utility for a period of less than 3 years; or

(b) an application made to the commission by a public utility to acquire, construct, or purchase an opportunity resource.

(6) For the purposes of this section, "opportunity resource" means an electricity supply resource, either new or existing, that remains unknown as to its availability for purchase until an opportunity to purchase arises.

NEW SECTION. Section 2. Resource planning -- advisory committee. (1) A public utility shall maintain a broad-based advisory committee to review, evaluate, and make recommendations on technical, economic, and policy issues related to a utility's electricity system.

(2) The committee may advise the utility on demand-side management, portfolio planning, and management and procurement completed in accordance with this part.

NEW SECTION. Section 3. Electric utility demand-side management programs. (1) The commission may establish energy savings and peak demand reduction goals for an electric utility, taking into account the utility's cost-effective demand-side management potential and the need for electricity resources.

(2) The commission shall permit electric utilities to implement cost-effective electricity demand-side management programs and conservation in accordance with 69-3-701 through 69-3-713 and this part to reduce
the need for additional resources.

(3) Every 3 years, an electric utility shall submit a report to the commission describing the demand-side management programs and conservation implemented by the electric utility in the previous year. The report must document:

(a) program expenditures, including incentive payments;
(b) peak demand and energy savings impacts and the techniques used to estimate those impacts;
(c) avoided costs and the techniques used to estimate those costs;
(d) the estimated cost-effectiveness of the programs;
(e) the net economic benefits of the programs; and
(f) any other information required by the commission.

NEW SECTION. Section 4. Hearings examiner. (1) (a) Except as provided in subsections (1)(b) and (1)(c), if requested by the applicant, the commission shall appoint a hearings examiner for proceedings under this title.

(b) If four public service commissioners determine that a hearings examiner is not required for a proceeding, the commission is not required to appoint a hearings examiner.

(c) If three public service commissioners determine that a hearings examiner is necessary for a proceeding, the commission shall appoint a hearings examiner.

(d) The determinations in this subsection (1) must be made by a vote of the commission during a public meeting.

(e) If a hearings examiner is appointed, the commission may assess the costs to the applicant.

(f) The commission may disqualify the hearings examiner and appoint another hearings examiner. The affidavit must state the facts and the reasons for the belief that the hearings examiner should be disqualified.

(2) The hearings examiner may not communicate with any party or a party's representative in connection with any issue of fact or law in the case unless there is notice and opportunity for all parties to participate. The commission may not communicate with any party before the conclusion of the hearing.

(3) The commission may adopt rules necessary to implement the utilization of a hearings examiner in accordance with this section.

Section 5. Section 69-1-114, MCA, is amended to read:
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"69-1-114. Fees. (1) Each fee charged by the commission must be reasonable.

(2) Except for a fee assessed pursuant to 69-3-204(2), [section 1(4)(b)], 69-8-421(4(b)) 69-3-1204(6)(b), or 69-12-423(2), a fee set by the commission may not exceed $500.

(3) All fees collected by the department under 69-8-421(4(b)) [section 1(4)(b)] and 69-3-1204(6)(b) must be deposited in an account in the special revenue fund. Funds in this account must be used as provided in 69-8-421(4(b)) [section 1(4)(b)] and 69-3-1204(6)(b)."

Section 6. Section 69-3-702, MCA, is amended to read:

"69-3-702. Eligible conservation. Conservation purchases or investments are eligible under this part if they are provided for in 69-3-1206 and in accordance with [section 3]."

Section 7. Section 69-3-711, MCA, is amended to read:

"69-3-711. Criteria for allowable conservation and demand-side management programs -- onsite audits. (1) The commission shall approve cost-effectiveness criteria for conservation that will may be placed into a utility's rate base under this part and demand-side management programs in accordance with 69-3-1201 through 69-3-1206 and [sections 1 through 3].

(2) The commission may conduct onsite energy audits to ensure compliance with the criteria established under subsection (1)."

Section 8. Section 69-3-712, MCA, is amended to read:

"69-3-712. Commission to include conservation and demand-side management programs in rate base -- rate of return. (1) In order to encourage the purchase of or investment in conservation by a utility, the commission shall may include conservation purchases or investments and demand-side management programs eligible under 69-3-702 and in compliance with criteria adopted under 69-3-711, 69-3-1201 through 69-3-1206, and [sections 1 through 3] in a utility's rate base.

(2) In establishing such the rate of return, the commission may allow an increment of up to 2% added to the rate of return on common equity permitted on the utility's other investments.

(3) The commission shall allow the rate of return increment provided for in subsection (2) for a period not to exceed 30 years after the conservation is first placed in the rate base.

(4) The commission shall prescribe amortization periods for conservation that is included in a utility's rate
Section 9. Section 69-3-713, MCA, is amended to read:

"69-3-713. Prohibition against utility claiming conservation tax credit. A utility whose conservation is placed in the rate base under this part 69-3-1201 through 69-3-1206 and [sections 1 through 3] or this part may not claim the tax credit allowed in 15-32-107."

Section 10. Section 69-3-1202, MCA, is amended to read:

"69-3-1202. Policy -- planning. (1) (a) It is the policy of the state of Montana to supervise, regulate, and control public utilities. To the extent that it is consistent with the policy and in order to benefit society, the state encourages efficient utility operations, efficient use of utility services, and efficient rates.

(b) It is further the policy of the state to encourage utilities to acquire resources using a competitive solicitation process and in a manner that will help ensure a clean, healthful, safe, and economically productive environment.

(2) (a) The legislature finds that the commission may include in rates the any costs that are associated with acquiring the resources referred to in subsection (1) and that are consistent with this policy if the resources are actually used and useful for the convenience of the public.

(b) To advance this policy, the commission may shall require periodic long-range plans every 3 years from utilities that provide electric and natural gas service in a form and manner determined by the commission.

The commission may shall receive comments on the plans.

(3) This part does not constrain or limit the commission's existing statutory duties or responsibilities."

Section 11. Section 69-3-1203, MCA, is amended to read:

"69-3-1203. Definitions. As used in this part, unless the context requires otherwise, the following definitions apply:

(1) "Abandonment costs" means the costs incurred for resources acquired and abandoned pursuant to a plan.

(2) "Consumer counsel" means the consumer counsel provided for in 5-15-201.

(3) "Demand-side management programs" means energy efficiency, energy conservation, load management, and demand response or any combination of these measures implemented by an electric utility.
"Energy conservation" means the decrease in electricity requirements of specific customers during any selected time period, resulting in a reduction in end-use services.

"Energy efficiency" means the decrease in electricity requirements of specific customers during any selected period with end-use services of those customers held constant.

"Externalities" mean the impacts on society that are not directly borne by the producer in production and delivery activities, which due to imperfections in or the absence of markets are not accounted for in the producer's production and pricing decisions.

"Plan" means an integrated least-cost resource plan submitted by a utility in accordance with this part and the rules adopted under this part.

"Planning costs" means the costs of evaluating the future demand for services and of evaluating alternative methods of satisfying future demand.

"Planning period" means the future period for which a utility develops its plan, and the period over which net present value of revenue requirements for resources is calculated. For purposes of this part, the planning period is a minimum of 20 years and begins from the date the utility files its plan with the commission.

"Portfolio development costs" means the costs of preparing a resource in a portfolio for prompt and timely acquisition of the resource.

"Public utility" means a public utility, as defined in 69-3-101, that provides electric or natural gas service. The term does not include municipal utilities.

Section 12. Section 69-3-1204, MCA, is amended to read: "69-3-1204. Integrated least-cost plan. (1) (a) The commission may shall adopt rules requiring a public utility to prepare and file a plan every 3 years for meeting the requirements of its customers in the most cost-effective manner consistent with the public utility's obligation to serve and in accordance with this part.

(b) The rules may must prescribe the content and the time for filing a plan.

(2) (a) A plan must contain but is not limited to:

(i) an evaluation of the full range of cost-effective means for the public utility to meet the service requirements of its Montana customers, including conservation or similar improvements in the efficiency by which services are used and including demand-side management programs in accordance with [section 3];

(ii) an annual electric demand and energy forecast developed pursuant to commission rules that includes energy and demand forecasts for each year within the planning period and historical data, as required by
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commission rule:

(iii) an assessment of planning reserve margins and contingency plans for the acquisition of additional
resources developed pursuant to commission rules;

(iv) an assessment of the need for additional resources and the utility's plan for acquiring resources;

(v) the proposed process the utility intends to use to solicit bids for energy and capacity resources to be
acquired through a competitive solicitation process in accordance with [section 1]; and

(vi) descriptions of at least two alternate scenarios that can be used to represent the costs and benefits
from increasing amounts of renewable energy resources and demand-side management programs, based on
rules developed by the commission.

(b) The utility shall fully explain, justify, and document the data, assumptions, methodologies, models,
determinants, and any other inputs on which it relied to develop information required in subsection (2)(a).

(3) (a) The commission may adopt rules providing guidelines to be used in preparing a plan and
identifying the criteria to be used in determining cost-effectiveness.

(b) The criteria may include externalities associated with the acquisition of a resource by a public utility.

(c) The rules must establish the minimum filing requirements for acceptance of a plan by the commission
for further review. If a plan does not meet the minimum filing requirements, it must be returned to the public utility
with a list of deficiencies. A corrected plan must be submitted within the time established by the commission.

(4) A plan filed with the commission by a utility, as defined in 75-20-104, must be provided to the
department of environmental quality and the consumer counsel.

(5) The commission shall:

(a) review the plan;

(b) publish a copy of the plan;

(c) allow for a minimum of 60 days for the public to comment on the plan; and

(d) provide public meetings in accordance with 69-3-1205.

(6) (a) The commission may identify deficiencies in the plan, including:

(i) any concerns of the commission regarding the public utility's compliance with commission rules; and

(ii) ways to remedy the concerns.

(b) The commission may engage independent engineering, financial, and management consultants or
advisory services to evaluate a public utility's plan. The consultants must have demonstrated knowledge and
experience with resource procurement and resource portfolio management, modeling, risk management, and
Section 13. Section 69-3-1205, MCA, is amended to read:

"69-3-1205. Public comment -- public meetings. (1) When developing a plan in accordance with this part and prior to submitting a plan to the commission, a public utility shall hold at least two public meetings in the utility’s Montana service territory to ensure a plan best meets the diverse goals of shareholders, ratepayers, and society.

(2) After a plan is submitted, the commission shall conduct two public meetings for the purpose of receiving comment on a plan. The commission or the department of public service regulation may comment on the plan. A comment by the commission or the department may not be construed as preapproval by the commission of rate treatment for any proposed resource.

(3) The department of environmental quality:

(a) shall review a plan submitted to the commission and comment on the need for new resources, the alternatives evaluated to meet the need, the environmental implications of the resource choices, and other related issues that it considers important. The department shall coordinate and deliver all comments from other executive branch agencies.

(b) may use a plan in the development of studies for a specific energy facility for which an application for a certificate of compliance is submitted under Title 75, chapter 20.

(4) The consumer counsel shall review and may comment on a submitted plan."

Section 14. Section 69-3-1206, MCA, is amended to read:

"69-3-1206. Rate treatment. (1) The commission may include in a public utility's rates:

(a) the cost of resources acquired in accordance with a plan;

(b) demand-side management programs established and implemented in accordance with [section 3];

and

(c) the cost-effective expenditures for improving the efficiency with which the public utility provides and its customers use utility services;

(2) The commission shall include in a public utility's rates the costs of complying with the planning requirements of this part and the costs of complying with a competitive solicitation process conducted in
accordance with [section 1], including Costs include but are not limited to:

(i)(a) planning costs;
(ii)(b) portfolio development costs; and
(iii)(c) all or a portion of abandonment costs.

(2)[(3) The commission shall may adopt rules establishing criteria governing the extent of recovery of abandonment costs."

Section 15. Section 69-8-421, MCA, is amended to read:

"69-8-421. Approval of electricity supply resources. (1) A public utility that removed its generation assets from its rate base pursuant to this chapter prior to October 1, 2007, may apply to the commission for approval of an electricity supply resource that:

(a) is not yet procured; and
(b) is subject to a competitive solicitation process when applicable in accordance with [section 1].

(2) Within 45 days of the public utility's submission of an application for approval, the commission shall determine whether or not the application is adequate and in compliance with the commission's minimum filing requirements. If the commission determines that the application is inadequate, it shall explain the deficiencies.

(3) The commission shall issue an order within 180 days of receipt of an adequate application for approval of a power purchase agreement from an existing generating resource unless it determines that extraordinary circumstances require additional time.

(4) (a) Except as provided in subsections (4)(b) through (4)(d), the commission shall issue an order within 270 days of receipt of an adequate application for approval of a lease, an acquisition of an equity interest in a new or existing plant or equipment used to generate electricity, or a power purchase agreement for which approval would result in construction of a new electric generating resource. The commission may extend the time limit up to an additional 90 days if it determines that extraordinary circumstances require it.

(b) If an air quality permit pursuant to Title 75, chapter 2, is required for a new electrical generation resource or a modification to an existing resource, the commission shall hold the public hearing meetings on the application for approval in accordance with 69-3-1205(2) at least 30 days after the issuance of the final air quality permit.

(c) If a final air quality permit is not issued within the time limit pursuant to subsection (4)(a), the commission shall extend the time limit in order to comply with subsection (4)(b).
(d) The commission may extend the time limit for issuing an order for an additional 60 days following the hearing pursuant to subsection (4)(b).

(5) To facilitate timely consideration of an application, the commission may initiate proceedings to evaluate planning and procurement activities related to a potential resource procurement, if necessary, in accordance with [section 1] prior to the public utility's submission of an application for approval.

(6) (a) The commission may approve or deny, in whole or in part, an application for approval of an electricity supply resource.

   (b) The commission may consider all relevant information known up to the time that the administrative record in the proceeding is closed in the evaluation of an application for approval.

   (c) A commission order granting approval of an application must include the following findings:

      (i) approval, in whole or in part, is in the public interest; and

      (ii) procurement of the electricity supply resource is consistent with the requirements and objectives in 69-3-201, the objectives in 69-8-419 69-3-1201 through 69-3-1206, [sections 1 through 3], and commission rules.

   (d) The commission order may include a provision for allowable generation assets cost of service when the utility has filed an application for the lease or acquisition of an equity interest in a plant or equipment used to generate electricity.

   (e) When issuing an order for the acquisition of an equity interest or lease in a facility or equipment that is constructed after January 1, 2007, and that is used to generate electricity that is primarily fueled by natural or synthetic gas, the commission shall require the applicant to implement cost-effective carbon offsets. Expenditures required for cost-effective carbon offsets pursuant to this subsection (6)(e) are fully recoverable in rates. By March 31, 2008, the commission shall adopt rules for the implementation of this subsection (6)(e).

   (f) The commission order may include other findings that the commission determines are necessary.

   (g) A commission order that denies approval must describe why the findings required in subsection (6)(c) could not be reached.

(7) Notwithstanding any provision of this chapter to the contrary, if the commission has issued an order containing the findings required under subsection (6)(c), the commission may not subsequently disallow the recovery of costs related to the approved electricity supply resource based on contrary findings.

(8) Until the state or federal government has adopted uniformly applicable statewide standards for the capture and sequestration of carbon dioxide, the commission may not approve an application for the acquisition of an equity interest or lease in a facility or equipment used to generate electricity that is primarily fueled by coal.
and that is constructed after January 1, 2007, unless the facility or equipment captures and sequesters a minimum of 50% of the carbon dioxide produced by the facility. Carbon dioxide captured by a facility or equipment may be sequestered offsite from the facility or equipment.

(9) Nothing limits the commission's ability to subsequently, in any future rate proceeding, inquire into the manner in which the public utility has managed, dispatched, operated, or maintained any resource or managed any power purchase agreement as part of its overall resource portfolio. The commission may subsequently disallow rate recovery for the costs that result from the failure of a public utility to reasonably manage, dispatch, operate, maintain, or administer electricity supply resources in a manner consistent with 69-3-201, 69-8-419, and commission rules.

(10) The commission may engage independent engineering, financial, and management consultants or advisory services to evaluate a public utility's electricity supply resource procurement plans and proposed electricity supply resources. The consultants must have demonstrated knowledge and experience with electricity supply procurement and resource portfolio management, modeling, risk management, and engineering practices. The commission shall charge a fee to the public utility to pay for the costs of consultants or advisory services. These costs are recoverable in rates.

(11) By March 31, 2008, the commission shall adopt rules prescribing minimum filing requirements for applications filed pursuant to this part."

NEW SECTION. Section 16. Repealer. The following sections of the Montana Code Annotated are repealed:

69-8-419. Electricity supply resource planning and procurement -- duties of public utility -- objectives -- commission rules.

69-8-420. Electricity supply resource procurement plans -- comment on plans.

NEW SECTION. Section 17. Codification instruction. (1) [Sections 1 through 3] are intended to be codified as an integral part of Title 69, chapter 3, part 12, and the provisions of Title 69, chapter 3, part 12, apply to [sections 1 through 3].

(2) [Section 4] is intended to be codified as an integral part of Title 69, chapter 2, part 1, and the provisions of Title 69, chapter 2, part 1, apply to [section 4].
NEW SECTION. Section 18. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

NEW SECTION. Section 19. Saving clause. [This act] does not affect rights and duties that matured, penalties that were incurred, or proceedings that were begun before [the effective date of this act].

NEW SECTION. Section 20. Effective date. [This act] is effective July 1, 2020.

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