MONTANA FENTANYL TRENDS
2021
(U) INTRODUCTION

(U) Montana Division of Criminal Investigation believes with high confidence that fentanyl abuse is increasing in Montana and impacting drug overdoses in the state. Fentanyl is a synthetic opioid that is 80 to 100 times more potent than morphine. It was developed for pain management treatment of cancer patients. Unfortunately, due to its potency and availability, it is frequently abused. Often, fentanyl is encountered in the form of powder and counterfeit pills. Sometimes it is added to other illicit drugs, such as heroin. Fentanyl may be swallowed, smoked, snorted, or injected.

(U//FOUO) Fentanyl trafficked in Montana is believed to mostly originate from China. It is usually trafficked to Mexico and then smuggled through the southwestern border before eventual distribution in the state. Often it is pressed into pill form at illicit sites in northern Mexico. Fentanyl has been sent via mail and parcel services, but is most likely driven by personal vehicles into the state.

(U//FOUO) Over the past several years, law enforcement and first responders are encountering fentanyl more often in Montana and the region. Montana Highway Patrol’s Criminal Interdiction Team reported two seizures involving fentanyl from 2018 through 2020. So far, for 2021 there are 13 fentanyl interdictions on Montana highways totaling 3,571 pills and an additional 36.2 grams. There is nothing to indicate that fentanyl seizure numbers have stabilized or declined, and abundant anecdotal evidence suggests that the numbers will continue to increase in the state.

(U) MONTANA FORENSIC SCIENCE DIVISION

(U//FOUO) The Montana Forensic Science Division (FSD) provided a list of laboratory submissions that tested positive for fentanyl and/or fentanyl analogs and the dates the samples were received and processed. A chart is provided below based on numbers of submissions and the month received. FSD has additional information on the locations the samples were provided from in the state.

(U//FOUO) FSD stresses that these may not all be overdoses and, even though the majority are unattended deaths, the cause of death may not be due to fentanyl. More complete information may be received from the medical examiners. Data below may be incomplete since details may not be available until up to three months after the sample submission date.
(U) FSD provided the following additional information, via the Montana Department of Public Health and Human Services (DPHHS) related to past year postmortem cases involving fentanyl.

<table>
<thead>
<tr>
<th>Case Type</th>
<th>2020 Cases</th>
<th>2019 Cases</th>
<th>2018 Cases</th>
<th>2017 Cases</th>
</tr>
</thead>
<tbody>
<tr>
<td>Postmortem Deaths (Blood results only)</td>
<td>41</td>
<td>19</td>
<td>11</td>
<td>10</td>
</tr>
<tr>
<td>Mean: 9.35 ng/mL</td>
<td>Mean: 10 ng/mL</td>
<td>Mean: 13 ng/mL</td>
<td>Mean: 6.2 ng/mL</td>
<td></td>
</tr>
<tr>
<td>Ranges: 6.6-10 ng/mL</td>
<td>Range: 2.9-31 ng/mL</td>
<td>Range: 0.3-25 ng/mL</td>
<td>Range: 6.6-16 ng/mL</td>
<td></td>
</tr>
<tr>
<td>DUI</td>
<td>12</td>
<td>8</td>
<td>1</td>
<td>2</td>
</tr>
</tbody>
</table>

(U) ROCKY MOUNTAIN HIGH INTENSITY DRUG TRAFFICKING AREA

(U) Rocky Mountain High Intensity Drug Trafficking Area (RMHIDTA) provided the following information and is derived from data provided earlier this year. Per discussion with North Dakota and Idaho law enforcement personnel, the RMHIDTA summary closely matches what other states are reporting in the region. Namely, seizures are likely underreported.

(U) The actual amount of fentanyl within Montana is extremely difficult to assess currently since it is often added to a variety of other drugs to increase potency or extend the drug supply. While there are cases of fentanyl and its various analog forms seized in a singular state, there is no current method for capturing all the instances where fentanyl is mixed with other drugs. The fentanyl to other drug ratio is extremely small, so if a specific tested portion of the mixed drug compound did not contain the fentanyl, its presence will go unreported. Therefore, the amount of fentanyl seized and documented in Montana is expected to be significantly underreported. An emerging trend reported within the last couple years is counterfeit pills containing fentanyl. Most of these pills are made to resemble legitimate prescription drugs, although they have been seen in colors other than the traditional white pill, typically blue.

(U) Key Observations

- (U) Throughout Montana, the number of fentanyl-related overdose deaths increased by 167% from 2016 to 2020.
- (U) The number of dosage units of fentanyl seized increased from 75 pills in 2016 to 393 pills in 2020, an increase of 424%.
- (U) A dosage unit of fentanyl in Montana was $50 in 2017, which was higher than the $20 to $30 price range per dosage unit in 2020.
(U) Availability

- (U) In 2020, one Drug Trafficking Organization (2%) investigated by Montana RMHIDTA task forces trafficked fentanyl.

- (U) One of the Montana RMHIDTA felony drug arrests involved fentanyl in 2020.

- (U) Seizures of fentanyl dosage units were relatively low in 2016 but increased more than five times as much in 2020. Pounds of fentanyl seized slightly decreased from 2018 to 2020.

| (U) Montana RMHIDTA Investigative Seizures |
|-----------------|----------------|-------------|-------------|-------------|
|                | 2016 | 2017 | 2018 | 2019 | 2020 |
| Fentanyl (DU)   | 75   | 11   | 496  | 358  | 393  |
| Fentanyl (pounds) | *   | *   | 0.50 | 0.26 | 0.38 |

*Not seen in this measurement at that time

(U) Source: RMHIDTA PMP

(U) MONTANA HIGHWAY PATROL – CRIMINAL INTERDICTION TEAM

(U//FOUO) Montana Highway Patrol (MHP) Criminal Interdiction Team (CIT) provided the following information and is summarized from interdiction reports that are shared with RMHIDTA. Note that from 2018 through 2020 the CIT only made two interdictions. So far, for 2021 (8/31 information cut-off) there are 13 seizures on Montana highways.

- 2018 – 50 grams of fentanyl from one interdiction
- 2019 – No fentanyl recovered
- 2020 – 4,556 pills from one interdiction
- 2021 –
  - 01/07 – 15 pills
  - 02/18 – 1,070 pills
  - 03/15 – 464 pills
  - 04/09 – 1,000 pills
  - 04/23 – 36.2 grams
  - 05/07 – 150 pills
  - 05/30 – 8 pills
  - 06/04 – 600 pills
  - 07/23 – trace amount
  - 07/30 – 180 pills
  - 08/06 – trace amount
  - 08/13 – 60 pills
  - 08/24 – 24 pills
(U) NEIGHBORING STATES

(U) North Dakota

(U//FOUO) North Dakota law enforcement report that so far in 2021 they have confiscated 8,048.5 pills containing fentanyl, and 879.6 grams (either identified as powder or not indicated to be pills.) Seizure amounts for previous years are not available.

(U//FOUO) A manual count of overdose data provided by North Dakota law enforcement shows that in 2019 there were 22 overdoses involving fentanyl. In 2020 there were 64 overdoses involving fentanyl. Note that these are cases where fentanyl (or a fentanyl analog) was present in test submissions, not necessarily that fentanyl was the cause of death.

(U) Wyoming

(U//FOUO) Wyoming law enforcement report that they had eight seizures with a total of 536.6 grams and 121 capsules in 2020. So far in 2021 they have seized approximately 165 grams of fentanyl. This amount does not include 22 lbs. of fentanyl powder seized on 07/21/2021. (Too recent to be included in their totals.) Wyoming law enforcement report that they do not have strong fentanyl data prior to 2020.

(U) Idaho

(U//FOUO) An analyst-to-analyst information exchange between the Montana Analysis and Technical Information Center (MATIC) and the Idaho law enforcement reveal similar fentanyl seizure trends throughout both states. Broken down by year (2021 data is through August), Idaho’s numbers are:

- 2018 – 12 grams
- 2019 – 319 doses
- 2020 – 2 doses, 60.1 grams, and 1 gram of combined fentanyl and heroin
- 2021 (to date) - 233 doses, and 11.7 grams

(U) CONCLUSION

(U//FOUO) We believe that fentanyl abuse is on the increase in Montana and that fentanyl is an increasing cause of drug overdoses in the state. We have moderate confidence in that assessment due to limitations of the available data. Fentanyl seizures may be significantly underreported since it is frequently added in very small (but potent) quantities to other drugs. Often this small amount will not appear in test samples.

(U//FOUO) Available data from a variety of sources within Montana and in neighboring states indicates that fentanyl seizures have been steadily increasing since approximately 2018. There is nothing to indicate that those numbers have stabilized or declined, and abundant anecdotal evidence suggests that the numbers will continue to increase.
(U//FOUO) Numbers of overdoses normally correspond to an increase in drug use, so overdoses are expected to increase in 2021. Determining exact numbers is difficult for the reasons noted above.

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