## Montana Wrongful Convictions Cost: State Compensation Proposal v. Federal Civil Rights Lawsuits

Total Montana Exoneree Federal Civil Rights Lawsuit Settlements to Date: \$12.68 million for 5 awards/settlements; 1 lawsuit pending.

Total Potential State Wrongful Conviction Compensation Under House Bill 92 (2021): \$3.48 million for 7 exonerees

Total Awarded State Wrongful Conviction Compensation Under House Bill 92 (2021) to Date: \$0.00; 2 filings pending.

Cost Projection Changes from 2021-2022: The total cost projection decreased by \$900,000 from the prior estimates due to a civil settlement by 1 potentially eligible exoneree concluding making them now ineligible under HB 92 (2021) for state compensation. No new exonerations occured since the enactement of the law creating no new potential liabilities for the state. No eligible exonerees have been yet barred by failure to file a claim in a timely manner but only 1 eligible person has filed a claim -- HB 92 (2021) requires all eligible exonerees exonerated prior it its enactment to file for compensation prior to July 1, 2024 -- however, HB 92 (2021) was amended through executive action to include a termination date of June 30, 2023 making this the de facto filing deadline if the statute is not reauthorized. To date, only 1 other non-eligible person is known to have filed for compensation (detailed below).

Future Cost Estimates: Based on the rate of 15 exonerations over 31 years in Montana, future exonerations can be expected to occur approximately every two years. The average length of wrongful imprisonment is 12 years, which would cost the state \$360,000 per year. However wrongful conviction rates are expected to decrease with the recent adoptions of preventative measures.

Who is Eligible? The National Registry lists 15 exonerations in Montana since 1989. The Innocence Project has determined that 7 of these exonerees are eligible under the compensation law. There are 8 other exonerated persons in Montana who are ineligible because they: 1) already received large civil awards/settlements that would entitle them to no state compensation with the bar on compensation if a civil settlment has been awarded or is ongoing 2) were not sentenced/did not serve prison time, 3) are currently in prison for other crimes. There is 1 other person who is not considered exonerated and who does not meet the criteria of the law who is known to have filed for compensation.

Sources: The National Registry of Exonerations, a project of the University of California, University of Michigan Law School and Michigan State University Law School, tracks every exoneration in the United States since 1989 (see https://www.law.umich.edu/special/exoneration/Pages/about.aspx). The federal civil rights lawsuit information is compiled by Jeffrey S. Gutman, a Professor of Clinical Law at the George Washington University Law School who tracks state compensation and civil litigation awards/settlements for every U.S. exoneration since 1989 based on the National Registry, PACERS and public court records.

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|   | Name (Link<br>to Further<br>Case<br>Details) | Crime(s)<br>Wrongfull<br>y<br>Convicted | Convictio          |      | Exonerate | Years<br>Imprisoned<br>for<br>Wrongful<br>Conviction | Amount Paid in<br>Federal Civil<br>Rights Lawsuits | Lawsuit Plantiffs   | Eligibile State<br>Compensatio<br>n Under HB<br>92 (2021);<br>\$60k per year | Awarded<br>Under HB 92 | Compensatio n Awarded | Other Awards<br>Under HB 92<br>(2021) | Filing Under                  | Case Details  |
|---|--|---|--------------------|------|-----------|--|--|---------------------|--|------------------------|-----------------------|---------------------------------------|-------------------------------|---|
|   |  |   |                    |      |           |  | Eligi  | ble Persons Under I | HB 92 (2021)   |                        |                       |                                       |                               |   |
| 1 | Baker, Jeffrey                               |   | Lewis and<br>Clark | 2012 | 2017      | 5  | No Apparent Filing                                 | N/A                 | \$300,000  | No Apparent<br>Filing  | No Apparent<br>Filing | No Apparent<br>Filing                 | statute is not reauthorized); | Wrongfull convicted of sexually assaulting his girlfriend's 6-year-old daughter based on her claims. He was granted a new trial based on his trial attorney's failure to call medical experts who had concluded there was no evidence of sexual assault and emails suggesting that the mother had coerced the allegations. The prosecution dismissed the charges in 2017. |

| 2 | Bradford, Ty      | Assault            | Gallatin | 1999 | 2003 | 4 | No Apparent Filing | N/A |        | No Apparent<br>Filing | Filing | June 30, 2023 (If<br>statute is not<br>reauthorized);<br>July 1, 2024 (If<br>statute is<br>reauthorized) | Wrongfully onvicted of assaulting his girlfriend with a knife. After his conviction, several witnesses came forward to say that his girlfriend had admitted to making up the incident because she thought Bradford would force her to move out. In 2003 he was granted a new trial and acquitted based on the new witness's testimony. He sued his trial attorney for failing to investigate the witnesses who     |
|---|-------------------|--------------------|----------|------|------|---|--------------------|-----|--------|-----------------------|--------|--|--|
|   |                   | Child Sex<br>Abuse | Missoula | 2003 | 2008 |   | •                  | N/A |        | No Apparent<br>Filing |        | statute is not<br>reauthorized);<br>July 1, 2024 (If<br>statute is<br>reauthorized)                      | Wrongfully convicted of raping his 10-year-old daughter based on her accusations, which she recanted at age 21, claiming that she was coerced by her mother into making the claim.   |
| 4 | Eskew,<br>Jasmine | Child Abuse        | Cascade  | 2014 | 2017 | 3 | No Apparent Filing | N/A | Filing | No Apparent<br>Filing | · ·    | June 30, 2023 (If<br>statute is not<br>reauthorized);<br>July 1, 2024 (If<br>statute is<br>reauthorized) | Wrongfully convicted of felony child abuse despite evidence that her abusive boyfriend had been responsible for the baby's death. Police suspected that Eskew had caused her infant daughter to suffer from Shaken Baby Syndrome, which she confessed to after hours of coervice interrogation. An appellate court ruled that the confession should not have been admitted and granted a new trial. The prosecutor |
|   |                   | Child Sex<br>Abuse | Hill     | 2012 | 2020 | 8 | No Apparent Filing | N/A |        | No Apparent<br>Filing | Filing | June 30, 2023 (If<br>statute is not<br>reauthorized);<br>July 1, 2024 (If<br>statute is<br>reauthorized) | TOTA CIGIL. THE BIOSECULO  |

| 7 |                      | Child Sex<br>Abuse | Missoula   | 1998 | 2017 | 15 | IUpdated 4/22] Lawsuit was dropped in order to pursue state compensation. However, he has not received state compensation yet.  PENDING \$97 million lawsuit vs State of Montana. In May 2019, Raugust sent | [Updated 4/22] No longer an active lawsuit. Former plaintiffs were: Missoula County Sheriffs & County Attorney's Office.  Pending State of Montana, Saunders County, individual officers. | \$900,000<br>\$1,080,000  | Awarded (Static Amount Set by the Law) | Adjudication | Claim Filed in 2021; Pending Adjudication  No Apparent Filing | statute is not<br>reauthorized);<br>July 1, 2024 (If | Wrongfully convicted of rape. While in juvenile detention on a marijuana possession conviction, other inmates concocted a plan to reduce their own sentences by lying about Marble raping one of them. In subsequent years the alleged victim and other alleged witnesses admitted they had lied and prison staff testified that Marble had been railroaded. In 2017, Marble was granted a new trial and Missoula County Attorney Kirsten Pabst promptly dismissed the charges, having already concluded that his conviction "lacks integrity and in the interests of doing justice, it must be dismissed." Wrongfully convicted of setting his friend's trailer on fire in Trout Creek in 1997. However, attorneys proved key testimony |
|---|----------------------|--------------------|------------|------|------|----|---|---|---|--|--------------|---|--|--|
|   |                      |                    |            |      |      |    | letter to MT Division of Risk Management asking for \$97m for his wrongful imprisonment, which the division denied. Raugust has now filed a federal civil rights lawsuit against                            |   |   |  |              |   | statute is<br>reauthorized)                          | from a sheriff's deputy, implicating a different man as the killer, was never given to the jury. A judge ruled that the withheld evidence supported Raugust's alibi and ordered a new trial. The county attorney then dismissed the charges.   |
|   |                      |                    |            |      |      |    | Exonerated  | l Persons Inelgible (   | Under HB 92 (20   | 021)                                   |              |   |  |  |
| 1 |                      | Sexual<br>Assault  | Silver Bow | 1983 | 1997 | 14 | \$30,000  | Court filings<br>unavailable.   | Ineligible bc he is currently in prison serving a life sentence for other crimes.                                 |  | N/A          | N/A   | N/A  | Wrongfully convicted of rape based on false expert testimony about hair and blood evidence. DNA exonerated him of the crime, but he is serving a life sentence for other crimes and would not qualify for compensation   |
| 2 | Burkhart,<br>Richard | Murder             | Cascade    | 2002 | 2017 | 15 | [Updated 4/22]<br>Settled lawsuit in<br>June 2021 for<br>\$600,000  | [Updated 4/22] City of<br>Great Falls, Cascade<br>County, and the state<br>of Montana.  | F [Updated 4/22]<br>Originally<br>projected as<br>\$900,000. Now<br>\$0.00 due to<br>civil bar in HB<br>92 (2021) | N/A                                    | N/A          | N/A   | N/A  | Wrongfully convicted of murder based on coerced testimony from his co-defendant, who received probation in exchange for his testimony. He was exonerated based on new evidence that the actual culprit had admitted to the crime and the co-defendant recanting his  |

|   |      | romgard,<br>mmy Ray | Child Sex<br>Abuse | Yellowston e       | 1987 | 2002 | 14 | \$3,500,000        |   | \$0 because of<br>the civil bar in<br>HB 92 (2021)   | N/A | N/A | N/A | N/A | Wrongfully convicted of raping an 8-year-old girl based on eyewitness misidentification and misleading testimony about hair evidence from a state expert. DNA testing proved his innocence, and years later revealed the identity of the actual perpetrator.   |
|---|------|---------------------|--------------------|--------------------|------|------|----|--------------------|---|--|-----|-----|-----|-----|--|
|   | 4 E  | hrlick, Casey       | Sexual<br>Assault  | Yellowston<br>e    | 2015 | 2016 | 0  | No apparent filing | N/A   | Ineligible<br>because he was<br>exonerated prior<br>to sentencing.   | N/A | N/A | N/A | N/A | Wrongfully convicted of sexual assault of a former girlfriend. Shortly after his conviction, she told her counselor that the sexual assault never happened. The charges were dismissed and he would be ineligible for compensation because he was never sentenced.   |
| 4 | 5 J4 | enkins, Paul        | Murder             | Lewis and<br>Clark | 1995 | 2018 | 23 | \$6,000,000        | Ravalli County agreed to \$6m settlement. Lawsuits are pending against State, Lewis & Clark & Jefferson counties. (State's share of payments TBA) | \$0 because of<br>the civil bar in<br>HB 92 (2021)   | N/A | N/A | N/A | N/A | Wrongfully convicted of kidnapping and murdering Donna Meagher in in 1999 based on incentivized and coerced testimony. After the convictions, the nephew of a man named David Nelson reported that Nelson had confessed to the killing, and DNA evidence from a rope at the crime scene matched to Nelson. Based on this evidence, Jenkins and Lawrence were exonerated in 2018. |
|   |      | ordonowy,<br>aul    | Sexual<br>Assault  | Richland           | 1990 | 2003 | 13 | No apparent filing |   | Ineligible because he was concurrently sentenced for another rape conviction for which he has not been exonerated. | N/A | N/A | N/A | N/A | Wrongfully convicted of rape based on incorrect testimony from a state hair and blood serology expert after pleading guilty to rape in another case. DNA testing proved he didn't commit the crime, but would be ineligible for compensation because he was concurrently serving the sentence for the other rape.  |

| 7 | Lawrence,<br>Freddie Joe |        | Lewis and<br>Clark | 1995 | 2018  | 23  | \$6,050,000 | Ravalli County agreed to \$6m settlement. Lawsuits are pending against State, Lewis & Clark & Jefferson counties. (State's share of payments TBA) | civil bar in HB92<br>(2021)  |     | N/A           | N/A                     | Wrongfully convicted of kidnapping and murdering Donna Meagher in in 1999 based on incentivized and coerced testimony. After the convictions, the nephew of a man named David Nelson reported that Nelson had confessed to the killing, and DNA evidence from a rope at the crime scene matched to Nelson. Based on this evidence, Jenkins and |
|---|--------------------------|--------|--------------------|------|---|---|-------------|---|--|-----|---------------|-------------------------|--|
| 8 |                          |        | Deer<br>Lodge      | 2013 |   | almost<br>immediately<br>granted a new<br>trial & was out<br>on bond until<br>his<br>exoneration) |             | N/A  Who Have Filed for C   | because he was<br>released on bail<br>almost<br>immediately<br>after<br>sentencing, thus<br>served no prison<br>time for<br>wrongful |     |               | N/A                     | Wrongfully convicted of sexually assaulting his girlfriend's adult daughter based on her claims. After his conviction she recanted the allegations and urged the district attorney to drop the charges.  |
| 1 | Wilkes,<br>Robert "Dave" | Murder | Missoula           |      | Released in<br>2020; A plea<br>of "no<br>contest"<br>was entered<br>prior to a<br>new trial set<br>for 2020 in a<br>plea deal to<br>remain free | Imprisoned  |             | N/A   | Ineligible due to plea deal  | N/A | Has filed for | Pending Court<br>Action | Wrongfully convicted of murdering his infant son on the basis of a discredited "shaken baby syndrome" diagnosis by a state witness. Medical experts later examined the case and found no evidence that the infant was abused and found evidence of a blood clotting disorder which further indicated   |
|   |                          |        |                    |      |   |   |             |   |  |     |               |                         |  |
|   |                          |        |                    |      |   |   |             |   |  |     |               |                         |  |
|   |                          |        |                    |      |   |   |             |   |  |     |               |                         |  |