

A Report to the Montana Legislature

FINANCIAL-COMPLIANCE AUDIT

Montana Arts Council

For the Two Fiscal Years Ended June 30, 2021

MAY 2022

LEGISLATIVE AUDIT DIVISION

21-24

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REPRESENTATIVES KIM ABBOTT

Kim.Abbott@mtleg.gov

Denise Hayman, Chair Denise.Hayman@mtleg.gov
EMMA Kerr-Carpenter
Emma.KC@mtleg.gov
Terry Moore
terry.moore@mtleg.gov
Matt Regier
Matt.Regier@mtleg.gov
Jerry Schillinger
jerry.schillinger@mtleg.gov

SENATORS

JASON ELLSWORTH, VICE CHAIR

Jason.Ellsworth@mtleg.gov

JOHN ESP

Johnesp2001@yahoo.com

PAT FLOWERS

Pat.Flowers@mtleg.gov

TOM JACOBSON

Tom.Jacobson@mtleg.gov

TOM McGillvray

Tom.McGillvray@mtleg.gov

MARY McNally

McNally4MTLeg@gmail.com

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\$5-13-202(2), MCA

FINANCIAL-COMPLIANCE AUDITS

Financial-compliance audits are conducted by the Legislative Audit Division to determine if an agency's financial operations are properly conducted, the financial reports are presented fairly, and the agency has complied with applicable laws and regulations. In performing the audit work, the audit staff uses standards set forth by the American Institute of Certified Public Accountants and the United States Government Accountability Office. Financial-compliance audit staff members hold degrees with an emphasis in accounting and many staff members hold Certified Public Accountant (CPA) certificates.

The Single Audit Act Amendments of 1996 and the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards require the auditor to issue certain financial, internal control, and compliance reports in addition to those reports required by *Government Auditing Standards*. This individual agency audit report is not intended to comply with these reporting requirements and is therefore not intended for distribution to federal grantor agencies. The Legislative Audit Division issues a statewide biennial Single Audit Report which complies with the above reporting requirements. The Single Audit Report for the two fiscal years ended June 30, 2019, was issued March 30, 2020. The Single Audit Report for the two fiscal years ended June 30, 2021, will be issued by September 30, 2022.

AUDIT STAFF

Steven Althoff Donald Erdmann Jennifer Erdahl Alexa O'Dell

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LEGISLATIVE AUDIT DIVISION

Angus Maciver, Legislative Auditor Deborah F. Butler, Legal Counsel



Deputy Legislative Auditors: Cindy Jorgenson William Soller

May 2022

The Legislative Audit Committee of the Montana State Legislature:

This is our financial-compliance audit report on the Montana Arts Council (council) for each of the fiscal years ended June 30, 2021, and 2020. We completed work over grants issued by the council, federal revenues and transfers in, Cultural Trust investment earnings, direct entries to fund equity, and budget authority. We also reviewed compliance with selected state laws and determined the implementation status of one prior audit recommendation.

In fiscal year 2021, the council received \$1.4 million from the Coronavirus Aid, Relief, and Economic Security Act. One million was transferred from the Governor's Office and \$424,000 was provided directly from the National Endowment of the Arts. The council used funds to provide grants to individuals and entities impacted by the COVID-19 public health emergency.

Our work resulted in no recommendations to the council.

The council's written response is included in the audit report on page C-1. We thank the executive director and her staff for their cooperation and assistance throughout the audit.

Respectfully submitted,

ls/ Angus Maciver

Angus Maciver Legislative Auditor

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APPOINTED AND ADMINISTRATIVE OFFICIALS

Montana Arts	Tom Cordingley, Acting Chair*	Helena	Term Expires February 1 2023
Council	Angella Ahn	Bozeman	2023
	Sarah Calhoun	White Sulphur Springs	2025
	Corwin Clairmont	Ronan	2023
	Sean Chandler	Harlem	2025
	Troy Collins	Hamilton	2027
	Wylie Gustafson	Conrad	2025
	Julie Mac	Whitefish	2027
	John Moore	Miles City	2027
	Greg Murphy	Billings	2027
	Linda Netschert	Helena	2025
	Bridger Pierce	Missoula	2027
	Jay Pyette	Havre	2023
	Angela Russell	Lodge Grass	2025
	Steve Zabel	Bozeman	2023

^{*}Cynthia Andrus was the chair through February 2022. The governor has not yet designated one of the council members as the new chair.

Administrative

Tatiana Gant, Executive Director

Jenifer Alger, Chief Financial Officer

For additional information concerning the Montana Arts Council, contact:

Jenifer Alger

Chief Financial Officer Montana Arts Council 830 N. Warren St. Helena, MT 59601 (406) 444-6489

e-mail: JeniferAlger@mt.gov





MONTANA LEGISLATIVE AUDIT DIVISION

Montana Arts Council

FOR THE TWO FISCAL YEARS ENDED JUNE 30, 2021

BACKGROUND

The Montana Arts Council was established to develop the creative potential of all Montanans, advance education, spur economic vibrancy, and revitalize communities through involvement in the arts. The council strives to make Montana known far and wide as "The Land of Creativity," where the arts are essential to the creativity, imagination, and entrepreneurship that make Big Sky Country the very best place on earth to live, learn, work and play.

The council consists of 15 members appointed by the governor to serve five-year terms. The council's operations are supported through seven full-time equivalent positions. The council receives funding from the National Endowment for the Arts, investment earnings from the Cultural Trust Permanent Fund, Percent for Arts allocations from appropriations for state buildings, private grants, and General Fund appropriations.

The Montana Arts Council receives National Endowment for the Arts (NEA) grants which they award to various artists and entities. In fiscal year 2021 the council received NEA funding in response to the pandemic and Coronavirus Aid, Relief, and Economic Security (CARES) Act funds which resulted in awarding \$1.2 million in additional grants to artists or art programs.

AUDITOR'S OPINION (page A-1): UNMODIFIED

We found the council's financial schedules and note disclosures presented fairly the activity of the council, in all material respects, and issued unmodified opinions on them. This means that a reader can rely on the information in the council's financial schedules and notes presented in this report.

For the full context of the council's financial activity, see the financial schedules and notes beginning on page A-4.

RECOMMENDATIONS:

This report contains no recommendations to the council.

In this report, we determined the implementation status of recommendations in the prior audit: Fully Implemented: 1

SUMMARY OF AUDIT WORK:

We focused our audit effort on activity related to grants, investments, federal revenue and transfers-in, direct entries, and budget authority. For fiscal year 2021, this includes \$1.4 million in federal revenue and transfers-in received in response to the Coronavirus and the \$1.2 million spent from these funds in the form of grants to individuals and entities. Our audit work also included an overall review of the financial schedules and note disclosures for reasonableness.

For the full report or more information, contact the Legislative Audit Division.

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Room 160, State Capitol PO Box 201705 Helena, MT 59620-1705 (406) 444-3122

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REPORT ON INTERNAL CONTROL AND COMPLIANCE (page B-1):

In this report, we identified the following: Material Weaknesses in Internal Control: 0 Significant Deficiencies in Internal Control: 0 Material Non-Compliance: 0 Other Matters: 0

For the full context of this information, including the distinction between the types of items reported, see the report beginning on page B-1.

Chapter I – Introduction and Background

Introduction

We performed a financial-compliance audit of the Montana Arts Council (council) for each of the fiscal years ended June 30, 2021, and 2020. The objectives of the audit were:

- 1. Determine whether the council's financial schedules present fairly, in all material respects, the results of operations and changes in fund equity.
- 2. Obtain an understanding of the council's control systems to the extent necessary to support our audit of the financial schedules and, if appropriate, make recommendations for improvements in management and internal controls for the council.
- 3. Determine whether the council complied with selected state laws and regulations.
- 4. Determine the implementation status of the prior audit recommendation.

Our audit effort focused on grants awarded by the council, federal revenues and transfers-in, Cultural Trust investment earnings, direct entries to fund equity, and budget authority. We reviewed and tested selected council control systems throughout the audit and determined compliance with selected state laws and regulations. We issued unmodified opinions on the financial schedules for each fiscal year under audit. The Independent Auditor's Report begins on page A-1, followed by the financial schedules and accompanying notes.

Background

The council consists of 15 members appointed by the governor, confirmed by the senate, who serve five-year terms. The council is responsible for the agency's governance, management, and control. The agency has seven full-time equivalent positions to conduct its operations. State law designates the council as the state's official agency to receive and disburse funds made available by the National Endowment for the Arts (NEA).

In addition to funding from the NEA, the council receives investment earnings from the Cultural Trust Permanent Fund, Percent for Arts allocations from appropriations for state buildings, private grants, and General Fund appropriations. The council duties are to:

- 1. Encourage the study and presentation of the arts statewide.
- 2. Stimulate public interest and participation in the arts.
- 3. Cooperate with public and private institutions engaged in artistic and cultural activities.
- 4. Foster public interest in the cultural heritage of Montana and expand the state's cultural resources.
- 5. Encourage and assist freedom of artistic expression.
- 6. Nominate three individuals to serve as the state poet laureate.

Along with disbursing grants and awards, the council administers various programs such as Artists in Schools and Communities, Poetry Out Loud, and Montana Artrepreneur Program (MAP). The council

developed the MAP program to help artists with their business goals and outcomes. In previous years, private grants and state funds supported the program. Now, the program relies solely on state funding.

Funding from NEA is used to grant funds to entities under the following programs.

- Artists in Schools and Communities (AISC) awarded annually to nonprofit organizations, tribal arts program, or educational entities to support a wide range of arts learning experiences to citizens of all ages and abilities.
- Public Value Partnerships (PVP) awarded annually to nonprofit organizations or tribal or university arts programs to provide operating support for the artistic and educational mission of Montana arts organizations.
- Statewide Service Organizations (SSO) awarded annually to statewide service organizations operating in Montana for a minimum of five years and with a nonprofit status. Grants provide operating support for organizations to expand opportunities for all Montanans to create, participate in, and appreciate Montana's wide range of cultural resources.

The above grants require a state match component and some AISC and PVP grants are also funded with just state funds.

The following grants are awarded to individuals or entities and are funded with General Fund or private donations.

- Strategic Investment grants (SIG) awarded annually to individuals or nonprofits for expenses related to opportunities for professional development, market expansion, and art events. In fiscal years 2020 and 2021, \$27,932 and \$22,114 in General Fund dollars were spent on these grants, respectively.
- Artist Innovation Awards (AIA) awarded every other year to individuals, or groups of artists represented by an individual, to support the risk-taking necessary to expand an artist's vision and practice. In fiscal year 2020, \$30,000 was spent on these grants from the General Fund.

In fiscal year 2021, additional grants of \$1.2 million were awarded under the \$1.4 million received in response to the Coronavirus. These grants include:

- Individuals awarded to individuals to offset lost opportunities related to the pandemic.
- Partners awarded to PVP grant recipients for personnel and operating expenses.
- Recovery awarded to individuals, nonprofits, or units of government for costs related to postponed and canceled arts opportunities associated with the pandemic.

The council also administers the Cultural and Aesthetic (C&A) grants, which are funded through the investment earnings of the Cultural and Aesthetic Trust. The trust is funded with a percentage of coal taxes. Grants are awarded to nonprofits, governing units, or individuals to support a robust cultural environment through programs that impact visual, performing, or literary media arts, history archaeology, folklore, archives libraries, and collections, or historic preservation and renovation of cultural facilities. Funded grants are included in House Bill 9 each legislative session.

Figures below illustrate the grant expenditures for each of the previously-listed grant programs during fiscal years 2020 and 2021.

Figure 1 **Grant Expenditures** FY20 and FY21 \$1,200,000 \$1,000,000 \$800,000 \$600,000 \$400,000 \$200,000 \$0 SSO SIG **CARES PVP CARES** C&A **AISC CARES** AIA Individuals **Partners** Recovery FY2020 FY2021

Source: Compiled by the Legislative Audit Division from the Statewide Budget and Human Resources System (SABHRS).

Prior Audit Recommendation

The prior financial-compliance audit report contained one recommendation related to the Cultural and Aesthetic Grant internal controls. We recommended the council develop a standard grant reporting form that delineates major budget and expense categories to comply with state law and seek legislation to limit budget monitoring requirements. Starting with the 2022 grant cycle, the council requires additional budget information on their applications and the final report as recommended. The council chose not to seek legislation but rather update its requirements to meet the current statutory language. Based on this, we consider the recommendation implemented.

Independent Auditor's Report and Council Financial Schedules

Angus Maciver, Legislative Auditor Deborah F. Butler, Legal Counsel



Deputy Legislative Auditors: Cindy Jorgenson William Soller

Independent Auditor's Report

The Legislative Audit Committee of the Montana State Legislature:

Introduction

We have audited the accompanying Schedules of Changes in Fund Equity, Schedules of Total Revenues & Transfers-In, and Schedules of Total Expenditures & Transfers-Out of the Montana Arts Council for each of the fiscal years ended June 30, 2021, and 2020, and the related notes to the financial schedules.

Management's Responsibility for the Financial Schedules

Management is responsible for the preparation and fair presentation of these financial schedules in accordance with the regulatory format prescribed by the Legislative Audit Committee, based on the transactions posted to the state's accounting system without adjustment; this responsibility includes recording transactions in accordance with state accounting policy; and designing, implementing, and maintaining internal controls relevant to the preparation and fair presentation of the financial schedules that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial schedules based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial schedules. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial schedules, whether due to fraud or error. In making those risk assessments, the auditor considers internal controls relevant to the council's preparation and fair presentation of the financial schedules in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the council's internal control, and accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as the overall presentation of the financial schedules.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinions on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial schedules are prepared from the transactions posted to the state's primary accounting system without adjustment, in the regulatory format prescribed by the Legislative Audit Committee. This is a basis of accounting other than accounting principles generally accepted in the United States of America. The financial schedules are not intended to, and do not, report assets, and liabilities.

The effects on the financial schedules of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinions on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinions on U.S. Generally Accepted Accounting Principles" paragraph, the financial schedules referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the council as of June 30, 2021, and June 30, 2020, or changes in financial position for the years then ended.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the Schedules of Changes in Fund Equity, Schedules of Total Revenues & Transfers-In, and Schedules of Total Expenditures & Transfers-Out, presents fairly, in all material respects, the results of operations and changes in fund equity of the Montana Arts Council for each of the fiscal years ended June 30, 2021, and 2020, in conformity with the basis of accounting described in Note 1.

Emphasis of Matters

As discussed in Note 1 – Basis of Presentation, the financial schedule format was adopted by the Legislative Audit Committee. On June 16, 2020, the Committee approved a change in format to remove the presentation of revenue estimates from the Schedule of Total Revenues & Transfers-In. Our opinion is not modified with respect to this matter.

The Federal Special Revenue Fund reports a significant increase in revenue and expenditure activity in fiscal year 2021, as a result of spending funds the council received from the Coronavirus Relief Fund, authorized by the federal Coronavirus Aid, Relief, and Economic Security (CARES) Act. As discussed in Note 8 – COVID Funds, the council received \$1 million from the Governor's office and \$424,000 directly from the National Endowment for the Arts. Our opinion is not modified with respect to these matters.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 6, 2022, on our consideration of the Montana Arts Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements

and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the council's internal control over financial reporting and compliance.

Respectfully submitted,

/s/ Cindy Jorgenson

Cindy Jorgenson, CPA Deputy Legislative Auditor Helena, MT

April 6, 2022

MONTANA ARTS COUNCIL SCHEDULE OF CHANGES IN FUND EQUITY FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	General Fund				State Special Revenue Fund	ederal Special evenue Fund		Permanent Fund
FUND EQUITY: July 1, 2020	\$ (15,0)80) \$	315,650	\$ 0	\$	16,638,358		
ADDITIONS								
Budgeted Revenues & Transfers-In			475,938	2,045,936				
Nonbudgeted Revenues & Transfers-In			23,350			249,339		
Prior Year Revenues & Transfers-In Adjustments	(2	.11)	(34)	102		(423)		
Direct Entries to Fund Equity	454,2	.38	(30,000)			259,166		
Total Additions	454,0)27	469,254	2,046,038	_	508,081		
REDUCTIONS								
Budgeted Expenditures & Transfers-Out	456,6	579	424,599	2,046,195				
Nonbudgeted Expenditures & Transfers-Out	(2	258)	10,248			475,938		
Prior Year Expenditures & Transfers-Out Adjustments	(.11)	(34)	 (157)				
Total Reductions	456,3	310	434,813	2,046,038	_	475,938		
FUND EQUITY: June 30, 2021	\$ (17,3	863) \$	350,091	\$ 0	\$	16,670,501		

MONTANA ARTS COUNCIL SCHEDULE OF CHANGES IN FUND EQUITY FOR THE FISCAL YEAR ENDED JUNE 30, 2020

		General Fund		State Special Revenue Fund		Federal Special Revenue Fund	 Permanent Fund
FUND EQUITY: July 1, 2019	\$	(12,833)	\$	111,904	\$	(1,999)	\$ 15,630,891
ADDITIONS							
Budgeted Revenues & Transfers-In				682,737		770,884	
Nonbudgeted Revenues & Transfers-In		1,549		14,099		2,420	1,181,685
Prior Year Revenues & Transfers-In Adjustments				(2,875)			(123)
Direct Entries to Fund Equity		384,823	_				 308,767
Total Additions		386,372	_	693,961	_	773,304	 1,490,329
REDUCTIONS							
Budgeted Expenditures & Transfers-Out		387,309		467,035		769,125	
Nonbudgeted Expenditures & Transfers-Out		1,310		26,055		2,179	485,737
Prior Year Expenditures & Transfers-Out Adjustments			_	(2,875)		1	 (2,875)
Total Reductions	_	388,619	_	490,215	_	771,305	 482,862
FUND EQUITY: June 30, 2020	\$	(15,080)	\$	315,650	\$	0	\$ 16,638,358

MONTANA ARTS COUNCIL SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	General Fund		State Special Revenue Fund		Federal Special Revenue Fund		Permanent Fund		Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS		-		-		_			
Taxes				\$	259			\$	259
Investment Earnings						\$	248,915		248,915
Grants, Contracts, and Donations		\$	21,450						21,450
Transfers-in			475,938		826,696				1,302,634
Inception of Lease/Installment Contract	\$ (111)		(34)		(157)				(302)
Miscellaneous			1,900						1,900
Federal					1,219,240				1,219,240
Total Revenues & Transfers-In	(111)	_	499,254		2,046,038		248,915	_	2,794,095
Less: Nonbudgeted Revenues & Transfers-In			23,350				249,339		272,689
Prior Year Revenues & Transfers-In Adjustments	(111)		(34)		102		(423)		(467)
Actual Budgeted Revenues & Transfers-In	0		475,938	_	2,045,936	_	0		2,521,874

MONTANA ARTS COUNCIL SCHEDULE OF TOTAL REVENUES & TRANSFERS-IN FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	General Fund		State Special Revenue Fund		Federal Special Revenue Fund		Permanent Fund		Total
TOTAL REVENUES & TRANSFERS-IN BY CLASS	 	_		_		-		_	
Taxes				\$	241			\$	241
Investment Earnings						\$	1,181,562		1,181,562
Grants, Contracts, and Donations		\$	1,800						1,800
Transfers-in			679,862						679,862
Inception of Lease/Installment Contract	\$ 1,549		474		2,179				4,203
Miscellaneous			11,825						11,825
Federal		_		_	770,884	_		_	770,884
Total Revenues & Transfers-In	1,549		693,961		773,304		1,181,562		2,650,376
Less: Nonbudgeted Revenues & Transfers-In	1,549		14,099		2,420		1,181,685		1,199,753
Prior Year Revenues & Transfers-In Adjustments		_	(2,875)	_		_	(123)	_	(2,998)
Actual Budgeted Revenues & Transfers-In	0	_	682,737	_	770,884	_	0		1,453,621

MONTANA ARTS COUNCIL SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Promotion		
		of the Arts		Total
PROGRAM (ORG) EXPENDITURES & TRANSFERS-OUT				
Personal Services				
Salaries	\$	487,333	\$	487,333
Other Compensation	Y	7,025	Y	7,025
Employee Benefits		171,542		171,542
Total		665,900		665,900
		,		,
Operating Expenses				
Other Services		129,106		129,106
Supplies & Materials		24,278		24,278
Communications		24,059		24,059
Travel		1,216		1,216
Rent		45,791		45,791
Repair & Maintenance		92		92
Other Expenses		36,311	_	36,311
Total		260,852		260,852
Grants				
From State Sources		332,292		332,292
From Federal Sources		1,674,107	_	1,674,107
Total		2,006,399	_	2,006,399
Transfers-out				
Fund transfers		478,638		478,638
Total		478,638	_	478,638
Total		470,030	_	470,030
Debt Service				
Capital Leases		1,309		1,309
Total		1,309		1,309
		,		,
Total Expenditures & Transfers-Out	\$	3,413,099	\$	3,413,099
EXPENDITURES & TRANSFERS-OUT BY FUND				
General Fund	\$	456,310	\$	456,310
State Special Revenue Fund	Ş	434,813	Ş	430,310
Federal Special Revenue Fund		2,046,038		2,046,038
Permanent Fund		475,938		475,938
Total Expenditures & Transfers-Out		3,413,099		3,413,099
Less: Nonbudgeted Expenditures & Transfers-Out		485,928		485,928
Prior Year Expenditures & Transfers-Out Adjustments		(302)		(302)
Actual Budgeted Expenditures & Transfers-Out		2,927,473		2,927,473
Budget Authority		3,479,757		3,479,757
Unspent Budget Authority	\$	552,284	\$	552,284
UNSPENT BUDGET AUTHORITY BY FUND				
General Fund	\$	154,273	\$	154,273
State Special Revenue Fund		254,530		254,530
Federal Special Revenue Fund		143,481	.—	143,481
Unspent Budget Authority	\$	552,284	\$	552,284

MONTANA ARTS COUNCIL SCHEDULE OF TOTAL EXPENDITURES & TRANSFERS-OUT FOR THE FISCAL YEAR ENDED JUNE 30, 2020

		Promotion of the Arts		Total
PROGRAM (ORG) EXPENDITURES & TRANSFERS-OUT		0. 0.0 / 1.0		
Personal Services				
Salaries	\$	396,879	\$	396,879
Other Compensation		1,650		1,650
Employee Benefits		136,079		136,079
Total		534,608	_	534,608
Operating Expenses				
Other Services		130,205		130,205
Supplies & Materials		28,246		28,246
Communications		28,008		28,008
Travel		38,600		38,600
Rent		47,865		47,865
Other Expenses		44,325		44,325
Total	-	317,249		317,249
1016		317,2.3	_	017,110
Grants				
From State Sources		377,000		377,000
From Federal Sources		416,582		416,582
From Other Sources		5,000		5,000
Total		798,582		798,582
Tourism				
Transfers-out		402.562		402 562
Fund transfers	-	482,562	_	482,562
Total		482,562		482,562
Total Expenditures & Transfers-Out	\$	2,133,002	\$	2,133,002
EXPENDITURES & TRANSFERS-OUT BY FUND				
Conoral Fund	\$	200 610	۲.	200 610
General Fund	Ş	388,619	\$	388,619
State Special Revenue Fund		490,215 771,305		490,215
Federal Special Revenue Fund Permanent Fund				771,305
Total Expenditures & Transfers-Out		482,862 2,133,002	_	482,862 2,133,002
Less: Nonbudgeted Expenditures & Transfers-Out		515,282		515,282
Prior Year Expenditures & Transfers-Out Adjustments		(5,749)		(5,749)
Actual Budgeted Expenditures & Transfers-Out	-	1,623,469	_	1,623,469
Budget Authority		2,766,290		2,766,290
Unspent Budget Authority	\$	1,142,821	, —	1,142,821
onspent budget nutrioney	—	1,142,021	~=	1,142,021
UNSPENT BUDGET AUTHORITY BY FUND				
General Fund	\$	198,631	\$	198,631
State Special Revenue Fund	7	434,210	7	434,210
Federal Special Revenue Fund		509,980		509,980
Unspent Budget Authority	\$	1,142,821	\$	1,142,821
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Montana Arts Council Notes to the Financial Schedules For the Two Fiscal Years Ended June 30, 2021

1. Summary of Significant Accounting Policies

Basis of Accounting

The Montana Arts Council uses the modified accrual basis of accounting, as defined by state accounting policy, for its Governmental fund category (General, State Special Revenue, Federal Special Revenue, and Permanent). In applying the modified accrual basis, the council records:

- Revenues when it receives cash or when receipts are realizable, measurable, earned, and available to pay current period liabilities.
- Expenditures for valid obligations when the council incurs the related liability and it is measurable, with the exception of the cost of employees' annual and sick leave. State accounting policy requires the council to record the cost of employees' annual and sick leave when used or paid.

Expenditures and expenses may include entire budgeted service contracts even though the council receives the services in a subsequent fiscal year; grant awards that have not been paid by fiscal year end; goods ordered with a purchase order before fiscal year-end, but not received as of fiscal year-end; and equipment ordered with a purchase order before fiscal year-end.

Basis of Presentation

The financial schedule format was adopted by the Legislative Audit Committee. The financial schedules are prepared from the transactions posted to the state's accounting system without adjustment. In June 2020 the Legislative Audit Committee voted to remove revenue estimates from the Statement of Total Revenues and Transfers-In.

The council uses the following funds:

Governmental Fund Category

- General Fund to account for all financial resources except those required to be accounted for in another fund. The Montana Arts Council (MAC) uses general fund for some day-to-day operations and grant expenses.
- ◆ State Special Revenue Fund to account for proceeds of specific revenue sources (other than private-purpose trusts or major capital projects) that are legally restricted to expenditures for specific state program purposes. Council State Special Revenue Funds include Cultural Aesthetic Projects, Percent for Art, Montana Artrepreneur Program, Private Donations, National Association of State Arts Agencies (NASAA) Creative Aging Grant, Arts Education Endowment and Governor's Award for Artists Endowment.
- Federal Special Revenue Fund to account for activities funded from federal revenue sources. Council Federal Special Revenue Funds include the National Endowment for the Arts (NEA) and Coronavirus Relief Funds.

Permanent Fund – to account for financial resources that are permanently restricted to
the extent that only earnings, and not principal, may be used for purposes that support the
council's programs. The council uses this fund for the Cultural Trust Fund and Sigerson
Fellowship Exhibit.

2. General Fund Equity Balance

The negative fund equity balance in the General Fund does not indicate overspent appropriation authority. The council has authority to pay obligations from the statewide General Fund within its appropriation limits. The council expends cash or other assets from the statewide fund when it pays General Fund obligations. The council's outstanding liabilities exceed the assets it has placed in the fund, resulting in negative ending General Fund balances for each of the fiscal years ended June 30, 2020, and June 30, 2021.

3. Direct Entries to Fund Equity

Direct entries to fund equity in the General, State Special Revenue and Permanent funds include entries generated by SABHRS to reflect the flow of resources within individual funds shared by separate agencies.

4. Prior Year Expenditures and Transfers-Out

In fiscal year 2020 some 2019 biennial cultural and aesthetics grants reverted and the expense accrual was reversed in both the State Special Revenue and Permanent Funds.

5. Prior Year Revenues and Transfers-In

In fiscal year 2020 some 2019 biennial cultural and aesthetics grants reverted and the revenue accrual was reversed in the State Special Revenue Fund.

6. Transfers-In and Out

The council transfers investment earnings from the Cultural Trust Permanent Fund to the State Special Revenue Fund for payment of grants and agency operations as authorized under \$22-2-304, MCA. Transfers-Out in the Cultural Trust Permanent Fund and Transfers-In in the State Special Revenue Fund are \$482,737 and \$475,938 in fiscal years 2020 and 2021, respectively.

The council received a transfer in of \$200,000 of Percent for Art State Special Revenue funding in FY 2020 from the Department of Administration Architecture and Engineering Division. Percent for Art is authorized by \$22-2-404, MCA, for art projects to be displayed in newly constructed state buildings.

An additional transfer in of \$826,696 in Federal Special Revenue funds was received in FY 2021 from the Governor's Office for Coronavirus Relief. Most of the funds were issued as grants to individuals and Montana based non-profit organizations.

7. Unspent Budget Authority

The Schedule of Total Expenditures & Transfers-Out for FY 2020 presents unspent budget authority of \$198,631 in the General Fund, \$434,210 in the State Special Revenue Fund and \$509,980 in the Federal Special Revenue Fund. General fund unspent authority includes unused personal services, audit fees, State Information Technology Services Division (SITSD) restricted funds and a 30% carryforward from FY 2019. State Special Revenue Fund unspent authority includes remaining biennial appropriation for Cultural Trust grants and continuing appropriation authority for unfinished Percent for Art projects and maintenance. Federal Special Revenue Fund unspent authority includes continuing appropriation authority for the CARES Act of \$424,400 and partnership agreement award received from the NEA. The NEA extended the FY 2020 partnership agreement grant period end from December 31, 2020, to December 31, 2022.

The Schedule of Total Expenditures & Transfers-out for FY 2021 presents unspent budget authority of \$154,273 in the General Fund, \$254,530 in the State Special Revenue Fund and \$143,481 in the Federal Special Revenue Fund. General Fund unspent authority includes unused personal services, general operating authority, SITSD restricted funds and 30% carryforwards from FY 2019 and FY 2020. State Special Revenue Fund unspent authority includes unused appropriation for Cultural Trust grants and continuing appropriation authority for unfinished Percent for Art projects and maintenance. Federal Special Revenue Fund unspent authority includes unused Folk Arts award and continuing partnership agreement award received from the NEA. The NEA extended the FY 2021 partnership agreement grant period end from December 31, 2021, to December 31, 2022.

8. COVID Funds

In FY 2020 MAC was awarded \$424,400 in CARES Act funds from the NEA to use for Covid relief. All of the funds were spent during FY 2021 and were issued as grants to individuals and Montana based non-profit organizations.

In FY 2021 MAC requested and received an administrative appropriation of \$1 million in Coronavirus Relief Funds (CRF) from the Governor's Office. MAC only spent \$819,184 on grants issued to individuals and Montana based non-profit organizations. The remaining \$180,816 was returned. MAC received an additional \$7,512 that was used to reimburse the agency for hiring a temporary accounting technician to assist with issuing CRF payments.

During the 2021 legislative session, MAC was appropriated \$764,000 of American Rescue Plan Act (ARPA) funds through HB 632. The ARPA funds were allocated to our agency through the NEA. The funds were not awarded until after the close of the legislative session. The actual amount of the award was \$754,500 and as of FYE 2021 none of the funds had been spent.

Report on Internal Control and Compliance

Angus Maciver, Legislative Auditor Deborah F. Butler, Legal Counsel



Deputy Legislative Auditors: Cindy Jorgenson William Soller

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL SCHEDULES PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Legislative Audit Committee of the Montana State Legislature:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Schedules of Changes in Fund Equity, Schedules of Total Revenues & Transfers-In, and Schedules of Total Expenditures & Transfers-Out of the Montana Arts Council for each of the fiscal years ended June 30, 2021, and 2020, and the related notes to the financial schedules, and have issued our report thereon dated April 6, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial schedules, we considered the council's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial schedules, but not for the purpose of expressing an opinion on the effectiveness of the council's internal control. Accordingly, we do not express an opinion on the effectiveness of the council's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial schedules will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal controls was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the council's financial schedules are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial schedules. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the council's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

/s/ Cindy Jorgenson

Cindy Jorgenson, CPA Deputy Legislative Auditor Helena, MT

April 6, 2022

Montana Arts Council

Council Response



an agency of state government

April 21, 2022

Angus Maciver Legislative Auditor Legislative Audit Division PO Box 201705 Helena, MT 59620-1705 RECEIVED
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LEGISLATIVE AUDIT DIV.

Dear Mr. Maciver:

We would like to thank the Legislative Audit staff for their work to complete the Montana Arts Council Financial Compliance Audit for the two fiscal years ending June 30, 2021. We appreciate their professionalism and the rapport they established with our staff which made the process efficient.

We are pleased your report contains no audit recommendations. I assure you that we will strive to continue to maintain and improve the exceptional fiscal management of the Montana Arts Council. We always value input from your staff as we do so.

I am available to answer questions or provide further information that you or the Legislative Audit Committee may require.

Sincerely,

Tatiana Gant Executive Director