



GOVERNOR'S OFFICE OF
BUDGET AND PROGRAM PLANNING

Fiscal Note 2025 Biennium

Bill information:

SB0095 - Generally revise theft laws (Usher, Barry)

Status: As Amended in the House Appropriations Committee

- Significant Local Gov Impact
 Needs to be included in HB 2
 Technical Concerns
 Included in the Executive Budget
 Significant Long-Term Impacts
 Dedicated Revenue Form Attached

FISCAL SUMMARY

	<u>FY 2024</u> <u>Difference</u>	<u>FY 2025</u> <u>Difference</u>	<u>FY 2026</u> <u>Difference</u>	<u>FY 2027</u> <u>Difference</u>
Expenditures:				
General Fund - DoC	\$94,140	\$360,418	\$544,714	\$560,303
General Fund - OPD	\$107,849	\$107,849	\$109,467	\$111,109
Revenue:				
General Fund - MHP	\$13,600	\$13,600	\$13,600	\$13,600
Net Impact-General Fund Balance:	<u>(\$188,389)</u>	<u>(\$454,667)</u>	<u>(\$640,581)</u>	<u>(\$657,812)</u>

Description of fiscal impact: SB 95 amends 45-6-309, MCA, regarding theft of rented or leased property that exceeds \$1,500 in value by removing second and subsequent convictions and increasing the penalty to a 10-year prison term. The bill also amends the penalty sections of 45-6-316, MCA, by increasing the penalty for Issuing Bad Checks as part of a common scheme for cash or to obtain property, labor, or services valued more than \$1,500. The bill proposes no distinction between the 1st or subsequent convictions or valuation; rather, the penalty would be a fine up to \$50,000 and/or imprisonment of up to 10 years. Section 45-6-317, MCA, deceptive practices, is similarly amended. These changes could significantly increase the number of felony convictions, resulting in an increase in persons incarcerated or supervised by the Department of Corrections (DOC). Adding jail time to misdemeanor offenses will increase the Office of Public Defender (OPD) workload. SB 95 will provide a small increase in general fund revenue due to increased fines.

FISCAL ANALYSIS

Assumptions:

Department of Corrections (DoC)

1. SB 95 increases the maximum penalty for “failure to return rented or leased personal property that exceeds \$1,500 in value”. There are approximately 2.7 convictions for this crime each year. The department estimates that this will result in 1 additional incarceration per year, and 1 additional offender under probation and parole supervision per year. It is assumed these sentences will begin 6 months after the start of the fiscal year, on January 1, 2024.
2. The bill increases the maximum penalty for “Issuing a bad check”. There are approximately 48 convictions for this crime each year. The department estimates that this will result in 1 additional incarceration per year (2% of total convictions), and 5 additional offenders under probation and parole supervision per year (10% of total convictions). It is assumed these sentences will begin 6 months after the start of the fiscal year, on January 1, 2024.
3. SB 95 increases the maximum penalty for “Deceptive Practices”. There are approximately 54 convictions for this crime each year. The department estimates that this will result in 1 additional incarceration per year (2% of total convictions), and 5 additional offenders under probation and parole supervision per year (10% of total convictions). It is assumed these sentences will begin 6 months after the start of the fiscal year, on January 1, 2024.
4. The bill increases the maximum penalty for “forgery”. There are approximately 74 convictions for this crime each year. The department estimates that this will result in 1 additional incarceration per year (2% of total convictions), and 7 additional offenders under probation and parole supervision per year (10% of total convictions). It is assumed these sentences will begin 6 months after the start of the fiscal year, on January 1, 2024.
5. The average daily cost of secure care facilities in Montana is \$109.74, or \$40,055 per year.
6. The incremental cost of an additional probation and parole placement is estimated at \$62.00 per offender per year. This covers the cost of mileage for home visits and urinalysis test kits.
7. The average caseload of a probation & parole officer is approximately 62 offenders. Given the assumptions above, the department anticipates 18 new offenders under probation and parole supervision in FY 2024, which would result in the need for 0.30 FTE (62 offenders = 1 officer, $18/62 = 0.30$ FTE required). The department anticipates 36 new offenders under probation and parole supervision in FY 2025, which would result in the need for 0.60 FTE (62 offenders = 1 officer, $36/62 = 0.60$ FTE required). The department anticipates 54 new offenders under probation and parole supervision in FY 2026, which would result in the need for 0.90 FTE (62 offenders = 1 officer, $54/62 = 0.90$ FTE required). The department anticipates 72 new offenders in FY 2027, which would result in the need for 1.10 FTE (62 offenders = 1 officer, $72/62 = 1.10$ FTE required).
8. The department assumes a 1.5% inflationary multiplier in FY 2026 and FY 2027.

Department of Justice (DoJ) Montana Highway Patrol (MHP)

9. The Montana Highway Patrol (MHP) has written a total of 1 citation for failure to return rented or leased personal property, 2 citations for deceptive practices, and 8 citations for forgery. MHP assumes that an average of 2 total citations would be written each year.
10. MHP assumes the total annual fee revenue for these citations would be \$2,200 each year.
11. MHP has written an average of 1 citation for forgery exceeding \$5,000 in the last three years. MHP assumes an average of 1 citation written for this violation each year.
12. SB 95 raises the maximum fine for forgery exceeding \$5,000 to \$50,000. MHP assumes that the one citation written for this violation would receive a lower fine of \$25,000.
13. Half of the revenue received for citations goes to the general fund and half goes to the county in which the citation is written.

14. MHP assumes that an annual increase in revenue of \$13,600 would be received. ($\$2,200 + \$25,000 = \$27,200$) ($\$27,200 / 2 = \$13,600$).

Office of Public Defender (OPD)

15. Changes adding jail to first offense misdemeanor theft roll back legislative changes from the 2017 session, therefore, most recent data sources are the change in case numbers from FY 2017 to FY 2018.

16. OPD assumes that at least 217 new cases will be jailable due to changes in sentencing laws based upon the above assumption.

17. OPD assumes that 217 new cases will be represented by contracted attorneys due to case volume of OPD staff attorneys at a rate of \$71.00 per hour.

18. OPD assumes 7 case weight hours per matter.

19. OPD also assumes no increases in costs for higher jail terms for felonies of property over \$1,500.

20. The OPD impact is 217 cases x 7 hours per case x \$71.00 per hour for a total increase of \$107,849 for FY 2024 and FY 2025. An inflation rate of 1.5% will be applied over the prior year in each of the FY 2026 and FY 2027 fiscal years.

21. As amended in the house appropriations committee, there is appropriated \$107,849 per year from the general fund to the OPD.

	<u>FY 2024</u> <u>Difference</u>	<u>FY 2025</u> <u>Difference</u>	<u>FY 2026</u> <u>Difference</u>	<u>FY 2027</u> <u>Difference</u>
<u>Fiscal Impact:</u>				
FTE - DoC	0.30	0.60	0.90	1.10
<u>Expenditures:</u>				
Personal Services - DoC	\$13,813	\$37,745	\$53,445	\$61,664
Operating Expenses - DoC	\$80,327	\$322,673	\$491,269	\$498,639
Operating Expenses - OPD	\$107,849	\$107,849	\$109,467	\$111,109
TOTAL Expenditures	<u>\$201,989</u>	<u>\$468,267</u>	<u>\$654,181</u>	<u>\$671,412</u>
<u>Funding of Expenditures:</u>				
General Fund (01)	\$201,989	\$468,267	\$654,181	\$671,412
State Special Revenue (02)	\$0	\$0	\$0	\$0
TOTAL Funding of Exp.	<u>\$201,989</u>	<u>\$468,267</u>	<u>\$654,181</u>	<u>\$671,412</u>
<u>Revenues:</u>				
General Fund (01)	\$13,600	\$13,600	\$13,600	\$13,600
State Special Revenue (02)	\$0	\$0	\$0	\$0
TOTAL Revenues	<u>\$13,600</u>	<u>\$13,600</u>	<u>\$13,600</u>	<u>\$13,600</u>

Net Impact to Fund Balance (Revenue minus Funding of Expenditures):

General Fund (01)	(\$188,389)	(\$454,667)	(\$640,581)	(\$657,812)
State Special Revenue (02)	\$0	\$0	\$0	\$0

NO SPONSOR SIGNATURE

4.25.23



4-25-23

Sponsor's Initials

Date

Budget Director's Initials

Date