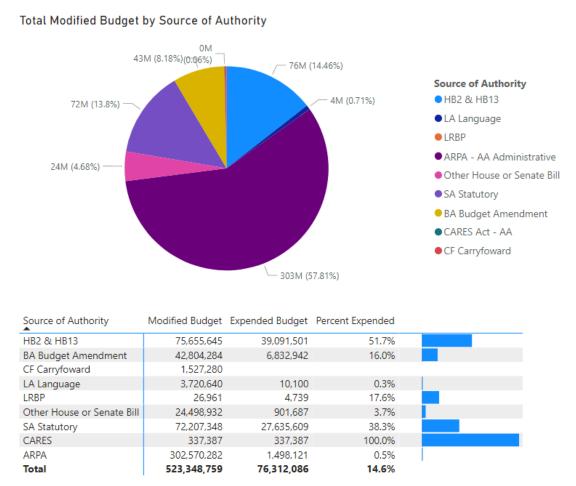
# DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

### TOTAL APPROPRIATION AUTHORITY

The total appropriation authority for the agency is shown in the pie chart below. HB 2 and HB 13 provide 14.5% of the total authority for this agency. All types of appropriation authority for this agency are described below, including total budget and the percent expended by source of authority.



# **Budget Amendments**

Federal budget authority was increased by \$42.8 million to take advantage of several federal grants. The agency has expended 16.0% of the authority. Major projects funded through budget amendments include:

- Flood plain mapping of the Yellowstone, Big Horn, Tongue rivers and tributaries, \$4.8 million
- FEMA Cooperating Technical Partners Program flood mitigation, \$9.3 million
- Milk River rehabilitation project, \$4.5 million
- Federal grants for drinking water loan forgiveness, \$3.3 million
- EPA grants for water pollution control or drinking water loan programs, \$3.0 million
- Fuel reduction projects, grants to local agencies for fire suppression equipment, wildfire suppression training, and forest restoration projects, \$2.8 million

- USDA Natural Resources and Conservation Service federal grants, \$858,000
- Federal grants for wastewater treatment loan forgiveness, \$825,000
- EPA drinking water assistance for small communities, \$420,000
- Good neighbor authority federal revenue, \$444,000
- Dam safety, \$310,200
- EPA underground injection control, \$90,750
- Flathead Basin Commission aquatic invasive species (AIS) monitoring, \$58,255
- Other federal funding supporting projects for water quality, administration, and other forest management, \$12.1 million

## **Carryforward**

The agency had \$1.5 million continued or carried forward from FY 2021. The carryforward authority consists of:

- State special revenue of \$1.2 million, primarily for water projects and trust lands management division programs
- General fund totaling \$273,000 for personal services and operating expenses and
- \$63,000 for federal indirect expenses

As of February, the agency has not expended any of this authority.

## Language

For the Department of Natural Resources and Conservation (DNRC), HB 2 language provides the agency with the flexibility to budget state special revenue for various purposes. The agency has budgeted \$3.7 million of the \$4.1 million available in HB 2. As of February, none of the budgeted funds has been expended. The agency has budgeted the following using HB 2 language authority:

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- Repairing, improving, or rehabilitating department state water projects, \$500,000
- Federal indirect expenses, \$1.0 million
- Contract timber harvesting, \$1.1 million
- Repairing or replacing equipment at the Broadwater hydropower facility, \$1.1 million

## **Other Bills**

Through other bills, the legislature approved expenditures totaling \$24.5 million for programs and projects within the conservation and resource development division. As of March, \$453,751 or 1.9% of the authority has been expended. A summary of authority from other house and senate bills is presented in the table below.

Department of Natural Resources and Conservation  Appropriation Through Other House or Senate Bills							
State Special Revenue	Fund	Appropriated	Expended	% Expended			
HB 7 Reclamation and development Programs	Natural Resources Projects	\$4,073,833	\$0	0.0%			
HB 14 Renewable resource, reclamation and development grant programs	Natural Resources Projects	2,224,322	937	0.0%			
HB 10 Water rights, and trust lands management database programs	Water Right Appropriation	451,757	239,468	53.0%			
HB6 Renewable resource grant and loan program	Natural Resources Projects	375,000	75,000	20.0%			
	Total State Special	\$7,124,912	\$315,405	4.4%			
Capital Projects	Fund	Appropriated	Expended	% Expended			
HB 540 bonding for the Saint Mary's water project improvements	DNRC Capital Projects Fund	\$6,821,074	\$0	0.0%			
HB 540 Fort Belknap water compact infrastructure	DNRC Capital Projects Fund	9,500,000	-	0.0%			
HB 10 Water rights, and Trust lands management capital projects	Long Range IT Projects	1,052,946	586,282	55.7%			
	Total Capital	\$17,374,020	\$586,282	3.4%			
Total Other House and Senate Bills	Total Funding	\$24,498,932	\$901,687	3.79			

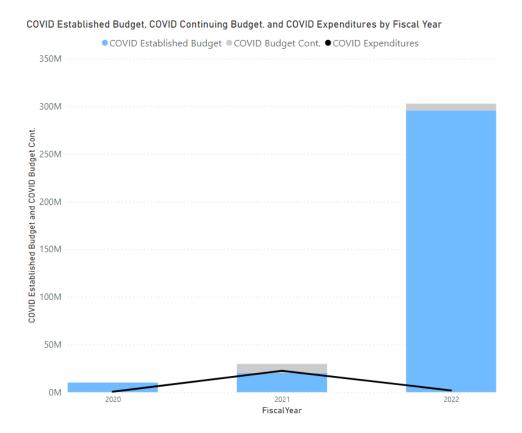
# Long Range Building and Planning

The agency has expended \$4,739 of \$26,961 authorized under HB 5 for maintenance in Havre area office in the Forestry and Trust Lands Division.

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#### **COVID-19 Authority**

The following chart is provided to allow the legislature to examine the funding that is available to the agency for COVID-19 impacts.



The FY 2022 budget for Covid-19 for the agency is \$302.9 million.

- Unexpended authority from FY 2021: \$7.2 million
  - o CARES I, \$338,000
  - o HB 632 American Rescue Plan, \$6.9 million
- HB 632, American Rescue Plan budgeted for FY 2022: \$295.7 Million

HB 632 creates two grant programs for water and sewer, a Competitive Grant Program and a Minimum Allocation Grant Program. The DNRC is responsible for reviewing and ranking projects, as well as recommending them for funding to the Infrastructure Advisory Commission.

## **Statutory Appropriations**

Statutory appropriations are set in statute and do not require authorization by the legislature each biennium. Although the agency may include expenditure estimates in their budget, they expend the authority at a level sufficient to meet the requirements of the statute that created the authority. The Department of Natural

Resources and Conservation has statutory authority for state special and federal revenues; the expenditures are discussed below.

State Special Revenue - Total Expenditures

### Wildfire suppression account - (76-13-150, MCA)

The wildfire suppression account is statutorily appropriated for fire suppression, fuel reduction, and fire suppression equipment. The estimated fire cost for the summer of 2021 are \$50.1 million. The Department of Natural Resources and Conservation and the Department of Military Affairs have expended \$30.8 million as of the end of February and anticipate expending an additional \$19.3 million by the end of the fiscal year. The DNRC anticipates expending an additional \$5.0 million of authority for fire engines and forest action programs.

# Sage grouse stewardship account - (76-22-109, MCA)

The sage grouse stewardship account is statutorily appropriated to maintain, enhance, restore, expand, or benefit sage grouse habitat and populations. The agency has budgeted \$5.3 million but has made no expenditures as of February. The Montana Sage Grouse Oversight Team met on February 11, 2022 and authorized the agency to accept applications for available funding.

# Oil and gas production damage mitigation account - (82-11-161, MCA)

The oil and gas production damage mitigation account is statutorily appropriated to cover the reasonable costs of properly plugging wells and either reclaiming or restoring a drill site or other production area damaged by oil and gas operations. This is in the case that the Montana Board of Oil and Gas determines that the site has been abandoned and that the responsible party cannot be identified or located or refuses to take proper action. In the first quarter, the agency expended \$535,000 from this account.

#### Other statutorily appropriated state special revenue

The agency expended \$102,700 from other accounts that are statutorily appropriated for the Good Neighbor Authority program, wastewater projects, drinking water projects, trust land administration, MSU Morrill trust administration, and SLASH cleanup.

Federal Special Revenue - Total Expenditures

Federal reimbursements for fire suppression (10-3-203, MCA)

The agency received reimbursement from the federal government for state fire suppression efforts on federal lands totaling \$57,400. These revenues are statutorily appropriated to pay the costs of those efforts.

## Good Neighbor Authority (76-13-151, MCA)

The Good Neighbor Authority (GNA) allows the USDA Forest Service to enter into agreements with the Department of Natural Resources forestry and trust land division to perform forest management and restoration work on federal lands.

Through February of FY 2022, the GNA program has had nine timber sales that will treat over 4,700 acres and produce 28 million board feet of timber and generate about \$4.8 million. By the end of the fiscal year, the agency anticipates and additional three timber sales generating 3.2 million board feet.

During the current fiscal year, the agency is using revenue from timber sales to manage thirteen restoration projects throughout the state.

# **HB 2 BUDGET MODIFICATIONS**

The following chart shows the HB 2 budget as passed by the legislature, including the pay plan, and the HB 2 modified budget through February 28, 2022. Net modifications to the budget include operating plan changes from one expenditure account to another, program transfers, reorganizations, and agency transfers of authority. The positive modifications and negative modifications are shown by program, expenditure account, and fund type.

Agency Name	December Modified Budget	March Modified Budget	Net Modifications	
□ Dept Nat Resource/Conservation	75,655,645	75,655,645	0	
CONSERVATION&RESOURCE DEV DIV	10,530,196	10,530,196	0	
DIRECTORS OFFICE	8,201,338	8,204,073	2,735	
FORESTRY & TRUST LANDS	34,854,499	34,854,499		
OIL & GAS CONSERVATION DIV	2,171,639	2,171,639		
WATER RESOURCES DIVISION	19,897,973	19,895,238	-2,735	
Total	75,655,645	75,655,645	0	
Expenditure	December Modified Budget	March Modified Budget	Net Modifications	
61000 Personal Services	43,954,787	43,954,787	0	
62000 Operating Expenses	22,843,704	22,843,704	0	
63000 Equipment & Intangible Assets	1,451,766	1,451,766	0	
65000 Local Assistance	2,058,090	2,058,090		
66000 Grants	2,437,714	2,437,714	0	
67000 Benefits & Claims	400,000	400,000		
68000 Transfers-out	1,724,243	1,724,243	0	
69000 Debt Service	785,341	785,341	0	
Fund Type	December Modified Budget	March Modified Budget	Net Modifications	
01 General	31,513,802	31,513,802	0	
02 State/Other Spec Rev	42,030,363	42,073,532	43,169	
03 Fed/Other Spec Rev	2,111,480	2,068,311	-43,169	

There was no net change to the modified budget in the current report period. Modifications include a shift in authority from federal sources to state special revenue totaling \$43,169. The legislature provided language in HB 2 allowing the agency to make this shift.

### HB 2 language

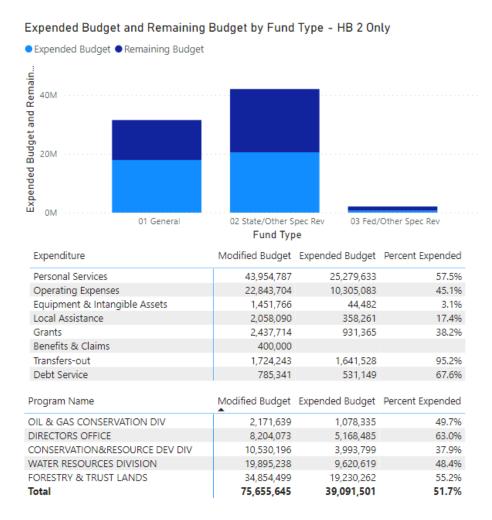
"During the 2023 biennium, the department is authorized to decrease federal special revenue and increase state special revenue by a like amount in the Director's Office indirects account for amounts not included in but necessary to meet the intent of the decision package 2102 – DO Funding Shift."

## DP 2102 - Director's Office Funding Shift

The legislature approved a shift in funding from federal sources to state special revenue. This moves funding from the Director's Office indirect assessment on federal special revenue account to a state special revenue account to properly record the revenues and expenditures of those assessments.

## **HB 2 Appropriation Authority**

The following chart shows the appropriated budget for the agency compared to expenditures through February 28, 2022.



The department is primarily funded with general fund and state special revenue. The general fund supports 41.7% of the budget, state special revenue supports 55.6%, and federal funds support 2.7%.

The agency has expended 51.7% of the budget through February; this compares to an expenditure rate of 45.5% in the three previous biennia.

#### **Personal Services**

The personal services budget accounts for 58.1% of the total budget, supporting 539.6 FTE. The agency has expended 57.5% of this budget. In the last three biennia, the agency averaged 59.4% through February.

#### **Operating Expenses**

The budget for operating expenses accounts for 30.2% of the total budget. The agency expended 45.1% of the budget for operating expenses, compared to an average of 38.8% over the previous three biennia.

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#### **Benefits and Claims**

The agency has budgeted \$400,000 in state special revenue for drinking water loan forgiveness. The agency can fund this program from federal sources and, as a result, has not expended against this authority for several biennium.

#### Grants

Grants of state special revenue, primarily to conservation districts, were 38.2% expended through February. This compares to an average expenditure rate of 54.6% over the same period in previous biennia.

#### **Transfers**

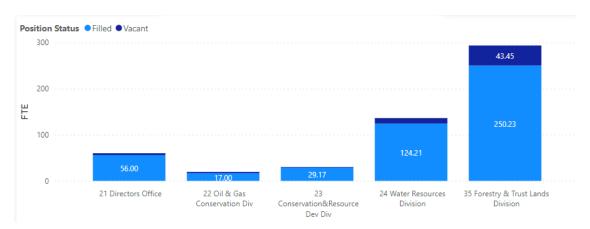
The agency has expended 95.2% of the funds budgeted for transfers through February; this rate is in line with previous biennia. Expenditures include a transfer of \$1.1 million in general fund and \$0.5 million in state special revenue to a proprietary fund to pay for air operations.

#### **Debt Service**

Debt service primarily for water projects was 67.6% expended, in line with previous biennia.

#### **Personal Services**

The following chart shows the filled and vacant FTE within the agency as of February 2022.



The Department of Natural Resources and Conservation has 539.61 FTE funded in HB 2:

- Director's office 60.00 FTE
- Oil and gas conservation division 19.50 FTE
- Conservation and resource development division 30.17 FTE
- Water resources division 136.26 FTE
- Forestry and trust lands division 293.68 FTE

Of the total personal hours available, the agency has utilized 112.9%. The forestry and trust land division utilized 127.1% of budgeted hours. For the forestry division, this is the highest utilization rate in the last five years, which averages about 110.0% through February. Excluding positions involved in fire suppression, forestry had a utilization rate of 93.6%. All other programs combined had a utilization rate of 95.9%.

The agency currently has 63.00 FTE vacant, the forestry division has the most vacancies, 43.5 FTE. The average vacancy has been 7.0 months, while the oil and gas conservation division has 2.50 FTE that have been open for five years or more. The table below summarizes the vacancies for the agency as of February 2022.

Department of Natural Resources and Conservation Vacancies March 2022							
Conservation and Resource Development Divi	FTE	Months Vacant	Years Vacant	Forestry and Trust Lands Division	FTE	Months Vacant	Years Vacant
GIS Specialist 3	1.00	1.7	0.1	Forester	1.00	1.5	0.1
Division Total <sup>1</sup>	1.00	1.7	0.1	Forester	1.00	2.1	0.2
				Program Specialist 1	1.00	2.3	0.2
Director's Office	<u>FTE</u>	Months Vacant	Years Vacant	Wildland Firefighter 3	1.00	2.4	0.2
Hearings Officer 1	1.00	0.8	0.1	Administrative Assistant 3	0.80	2.4	0.2
IT Security Specialist 2	1.00	1.2	0.1	Forestry Technician	0.30	2.8	0.2
Lawyer 2	1.00	1.2	0.1	Forestry Technician	3.30	2.8	0.2
Lawyer Supervisor	1.00	1.7	0.1	Wildland Firefighter 1	0.10	2.8	0.2
Division Total <sup>1</sup>	4.00	1.2	0.1	Wildland Firefighter 1	3.80	2.8	0.2
				Wildland Firefighter 1	4.50	3.0	0.3
Oil and Gas Conservation Division	FTE	Months Vacant	Years Vacant	Forestry Technician	4.90	3.2	0.3
Data Processor 1	0.50	64.3	5.4	Wildland Firefighter 1	0.10	3.2	0.3
License Permit Technician 2	1.00	68.5	5.7	Forester	1.00	3.5	0.3
OIL & GAS CONSER BD-PROF	1.00	91.4	7.6	Program Specialist 2	1.00	4.2	0.3
Division Total <sup>1</sup>	2.50	76.8	6.4	Forestry Technician	0.80	4.2	0.3
				Forestry Technician	0.30	4.3	0.4
Water Resources Division	ETE	Months Vacant	Years Vacant	Program Specialist 1	0.90	4.5	0.4
Hydrologist 1	1.00	0.6	0.0	Fire Prevention Team Lead	0.70	5.1	0.4
Compliance Manager	1.00	1.2	0.1	Program Supervisor	1.00	5.2	0.4
Professional Engineer 1	1.00	1.4	0.1	Forestry Technician	0.20	5.5	0.5
Compliance Technician 1	0.60	1.5	0.1	Forestry Technician	0.50	6.7	0.6
Hydrologist 3	1.00	1.5	0.1	Program Supervisor	1.00	7.4	0.6
Program Manager	1.00	1.5	0.1	Forester 2	1.00	7.5	0.6
Water Conservation Specialist2	1.00	1.5	0.1	Forester 2	1.00	7.5	0.6
Water Conservation Specialist2	1.00	1.9	0.2	Science Technician All Other	0.50	7.5	0.6
Administrative Assistant 2	0.50	5.5	0.5	Science Technician All Other	0.50	7.5	0.6
Hydrologist 2	1.00	6.5	0.5	Forestry Technician	0.60	7.8	0.7
Hydrologist 2	1.00	7.5	0.6	Forestry Technician	0.50	7.9	0.7
Hydrologist 2	1.00	7.5	0.6	Range Conservation Scientist 1	1.00	7.9	0.7
Water Conservation Specialist2	1.00	7.5	0.6	Auditor 2	1.00	9.5	0.8
Division Total <sup>1</sup>	12.10	3.5	0.3	Forestry Technician	0.50	10.2	0.8
				Commercial Lease Specialist	0.50	21.2	1.8
Forestry and Trust Lands Division	<u>FTE</u>	Months Vacant	Years Vacant	Range Conservation Scientist 1	1.00	21.6	1.8
Forester	1.00	0.5	0.0	Forestry Technician	0.10	38.6	3.2
Forester	1.00	1.4	0.1	Division Total <sup>1</sup>	43.40	4.5	0.4
Program Specialist 1	1.00	1.4	0.1		.5. 70		<b>U.</b> .
Program Specialist 2	1.00	1.4	0.1				
Program Supervisor	1.00	1.4	0.1		FTE	Months Vacant	Years Vacan
Biologist 3	1.00	1.5	0.1	Agency Total	63.00	6.9	0.6

<sup>1</sup> Division Totals for months and days vacant are weighted averages

#### Turnover and payroll adjustments

Since July 1, twenty-five employees have left state employment; twenty-two have retired.

The agency adjusted pay for 138 positions increase annual personal services cost by \$263,000 annually. Pay adjustments include:

- Longevity 88
- Market 25
- Performance 11
- Reclassification 6
- Exempt and Appointed Employee 3
- Career Ladder 2
- Correct inaccurate pay 2
- Promotion 1

# **Next Steps for Personal Services Reporting**

In upcoming Quarterly Financial Reports, the LFD will begin the process of a more comprehensive look at personal services. The LFD will compare two executive "snapshots" -- July 2020 and July 2022. The analysis will identify adjustments adopted by the legislature in 2021 and modifications made by the agencies, within the confines of budget law.

The September Quarterly Financial Report will provide the complete comparison from July 2020 to July 2022. Ultimately, the analysis will result in a description of all the components that will be part of the executive's decision package one (DP 1) 2025 biennium budget request. This work will prepare legislators for budget deliberations in the 2023 session. For a review of how DP 1 works and snapshot components, please read this <a href="https://doi.org/10.108/journal.com/">https://doi.org/10.108/journal.com/</a> and snapshot components, please read this <a href="https://doi.org/10.108/journal.com/">https://doi.org/10.108/journal.com/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/10.108/journal.com/">https://doi.org/10.108/journal.com/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/10.108/journal.com/">https://doi.org/10.108/journal.com/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/10.108/journal.com/">https://doi.org/10.108/journal.com/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/">https://doi.org/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/">https://doi.org/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/">https://doi.org/</a> are view of how DP 1 works and snapshot components, please read this <a href="https://doi.org/">https://doi.org/</a> are view of how DP 1 works and snapshot components are view of how DP 1 works are view of

## Status of Line-Itemed Decision Packages, 2021 Legislature

The table below summarizes the agency's expenditures against legislative appropriations for decision packages that appear as line items in HB 2. A detailed discussion of each decision package is provided below.

Department of Natural Resources and Conservation  Legislative Appropriation and Expenditures Year to Date for FY 2022								
	Legislative			Percent				
Decision Package	<b>Appropriation</b>	Budgeted	Expended	Expended				
DP 2318 - Lake Elmo Restoration (Restricted/One-Time-Only)	\$50,000	\$50,000	\$0	0.0%				
DP 2319 - Conservation District AlS Check Stations (Restricted)	\$100,000	-	-	0.0%				
DP 2404 - WRD Flow Measurement Equipment (Restricted/One-Time-Only)	\$98,700	98,700	27,559	27.9%				
DP 2405 - CSKT Montana Compact Implementation Restricted Portion	100,000	100,000	50,000	50.0%				
Total of HB 2 Line Itemed Decision Packages	\$348,700	\$248,700	\$77,559	22.2%				

#### DP 2318 - Lake Elmo Restoration (RST/OTO)

FY 2022 - \$50,000 State Special Revenue

FY 2023 - \$50,000 State Special Revenue

The legislature approved an appropriation from the environmental contingency state special revenue account to fund aquatic invasive species eradication at Lake Elmo in Yellowstone County. The project will be administered by the Yellowstone County Conservation District. As of November, the agency has not made an expenditure on this authority.

### DP 2319 - Conservation District AIS Check Stations (Restricted)

FY 2022 - \$100,000 State Special Revenue

FY 2023 - \$100,000 State Special Revenue

The legislature approved an increase in appropriation from the environmental contingency state special revenue account to fund aquatic invasive species check stations operated by conservation districts. The agency has transferred this authority to the Department of Fish, Wildlife, and Parks, which manages the AIS check station program.

## DP 2404 - WRD FLOW MEASUREMENT EQUIP (RST/OTO)

FY 2022 - \$98,700 State Special Revenue

The legislature approved a one-time-only increase in state special revenue to purchase equipment to measure flows into reservoirs and canals. As of November, the agency has expended 27.9% or \$27,600.

## DP 2405 - CSKT -MONTANA COMPACT IMPLEMENTATION Restricted Portion

FY 2022 - \$100,000 General Fund

# FY 2023 - \$100,000 General Fund

The legislature restricted \$100,000 in each year of the biennium to implement the Montana Environmental Policy Act (MEPA)(75-1-102, MCA), National Environmental Protection Act (NEPA)(42 U.S.C. §§ 4321 et seq.), and the protection and administration of state-based water rights. As of November, the agency has expended \$50,000 of this authority.