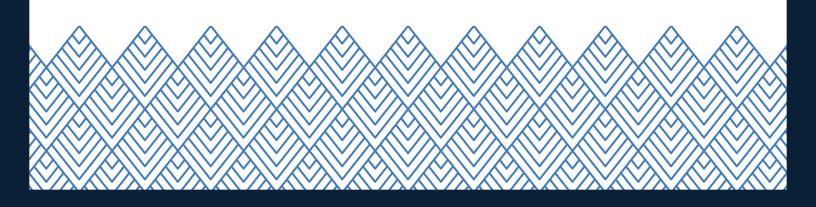


MONTANA LEGISLATIVE BRANCH

INFORMATION TECHNOLOGY PLAN:

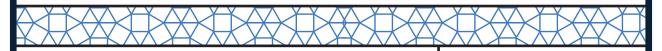
2023 BIENNIUM

A REPORT TO THE 67TH LEGISLATURE FROM THE LEGISLATIVE BRANCH INFORMATION TECHNOLOGY PLANNING COUNCIL



ITPC

INFORMATION TECHNOLOGY PLANNING COUNCIL



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FONG HOM

Committee Secretary

2020 - 2021

The Legislature is, at its core, an information processing organization. The businesses of lawmaking, analysis, and oversight are all centered on the ability to process and disseminate information. In this information age, the Office of Legislative Information Services exists to enhance the Branch's ability to gather, process, and distribute increasing amounts of legislative information quickly and accurately.

The 2023 IT plan represents OLIS's ongoing commitment to providing the Legislative Branch with the best information technology and communications services available. During the previous biennium, the decision to combine the Office of Legislative Information Technology and the Legislative Communications Office provided an opportunity to centralize and integrate services even further.

There are extraordinary opportunities for applying technology to an organization whose main product is information. The Legislative Branch recognizes this and continues to invest in, apply, and realize significant benefits from technology.

My staff and I are proud to work for, and to be a part of, the Legislative Branch. We have developed this plan to guide our work for the biennium and lay a strong foundation for continued service excellence.

Dale Gow

Legislative Service Division

FROM THE CHIEF INFORMATION OFFICER——

picture of group here

CONTENTS

INTRODUCTION & BACKGROUND

The Office of Legislative Information Services prepared this 2023 Biennium Information Technology (IT) Plan for presentation by the Legislative Branch Information Technology Planning Council (ITPC) to the Legislative Council. This plan represents a coordinated effort to identify and respond to the current and future technology and communication needs of the Legislative Branch. The structure and function of the Legislative Branch are prescribed by constitutional law, statutes, and legislative rules as provided in 5-2-504, MCA. The principal entities of the branch are:

- Senate (SEN)
- House of Representatives (HOU)
- · Legislative Services Division (LSD)
- Legislative Fiscal Division (LFD)
- Legislative Audit Division (LAD)

The Legislative Branch's responsibilities include areas such as lawmaking, appropriation, taxation, oversight of the Executive Branch, and representation of local interests. The primary function of the Legislature is lawmaking, which consists of the drafting, consideration, voting on, and passage of bills. Other responsibilities of the Legislature that support its primary function include research, fiscal analysis, legislation and policy development, information distribution, audit, and business and administrative services. The Legislative Council is the administrative committee for the Legislative Services Division, and provides ongoing leadership, direction, and foresight for the efficient operation and improvement of the Legislative Branch. It also serves as the approving authority for the IT Plan and budget.

PURPOSE OF THE INFORMATION TECHNOLOGY PLAN

In 1989, the Montana Legislature adopted a comprehensive set of laws governing IT planning in the Legislative Branch (Title 5, chapter 11, part 4, Montana Code Annotated (MCA): "to establish a mechanism for information technology planning encompassing broad policy needs, long-term direction for information systems use, and the effective implementation of a detailed plan for the legislative branch" (5-11-401, MCA)).

The Legislature created the Legislative Branch Information Technology Planning Council (ITPC) to develop and maintain a branch information technology plan.

The Legislative Branch uses a centralized internal information services staff in OLIS, which is overseen by the Legislative Services Division. OLIS is responsible for the developing, implementing, and maintaining the IT and communications infrastructure for the Branch. The office is led by the Chief Information Officer of the Legislative Branch, who is also responsible for the development and implementation of the IT Plan.

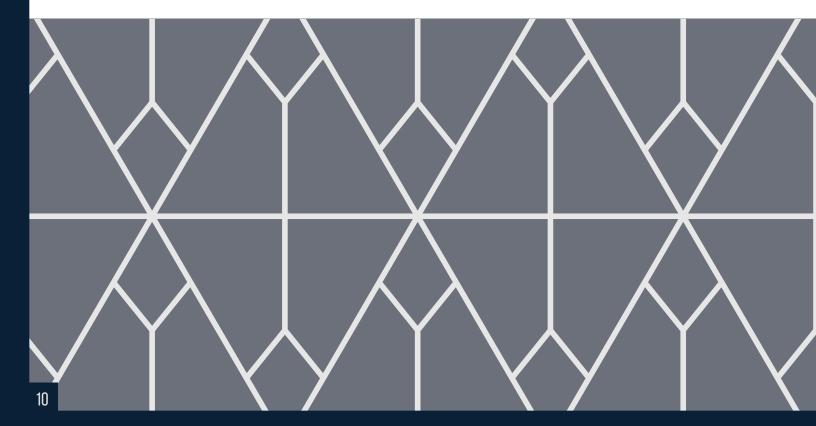
Membership

Members of the Planning Council represent all divisions of the Branch, and the House and Senate:

- · the Secretary of the Senate;
- another representative of the Senate, designated by the President;
- the Chief Clerk of the House of Representatives;
- another representative of the House designated by the Speaker;
- the Executive Director of the Legislative Services
 Division, who chairs the Planning Council;
- the Legislative Auditor;
- · the Legislative Fiscal Analyst;
- · the Consumer Counsel;
- the Chief Information Officer of the Legislative Branch; and
- a person designated by the Director of the Department of Administration to represent the IT responsibilities of the department, who serves as a nonvoting member of the ITPC.

EXECUTIVE SUMMARY

The development of the IT Plan, which serves at the strategic plan for OLIS, began in January 2020 by conducting a comprehensive assessment involving stakeholders, customers, and Legislative Branch staff to gain an understanding of the current conditions, risks and issues, challenges, and opportunities we face in the coming biennium. The methodology and a more in depth look at the key findings from this needs assessment can be found in Appendix A.



HIGHLIGHTED FINDINGS

CURRENT CONDITIONS:

BUSINESS ENVIRONMENT:

Because of the branch's 2-year business cycle and the operational necessity of not making major changes during a legislative session, the branch only has 18 months between sessions to make major enhancements. During the 2020 interim, the response to the global pandemic moved the OLIS workforce to their homes for remote work, and accelerated the need for remote support and services such as video conferencing, cloud-based collaboration tools, and VPN access.

ORGANIZATIONAL ENVIRONMENT:

OLIS is organized into three sections, the Advanced Technical Services Section, managed by Sky Foster and Mike Allen, and the Operations Services Section, managed by Lindsey Krywaruchka, overseen by Chief Information Officer Dale Gow. In all, a total of 24 FTE work for OLIS. The Information Technology Planning Council (ITPC) provides oversight for the work of OLIS and all other IT work within the Legislative Services Division, led by the Executive Director, Susan Fox.

TECHNICAL ENVIRONMENT:

The high-level overview of OLIS's technical environment can be found in Appendix B and shows the complexities of having multiple locations along with a replicated system to ensure data integrity and security for the Legislative Branch.

EXTERNAL IMPACTS:

The Legislative Branch coordinates regularly with external organizations such as the Executive Branch, the Judicial Branch, the Montana University System, and local governments. This coordination is typically done through active participation on the following external groups:

Information Technology Board (ITB): The ITB, created by the 2001 Legislature, provides a forum to guide state agencies and local governments in the development and deployment of intergovernmental IT resources. The ITB also advises the Department of Administration on statewide IT standards and policies, the state strategic IT plan, major IT budget requests, rates and other charges for services established by the department.

Information Technology Managers Council (ITMC): The ITMC is comprised of state IT managers whose responsibilities include reviewing statewide IT issues, providing feedback regarding information management policies, reviewing opportunities for the application of new information processing technology, and participating in statewide IT planning efforts.

Montana Information Security Advisory Council (MT ISAC): The MT-ISAC is a public-private partnership established to pass policy on cybersecurity, information sharing, outreach, and risk awareness. It influences information systems across the state.

OUTSOURCING:

The Branch uses external IT resources (outsourcing) for major enhancements and to implement new technology for which the internal staff has not been trained. Often, the planned enhancements require more time than staff has available, thus making outsourcing necessary. The branch also uses external resources for staff augmentation for session buildup and support.

OUTDATED AND ANTIQUATED TECHNOLOGY:

This remains in use in limited cases. We refer to this technology as "legacy systems" and in this Executive Summary the term refers generically to various applications and databases. The specific applications and databases are part of the Outcomes and Projects where specific information is included with the desired outcomes and a legacy system is indicated with an asterisk (*).

MODERN TECHNOLOGY:

Branch employees are amenable to using more modern technology in areas such as video conferencing, electronic forms, social media tools, and data analysis and visualization.

INFORMATION MANAGEMENT:

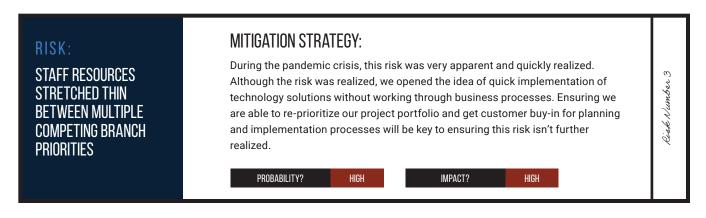
There is not an enterprise solution to information management that is consistent throughout the Branch.

RISKS & ISSUES:

The risks and issues below are a summary of the current risks and issues impacting the business, organizational, and technical environment in which we operate.









CHALLENGES:

Defining Branch technology independence issues, while maintaining condition-of-use requirements, to determine the most productive technology solutions.

As the IT, audio, and video needs of meetings increase, the service level that is expected from OLIS has expanded. Meetings held by other agencies within the Capitol, and legislative meetings held outside of the Capitol, all require resources that are beyond the current level of support.

Upgrading legacy systems and cleaning up technical debt is time consuming and tends to be placed at a lower priority than emergency issues or other issues that arise.

Management of print publications. The reduced, but still vehement, demand and high cost of printing, storing, and shipping while providing a high level of customer service to the public.

The pandemic situation created a need for quick telework response to ensure employees were productive. Continued leverage of mobile environment is essential, and the expansion of remote session capabilities needs to be developed to ensure user verification, recorded voting, and video streaming.

Remote video conferencing services rapidly researched, developed, and deployed; continued maturity of processes and support with an eye towards continued use and expanded capability.

Continued development and training of new personnel as well as enhanced support of new LAWS II applications.

OPPORTUNITIES:

Leverage contracted services to meet specialized services and minimize need for additional FTE.

Enhancement of LAWS II applications to further refine functionality and process flow of the lawmaking process.

Newer technology in use while legacy technology sunsets will free up resources to advance the information technology environment for the branch.

Improved functionality of legacy databases, through commercial off-the-shelf or in-house developed solutions; seeking timely and cost saving solutions.

Continued use of MS Office 365 products within an inclusive tenant space to allow the deployment of all features for effective collaboration.

ADDRESSING THE INFORMATION NEEDS OF THE BRANCH

The Office of Legislative Information Services (OLIS), which is overseen by the Legislative Services Division of the Legislative Branch, provides communications and information technology services to the Legislative Branch. The total budget including projects and operations for the 2021 biennium is \$XXX. This represents a XX% increase over the last biennium requested budget. The Branch will spend XX% of the allocated IT budget on new investments as we make operations more efficient.

VISION

The vision for OLIS is to:

- Build and maintain alignment between business strategic vision and technology strategy
- Maintain modern up-to-date technical platforms
- Conduct operations with mature processes, sophisticated tools, and efficient resource allocation
- ♦ Be appropriately staffed with qualified professionals
- Provide a secure environment that maintains confidentiality, integrity, and availability
- Partner with the Executive Branch to maximize value respecting each branch's statutes

GUIDING PRINCIPLES

- Organize and communicate information to enable its discovery and improve its meaningfulness
- Protect information in accordance with its business value, sensitivity, and longevity
- Invest in automation of business processes and modernization of systems to gain efficiency, improve business performance, and/or reduce business risk
- Maximize the exchange of quality information by accommodating various media types and technology
- Set policy and establish processes to guide the implementation, use, and management of technology in alignment with the business
- Maintain Branch independence in core business functions, and guard the integrity of all Legislative Branch functions by producing objective, nonpartisan information

MISSION

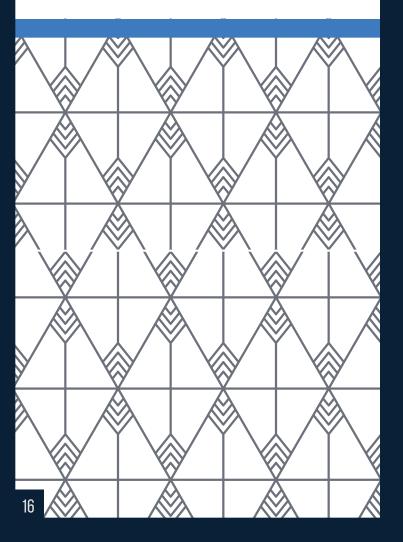
The mission of OLIS is to evaluate, implement, and support information technology solutions to enable the legislative process and operational functions in the most effective and efficient manner.

To organize the work, and better define a strategy for meeting the needs of our customers, this plan is organized into three Key Results Areas (KRAs) that represent the functional areas in which OLIS must excel or perform exceptionally well to successfully achieve our mission.

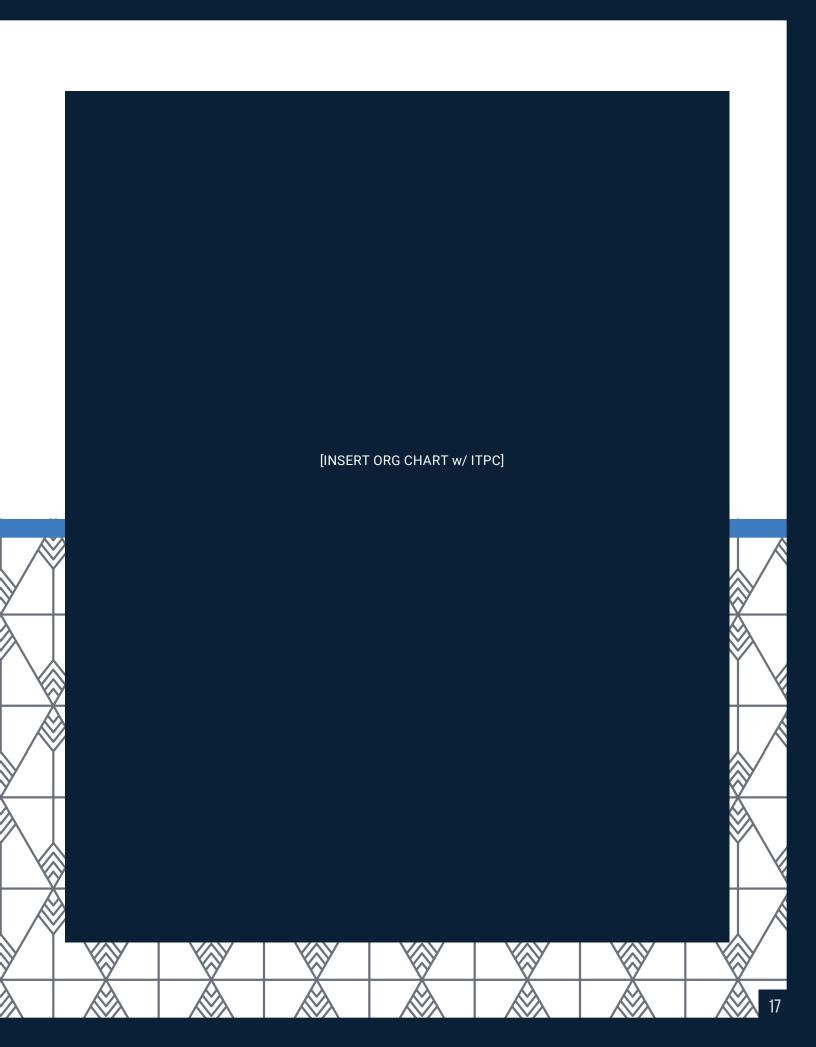
These areas are:

- Information Services
- · Securing the Branch
- Operational Excellence

Within each KRA, we have defined the long-term outcome for the KRA and outlined multiple outcomes (below) will have specific projects or processes that OLIS will undertake starting in July of 2021.



Key Results Areas
INFORMATION
SERVICES
SECURING THE
BRANCH
OPERATIONAL
EXCELLENCE



THE MONTANA
LEGISLATIVE
BRANCH
INFORMATION
TECHNOLOGY PLAN
FOR THE 2023
BIENNIUM:

OUTCOMES AND PROJECTS/PROCESSES WITHIN KEY RESULTS AREAS

Long Term Outcomes

Information Services Enable the business of the Legislative Branch

Securing the Branch Protect the Legislative Branch's Information Technology systems and

data from unauthorized use, disclosure, damage, modification, or loss.

Operational Excellence OLIS provides quality service that meets the defined needs of our

customers.

CATEGORY

NEED ASSESSED/ OUTCOME

Branch wide support - OLIS ongoing operations and systems improvement

OLIS works in partnership with Legislative Branch users to deliver solutions that meet technology needs.

Policies and procedures are documented, and processes defined in OLIS for cross training and support provision

The OLIS Service Desk has a new service desk application to modernize how users are supported and improve internal processes

The OLIS onboarding of personnel is modernized and enables application and network access* in an efficient manner

Infrastructure provisioning for application development and operation is automated using industry standard orchestration tools and procedures

The Information Security Program is enhanced by developing strong policies and procedures

OLIS continues to support the ongoing operations of the Legislative Branch

The OLIS Development Team has the skill and bandwidth to maintain the many applications required to operate the Legislative Branch business processes

Tenant Space Project

Session Systems Replacement Update

The applications developed to support lawmaking (LAWS II) are continuously improved using input from the 2021 legislative session

CATEGORY

NEED ASSESSED/ OUTCOME

Enterprise Legacy database/ systems modernization The technology that supports the Branch in providing information to legislators and public that is documented for reference and consistency is improved (Info Request App*)

The management of Legislative Branch electronic information is improved

(Publications and Reports database*)

Content management and records tracking for the Branch is modernized (DocReq*)

The legislative branch session communications applications that enable Montana citizens to participate in communications with legislators during legislative sessions is modernized*

The legislative branch has the ability to create list-serve lists for committees, legislators and public to receive "push" information

Update Legislative reporting databases to improve efficiencies and access

The tracking and reporting of Legislative assets for the House and Senate* is modernized

LAD Legacy databases/systems modernization and Application Upgrade The CAFR Trial Balance Report is modernized (SABHRS download – Megadaddy Excel*)

The Audit billing process is modernized (LAD Audit Billing*, Management Reports* and Branch Shared databases are interrelated)

Legislative Auditors have an industry standard tool to use that tracks the work of all audits through the entire audit lifecycle May integrate with Audit billing?

LFD Legacy databases/systems modernization and data support

The budget amendment quarterly tracking and reporting* process is updated

The House Bill 2 amendment and reporting process* is modernized

Legislative Fiscal Analysts can conduct their work using large data sets and data visualization tools that effectively communicate to the public

CATEGORY	NEED ASSESSED/ OUTCOME
Conference and Meeting Support	Resources are allocated to provide meeting support for other agencies that hold meetings in the Capitol
	Audio and video support for Legislative Branch meetings (video conf/remote meetings/ offsite meetings including redistricting) is current and provides the support needed by Branch staff
Website Content Improvement	Content on leg.mt.gov is relevant and utilizes current tools to communicate the work of the Branch to legislators and the public
MCA and Publications updates and improvement	The technology that provides searchable MCA and Annotations on-line and in other electronic formats* is improved (authentication of electronic forms project) (Todd's project – this would by default replace Folio) The technology to manage subscriptions to Branch publications such as MCA is improved (PUBS subscriber database*) Legislative Branch staff are able to better collaborate with Legislators
Working with Legislators and Legislative Session Staff	Legislators have the training and tools necessary to use the technology provided by OLIS to do their work Bill status and other important information from LAWS II applications can be easily displayed on the 3rd floor for legislators and members of the public to know up-to-date information in the Capitol House and Senate session staff are provided with training, tools, applications and processes to ensure a smooth transition for legislative session start-up

BUDGET

APPENDIX A: NEEDS ASSESSMENT

NEEDS ASSESSMENT FOR THE MONTANA LEGISLATIVE BRANCH INFORMATION TECHNOLOGY PLAN, 2022-2023

In early 2020, the Montana Legislative Branch Office of Legislative Information Services began the process of developing and updating its Information Technology Plan for the 2023 biennium, working with staff from the Montana Office of Legislative Information Services (OLIS). The first step in this process is a comprehensive needs assessment, gathering and analyzing programmatic data and feedback from both internal and external stakeholders. The following pages outline the steps the OLIS implemented to assess technology needs and identify priorities for action for this biennium.

GATHER AND ANALYZE DATA

The following table summarizes the data sources utilized in the Needs Assessment, along with the methodology used to gather each data source and key findings and needs.

KEY FINDINGS	Business and IT needs identified but not yet realized: Project Portfolio management implementation Policy and Procedure development Legacy application replacement/ Content management Service Desk Application and Change management	Of the 190 Room support hours spent in 2019, more than 50% of tickets were dedicated to supporting outside agencies The need for more robust reporting to pull and track metrics for service desk support User portal for users to be enabled to resolve routine issues (i.e. lost password) Documented processes Service Level Agreements Streamline ticketing process across the OLIS Office
METHODOLOGY	Reviewed planned activities and progress on the Information Technology Plan for the 2021 Biennium and identified projects not realized that would have to be worked on in 2022-2023.	2019-2020 Service Desk ticket data analyzed by OLIS staff. Requirements for improving service desk ticket data from 2017 - 2020
DATA SOURCE	Needs identified during the 2021 planning	Service Desk Data

Delineating need for external versus internal information management Engage the business and public in the whole business lifecycle of the Use of web analytics to guide development priorities for the website Increase use of dynamic data and data tools to turn data in to information (i.e. reports are robust but hard to digest) **KEY FINDINGS** Website analytics analyzed November 20, 2019-February 6, Busiest Week: Legislative Week - Jan 13-17, 2020 Average session duration: 00:03:23 Number of sessions per user: 2 9. /committees/admincom/lfc 2. /legislator-information 3. /committees/interim 7. /legislator-lookup Top pages visited: Pages/session: 2 5. /committees 1. Home page 4. /legweek 6. /statute 10. /house 8. /Ifd DATA SOURCE Website analytics

Majority of staff have only experienced 1 or 2 legislative sessions with the Branch	Need to document processes	Need to spread knowledge and continue to cross train	Continue to define roles and responsibilities and keep position descriptions up to date			
Workforce data on OLIS staff compiled, including education level, field of study, average number of years of services and	special trainings and certifications	95% of OLIS staff hold an Associates (43%), Bachelor's (30%), or Master's (22%) degree	95% of OLIS staff are band 6 or above	35% of OLIS staff have been with the Legislative Branch for 0-2 years, 17% 2-4, 22% 4-8, 26% over 8.	57% of OLIS staff have been with State government over 8 years	PD review and market analysis
Workforce data						

KEY FINDINGS	14 of the 71 respondents to the survey use the reference center weekly or monthly Legislative Histories is the most valued service offered by the Reference Center When conducting research, respondents most frequently use the State Library, Law Library, Online Academic Sources and LexisNexis Use of the Reference Center by staff is uncommon	 Time FTE is spending on fulfilment and customer service related to subscriptions (time spent annually): Range (min-max) 271.5 hrs to 623 hrs for an average of 447.25 hrs Of those hours: 169hrs to 213 hrs occurs in a span of about 4 months following the MCA publication for an average of 191 hrs The number of full MCA sets returned in 2019 was half of that returned in 2017 We supply House, Senate, Legislative staff, and hearing rooms for a total of approximately 136 copies (free) full sets House and Senate: 70-80/staff and hearing rooms: 56 Returned sets are used for staff sets if possible
METHODOLOGY	In October of 2019, the following steps were taken to analyze the Legislative Reference Center: A. Conduct a needs assessment of the Legislative Branch library users B. Inventory all physical reports, books and other items in the Leg. Library C. Create a report of all electronic documents in the Reports and Publications Database D. Run a report of all items listed as being in the Leg. Library Shared Catalog E. Document which of the items in the physical inventory (B), are also in the database (C) and/or the Shared Catalog (D). F. Run a report of which items the MSL has digitized and made available on the web (28,000 items)	Compilation of number and types of subscribers to legislative branch publications and fulfillment service information.
DATA SOURCE	Reference Center Survey	Subscriber and Publications

KEY FINDINGS	Ongoing user education and awareness Monitoring of security console and ongoing surveillance of the network Reporting and tracking security vulnerabilities and mitigation efforts Security audit to establish baseline of Branch's security posture Risk identification and mitigation Refined Legislative Branch information security processes and procedures Increased familiarity and capability using current monitoring resources	Camera placement, replacement, and upgrade in hearing rooms Manage light issues and lighting in House and Senate Chambers	Project management applications Presentation and survey applications Service Desk applications Legacy application replacement analysis Development tools and applications	New application for work paper tracking Replace legacy database	Continue to enhance use of Power BI (phase II) Enhance use of MS Office applications such as TEAMS Improve ways to collaborate with Legislators
METHODOLOGY	Continue maturation of the OLIS IT Security Team and further develop security program plan that the branch can endorse.	OLIS staff and MontanaPBS reviewed data from the last 2 years of Montana Public Affairs Network (MPAN) content and conducted a strategic planning session to identify the top priorities for MPAN in the coming biennium.	Review BTNRs received from the Branch during the biennium.	Interview of LAD management team, and survey of LAD staff	Interview of LFD management team, and survey of LFD staff
DATA SOURCE	Security needs	Broadcasting data	Business Technology Needs Requests received throughout Biennium	Legislative Audit Division	Legislative Fiscal Division

Project Management

KEY FINDINGS	Improve LAWS II apps as identified in 67th legislative session Enhance CM-Interim App Scheduling streamlined with a calendar on the website Remote Testimony and Video conference solution Traveling meeting support including redistricting support Document and content management (Doc Req/Policy & Procedure)	Continue with centralized service desk Enhancements to the Committee Management application Automate display systems for bill status on 3rd floor Analyze print solutions for session staff and legislators	Continue with centralized service desk Review system deployment timeline to ensure session staff are productive when hired Enhancements that emerge from 67th legislative session Analyze print solutions for session staff and legislators	When asked about being assigned computers or a small tablet for legislative work, Legislators are divided in their preference More ability to coordinate between legislator calendar and email and other applications
METHODOLOGY	Interview of LSD management team, and survey of LSD staff	Interview with Chief Clerk of the House and Deputy Chief Clerk	Interview with Secretary of the Senate	A survey was sent to Legislative Council, members of the Legislative Audit Committee, and members of the Legislative Fiscal Subcommittee on Information Technology.
DATA SOURCE	Legislative Services Division	House of Representatives	Senate	Legislators

Continue to find ways to train legislators on technology Security awareness and ongoing training for legislators

KEY FINDINGS	Vendor management is driving factor in upcoming changes Ongoing Network Security Mobile workforce solutions Global agreement of trust between Executive and Legislative Branch		Operating a split-tenant MS Office 365 environment (e.g., email/ calendar in one tenant and application, licensing, and collaboration tools in another) goes against the intended design and cannot be sustained Branch Management must decide what level of technical independence must be maintained to meet the constitutional separation of powers and determine how to resource it appropriately Once a decision has been made, OLIS needs to determine the business processes impacted and how best to rework them to ensure continued operation.
METHODOLOGY	Interview with lead staff	On March 16, 2020 the Legislative Branch took the necessary steps to respond to the nationwide pandemic and have a remote workforce. In response, OLIS did the following: Complete workforce mobility was established in 4 hours Remote Committee Meetings Procedure developed and implemented Remote workstation deployment Maintained governance structure in a mobile environment	In-depth discussions with SITSD staff, Microsoft Technical Leads, and Branch IT Management
DATA SOURCE	Executive Branch ITSD	Pandemic Response	Branch Technology Independence

CLASSIFY AND SUMMARIZE NEEDS ASSESSMENT DATA

OLIS staff worked to summarize the key findings from the above data, and group them into priority outcomes. This resulted in the following 9 priority outcomes:

- 1. Branchwide support OLIS ongoing operations and systems improvement
- 2. LAWSII Update
- 3. Enterprise Legacy database/systems modernization
- 4. LAD Legacy databases/systems modernization and Application Upgrade
- 5. LFD Legacy databases/systems modernization and data support
- 6. Conference and Meeting Support
- 7. Website Content Improvement
- 8. MCA and Publications updates and improvement
- 9. Working with Legislators and Legislative Session Staff

GROUP AND PRIORITIZE OUTCOMES

OLIS staff will work with the administrators of the Legislative Branch divisions, the Chief Clerk of the House, and the Secretary of the Senate to review the below priority outcomes, identify which outcomes are of highest priority (through a forced ranking methodology) and group the priorities into Key Results Areas. Priority Outcomes will then be ranked from most to least important by participants, and prioritized based on resource availability.

APPENDIX B: OLIS TECHNICAL ENVIRONMENT

OLIT TECHNICAL ENVIRONMENT

