MINUTES LOG
July 23, 2021
Capitol Building, Room 137
Helena, Montana

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MEMBERS PRESENT:
Sen. Mary McNally, Presiding Officer (D)
Sen. Terry Gauthier, Vice-Presiding Officer (R)
Sen. Duane Ankney (R)
Rep. Michele Binkley (R)
Sen. Janet Ellis (D)
Rep. Steven Galloway (R)
Rep. Denise Hayman (D)
Rep. Andrea Olsen (D)
Rep. Katie Sullivan (D)
Rep. Katie Zolnikov (R)

STAFF PRESENT:
Trevor Graff, research analyst
Nadine Spencer, secretary
Jameson Walker, attorney

ENERGY AND TELECOMMUNICATIONS INTERIM COMMITTEE
67th Montana Legislature
AGENDA (Attachment 1)

VISITORS’ LIST (Attachment 2)

COMMITTEE ACTION
The Energy and Telecommunications Interim Committee (ETIC):
• Voted to adopt the rules of procedure as amended;
• Voted to elect Sen. McNally as presiding officer and Sen. Gauthier as vice-presiding officer.

CALL TO ORDER/ROLL CALL
09:04:06 Sen. Duane Ankney called the meeting to order at 9:04 AM. The committee secretary took roll. (Attachment 3)

Introduction of Committee Members
09:06:30 Sen. Gauthier
09:06:56 Sen. McNally
09:07:31 Sen. Ellis
09:08:09 Rep. Binkley
09:08:36 Rep. Sullivan
09:08:51 Rep. Olsen
09:09:38 Rep. Galloway
09:10:36 Rep. Hayman
09:11:35 Sen. Ankney

Introduction of Staff
09:12:46 Trevor Graff, research analyst, Legislative Services Division (LSD)
09:13:10 Jameson Walker, staff attorney, LSD
09:13:30 Nadine Spencer, committee secretary, LSD
09:14:01 Cara Grewell, remote meeting coordinator (RMC)
09:14:24 Sen. Ankney

ADMINISTRATIVE MATTERS

Purpose of the ETIC and Statutory Duties
09:15:42 Mr. Graff discussed staff and committee responsibilities and described the rules process. (Exhibit 1)
09:24:53 Mr. Graff said the committee received a copy of the ETIC chair and vice-chair history. (Exhibit 2)
09:26:16 Mr. Graff said the committee received a copy of the interim rules, procedures, and guidelines that were approved by Legislative Council. (Exhibit 3) He said the committee needs to decide how to handle proxies and whether to make any significant changes to the rules.

Adoption of Rules and Procedures
09:26:34 Sen. Ankney opened discussion on the rules of procedure.
09:26:57 Sen. McNally asked Mr. Graff about the process for public participation on Zoom.
09:28:34 Rep. Olsen asked Mr. Graff about the deadline for signing up to participate remotely.
09:29:31 Sen. Ankney said 5:00 p.m. the day before the meeting is a reasonable deadline.
09:30:12 Rep. Olsen asked about allowing someone to participate remotely if they did not sign up in advance.
09:31:16 Mr. Graff said people can sign up to participate on Zoom but do not have to testify.
09:31:57 Sen. Gauthier said he recommends keeping the 5:00 p.m. deadline.
09:32:31 Sen. Ellis asked Mr. Graff about the requirements for signing up to testify in the room versus on Zoom.
09:33:30 Rep. Zolnikov entered the meeting.

**Motion**
09:33:59 Rep. Galloway moved to require that people who sign up to testify on Zoom identify themselves, indicate where they are from, and for the ETIC to provide priority for people from Montana.

**Discussion on the motion**
09:34:37 Rep. Hayman
09:35:22 Sen. Ankney
09:35:55 Rep. Olsen
09:37:31 Rep. Galloway
09:38:24 Sen. Ellis
09:39:29 Sen. Ankney
09:40:21 Sen. Gauthier
09:41:02 Rep. Binkley
09:41:34 Sen. McNally

**Vote**

**Motion**
09:44:37 Sen. Gauthier moved to require that people who provide public comment on Zoom sign up by 5:00 p.m. the day before the meeting and to provide their name, affiliation, and where they are from.

**Discussion on the motion**
09:45:10 Rep. Sullivan
09:45:22 Rep. Galloway
09:46:20 Ms. Grewell, RMC
Rep. Olsen voted no. (Attachment 5)

Mr. Graff said the committee needs to decide how it wants to handle proxy votes.

Rep. Sullivan said she recommends allowing committee members to vote by proxy and that they send an email to staff before the meeting indicating who will hold their proxy.

Rep. Binkley said because committee members can participate by Zoom it does not seem necessary to vote by proxy.

Sen. Ankney said he believes proxies are appropriate if they are given on time.

Rep. Galloway said with the ability to participate by phone and by Zoom there is no reason to allow proxies.

Rep. Hayman moved to allow committee members to vote by proxy and that notification be given to staff by 5:00 p.m. the day before the meeting.

Sen. Ellis moved to amend the motion to allow notification of proxies prior to the start of the meeting. The motion carried 7-3 by roll call vote. Rep. Binkley, Rep. Galloway, and Rep. Zolnikov voted no. (Attachment 6)


Sen. Ellis moved to nominate Sen. McNally as presiding officer of the ETIC. The motion carried unanimously by roll call vote. (Attachment 9)
Motion/Vote
10:01:09 Sen. Gauthier moved to nominate himself as vice-presiding officer of the ETIC. The motion carried unanimously by voice vote.

10:02:43 Sen. Ankney left the meeting and gave his proxy to Sen. Gauthier. (Attachment 10)

10:03:12 Recess
10:17:38 Reconvene
10:17:41 Sen. McNally assumed the duties as presiding officer.

INTRODUCTION AND REVIEW OF INTERIM WORK PLAN OPTIONS
10:19:41 Mr. Graff provided an introduction and said the committee received a copy of the ETIC work plan and decision matrix. (Exhibit 4) He discussed the ETIC’s statutory duties.
10:22:48 Mr. Graff discussed SJ3 - provide for a feasibility study of advanced nuclear reactors.
10:24:58 Sen. McNally described the process for assigning full-time equivalent (FTE).
10:25:43 Mr. Graff continued.
10:26:24 Mr. Graff discussed SJ33 - interim study of Montana electric grid capacity.
10:29:14 Mr. Graff discussed member topics.
10:29:35 Mr. Graff discussed ETIC publications and said the guidebook Understanding Energy in Montana will be updated.
10:29:58 Mr. Graff discussed the timeline for the interim and proposed list of meeting dates.

Questions from the Committee
10:30:54 Rep. Olsen asked Mr. Graff about ETIC’s statutory duty and the need to review state telecommunications policy.
10:32:15 Rep. Olsen asked Mr. Graff about doing a guidebook on understanding telecommunications in Montana.
10:34:11 Sen. Gauthier said he recommends bringing it as a study resolution in the future.

Public Comment on Work Plan

Questions from the Committee
10:37:44 Sen. Ellis asked Mr. Graff if SJ3 will include looking at the cost of new units.
10:45:14 Sen. McNally said part of the ETIC’s job is to shape what the committee looks at. She said price should be part of a comprehensive look at the study.
10:45:55 Sen. Ellis said the study seems narrow and that she wants to make sure the committee looks at the issues broadly.
Mr. Graff said he has taken a broad approach to the study and it is flexible.

Rep. Hayman asked Mr. Graff about signing up for the virtual seminar on nuclear energy that is being offered by Massachusetts Institute of Technology (MIT) in August.

Rep. Hayman asked Ms. Arnold why she believes it is important for the committee to analyze and research the electric grid capacity.

Sen. Ellis said she is interested in microgrids and that NorthWestern Energy (NWE) did a pilot project and had to use the microgrid in the Deer Lodge Valley. She said she is interested in knowing the circumstances and asked Mr. Graff if it can be part of the SJ33 study.

Rep. Olsen asked Mr. Graff about waiting to decide on the work plan and the SJ3 study until after attending the MIT seminar.

Rep. Olsen asked Mr. Graff about using the MIT seminar as part of the work plan and paying committee members for their time to attend the seminar. She asked about waiting to finalize the work plan until after the seminar.

Rep. Olsen asked Mr. Graff about counting the seminar as a one-day meeting.

Sen. McNally said she plans on participating in some parts of the seminar and that committee members can choose which topics they want to learn more about. She said some of the speakers could participate in future ETIC meetings by Zoom.

Sen. Ellis asked about including a white paper on transmission liability issues for wildfires in the work plan.

Public comment


Questions from the Committee continued

Sen. McNally said part of the SJ3 study is to look at feasibility and not to assume the outcome and begin writing statute.

Sen. Ellis asked about the meaning of generation IV reactors. Mr. Graff said it is a reference to the technology.

Sen. Gauthier provided information on small modular reactor facilities.

Sen. Gauthier asked Ms. Arnold how much power Montana purchases off the power grid and the market price.

Sen. Gauthier asked Ms. Arnold the percentage, in time of day, that power is purchased off the grid.

Sen. Gauthier asked Ms. Arnold about the projected amount of megawatt hours that will be purchased off the grid after Colstrip Units 3 and 4 are shut down.

Sen. McNally said it is not possible to review the state telecommunications policy as a major project. She asked Mr. Graff about having someone come in and provide information about the allocation of the American Rescue Plan Act (ARPA) funds and how the telecommunications piece is being deployed.

Rep. Olsen said she agreed and asked about including time for public comment.

Mr. Graff said he will plan on having ARPA updates at future meetings and he can include broadband under member topics.

Rep. Hayman asked Mr. Graff about doing Option B for all the ETIC’s statutory duties and the amount of time that would be left for the two studies.

Sen. McNally said she recommends not allocating all the time.
Sen. Ellis asked Mr. Graff about the difference in the amount of time for Option B versus Option C for statutory obligations.

**ETIC ENERGY PUBLICATIONS UPDATES**

Mr. Graff said he has started initial planning with the Department of Environmental Quality (DEQ) staff on updating the guidebook *Understanding Energy in Montana* and that the committee needs to approve staff time in the work plan. He said the draft will be ready for final production next July.

**Questions from the committee**

None

**Public comment**

None

**ENERGY POLICY OVERVIEW - STATUTORY DUTIES**

Mr. Graff provided an overview and said one of the ETIC’s statutory obligations is to review the state’s energy policy. *(Exhibit 5)*

**Questions from the committee**

Rep. Sullivan asked Mr. Graff if the ETIC has historically made changes to the policy or just reviews the policy and approves it.

Sen. Ellis asked Mr. Graff about allocating .25 FTE in Option B and what that will involve.

Rep. Galloway asked about including information on tax funding attached to different types of energy. Mr. Graff said it is currently not explicitly part of the policy and is a decision the committee can make.

Sen. McNally said she recommends spending more time on energy policy than just the discussion today. She said it needs to be more of a policy framework rather than a list of random thoughts about energy.

Mr. Graff said the ETIC has fulfilled its statutory obligation by having the conversation today. He said the committee can decide if it wants to do more during the discussion on the work plan.

Sen. McNally said designing an energy policy will be a heavy lift.

Sen. Gauthier said he agrees it needs to be updated and recommended bringing a study resolution during the next legislative session.

Sen. McNally agreed.

**ADMINISTRATIVE RULE REVIEW**

Mr. Walker discussed the administrative rule review memo and how the legislature may become involved in rulemaking. *(Exhibit 6)*

Mr. Walker discussed recent laws that affect the rulemaking procedure.

Mr. Walker discussed MAR notice number 38-5-248 and adoption of a rule pertaining to advanced metering opt-out by the Public Service Commission (PSC). *(Exhibit 7)*

Rep. Olsen asked Mr. Walker if the memo is the official notice.

**Questions from the committee**

Rep. Olsen asked Mr. Walker about the rule review and the intent of HB 606 to allow for a process for customers to opt-in.
Rep. Olsen asked Mr. Walker about MAR notice number 38-2-248 and the proposed rule by the PSC transitioning to electronic filings and if the rule requires electronic filings only or allows electronic filings.

Sen. McNally asked Mr. Walker about the opt-in and opt-out options.

Mr. Graff said HB 606 was a request from certain commissioners to try to clarify sideboards on the advanced meter rulemaking. He said HB 606 was their attempt to allow for the commission to create either an opt-in, opt-out, or both for certain utility situations.

Mr. Walker said he will provide a copy of the rule notice. *(Exhibit 8)*

Rep. Galloway said Section 1 was an opt-in statute and Section 3 was an opt-out statute.

Rep. Hayman commented on HB 606 and said it was promoted as an opt-in option. She said she is concerned about the change in language that is now opt-out and was not what the bill was intended to do.

Sen. McNally said if the rule is for an opt-out option rather than opt-in the ETIC can do an informal objection to put the rule on hold.

Rep. Galloway discussed the three sections in the bill and said it was passed by the legislature on a bipartisan vote.

Sen. McNally asked if the utility can decide whether to opt-in or opt-out.

Mr. Graff said the first section of the bill amends existing statute and the opt-out option was already in statute. He said HB 606 amended the opt-out language, provided new definitions for what a smart meter is, and provided for an opt-in process.

Mr. Walker said the PSC will hold a public hearing on August 30.

Sen. McNally said the committee can ask the PSC questions about the rule later today.

Mr. Walker said he will provide the committee with copies of HB 606. *(Exhibit 9)*

Sen. Ellis requested a copy of the rules. *(see exhibit 8)*

Rep. Galloway asked if the ETIC is looking at rules from all departments or just the PSC. Sen. McNally said the ETIC only has oversight of the PSC.

**ENVIRONMENTAL QUALITY COUNCIL UPDATE**

Mr. Graff provided an update from the Environmental Quality Council.

Recess for lunch

Reconvene

**INTRODUCTION TO USB - STATUTORY DUTIES**

Mr. Graff said another of ETIC's statutory obligations is to review the Universal Systems Benefit (USB) program and the presentation today will function as the 2020-year review. He said the committee received copies of the utilities and the electric cooperatives USB reports *(Exhibit 10)* and the large customer report is available online.

Mr. Graff presented information on the USB programs in Montana. *(Exhibit 11)*

**Questions from the committee**

Sen. Ellis asked Mr. Graff about the large customer audit done in 2014.
Sen. Ellis asked Mr. Graff about the NWE report and receiving more information on the six irrigation improvement projects.

Sen. McNally asked Mr. Graff about the audit.

Sen. Ellis asked Mr. Graff to provide a link to the audit.

Rep. Olsen asked Mr. Graff about oversight by the ETIC and the need for an audit review.

Sen. McNally said some members of the public have gone through records in the past and have come forward with concerns about how funds were being spent. She said it is the ETIC’s responsibility.

**Public comment**

Doug Hardy, Montana Electric Cooperatives' Association, said he is available for questions about the audit.

Sen. McNally asked Mr. Hardy about follow up done by the co-ops regarding the audit.

**PUBLIC SERVICE COMMISSION OVERVIEW**

Mr. Graff said as part of the ETIC’s oversight role of the PSC the committee will receive an update at every meeting.

James Brown, chairman, PSC, provided an introduction.

Jennifer Fielder, PSC commissioner District 4, said she has been tasked with leading several special projects and that the presentation today highlights aspects of what the commission does and is important for legislators to know. *(Exhibit 12)*

Ms. Fielder provided an overview of the PSC.

Mr. Brown discussed the 2019-20 financial audit. He provided a checklist for how the PSC complied with the five recommendations of the audit committee. *(Exhibit 13)*

Mr. Brown discussed legislation that the PSC requested during the 2021 session.

Mr. Brown provided an update on the status of dockets. *(Exhibit 14)*

Mr. Brown discussed agency litigation. *(Exhibit 15)*

Mr. Brown provided a rulemaking status update. *(Exhibit 16)*

Mr. Brown provided an update on railroad safety.

Mr. Brown discussed the pipeline safety program. *(Exhibit 17)*

**Public comment**

Chris Puyenar, NWE, commented on the importance of a strong PSC. He discussed NWE's advanced metering project.

**Questions from the committee**

Rep. Hayman asked Mr. Brown about the workload and responsibility of the PSC commissioners under the new agency structure.


Rep. Hayman said she would like to receive updates.

Rep. Olsen asked Mr. Brown if the PSC is taking consumer complaints on cellphones.

Sen. Ellis asked Mr. Brown about funding for the PSC.

Sen. Ellis asked Mr. Brown if the Montana Consumer Counsel (MCC) takes their money from similar sources of funding.

Sen. Ellis asked Mr. Brown about the source of funding requested by the legislature to increase the FTE at the PSC.

Sen. Ellis asked Mr. Brown about funding for the 2.5 FTE that the agency was seeking permanent authorization for.

Sen. Ellis asked Mr. Brown if an increase in funding for the PSC would affect funding for the MCC.

Rep. Hayman asked Ms. Fielder about HB 606 and the rule on advanced metering and to explain the difference between the option to opt-in or to opt-out.

Rep. Hayman asked Ms. Fielder if the rulemaking language does not include gateway.

Rep. Hayman asked Ms. Fielder to explain tariffs and if it will impact ratepayers.

Will Rosquist, Regulatory Division administrator, PSC, provided an overview of how tariffs work.


Rep. Olsen asked Ms. Fielder how changes are made and whether it is based on economics or if it is a policy decision.

Rep. Sullivan asked Ms. Fielder if the electric utilities have submitted prices. Ms. Fielder redirected the question to Mr. Puyear.

Sen. McNally asked Ms. Fielder about funding for upgrading the IT system.

Mr. Brown provided additional information on the funding and authority to appropriate the money.

Sen. McNally said she would like to see the IT system updated.

Ms. Fielder said the PSC is moving forward to the extent it can.

Sen. McNally asked Ms. Fielder if the changes being made to restructure will help with staff turnover.

Sen. McNally thanked the PSC for the information.

Rep. Galloway asked the PSC if the agency has any insights for the committee to take into consideration on the two study bills. Mr. Brown said they are aware of the bills and have discussed them with the legal and regulatory staff and are on standby to help the committee.

Rep. Galloway asked Mr. Brown if there is anything they have identified that would put more weight in one study area or the other.

MONTANA ENERGY INFORMATION

Mr. Graff provided an overview.

Jason Brown, Montana Consumer Counsel, introduced himself and said he looks forward to working with the ETIC.

Chris Dorrington, director, Department of Environmental Quality (DEQ), introduced himself and members of his staff. He provided information about the agency.

Public comment
None
Questions from the committee
15:26:59  Rep. Galloway asked Mr. Dorrington to provide an update on how the agency is doing.
15:30:31  Sen. Gauthier asked Mr. Dorrington about the DEQ’s response to SJ3 and if it has any questions or concerns. Mr. Dorrington redirected the question to Sonja Nowakowski, Division of Air, Energy, and Mining administrator, DEQ.

15:32:22  Brief recess
15:40:50  Reconvene

ADOPTION OF WORK PLAN OPTIONS
15:40:53  Sen. McNally open discussion on administrative responsibilities and said she recommends using the minimum number of FTE.

Monitoring PSC Activities
15:41:40  Sen. McNally
15:42:17  Sen. Gauthier
15:42:31  Sen. Ellis
15:42:56  Sen. McNally
15:43:03  Rep. Hayman
15:43:15  Sen. McNally

Review State Energy Policy
15:44:11  Mr. Graff
15:45:19  Mr. Graff
15:45:28  Sen. McNally
15:46:04  Rep. Galloway
15:46:34  Sen. McNally

Review State Telecommunications Policy
15:48:16  Mr. Graff
15:48:44  Sen. Ellis
15:49:06  Sen. McNally
15:50:12  Mr. Graff
15:51:25  Sen. McNally
15:51:35  Mr. Graff

Review 9-1-1 Next-Generation Grants
15:51:49  Mr. Graff
Member Topics
15:52:43 Sen. Ellis
15:54:04 Mr. Graff
15:54:45 Sen. Gauthier
15:55:56 Mr. Graff
15:57:42 Sen. McNally
15:58:36 Rep. Zolnikov
15:59:02 Rep. Zolnikov
16:00:19 Sen. Gauthier
16:01:05 Rep. Zolnikov

Study of Facial Recognition Technology in Montana
16:02:38 Rep. Zolnikov
16:03:04 Mr. Graff

SJ33 - Study of Montana Electric Grid Capacity
16:03:19 Sen. McNally
16:03:56 Rep. Hayman
16:06:25 Sen. Ellis
16:08:04 Mr. Graff
16:08:46 Sen. Ellis
16:09:18 Rep. Galloway
16:11:09 Sen. McNally
16:12:43 Rep. Galloway
16:14:02 Sen. McNally
16:15:07 Rep. Sullivan
16:15:32 Mr. Graff
16:16:18 Rep. Binkley
16:17:10 Mr. Graff
16:17:19 Sen. Gauthier
16:17:50 Mr. Puyear
Sen. Gauthier
Mr. Puyear
Sen. McNally
Mr. Puyear
Sen. McNally
Sen. Ellis
Mr. Graff

**SJ3 - Study the Feasibility of Advanced Nuclear Reactors**
Sen. Gauthier
Sen. McNally
Sen. Gauthier
Rep. Olsen
Sen. Gauthier
Sen. McNally
Rep. Zolnikov
Mr. Graff

**Motion**
Rep. Zolnikov moved to put .6 FTE (Option A) on SJ 3 and .2 FTE (Option C) on SJ 33.

**Discussion on the motion**
Sen. Ellis
Mr. Graff
Rep. Olsen
Mr. Graff

**Vote**

Rep. Sullivan
Mr. Graff
Sen. McNally

**Motion**
Rep. Hayman moved to put .4 FTE on both SJ3 and SJ33.

**Discussion on the motion**
Rep. Binkley
Sen. Gauthier
Rep. Galloway
Vote

Adoption of Calendar
17:05:50  Sen. McNally opened discussion on the ETIC meeting schedule. (Exhibit 18)
17:06:14  Sen. Ellis
17:06:54  Mr. Graff
17:07:05  Rep. Hayman left the meeting.
17:07:32  Sen. McNally

Motion/Vote
17:07:53  Rep. Sullivan moved to approve the ETIC meeting schedule. The motion carried unanimously by voice vote of those present and voting.

Review of September Meeting Items
17:08:17  Mr. Graff
17:10:53  Sen. McNally

PUBLIC COMMENT ON MATTERS WITHIN THE JURISDICTION OF THE ETIC
The ETIC received public comment online. (Exhibit 19)

ADJOURNMENT
17:13:39  Sen. McNally adjourned the meeting at 5:13 p.m.