

## LFC FINANCIAL MODERNIZATION AND RISK ANALYSIS STUDY COMMITTEE

67th Montana Legislature

SENATE MEMBERS Janet Ellis Ryan Osmundson HOUSE MEMBERS Mary Caferro Llew Jones Bill Mercer Sharon Stewart Peregoy COMMITTEE STAFF Amy Carlson - Legislative Fiscal Analyst Caitlin Cashman - Secretary Julie Johnson - Attorney Sam Schaefer - Fiscal Analyst Nick VanBrown - Fiscal Analyst PUBLIC MEMBERS Mark Haggerty Mike Hope Dwaine Iverson Heather O'Loughlin

# **MINUTES LOG**

August 31, 2021 RM 137 Helena, Montana

Please note: This document is a Minutes Log and provides annotation of the time elapsed between the beginning of the meeting and the time at which the item was presented or discussed, a motion was made, or a vote was taken. The narrative presented here is provided only as a guide to the audio or video recording of the meeting. The official discussion, motion, or vote is available on the audio or video archive of this meeting. The Legislature does not prepare a transcript of the meeting activities. The time designation may be used to locate the referenced discussion on the audio or video recording of this meeting.

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## **MEMBERS PRESENT:**

Rep. Llew Jones, Chair (R) Sen. Janet Ellis, Vice Chair (D) Rep. Mary Caferro (D) Mark Haggerty, Public Member Mike Hope, Public Member Dwaine Iverson, Public Member Heather O'Loughlin, Public Member Sen. Ryan Osmundson (R)

## **MEMBERS EXCUSED:**

Rep. Bill Mercer (R) Rep. Sharon Stewart Peregoy (D)

## MEMBERS ABSENT:

#### **STAFF PRESENT:**

Amy Carlson, Legislative Fiscal Analyst Caitlin Cashman, Secretary Julie Johnson, Attorney Sam Schaefer, Fiscal Analyst Nick VanBrown, Fiscal Analyst

## AGENDA (Attachment 1)

#### VISITORS' LIST (Attachment 2)

#### **COMMITTEE ACTION**

#### CALL TO ORDER/ROLL CALL

- 10:00:36 Chair Jones-R called the meeting to order at 10:00 AM. The committee secretary took roll.
- 10:01:20 Chair Jones
- 10:01:42 Kurt Alme, Budget Director Appreciates the chance to be in attendance.
- 10:01:46 Chair Jones

#### **Futurist Panels**

- 10:02:33 Josh Poulette, Legislative Fiscal Division (LFD)
- 10:04:00 James (Jim) Glassman, self
- 10:20:44 Josh Poulette, LFD
- 10:21:11 Alex Minelli, Regional Economist, Montana Outlook Presentation by IHS Markit
- 10:21:48 Karl Kuykendall, Associate Director, US Regional Economics EXHIBIT 1
- 10:27:03 Alex Minelli
- 10:27:24 Josh Poulette, LFD
- 10:27:30 Alex Minelli
- 10:40:37 Josh Poulette, LFD
- 10:41:23 Jim Glassman
- 10:48:00 Chair Jones
- 10:48:02 Kurt Alme asked about in-migration and workforce shortage.
- 10:49:28 Alex Minelli responded.
- 10:50:27 Kurt Alme
- 10:50:34 Jim Glassman
- 10:51:58 Rep. Sharon Stewart Peregoy joined the meeting.
- 10:52:45 Chair Jones
- 10:52:46 Kurt Alme asked at about inflationary pressure.
- 10:53:30 Jim Glassman responded.
- 10:56:11 Chair Jones
- 10:56:17 Rep. Bill Mercer joined the meeting.

- 10:56:44 Rep. Bill Mercer said he would like to hear any of the panelists talk a little bit about tax structure
- 10:58:57 Jim Glassman responded.
- 11:00:33 Alex Minelli responded.
- 11:01:03 Jim Glassman responded.
- 11:04:05 Chair Jones asked about technology changes following recessions.
- 11:05:42 Karl Kuykendall responded.
- 11:09:10 Chair Jones
- 11:09:15 Rep. Mary Caferro
- 11:09:21 Rep. Caferro asked for an example of organic rebalancing.
- 11:09:39 Jim Glassman responded.
- 11:13:31 Chair Jones
- 11:13:34 Rep. Mary Caferro
- 11:13:42 Rep. Caferro asked about Montana's labor force.
- 11:15:03 Alex Minelli responded.
- 11:15:33 Jim Glassman
- 11:16:00 Chair Jones

## Technology and Disrupters' Impact on State and Local Governments

- 11:16:20 Josh Poulette, LFD
- 11:17:24 Bill Fox, University of Tennessee

## **EXHIBIT 2**

- 11:36:53
- 11:36:59 Chair Jones Josh Poulette, LFD

## **Disrupters' Impact on State and Local Governments**

- 11:37:11Lee Rainie, Pew Research CenterEXHIBIT 3
- 11:52:21 Chair Jones
- 11:52:33 Josh Poulette, LFD asked about broadband technology.
- 11:53:00 Lee Rainie responded.
- 11:53:32 Bill Fox responded.
- 11:53:56 Chair Jones
- 11:54:04 Chair Jones asked how other states were dealing with people receiving services from a state but are not also contributing (by way of taxes).
- 11:55:44 Bill Fox responded.

- 11:57:58 Lee Rainie
- 11:59:19 Chair Jones asked if about the income tax model for a company is headquartered somewhere but doing business in so many different locations.
- 12:01:03 Bill Fox responded.
- 12:05:12 Chair Jones
- 12:05:16 Mark Haggerty asked about productivity implications for tax structure.
- 12:06:55 Bill Fox responded.
- 12:08:51 Lee Rainie
- 12:10:55 Bill Fox
- 12:11:41 Chair Jones
- 12:12:08 Josh Poulette, LFD
- 12:12:15 Chair Jones
- 12:12:40 Recess
- 12:58:59 Reconvene

#### Economics of Living and Demographics in Montana

- 12:59:18 Molly DelCurto, Legislative Fiscal Division (LFD) EXHIBIT 4
- 13:07:25 Chair Jones asked about average ownership of cars in Montana.
- 13:07:45 Molly DelCurto, LFD
- 13:08:31 Vice Chair Ellis
- 13:07:56 Molly DelCurto, LFD
- 13:08:48 Vice Chair Ellis asked about sales.
- 13:08:46 Molly DelCurto, LFD responded.
- 13:09:29 Vice Chair Ellis
- 13:10:03 Molly DelCurto, LFD responded.
- 13:10:24 Chair Jones said it might be interesting to talk about the categories of available houses and shortages.
- 13:11:48 Molly DelCurto, LFD responded.
- 13:15:48 Chair Jones asked about the aging population and need for more services and the cost.
- 13:20:12 Josh Poulette, LFD Montana's Changing Demographics: 2021 Update EXHIBIT 5
- 13:32:17 Chair Jones
- 13:33:55 Rep. Caferro
- 13:35:46 Vice Chair Ellis
- 13:36:27 Josh Poulette, LFD
- 13:36:33 Vice Chair Ellis

- 13:36:52 Josh Poulette, LFD
- 13:37:16 Vice Chair Ellis asked about the accuracy of the 2010 Census data.
- 13:37:50 Josh Poulette , LFD
- 13:38:25 Chair Jones
- 13:38:41 Vice Chair Ellis asked if people are working later in life?
- 13:39:27 Josh Poulette, LFD responded.
- 13:40:08 Mark Haggerty suggested discussing Zillow Data and helping to connect MARA with migration trend information for the November meeting
- 13:41:17 Chair Jones
- 13:41:24 Mark Haggerty
- 13:42:28 Rep. Caferro
- 13:42:58 Chair Jones
- 13:42:59 Josh Poulette, LFD
- 13:43:16 Heather O'Loughlin asked about the variance in cost of living calculations at different income levels?
- 13:44:25 Molly DelCurto, LFD responded.
- 13:45:11 Vice Chair Ellis asked about rentals.
- 13:46:07 Molly DelCurto, LFD responded.
- 13:46:28 Chair Jones
- 13:47:25 Rep. Mercer asked if there is a chart that measures change by county over different time periods.
- 13:49:07 Josh Poulette, LFD responded.
- 13:49:57 Chair Jones

## Preliminary Insights from Income Tax Return Data

- 13:50:07 Sam Schaefer, Legislative Fiscal Division (LFD) EXHIBIT 6
- 14:11:44 Dwaine Iverson asked about living and working in North Dakota and Montana.
- 14:12:09 Sam Schaefer, LFD responded.
- 14:12:55 Chair Jones asked if there any way to run other databases against it? Driver's license, fishing, hunting, see if they are reflective of one another.
- 14:14:01 Sam Schaefer, LFD responded.
- 14:15:07 Mike Hope asked about corporate income tax?
- 14:15:41 Sam Schaefer, LFD responded.
- 14:16:18 Mark Haggerty
- 14:15:39 Sam Schaefer, LFD responded.
- 14:16:51 Mike Hope asked if there is growth in corporate tax dollars coming in?
- 14:17:09 Sam Schaefer, LFD responded.
- 14:18:59 Heather O'Loughlin
- 14:19:15 Sam Schaefer, LFD responded.
- 14:20:00 Chair Jones

- 14:20:13 Amy Carlson, Legislative Fiscal Analysist
- 14:20:29 Chair Jones

#### **Income Tax Compliance Practices**

- 14:20:42 Derek Bell, Acting Administrator for the Department of Revenue's Business and Income Tax Division (DOR)
  14:21:42 Chair Jones
  14:21:56 Derek Bell
- 14:31:09 Rep. Caferro asked if it is common for a worker to move to a new state and not check out the new state's tax laws.
- 14:31:52 Derek Bell responded.
- 14:34:17 Rep. Caferro asked if somebody is earning a wage for a company not in this state whose responsibility is it?
- 14:35:11 Derek Bell responded.
- 14:39:41 Dwaine Iverson
- 14:40:08 Derek Bell responded.
- 14:40:33 Chair Jones
- 14:40:47 Heather O'Loughlin asked a question in regard to pass-through entities.
- 14:41:58 Derek Bell responded.
- 14:43:37 Mark Haggerty asked if we can coordinate with other states to see who is reporting information and where.
- 14:45:17 Derek Bell responded.
- 14:46:11 Mark Haggerty
- 14:46:22 Derek Bell
- 14:46:30 Vice Chair Ellis
- 14:47:05 Derek Bell responded.
- 14:48:01 Vice Chair Ellis asked if the Eastern states have been grappling with this for longer than Montana, is there a way to compare resources between Montana and other states?
- 14:49:01 Derek Bell responded.
- 14:50:14 Chair Jones
- 14:51:15 Recess
- 15:02:49 Reconvene

#### Other Data Inquiry Updates, Next Steps

15:03:05 Nick VanBrown, LFD

EXHIBIT 7a EXHIBIT 7b EXHIBIT 7c

15:09:27 Chair Jones

Nick VanBrown 15:09:40 15:14:40 **Chair Jones** Dwaine Iverson 15:14:50 15:15:22 **Chair Jones** 15:23:39 Dwaine Iverson asked for an explanation of TIF districts. 15:23:53 Nick VanBrown 15:24:27 **Chair Jones** 15:23:51 Nick VanBrown responded. 15:24:24 Chair Jones asked about TIFs. 15:26:35 Mike Hope responded. 15:26:54 Nick VanBrown 15:27:17 Chair Jones asked about TIFs and revenue sharing. 15:28:51 Dwaine Iverson 15:29:26 **Chair Jones** 15:29:38 Mike Hope 15:30:58 **Chair Jones** 15:31:08 Mike Hope 15:31:25 **Chair Jones** 15:31:27 **Dwaine Iverson** 15:31:57 Mike Hope 15:32:21 Nick VanBrown 15:32:36 **Chair Jones** 15:32:39 Rep. Mary Caferro 15:32:22 Nick Van Brown responded. 15:32:41 Rep. Caferro – Asked about lost revenue. 15:33:07 Chair Jones said revenue is being collected, the vast majority of taxes are being paid. 15:33:57 Rep. Caferro Heather O'Loughlin joined via Zoom. 15:34:25 15:34:47 **Chair Jones** 15:36:05 Heather O'Loughlin 15:36:22 Nick VanBrown Heather O'Loughlin said she was interested in seeing the number of expired TIFs 15:36:40 as they are not included in the report, and that is helpful information. 15:39:24 **Chair Jones** 15:39:27 Vice Chair Ellis said she would like more background on TIFs to understand types of districts. Nick VanBrown 15:40:36 Chair Jones 15:40:47 15:40:51 Mike Hope

- 15:42:14 Chair Jones
- 15:40:40 Nick VanBrown
- 15:42:24 Continued committee discussion on TIFs.
- 15:42:45 Chair Jones
- 15:43:26 Dwaine Iverson
- 15:43:58 Mike Hope
- 15:44:51 Chair Jones
- 15:45:25 Rep. Stewart Peregoy said TIFs have a purpose and she would like to know more about them, the funding mechanism has to be looked at.
- 15:47:43 Chair Jones
- 15:47:49 E-Commerce Tax Revenue Nick VanBrown, LFD EXHIBIT 8
- 15:48:20 Rep. Mary Caferro left the meeting.
- 15:51:52 Chair Jones
- 15:52:05 Nick VanBrown
- 15:52:13 Chair Jones Does this measure just goods or streaming services or both?
- 15:52:41 Nick VanBrown responded.
- 15:52:50 Chair Jones
- 15:53:19 Nick VanBrown
- 15:53:33 Nick VanBrown
- 15:55:19 Chair Jones asked "where were we and where are we headed?"
- 15:55:58 Nick VanBrown responded.
- 16:01:24 Amy Carlson

## Pew Charitable Trust's Best Practices for States, Insights into Possible Future Analysis

- 16:02:03 Kil Huh, Vice President of The Pew Charitable Trusts (PCT)
- 16:05:03 Mike Hope left the meeting.
- 16:08:45 Chair Jones said Montana has a great working relationship with Pew and asked what are some of the other states doing?
- 16:09:51 Kil Huh responded.
- 16:12:41 Chair Jones
- 16:12:44 Amy Carlson
- 16:13:48 Mark Haggerty said New Mexico is doing some work into looking into diversifying natural resource revenue, not only rainy-day funds, but more permanent asset development and wealth.
- 16:15:00 Chair Jones

## Public Comment

- 16:16:01 Darryl James, Montana Infrastructure Coalition
- 16:19:52 Chair Jones
- 16:19:56 Tim Burton, Montana League of Cities and Towns

- 16:20:32 Chair Jones
- 16:20:40 Jason Rittal, Montana Association of Counties
- 16:21:39 Chair Jones
- 16:21:49 Glenn Marx, Montana Association of Land Trusts
- 16:22:36 Chair Jones
- 16:22:39 Diane Fladmo, Montana Federation of Public Education Director of Public Policy
- 16:23:11 Chair Jones

## **Committee Discussion**

- 16:24:07 Amy Carlson said the remaining MARA meetings would be November 30, 2021 and March 7th, May 31, and August 24th of 2022. The November 2021 may be a two-day meeting.
- 16:31:18 Sen. Osmundson asked how the committee can go after some data on special districts.
- 16:31:56 Amy Carlson
- 16:32:02 Chair Jones asked about data collection moving forward.
- 16:33:19 Vice Chair Ellis said on the property tax discussion, a definition of local government would be helpful.
- 16:34:05 Amy Carlson responded.
- 16:34:34 Dwaine Iverson said they should look at the states that have the best systems when it comes to property taxes.
- 16:35:01 Chair Jones
- 16:35:44 Heather O'Loughlin said she was curious about policies related to vacation rentals affecting the housing market.
- 16:36:29 Dwaine Iverson said commercial properties should pay taxes and asked if PEW has the information about the states that have the best property tax system?
- 16:36:38 Chair Jones
- 16:36:43 Vice Chair Ellis said she would like some parameters to define "best" practices.
- 16:37:14 Chair Jones
- 16:37:57 Amy Carlson responded.
- 16:38:45 Dwaine Iverson
- 16:39:36 Amy Carlson said they will be able to better model property taxes.
- 16:40:31 Kil Huh said other entities have done some research on different property tax.
- 16:42:05 Chair Jones
- 16:42:16 Mark Haggerty asked what the Department of Energy is doing in other states in terms of other forms of energy and tax structures.
- 16:43:42 Chair Jones thanked everyone in attendance.

## **ADJOURNMENT**

Adjournment: 16:44:34